

# Legislative Committee Agenda Kenosha County Administration Building 2nd Floor Committee Room 1010 56th St, Kenosha, WI March 19, 2024, Tuesday, 5:30 p.m.

NOTE: UNDER THE KENOSHA COUNTY BOARD RULES OF PROCEDURE ANY REPORT, RESOLUTION, ORDINANCE OR INOTION APPEARING ON THIS AGENDA MAY BE AMENDED, WITHDRAWN, REMOVED FROM THE TABLE, RECONSIDERED OR RESCINDED IN WHOLE OR IN PART AT THIS OR AT FUTURE MEETINGS. NOTICE OF SUCH MOTIONS TO RECONSIDER OR RESCIND AT FUTURE MEETINGS SHALL BE GIVEN IN ACCORDANCE WITH SECTION 2 C OF THE COUNTY BOARD RULES. FURTHERMORE, ANY MATTER DEEMED BY A MAJORITY OF THE BOARD TO BE GERMANE TO AN AGENDA ITEM MAY BE DISCUSSED AND ACTED UPON DURING THE COURSE OF THIS MEETING AND ANY NEW MATTER NOT GERMANE TO AN AGENDA ITEM MAY BE REFERRED TO THE PROPER COMMITTEE. ANY PERSON WHO DESIRES THE PRIVILEGE OF THE FLOOR PRIOR TO AN AGENDA ITEM BEING DISCUSSED SHOULD REQUEST A COUNTY BOARD SUPERVISOR TO CALL SUCH REQUEST TO THE ATTENTION OF THE BOARD CHAIRMAN

- 1. Call To Order
- 2. Citizen Comments
- 3. Reports From Chairperson
- 4. Reports From Committee Members
- 5. Communications
- 6. Approval Of Minutes
- A Resolution To Amend Municipal Code Of Kenosha County Chapter 2 Rules Of The County Board

Documents:

# 24-3-13 DRAFT REVISED CHAPTER 2 (V 3-14).PDF

 A Resolution To Amend Municipal Code Of Kenosha County Chapters 19 And 20 - Kenosha County Ethics Policy

Documents:

# KENOSHA CO ETHICS CODE - MAR 2024 MEETING VERSION.PDF

 A Resolution Supporting 2023 Senate Bill 1026 To Establish Film And Television Production Incentives And Create A New State Film Office In Wisconsin

Documents:

# 24-2-27 NUDO RESOUTION FILM TV PRODUCTION SUPPORT.PDF

10. Other Matters As May Be Appropriately Brought Before The Committee

# 11. Adjourn

There may be a quorum of other Committees of the County Board.

Chapter 2, County Board Rules of Procedure

# Chapter 2

# COUNTY BOARD RULES OF PROCEDURE

## Sections:

2.01	Robert's rules of orderRules of Procedure.		
2.02	Meetings, time and place. Open meetings.		
2.03	Meetings, quorum, conduct of. Closed meetings.		
2.04	Open meetings. Meetings, time and place.		
2.05	Closed session at meetings. Standing committees (6/17/14).		
2.06	<u>Board Mmeetings agenda, order of business and minutes.</u>		Form
2.07	Exercise of power and presentation.Meetings, quorum, conduct of.		Form
2.08	Motion Procedure. Exercise of power and presentation.		Form
2.09	Appeals and motions to reconsider, rescind and to take from the table.		Form
	Motions and minutes.	\	Form
2.10	Voting.Appeals and motions to reconsider, rescind and to take from the		Form
	table.		
2.11	Claims. Budget considerations.		
2.12	Finance and budget.Claims.		
2.13	Standing committees (6/17/14). Voting.		
2.14	Rule changes, suspension of rules.		
2.15	Severability, prior rules, repeal, effective date, and publication.		
2.16	Penalty provision.		Comr

## Addendum.

# 2.01 Robert's rules of orderRules of procedure.

The most recent version of Robert's Rules of Order (nNewly rRevised 1970 edition) as amendedshall apply togovern the proceedings at all meetings of the Kenosha County Board of Supervisors and its committees and to all other boards and commissions of Kenosha County Government except as hereinafter set forth in these County Board Rules, also referred to herein as Board Rules, and except as otherwise provided by Wisconsin state statute.

The Municipal Code of Kenosha County is current through Ordinance 7 (2022), passed December 6, 2022.

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**Commented [AP1]:** Proposed reorder and renaming of Rules to provide greater clarity. If approved by Committee, the suggested changes will be incorporated into final draft for Board.

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# Chapter 2, County Board Rules of Procedure 2.02 Open meetings.

All meetings shall be open to the public and shall <u>held</u> be <u>held</u> in <u>strict</u> conformance with section <u>59.11</u> and sections <u>19.81</u> through <u>19.98</u> of the Wisconsin Statutes, as amended.

## 2.03 Closed <u>session at</u> meetings.

 Any meeting may <u>be-convene in closed session</u> provided, <u>however, that said meeting any</u> <u>such closed session complies is held in conformity</u> with the provisions of section <u>19.85</u> of the Wisconsin Statutes as amended.

(2) In accordance with section <u>19.89</u> of the Wisconsin Statutes and unless otherwise provided by law, no <u>duly elected or appointed member of the boardBoard</u> may be excluded from any meeting <u>including closed meetings</u>\_\_of the <u>boardBoard</u>, its committees or commissions\_\_ provided, however, that a committee or commission may exclude a Board member that is not a member of the committee or commission from a closed session portion of a meeting upon\_\_ majority vote of the committee or commission members present. Notwithstanding the\_\_ provisions of section <u>2.13(7)</u>, tThe minutes, records, tapes and any other <u>matter presented\_\_</u> <u>atmaterials distributed in</u> any closed session of the <u>boardBoard</u> or any of its committees,\_\_ including without limitation the record of any official action taken or authorized, shall be available to all supervisors upon written request presented to the <u>chair of the board\_Board</u> <u>Chair</u> or chair of the appropriate committee. (3/20/18)

(3) All motions and roll call votes taken in closed session must be recorded and preserved, but such recordings (minutes) shall be impounded and left in the custody of the county clerk or recording secretary to the committee and, subject to Sec. 2.03(2), not distributed to anyone until the reason for closing the closed session has expired and secrecy is no longer required to-protect vital public or private interestsallowed by law. Those Board or Committee members in attendance at the a closed session shall have access to the record of any official action taken or authorized in athe closed session minutes and said minutessuch record shall be deemed approved as recorded unless objected to at the next regular meeting of the Board or Committee. (8/21/90)

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Chapter 2, County Board Rules of Procedure 2.04 Meetings, time and place.

(1) ORGANIZATIONAL MEETING AND DUTIES OF OFFICERS.

(a) <u>On the third Tuesday in AprilThe county board at the first meeting in even-numbered</u> <u>years</u>, after each regular election at which members are elected for full terms, <u>the</u> <u>countyCounty boardBoard will meet and</u> shall:

2. Elect a member chair to perform the duties set forth in section 59.12(1) of the Wisconsin Statutes in addition to other duties established in these Rules or by the County Board from time to time. In addition, . The chair Board Chair shall appoint a temporary County Executive, subject to Board confirmation, in the event of a vacancy in the office of County Executive. assume the emergency powers bestowed upon the county executive in the absence of the county executive. Beginning with the 1990-1992 term, t \_\_\_\_\_ The Kenosha County Board of Supervisors approves the elimination of past\_ protocol in the election of its leadership and is morally free to elect leadership on the basis of desirability and qualification regardless of the area of residence, previous\_\_\_\_\_\_\_\_ office or seniority.

3. Elect a member vice-chair to perform the duties set forth in section 59.12(2) of the Wisconsin Statutes. The Kenosha County Board of Supervisors approves the elimination of past protocol in the election of its leadership and is morally free to elect-leadership on the basis of desirability and qualification regardless of the area of residence, previous office or seniority.

he Kenosha County Board of Supervisors approves the deletion of past protocol in theelection of its leadership and is morally free to elect leadership on the basis of desirability and qualification regardless of the area of residence, previous office orseniority.

The organizational meeting may be adjourned in the same manner as prescribed for the adjournment of the annual meeting as set forth in section 59.11(1) of the Wisconsin Statutes.

–(b) Duties of Chair-Board Chair and Vice-Chair.

#### Chapter 2, County Board Rules of Procedure

Page 4 of 30 1. At the Biennial Organizational Meeting described in sec. 2.04(1)(a) or as soon thereafter as practicable, **T**the chair Board Chair shall appoint members to the standing committees of the County Board and shall call upon the chairs of such standing committees to advise him or her from time to time as the need arises as members of the chair's advisory committee. The Board Chair has the authority, in his or her sole discretion, to remove members from committees and remove members as chair of a committee.

3. Elect one of its members vice-chair. Beginning with the 1990-1992 term, the Kenosha County Board of Supervisors approves the deletion of past protocol in the election of its leadership and is morally free to elect leadership on the basis of desirability and qualification regardless of the area of residence, previous office orseniority. (7/11/89)

### 4. Repealed (10/15/96)

52. In the absence of the County Board C Board Chair and the County Board Vice-Chair and where their presence is necessary to carry out the responsibilities of their office, the Kenosha County Board of Supervisors does hereby delegate to designate the most recent past chair present the responsibility of the chair of the countyCounty\_ boardBoardto serve as chair pro tempore of a meeting of the County Board. In the absence of a past chair, such responsibilities of the chair Board Chair shall be delegated tocarried out by the most senior member of the countyCounty boardBoardof supervisors. (10/7/86)

(cb) The county board Board shall also hold an organizational meeting on the third Tuesday in April in non-election years for the purpose of transacting business that is permitted at the annual meeting and for the further purpose of organizing or reorganizing as may be deemed necessary.

(c) The organizational meeting may be adjourned in the same manner as prescribed forthe adjournment of the annual meeting as set forth in section <u>59.11(1)</u> of the Wisconsin Statutes.

(2) ANNUAL MEETING. The board County Board of supervisors shall hold an annual meeting on the date established in section 59.11(1) of the Wisconsin StatutesTuesday next succeeding thesecond Monday in November in each year.

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(3) *REGULAR MEETINGS*. In addition to the organizational and annual meetings, Tthe countyCounty boardBoard shall meet at 7:30 p.m. on the first and third Tuesday of each month for the purpose of transacting business. Regular meetings shall be deemed to be adjournments of either the annual or organizational meeting and any business that may be taken up at such-annual or organizational meeting may be taken up at such regular meeting. Nothing in this – subsection shall be construed as to in any way limit the discretion of tThe Chair, in his or her discretion, may to \_\_cancel a regular meeting for any reason, including, but not limited to: a lack of agenda items, inclement weather, or other unforeseen circumstances. The Board Chair shall provide reasonably adequate notice to the Supervisors and the public in advance of Aany such meeting cancellation must be provided with adequate notice to Supervisors and the public. At the conclusion of the annual and organizational meetings, the board shall adjourn sine die. Any-business pending upon which the board has not acted prior to the adjournment sine die can no-longer be acted upon without being reintroduced.\_

(4) SESSION. The two-year period of time between the organizational meetings in sec.
 2.04(1)(a) hereof shall constitute a session of the countyCounty boardBoard, and any business pending and upon which the boardBoard has not acted prior to the close of a session can no longer be acted upon without being reintroduced. (3/20/18)

(45) SPECIAL AND EMERGENCY MEETINGS. Special and emergency meetings of the countyCounty boardBoard may be held at the call of the Board Chair for any reason or otherwise pursuant to section 59.11(2) of the Wisconsin Statutes, as amended. <u>A written request delivered under</u> section 59.11(2) of the Wisconsin Statutes may be signed and delivered electronically.

## 2.05 Standing committees (6/17/14).

- (1) The Standing Committees of the County Board shall be as follows:
  - (a) Finance and Administration Committee

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- (b) Judiciary and Law Enforcement Committee
- (c) Public Works and Facilities Committee
- (d) Planning, Development and Extension Education Committee

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- Chapter 2, County Board Rules of Procedure (e) Human Services Committee
  - (f) Executive Committee
  - (g) Legislative Committee

(2) Oversight Authority, Areas of Responsibility, and Powers.

(a) Finance and Administration Committee.

1. All matters relating to purchasing, finance, taxes, budgets, assessments, audits, the sale, lease, purchase or disposition of any county lands or buildings (except highway right-of-way), economic development, Deferred Compensation, the Office of the County Clerk, the Office of the County Treasurer, the Office of the Register of Deeds, the Housing Authority, and the following Divisions of the Department of Administration: Financial Services, Information Services, and the Office of the Director which are to come before the County Board shall be referred to the Finance and Administration Committee.

2. Pursuant to section <u>59.52(12)(a)</u> of the Wisconsin Statutes, the Finance and Administration Committee is delegated the power of the County Board in regard to current accounts, claims, demands, or causes of action against the County where the amount does not exceed \$<u>510</u>,000.

3. All matters relating to personnel matters arising out of Wisconsin Statutes Chapter 111, employee classification, reclassification, labor contracts, collective bargaining, employee safety and working conditions, <u>personnel policy</u>, insurance, risk management, and the Department of Administration Division of Personnel Services which are to come before the County Board shall be referred to the Finance and Administration Committee.

(b) Judiciary, and Law Enforcement Committee.

 All matters relating to law enforcement, the jail, the house of corrections, the court system, the Sheriff's Department, the Office of Juvenile Intake, the Department of Administration Division of Emergency Services, the Department of Corrections, Conservation Wardens, the Office of the Clerk of Courts, and the Office of the District

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Attorney which are to come before the County Board shall be referred to the Judiciary and Law Enforcement Committee.

2. The <u>Judiciary, and Law Enforcement</u> Committee shall have the authority to review and act upon licenses and permits as set forth in Chapter <u>8</u> of the Municipal Code of Kenosha County.

(c) Public Works and Facilities Committee.

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1. All matters relating to highways, roads, dams, parks, recreation, and the Department of Public Works which are to come before the County Board shall be referred to the Public Works and Facilities Committee.

2. The <u>Public Works and Facilities</u> Committee shall have the powers of a county park commission as defined in Wisconsin Statutes, Chapter <u>27</u> and the powers of the county highway committee as defined in Wisconsin Statutes, Chapter <u>83</u>.

3. The <u>Public Works and Facilities</u> Committee shall have the power to adopt rules and regulations for the administration of County Parks as set forth in section <u>10.202</u> of the Municipal Code of Kenosha County.

4. All matters relating to major repairs, remodeling, expansion, construction, demolition, purchase, sale, or lease of all county-owned buildings and grounds, including Kemper Center and the Historical Society which are to come before the County Board shall be referred to the Public Works and Facilities Committee.

## (d) Planning, Development and Extension Education Committee.

1. All matters relating to land use planning, development, shore land and floodplain issues, subdivision control, sanitation, interim reapportionment, the County Surveyor's Office, and the Department of Planning and Development, excluding the land conservation function, which are to come before the County Board shall be referred to the Planning, Development and Extension Education Committee.

2. The Planning, Development and Extension Education Committee shall act as the agent of the County Board in matters pertaining to county planning and development as outlined in the Wisconsin Statutes, section <u>59.69</u> as amended.

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3. The Planning, Development and Extension Education Committee shall have the powers as set forth in Chapter 12 of the Municipal Code of Kenosha County in general and as set forth in section <u>12.03–12.04</u> of the Municipal Code of Kenosha County specifically.

4. All matters relating to the University of Wisconsin Cooperative Extension Office (including concerns related to agriculture, home economics, horticulture, 4-H youth development, and Community, Natural Resource, and Economic Development (CNRED)), soil and water conservation, and the Department of Planning and Development land conservation function which are to come before the County Board shall be referred to the Planning, Development and Extension Education Committee.

(e) Human Services Committee. All matters relating to community health, aging services, Brookside, the public welfare, child support, the Office of the Medical Examiner and the Department of Human Services which are to come before the County Board shall be referred to the Human Services Committee.

(f) Executive Committee. All matters relating to strategic planning for the greater good of Kenosha County and other matters as deemed necessary and proper by the County-Board Chair shall be referred to the Executive Committee.

(g) Legislative Committee. All matters relating to the polices and rules of procedure of the County Board, intergovernmental relations, intergovernmental communications, pending or proposed legislation, the Office of the Corporation Counsel and other governmental matters which are to come before the County Board shall be referred to the Legislative Committee.

(3) Committee Assignments.

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(a) Standing Committees of the County Board may at the discretion of the Board Chair consist of five (5) or seven (7) members except that the Finance and Administration Committee must have seven (7) members.

(b) Every supervisor shall serve on at least one committee <u>unless otherwise determined by</u> the Board Chair provided such determination is confirmed by the County Board.

(c) No supervisor shall serve on more than three standing committees.

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(d) No chair <del>man</del> of another standing committee may serve on the Finance and	
Administration Committee.	Commented [AP2]: Why does this rule exist?
(a) The Finance and Administration Committee Chairman may not serve on any other	
(e) The Finance and Administration Committee Chair <del>man</del> may not serve on any other	
standing committee except the Executive Committee.	
(f) No more than two members from any one standing committee may serve on the	
Finance and Administration Committee.	
(g) The Executive Committee shall consist of the Board Chair, Vice-Chair and each	
Committee Chair. In the event the Vice Chair is also a Committee Chair, the <u>Board C</u> hair <del>of</del>	
<del>the Board</del> shall appoint another Supervisor of his or her choosing.	
(h) No supervisor shall simultaneously serve as the chair of a standing committee and as	
the chair of a County affiliated board, committee, or commission. For avoidance of doubt,	
the Joint Services Board is not a County affiliated board, committee, or commission.	
(5/17/16)	Commented [AP3]: Why does this rule exist?
(4) Committee Operations.	
(a) At the time the Board Chair appoints members to the standing committees, the Board	
<u>Chair shall also</u> The chair of the County Board shall appoint a chair, and 1 <del>st</del> vice-chair of	
each standing committee. <del>Each standing committee shall elect a 2nd vice-chair from the</del>	
remaining members of the committee. (3/20/18)	
(b) The <u>committee</u> chair shall <u>:</u> set the time and place for all meetings of the committee_	
during the session, shall check and list committee meeting dates with the County Clerk to	
avoid conflicts with other committee meetings, and shall report committee attendance to	
the County Clerk who shall maintain a record thereof.	
(c) The committee chair shall preside over all committee meetings. The committee 1st	

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who is a member of the committee shall act as chair. (3/20/18)

vice-chair shall act as chair in the absence of the chair. The committee 2nd vice-chair shall – act as chair i<u>l</u>n the event that both the committee chair and 1st vice-chair are absent. In the event that the committee chair, 1st vice-chair, and 2nd vice-chair are all absent, and the – committee still has a quorum, the most senior member of the county<u>County</u> board<u>Board</u> –

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(d) It is the responsibility of the committee chair, in cooperation with the committee secretary and appropriate county oversight staffcounty clerk, to ensure that all proceeding minutes are recorded in the appropriate format and posted to the County website in accordance with this policy.

All meeting minutes are to be documented using a digital audio recording device and a written text of the minutes.

(e) AllThe full digital recording from any countyCounty boardBoard standing or ad hoc committee open meetings or and public hearings, board of health meetings and board of adjustment meetings shall be digitally recorded and such recordings shall is to be posted, in its-unedited form, to the county website within five (5) business days of the proceeding. Written minutes are required to note the start and end time of the committee proceedings as well as the approximate start time of each specific agenda item to allow the public to efficiently search the audio recordings for a full audio transcript of a specific topic. This rule shall also apply to the county board of health and the county board of adjustments.No portion of any closed session of a meeting shall be posted unless and until the confidentiality of any such recording is no longer necessary.

Closed session minutes are to be recorded on a separate audio track and are not to be posted to the website. They may be posted at a later date when limited access is no longer needed and in accordance with the Wisconsin Open Meetings Law.

Written minutes are intended to be a brief synopsis of the discussion with sufficient detailto provide an understanding of the topic, points of discussion, motion(s) made and actiontaken.

Written minutes are required to note the start and end time of the committee proceedingsas well as the approximate start time of each specific agenda item to allow the public toefficiently search the audio recordings for a full audio transcript of a specific topic.

(f) \_\_\_\_\_All written minutes <u>of a previous meeting</u> must be approved by the <u>respective</u> \_\_\_\_\_\_ committee at the next regularly scheduled committee meeting with all written minutes posted to the County website within five (5) business days of the date of the meeting at which the written minutes were approved. No draft meeting minutes <u>will be allowed toshall</u> be posted to the website.

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The County Clerk shall keep minutes of County Board meetings and final approved minutes shall be posted within five (5) business days of approval; the Board agenda shall be kept on file with the Clerk, be posted on the county's web site and published in the proceedings of the County Board as required by law.

(eg) No item may be scheduled for inclusion on the agenda for a regular-committee\_ meeting without the consent of the committee chair. All reports, resolutions, ordinances, communications, etc., to be presented to the committee shall be filed with the county clerk. no later than 10:00 a.m. on the Thursday preceding the committee meeting. The\_ committee chair may authorize the filing of any report, resolution, ordinance, communication, etc., at a later time than provided herein. of the county board unless it hasalready been considered by the appropriate committee or committees, unless the County-Board Chair, in consultation with the item's submitter, determines that the matter is of atime sensitive nature requiring the board's attention. This section does not prevent amatter from being scheduled for the first of two required readings prior to committeeconsideration. (1/17/17)

(h) While members of the County Board may attend any meeting of a committee or commission, subject to sec. 2.03(2), members of the County Board who are not members of the committee or commission shall not participate in discussion or debate on any matter presented to the committee or commission without the committee chair's approval.

(5) General Duties and Powers of Committees.

(a) Each standing committee shall study, conduct investigations, and make recommendations and shall perform such other duties as the County Board may from time to time direct relative to their areas of responsibility.

(b) Each standing committee shall meet as necessary with officials <u>and staff</u> of the appropriate divisions, departments, boards, or commissions.

(c) Each standing committee may refer matters relating to their areas of responsibility to the County Board. In order to sign a resolution or ordinance, as a committee member, a supervisor must have been in attendance of the committee meeting at which the measure was discussed.

(d) Citizens' comments.

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 Each standing committee shall place an item on its every committee meeting agenda for citizens' comments and shall report to the County Board such concerns as expressed by citizens.

2. <u>Committee members shall not engage in debate concerning any matter raised</u> <u>during citizens' comments that is not on that meeting's agenda</u>. <u>Nonetheless, Eeach</u> standing committee shall endeavor to respond<u>, or request that staff respond</u>, to citizens' comments and inquiries when requested to <u>do so</u> by citizens.

(e) Each standing committee shall have the power to <u>issue</u> subpoenas in accordance with Wisconsin State statutes, <u>but shall not exercise such power prior to consulting with</u> <u>Corporation Counsel</u>.

(f) The Board Chair, at the request of the relevant committee chair, shall be considered in determining if a committee quorum is present only if his or her presence is needed to obtain a quorum and in which case he or she shall be entitled to vote on said committee. In those instances where the Board Chair is not needed to make a quorum, he or she may still vote to break a tie vote of committee members.

(6) All appointments, including reappointments, to boards, commissions, or department director positions by the County Executive and/or the County Board Chair and all approvals of division head nominees which may come before the County Board shall be referred by the Board Chair of the County Board to one or more appropriate standing committees. The committee(s) shall may investigate, study, and inter viewinterview perspective prospective appointees and nominees requiring County Board approval and shall perform such other duties as the County Board may from time to time direct relative to such reviews. The committee(s) shall may interview perspective prospective appointees and nominees with respect to their familiarity with Kenosha County; their expertise and qualifications for service on the board, commission, or position in question; their understanding of the rules of procedure and due process; and their philosophy with respect to any issue or concern which the board, commission, department, or division in question will, in all likelihood, face or be subjected to.

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## 2.06 Board Mmeetings agenda, order of business and minutes.

Chapter 2, County Board Rules of Procedure

(1) Agenda and Inspection. The Board Chair, in consultation with the County Clerk, shall establish the agenda for all meetings of the Board. In creating the agenda, the Board Chair shall include, among other matters, all items requested by a committee. The Board Chair shall determine the process for referral to a committee. All reports, resolutions, ordinances, communications, etc., to be presented to the boardBoard shall be filed with the county boardsecretaryclerk no later than 10:00 a.m. on the Friday preceding the Board meeting and shall be open to public inspection upon filing. In the case of committees, all reports, resolutions, ordinances, communications, etc., shall be filed with a designee of the presiding officercounty clerk and shall be open to public inspection upon filing. Such reports, resolutions or ordinances may be signed by sponsoring supervisors at the meeting at which they are to be presented. However, tThe Board Chair of the board or the referring committee may authorize the filing of any report, resolution, ordinance, communication, etc., at a later time than provided herein-aslong as there has been sufficient public notice as per section <u>19.85</u> of the Wisconsin Statutes. The county board secretaryclerk shall forward to the respective supervisors on the date of receiptat least 48 hours prior to the start of a county board meeting copies of all agenda items which have been timely filed. A matter may be pulled from the agenda only by the Board Chair of the Board after polling and receiving a consensus of the committee members present during the Announcements of the Chair segment of the meeting. Removal of an item is not subject to debate. Where an item is not submitted by a committee but by an individual supervisor, that item may be removed from the agenda at the request of the presenter. (11/4/96) The Board agenda shall be kept on file with the Clerk, be posted on the county's website and published in the proceedings of the County Board as required by law.

(2) The order of business as established by the rules of the <u>county boardCounty Board</u> shall not be <u>postponed or</u> changed except by unanimous consent or by a vote of two-thirds of the members present.

(3) The County Clerk shall keepprepare and record minutes of County Board meetings including a record of any action taken, if any, during a closed session portion of the meeting. The chair of each committee or his or her designee, in coordination with the county clerk shall prepare and record all minutes of all committee meetings including a record of any action taken, if any, during a closed session portion of the meeting. <u>and fFinal approved minutes of</u> Board and committee meetings shall be posted to the county's website within five (5) business

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 days of approval.
 ; the Board agenda shall be kept on file with the Clerk, be posted on the

 county's web site and published in the proceedings of the County Board as required by law.

(4) Unless otherwise required by law, no item may be scheduled for inclusion on the agenda for a regular meeting of the County Board until it has been considered by the appropriate committee or committees has acted upon the item unless the County Board Chair, in his or her discretion and after consultation with the item's submitter, determines that the matter is of a time sensitive nature requiring the boardBoard's attention in which case the Board Chair may place the item on the agenda for a regular meeting without committee consideration. This section does not prevent a matter from being scheduled for the first of two required readings prior to committee consideration. (1/17/17)

(5) *Consent Calendar.* The Chair may place items of routine business on the consent calendar portion of the agenda. Unless an objection is raised by any member of the Board, all items on the consent calendar may be disposed of by a single motion approving the consent calendar. If an objection is raised to the consent calendar, the objector shall specify the individual items in the consent calendar that will be removed from the consent calendar and acted upon individually. Each agenda containing a consent calendar shall specify the matters being considered in the consent calendar.

# 2.07 Meetings, quorum, conduct of.

(1) A majority of the supervisors entitled to a seat on the <u>boardBoard</u> or a committee thereof shall constitute a quorum. All questions shall be determined by a majority of the supervisors present unless otherwise provided.

(2) Where two or more committees of the <u>countyCounty boardBoard</u> hold a joint meeting, no business shall be conducted unless there is a quorum from each committee present. Members of the <u>countyCounty boardBoard</u> who are present and serving as members of more than one of the committees meeting jointly are to be considered present in determining whether there is a quorum of each committee of which they are a member.

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(3) In those cases where a joint report or resolution is to be considered, those members serving on more than one of the committees meeting jointly shall be entitled to cast separate votes as a member of each committee upon which he <u>or she</u> serves.

(4) The Board cChair shall preside at all sessionsmeetings, preserving order and decorum and shall decide all questions of procedure and order, subject to an appeal to the boardBoard. The Board Vice-Chair shall preside in the absence of the Chair. The Board Chair shall be an ex officio member of all committees and shall assume all powers and duties as outlined in section 59.12 of the Wisconsin Statutes. The Board cChair and Vice-Chair shall, however, be entitled to vote on all matters presented to the Board. The chair of the Board Chair, at the request of the relevant committee chair, shall be considered in determining if a committee quorum is present only if his or her presence is needed to obtain a quorum and in which case he or she shall be entitled to vote on said committee. In those instances where the chair of the Board Chair is not-needed to make a quorum, he or she may still vote to break a tie vote of committee members.- (5/17/16)

(5) The Corporation Counsel's office shall provide aserve as parliamentarian for boardBoard meetings.

(6) All matters referred to committee or committees must be returned to the Board within sixty days if supported by the committee. In the event of referral to more than one committee, action must be taken separately by each committee, although joint meetings may be held and joint reports may be made as outlined in subsections (2) and (3). An issue that does not receive an affirmative vote in committee may be reported back to the <u>countyCounty boardBoard</u> during supervisor comments by the committee chair. (8/6/91)

(7) Persons wishing to make presentations to the <u>countyCounty boardBoard</u> during the citizen comments portion of the meeting <u>may be reminded by the chair towill</u> limit their comments to one five-minute presentation <u>and otherwise abide by the terms of the citizen comment rules in sec. 2.07(10)</u>. Persons requested to appear before the <u>boardBoard</u>, the county executive <u>or and</u> county department heads shall not be <u>covered by citizen comments ruleslimited in the time</u> required to provide the presentation. (4/17/90)

(8) Supervisor Reports, Announcements, and Referrals (4/12/05). After "Citizen Comments" at County Board meetings, an item shall appear on the agenda entitled: "Supervisor Reports, Announcements and Referrals." This item is intended to allow for committee reports by committee chairs, routine announcements, and matters that a <u>supervisorSupervisor</u> would like

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eferred to a committee or department. <del>These reports, announcements and referrals need not</del>	
be agendized with any specificityNo debate or official action will be taken up on any matter	
innounced under such agenda item <mark>s</mark> .	
9) Supervisor Comments (4/12/05). Comments by Supervisors regarding matters on the agenda	
hall be made only at the time that the matter is moved and secondedproperly before the	
<del>woardBoard</del> . <del>Any and all other<u>Supervisor</u> comments on matters not on the agenda shall be</del>	
pecifically <u>noted on the agendaized with a description of the comments</u> under an agenda item	
itled "Supervisor Comments" and appearing on the County Board agenda prior to "Approval of	
Ainutes" with the subject matter of such comments specifically noticed with enough specificity	
<u>o comply in compliance</u> with the Wisconsin Open Meeting Law. (5/17/16)	
10) Rules for Citizen Comment. The following rules apply to all periods of citizen comment at	
County Board and Committee meetings:	
(a) Any person who wishes to address the County Board during the "Citizen Comment"	Formatted: Font: (Default) Open Sans, 10.5 pt
portion of the agenda must complete the "Citizen Comment" sign-in sheet and verbally	
state their name and address prior to beginning comment.	
(b) All comments shall be limited to five (5) minutes in length per speaker unless the Board	
Chair establishes a different time limit in his or her discretion, in which case the time limit	
will be announced.	
(c) All comments must be germane to an item on the meeting agenda	Commented [AP5]: Subject to further discussion.
(de) Comments should be directed to the Board as a whole and not addressed to individual	Formatted: Font: (Default) Open Sans, 10.5 pt
Board or Committee Members.	Formatted: Font: (Default) Open Sans, 10.5 pt
(ed) A commenter should refrain from asking questions of the Board or any individual	
Board or Committee Member.	
(fe) Commenters should be courteous in their language, avoid personalized remarks and	Formatted: Left, Indent: Left: 0.31", First line: 0",
refrain from comments that are rude, obscene, profane, personally attacking, and which	Space After: 0 pt
demonstrate a lack of respect for others.	
(gf) The Chair reserves the right to terminate an individual's public comments if these rules 🔸	Formatted: Indent: Left: 0.31", First line: 0", Space
are violated. As well, the Chair has the authority to rule speakers out of order where	After: 0 pt

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## 2.08 Exercise of power and presentation.

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(1) The <u>countyCounty boardBoard</u> shall act by way of ordinances or resolutions. Except as otherwise noted, ordinances and resolutions shall be adopted by majority vote of a quorum or by such other vote as may be required by statute or ordinance. Reports submitted by <u>countyCounty boardBoard</u> committees or members shall be intended for informational <u>or</u>-<u>other recognized</u> purposes <u>but and</u> shall not, <u>however</u>, be used for the purpose of instituting policies or enacting laws.

Any paper presented to the <u>boardBoard requesting Board action</u> shall have endorsed thereon the date of presentation, subject matter, and the name of the presenting member(s). The <u>Board</u> <u>C</u>ehair or the <u>boardBoard</u> clerk shall read the endorsement and the matter shall then be either referred or otherwise disposed of as directed by the <u>boardBoard</u>.

(2) All committee resolutions and ordinances must be in writing and signed by sponsoringindicate the \_\_\_\_\_ committee members and signifying their "yes" or "no" vote or their abstention of every member of the committee present at the committee meeting where such resolution or ordinance was acted upon. Resolutions, reports and ordinances not sponsored by a committee must be signed by the sponsoring member. If the County Board member initiating the resolution or ordinance or policy statement seeks additional support and sponsors he or she shall do so in insure compliance with the Open Meetings ILaw precluding a "walkingquorum" by either (a) insuring that the number of co-sponsors does not create a quorum of the full board<u>Board</u> or committee if a majority vote is needed to pass the resolution or ordinance or where rules governing a "negative quorum" apply, does not equal or exceed the number ofvotes needed to defeat the resolution or ordinance, or (b) in the alternative solicitingsolicits support or sponsorship at a County Board Meeting under Supervisors Comments by announcing that members wishing to sponsor the proposed resolution or ordinance or policystatement may do so by signing such resolution or ordinance or policy statement which will beleft in the County Clerk's office prior to the next Board meeting, or (c) in the alternative, have having such resolution or ordinance or policy statement mailed delivered to each Supervisor by the County Clerk, by mail or electronic delivery, as part of Board's meeting packet with a memorandum informing all Board members that they may co-sponsor and sign the resolution, ordinance or policy statement immediately prior to the next County Board meeting. [Opinions of the Attorney General, March 11, 1993, July 28, 1998, September 16, 2002] (1/8/08)

All committee resolutions and ordinances must also have a space for:

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(a) a fiscal note commenting on the financial impact of the proposal to be completed and signed by the County's Finance Department; and

(b) a legal note commenting on the legal authority relating to the proposal to be completed and signed by the Office of the Corporation Counsel.

(3) Ordinances and resolutions may be adopted by a majority vote of a quorum or by such majority vote as may be required and ordinances shall commence as follows: "The County Board of Supervisors of Kenosha County do ordain as follows . . ."

(4) Readings and Notations. Every resolution and report, except as otherwise noted, shall only require one reading. All ordinances and all resolutions which are intended to reflect policy (as determined by the Board Chair in consultation with the Corporation Counsel) or which are otherwise required by law to have more than one reading shall be read at two successive boardBoard sessionsmeetings. Notwithstanding anything to the contrary contained in the Kenosha County Municipal Code, zZoning map amendments shall only require one reading. The countyCounty boardBoard may suspend this rule requiring a second successive reading by twothirds vote of the members present and consider such matter on the day presented. Notice of possible suspension of the second reading shall appear on all countyCounty boardBoard agendas. In regards to ordinances and resolutions requiring two readings, no debate shall be permitted at the first reading. Unless otherwise indicated, all resolutions shall survive expiration of a session and remain in effect until such time as repealed. Any resolution intending to reflect the policy of the countyCounty boardBoard of supervisors shall be so duly noted and properly indexed and incorporated into a policy manual. When presenting these items for first reading, they the County Clerk shall read them by number and title only, but when requested by any one member of the countyCounty boardBoard, said item shall be read in its entirety. A copy of said resolution and ordinance shall be presented in writing to each supervisor at the time of the first reading. Thereafter, board action shall be had The countyCounty boardBoard may take action on the proposed resolution or ordinance after the second reading. Any resolutions or ordinances shall be read by title only unless any one supervisor requests a reading of the resolution or ordinance in its entirety, which request can be overridden by a 2/3 vote of the members present. (3/6/12)

(5) All resolutions, ordinances and reports shall be filed and indexed cumulatively, with said file and index reflecting the subject matter and number of the report or resolution, and the page

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number where said report or resolution is reported, in full, in the yearly Proceedings of the County Board pursuant to Wis. Stat. § 59.14.

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(6) Adoption. Upon the adoption of any ordinance or resolution enacted by the countyCounty boardBoard, it shall be countersigned by the bBoard Chair and the county clerk and forwarded to the county executive pursuant to the provisions of section <u>59.17(6)</u> of the Wisconsin Statutes. Upon approval or abstention by the county executive or in the event of his or her veto, upon the subsequent overriding vote of the county<u>County boardBoard-of supervisors</u>, the county clerk shall publish said resolution or ordinance and distribute copies pursuant to the applicable state statutes. If any resolution or ordinance is not returned by the county executive to the boardCounty Board at its first meeting occurring not less than 6 days, Sundays excepted, after it has been presented to the county executive, it shall become effective unless the board County Board has recessed or adjourned for a period in excess of 60 days, in which case it shall not be effective without the County Executive's approval. If the County Executive vetoes, in whole or in part as allowed by law, any ordinance or resolution, the Board shall place the vetoed ordinance or resolution on the agenda for the next Board meeting for purposes of reconsidering the vetoed ordinance or resolution and if, after such reconsideration, 2/3 of the members-elect of the Board agree to adopt the vetoed ordinance or resolution, it shall become effective as provided therein but in no event earlier than the date of the meeting at which such ordinance or resolution is reconsidered.

(7) The Board Chair shall appoint a temporary County Executive, subject to Board confirmation, in the event of a vacancy in the office of County Executive.

#### 2.09 Motions procedure and minutes.

(1) After a motion receives a second and has been re-when stated by the chair, it is in possession of the boardBoard. Before the adoption of any amendment or decision on the question it may be withdrawn by the mover with the consent of a second. If any member objects to the withdrawal of the motion, it may be withdrawn only with the consent of the majority of the members present. A motion to amend a main motion, when in order, shall require a second and a vote of the body.

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(2) Any item of business before the Board not otherwise required by law to be acted upon in a specific manner of voting may be acted upon by unanimous consent by the Board Chair askingunless the Board cChair asks if there is any objection. If no Board member objects, the item of business is adopted by unanimous consent-and receives none. (3/20/18)

(32) The names of the mover and the second<u>er</u> of every motion shall be entered on the minutes of the <u>boardBoard</u>. A proposed ordinance or resolution appearing on the agenda with a positive recommendation from a committee shall not require a motion and second and the minutes shall reflect that the committee recommended and moved adoption of such ordinance or resolution.

(43) No debate shall be permitted until the <u>chair Board Chair</u> has stated a question. When the question is under debate, no motion is in order except as <u>outlined in Robert's Rules of</u>. <del>Orderprovided in the rules of order</del>, and such motions shall have precedence in the order outlined in said rules of order.

(54) A motion to adjourn the boardBoard is always in order except when the countyCounty boardBoard is voting. A motion to close debate or move the previous question may not be made by the person moving making the motion or amendment or by the person who seconds the motion or amendment. Furthermore, no speaker may make a motion to close debate or to move the previous question immediately after speaking on the question. A motion to close debate or move the previous question, when in order, is not debatable and shall require twothirds vote of the members present to be adopted. (6/6/95)

(65) A member has the floor only after he<u>or she</u> is recognized by the chair; and the member who wishes to be recognized shall seek recognition from the chair. When two or more members ask for recognition, the <u>chair-Board Chair</u> shall determine the order in which such members shall speak. A member called to order shall immediately return to his<u>or her</u> seat and discontinue speaking unless permitted to explain by the chair.

(<u>76</u>) Any member may ask for the privilege of the floor for a non-<u>boardBoard</u> member to address the <u>countyCounty boardBoard</u>, and if no supervisor objects, the <u>county bB</u>oard <u>cC</u>hair shall grant the privilege to such non-<u>boardBoard</u> member. If a member objects, any <u>countyCounty boardBoard</u> member may move that the privilege of the floor be granted, and any member may second such motion. If the motion is adopted by a two-thirds vote of all members present, the <u>countyCounty bB</u>oard <u>cC</u>hair shall grant the privilege of the floor to the

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 non-boardBoard
 member, and the county bBoard €Chair shall limit the time that such person

 can address the countyCounty boardBoard.

(87) The county clerk shall prepare and record the minutes of all county<u>County</u> board<u>Board</u> proceedings including <u>a record of any action taken, if any, during a closed sessions portion of</u> the meeting.; \_\_tThe chair of each committee or his<u>or her</u> designee, in coordination with the <u>county clerk</u> shall prepare and record all minutes of all committee meetings including <u>a record</u> of any action taken, if any, during a closed meetingssession portion of the meeting.

# 2.10 Appeals and motions to reconsider, rescind and to take from the table.

(1) Any two members have the right to appeal any decision of the <u>chair Board Chair</u> by one member making the appeal and another seconding it, at which point the question shall be taken from the <u>chair Board Chair</u> and vested in the County Board for final decision. Upon such motion for appeal made and seconded, the <u>chair Board Chair</u> shall state the question as "Shall the decision of the chair be sustained?" <u>This motion is debatable, but each member may</u> <u>speak only once on the motion.</u>

(2) No motion to reconsider is in order unless made by a member who cast a vote on the prevailing side of the question proposed to be reconsidered, or where the <u>countyCounty</u> <u>boardBoard</u> is evenly divided by any member who voted in the negative, and such motion is made at the same meeting at which the original decision on that question was made or at the next meeting provided, however, that --a motion to reconsider may be made in a committee <u>meeting by a member of the committee that was absent from the meeting at which the</u> <u>question was presented</u>. A motion to reconsider <u>being put and lostthat fails</u> shall not be renewed. The motion to reconsider and again place a prior motion before the Board shall require a majority vote. This shall not preclude the board from considering a motion to rescind-at any time. A motion to rescind or amend a prior action of the Board shall require prior notice and shall require the same vote as needed to <u>pass-adopt</u> the original motion. Any supervisor intending and <u>qualified</u> to bring a motion to reconsider.<del>Or</del> rescind or amend a prior action of the Board at any meeting other than the meeting at which the report, resolution or ordinance was adopted or any supervisor intending to move to take a matter from the table shall notify the <u>Board Chair and eC</u> lerk of his <u>or her</u> intent so that the motion may be properly placed on

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## 2.11 <u>Finance and Bb</u>udget considerations.

(1) <u>No later than the second Board meeting of April of each year.</u> Tthe county financial report for the previous year and the annual report of each department shall be presented<u>. at the first</u> <u>meeting of the boardBoard</u> in April of each year, which report shall be made available to the <u>appropriate committees of the countyCounty boardBoard prior to budget hearings</u>. At or before the first meeting in June, the county executive shall be allotted sufficient time to present a full explanation of the financial report and his <u>or her</u> message to the <u>countyCounty</u> <u>boardBoard</u> of <u>supervisors</u> as provided for in section <u>59.17(5)</u> of the Wisconsin Statutes.

(2) Prior to October 15 of each year, the county executive shall submit his <u>or her</u> proposed budget to the <u>countyCounty boardBoard</u>.

(3) The annual budget shall be presented to the County Board for informational purposes and in accordance with the laws of the State of Wisconsin, acted upon by the Finance Committee,—and then presented at a public hearing and shall be then adopted by the countyCounty boardBoard at its annual meeting held in November of each year, which budget shall be adopted by resolution and shall require a majority roll call vote for enactment. Upon adoption by the countyCounty boardBoard of supervisors, the budget shall be forwarded to the county executive pursuant to the provisions of section 59.17(6) of the Wisconsin Statutes.

(4) Supervisor's and County Executive's compensation. Any increase in the salary or compensation of countyCounty boardBoard supervisorSupervisors or the county executive shall require a majority vote of the entire membership of the Boardmembers-elect (as defined in sec. 65.90(5)(ag) of the Wisconsin Statutes), and shall be made at or before the annual meeting, or an adjournment thereof, and to shall take effect after the next scheduled election for countyCounty boardBoard supervisorSupervisors or county executive. \_\_shall require a majority vote of the entire membership of the boardBoard.

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Chapter 2, County Board Rules of Procedure Page 23 of 30 (5) Except as provided in Subsection (7), the amount of tax to be levied or certified, the amounts of the various appropriations and the purposes for such appropriations stated in such budget, after any alterations therein made pursuant to the hearing required by this section, shall not be changed thereafter unless authorized by a vote of two-thirds of the entiremembershipmembers-elect (as defined in sec. 65.90(5)(ag) of the Wisconsin Statutes) of thegoverning body of the boardBoard. Where such changes are made they shall be published as a class 1 notice under chapter 985 within ten 15 days thereafter. Failure to give such notice shall preclude any changes in the proposed budget and alterations thereto made pursuant to subsection seven.Section 2.11(7).

(6) <u>Subject to Section 2.11(7)</u>, —aAll budget changes or appropriations of money as defined below shall be made only by the adoption of the <u>a</u> resolution or ordinance passed in accordance with the laws of the State of Wisconsin, and may not be made by the adoption or acceptance of any committee report or motion; any such resolution or ordinance that will by its actions change the budget or appropriate additional funds so as to put it into effect, must contain the amount of money required, the account which it is to be transferred from, the account which it is to be transferred to, and the recommendation of the finance committee to either adopt or reject such resolution or ordinance. If the Finance and Administration Committee does not recommend adoption or rejection of the resolution or ordinance, then their inaction shall be deemed to be a recommendation to reject the resolution or ordinance. A budget change is defined as a transfer of moneys from the contingency or general fund to any other account, or a transfer of funds from one appropriation unit to another such unit. Within ten-15 days after adoption of such resolution or ordinance transferring moneys, the county clerk shall give notice thereof by publication as required by section 65.90(5) of the Wisconsin Statutes. Failure to give such notice shall preclude any changes in the proposed budget and alteration thereto. (6/21/88)

(7) Notwithstanding Section 2.11(6), Tthe countyCounty boardBoard's standing finance-Finance and Administration cC ommittee may, without further boardBoard action, transfer in any one year up to \$1,000 an amount equal to 10% of the funds originally provided for an appropriation unit between appropriation units for an individual county office or department, if such units have been separately appropriated, and may, without further boardBoard action, supplement the appropriations for a particular office, department or activity by transfers from the general or contingent fund of up to an amount equal to 10% of the funds originally provided for an appropriated for an appropriated or an amount equal to 10% of the funds originally provided for an supplement or activity by transfers from the general or contingent fund of up to an amount equal to 10% of the funds originally provided for an

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 appropriation unit \$1,000 in any budget year pursuant to Wisconsin Statutes, section 65.90 and its limitations. The publication provisions of subsection (5) shall apply to all committee transfers from the contingent fund and shall be reported to the Board.

An appropriation unit is defined as the level of control at which a line item is adopted in the annual budget. The level of control shall be established in the annual resolution to adopt the county budget, or in a separate resolution approved by the <u>countyCounty boardBoard</u>. (6/21/88)

(8) No committee or department of county government shall purchase any insurance or personal bond without prior approval of the administration committee.

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# 2.12 Claims.

All claims against the county <u>that are otherwise not acted upon by the Finance and</u>
 <u>Administration Committee as provided in these Board Rules</u> shall follow the procedure set forth in sections <u>59.64</u> and <u>893.80</u> of the Wisconsin Statutes and amendments thereto.

(2) The Corporation Counsel may recommend a compromise of any claim or lawsuit to the <u>Board</u> Chair and Vice-Chair of the Board, the chair of the finance committee and the chair of the standing committee of any department involved in the claim, who, together, shall advise the corporation counsel on a proposed settlement including the limits and conditions of settlement contingent upon approval of the Board if the proposed settlement is acceptable to the claimant or litigant. This provision is subject to any statutory requirements and/or contractual obligations related to any claim for which the County is insured. (5/17/16)

(3) Fire claims presented to the Board by any Town in accordance with section <u>60.557</u> shall be referred to the finance committee for final consideration.

## 2.13 Voting.

(1) *Voting Requirement.* Every member who is present at a <u>boardBoard</u> meeting, including the <u>Board</u> Chair, shall cast a vote when the question is put before the <u>Board</u> Chair; when a vote is

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equally divided, the question is lost. This section shall not be construed to prohibit a supervisor from abstaining from voting for any reason. (3/16/93)

(2) If a member has a direct personal interest in the question placed before the board<u>Board</u>, - he or she shall request to be excused from the voting thereon which request shall be granted – by the <u>Board cChair</u>.

(3) No member shall be permitted to vote on any question unless he or she is present or unless he or she appears, upon division of the Board, prior to the tally. A member wishing to absent him or herself from any meeting while the meeting is in session shall first obtain consent from the <u>chair Board Chair</u> who shall so notify the <u>boardBoard</u>.

(4) The ayes and nays shall be taken and recorded in the minutes if requested by a memberbefore the decision is announced by the chair.

(5) Unless otherwise specifically provided by statute, no secret ballot may be authorized to determine any election or decision of the <u>boardBoard</u> except the election of officers of such <u>boardBoard</u> in any meeting; except as so provided in the case of officers, any member of the <u>boardBoard</u> may require that a vote be taken at any meeting in such manner that the vote of each member is ascertained and recorded.

(6) The records of the <u>reporter\_county clerk</u> after approval by a majority of the members of the governmental body and certification of such approval by the prescribed officer, shall be filed in the office of the clerk and in the case of committees with the chairman of the committee or his <u>or her</u> designee. Records of closed <u>session portions of</u> meetings shall be impounded until the body by majority vote authorizes <u>its-their</u> release and <u>the</u>-inclusion in the regular public records file.

(7) The motion and roll call votes of each meeting including closed sessions of the boardBoard and its committees shall be recorded and preserved and open to public inspection to the extent prescribed in sec. <u>19.321</u> of the Wisconsin Statutes, and s. <u>2.13(7) of these rules</u>.

(8) Unless otherwise specified <u>or required by law</u>, the majority vote shall consist of a simple majority of the votes cast and unless otherwise specified, a two-third vote shall consist of two-thirds of the members of the <u>countyCounty boardBoard</u>; that is, not less than sixteen votes of the 23 member Board. (11/15/88)

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(9) Any member of the <u>boardBoard</u> or the <u>chair Board Chair</u> may move for consideration of a report, resolution or ordinance by paragraph or seriatim. Upon the adoption of said motion by majority vote, the <u>chair Board Chair</u> shall read the first subdivision or paragraph of the <u>report</u>, resolution or ordinance, after which reading the proponent shall <u>be provided the opportunity</u> to explain said paragraph or subdivision, after which the <u>chair Board Chair</u> shall inquire as to debate or amendment to that particular paragraph or subdivision. When there is no further debate or amendment to the first paragraph, each succeeding paragraph or subdivision shall be taken up in similar fashion. Amendments to each paragraph shall be voted on as they arise, but no paragraph as amended shall be acted upon (as to final adoption or review) at that time. After all parts have been considered, the <u>chair Board Chair</u> shall open the entire document to further amendment. All such amendments shall be corrected and inserted in the record by the <u>reportercounty clerk</u>, and after final debate and amendment, the entire-<u>report</u>, resolution or ordinance shall be acted upon in a single vote.

# 2.14 Rule changes, suspension of rules.

No standing rule or order of the bBoard Rule as herein adopted may be rescinded, or changed, nor any new rule or order added hereto except by amendment to this ordinance by a twothirds vote. Any such proposed ordinance change to these Board Rules in the rules or orders of the board shall be mailed provided to the boardBoard members at least three (3) days before the meeting at which it is to be presented for the first reading. Any Board Rule not in conflict with state statutes may be suspended by a two-thirds vote of the members present.

# 2.15 Severability, prior rules, repeal, effective date, and publication.

(1) If any provisions of this ordinance are <u>found by final judgment by a court of competent</u> <u>jurisdiction, after exhaustion of all rights to appeal</u>, invalid or unconstitutional, or in conflict with the Wisconsin Statutes, or if the application of this ordinance and these rules or ordinance is invalid or unconstitutional or conflicting said provision shall not affect the provisions or application of this ordinance which can be given effect without the invalid or unconstitutional provision. <u>This ordinance shall be construed in accordance with the Wisconsin Statutes and in</u>

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 the event of any conflict between this ordinance and the Wisconsin Statutes, the Wisconsin

 Statutes shall prevail.

(2) All ordinances or resolutions or parts thereof in conflict herewith are hereby repealed.

(3) This ordinance shall take effect upon passage and publication as provided by law.

## 2.16 Penalty provision.

The penalty provision of Chapter <u>25</u> of the Municipal Code of Kenosha County shall not apply to any violation of this chapter.

# Addendum.

## AGENDA FORM

NOTE: UNDER THE KENOSHA COUNTY BOARD RULES OF PROCEDURE ANY REPORT, RESOLUTION, ORDINANCE OR MOTION APPEARING ON THIS AGENDA MAY BE AMENDED, WITHDRAWN, REMOVED FROM THE TABLE, RECONSIDERED OR RESCINDED IN WHOLE OR IN PART AT THIS OR AT FUTURE MEETINGS. NOTICE OF SUCH MOTIONS TO RECONSIDER OR RESCIND AT FUTURE MEETINGS SHALL BE GIVEN IN ACCORDANCE WITH SEC. 2.10(2) OF THE COUNTY BOARD RULES. FURTHERMORE, ANY MATTER DEEMED BY A MAJORITY OF THE BOARD TO BE GERMANE TO AN AGENDA ITEM MAY BE DISCUSSED AND ACTED UPON DURING THE COURSE OF THIS MEETING AND ANY NEW MATTER NOT GERMANE TO AN AGENDA ITEM MAY BE REFERRED TO THE PROPER COMMITTEE. ANY PERSON WHO DESIRES THE PRIVILEGE OF THE-FLOOR PRIOR TO AN AGENDA ITEM BEING DISCUSSED SHOULD REQUEST A COUNTY BOARD-SUPERVISOR TO CALL SUCH REQUEST TO THE ATTENTION OF THE BOARD CHAIR.

Notice is hereby given that (the) (a) (annual, o	rganizational, regular, spec	cial, emergency)
meeting of the County Board will be held at _	(a.m.) (p.m.) on the	day of
, 20 at the	_ and that the following wi	ll be the agenda for said
meeting,		

(1) Call to order.

The Municipal Code of Kenosha County is current through Ordinance 7 (2022), passed December 6, 2022.

**Commented [AP10]:** Recommend not allowing a board member to cede floor time to the general public.

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(2) Pledge of allegiance.

Chapter 2, County Board Rules of Procedure

- (3) Roll call.
- (4) Approval of minutes from previous meeting(s).
- (54) Announcements and appointments of chair.
- (65) Elections.

(<u>76</u>) Citizen comments. (<u>Chair shall have the privilege of limiting the time of any or all such</u> comments<u>Citizen comments are subject to the rules</u>).

- (87) County Executive communications.
- (<u>98</u>) County supervisor reports and announcements.
- (10) Consent calendar.
- (<u>11</u>9) Unfinished business (by committee in alphabetical order).
  - (a) Resolutions second reading
  - (b) Ordinances second reading
- (120) New business (by committee in alphabetical order).

(Note: Under <u>countyCounty boardBoard</u> rules of procedure, rules may be suspended and action taken after the first reading of any resolution or ordinance).

- (a) Resolutions first reading
- (b) Ordinances first reading
- (c) Reports standing committees

Standing Committees:

**Executive Committee** 

Finance and Administration Committee

ATTOLLES LAW REVISED 2-12-2024	Formatted: Font: Bold
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Human Services Committee	
Judiciary and Law Enforcement Committee	
Legislative Committee	
Planning, Development and Extension Education Committee	
Public Works Committee	
(d) Reports Special Committees	
(1 <u>3</u> 4) Licenses and permits.	
(1 <u>4</u> 2) Petitions.	
(1 <u>5</u> 3) Communications.	
(1 <u>6</u> 4) Claims.	
(1 <u>7</u> 5) Miscellaneous business and other matters as authorized by law.Supervisor Comments under Rule 2.07(9)	
(16) Approval of minutes.	
(1 <u>8</u> <del>7</del> ) Closed session, contemplated to consider, deliberate, confer, or take action upon matters pursuant to Wisconsin Statutes, section <u>19.85(1)</u> (), to-wit:	
(1 <u>9</u> 8) Adjournment to	
(2019) Meeting of Committee to discuss item of the agenda in room following adjournment. (Wis. Stat. section <u>19.84(6)</u> ).	

The Municipal Code of Kenosha County is current through Ordinance 7 (2022), passed December 6, 2022.

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 Chapter 2, County Board Rules of Procedure
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 Disclaimer: The clerk of the boardBoard's office has the official version of the Municipal Code of

 Kenosha County. Users should contact the clerk of the boardBoard's office for ordinances

 passed subsequent to the ordinance cited above.

County Website: www.kenoshacounty.org

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# 1 19.01-1 <u>TITLE</u>

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This code shall be known as, referred to, or cited as the Kenosha County Code of Ethics.

# 4 19.02-1 DECLARATION OF POLICY

The proper operation of democratic government requires that Elected County Officials and County Employees be independent, impartial and responsible to the people; that government decisions and policies be made in proper channels of the government structure; that public elected office not be used for improper personal gain; and that the public have confidence in the integrity of its government. Kenosha County believes that a code of ethics for the guidance of all County Employees and Elected County Officials will help them avoid conflicts which are substantial and material between their personal interests and their public responsibilities. In recognition of these objectives, there is hereby established a Code of Ethics for all County Employees and Elected County Officials. The purpose of this code is to establish rules for ethical standards of conduct to assist public officials and employees in avoiding those acts or actions which are incompatible with the best interests of county government and by directing disclosure by such officials of private interests in matters affecting the county.

Specifically exempt from the provisions of this ordinance are volunteer citizen committee
 and commission members and the following State employees, who are governed by
 separate codes of ethics: Circuit Court Judges, the District Attorney and Assistant District
 Attorneys. Nothing herein contained is intended to deny to any individual rights granted
 by the United States Constitution, the Constitution of the State of Wisconsin, the laws of
 the State of Wisconsin.

# 19.03-1 RESPONSIBILITY OF PUBLIC OFFICE

Elected County Officials and County Employees are agents of public purpose and hold office for the benefit of the public. They are bound to uphold the Constitution of the United States and the Constitution of the State of Wisconsin; to carry out impartially the laws of the nation, state and county; to observe in their official acts the highest standards of ethics; and to discharge faithfully the duties of their office regardless of personal considerations, recognizing that the public interest must be their primary concern. Their conduct and their official actions are to be above reproach so as to foster respect for all government.

All future Elected County Officials, County Employees and candidates for such positions shall be given notice of the fact that they will be subject to the provisions of this Code of Ethics as well as any financial disclosure requirements that they will be subject to and the need to reveal any potential or actual conflict of interests.

- 40 19.04-1 <u>STANDARDS OF CONDUCT</u>
- 42 (1) <u>Public Trust</u>. Kenosha County hereby reaffirms that each Elected County Official 43 and County Employee holds his or her position as a public trust and any effort to 44 realize an improper personal gain through official conduct is a violation of that trust. 45 Except as may be provided for herein, this section does not prevent any Kenosha 46 County Elected Official or County Employee from accepting other employment

- 47 or following any pursuit which in no way interferes with the faithful discharge of his or her duties to this county. Kenosha County further recognizes that in a 48 representative democracy, the representatives are drawn from society and, 49 therefore, cannot and should not be without all personal and economic interest in 50 the decisions and policies of government; that citizens who serve as Elected County 51 Officials and County Employees retain their rights as citizens to interests of a 52 personal or economic nature; that standards of ethical conduct for Elected County 53 Officials and County Employees need to distinguish between those minor and 54 inconsequential conflicts that are unavoidable in a free society, and those conflicts 55 which are substantial and material; and that Elected County Officials and County 56 Employees may need to engage in employment, professional or business activities, 57 other than their official duties, in order to support themselves or their families and to 58 maintain a continuity of professional or business activity, or may need to maintain 59 investments, which activities or investments do not conflict with the specific 60 provisions of this section. 61 62
  - (2) <u>Use of Public Property</u>. No Elected County Official or County Employee shall request or permit the use of county services or manpower or of county-owned vehicles, equipment, materials, facility or property for non-official purposes or personal profit unless in accordance with County policy.

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- (3) <u>Obligations to Citizens</u>. All persons shall be treated fairly and impartially and without discrimination in accordance with the federal and state Constitution and laws.
- (4) <u>Special Conflicts and Standards of Conduct Enumerated</u>. Conflicts of interest prohibited under this section and expected standards of conduct by Elected County Officials and County Employees include:
  - (a) <u>Disclosure of Confidential Information</u>. No Elected County Official or County Employee shall, without proper legal authorization from the County Corporation Counsel or pursuant to a Court order or Court-approved subpoena, disclose legally confidential information as defined in this ordinance gathered in the course of his or her duties concerning the affairs of the county or of a citizen, nor shall he or she use such information to advance the financial or personal interest of himself or others.
- Incompatible Employment. No Elected County Official or County 84 (b) Employee shall engage in or accept private employment or render services 85 for compensation for a private interest when such employment or service is 86 consistently incompatible with the proper discharge of official duties or 87 would impair the independence or judgment or action in the performance of 88 official duties or would lessen the time to perform such duties. For County 89 Employees, disclosure of all outside employment must be made to an 90 immediate supervisor, disclosing the nature and extent of the outside 91 employment prior to accepting such employment. Where employment is not 92 consistently or inherently incompatible, the employee must avoid all county 93 involvement in any matter where a conflict or appearance of a conflict or 94

impropriety may arise.

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- Representing Private Interests Before County Agencies or Courts. No (c) Elected County Official or County Employee shall represent, as a paid advocate, any private interests adverse to Kenosha County, other than for himself or herself, his or her spouse or children, before any county agency or department; nor, except as hereinafter provided, shall any Elected County Official or County Employee who is admitted to practice law in the State of Wisconsin represent as an advocate any private interests other than for himself or herself, his or her spouse or children, in any proceeding adverse to the county in any court without prior County authorization. Elected County Officials and County Employees who are licensed to practice law in the State of Wisconsin expressly may act as a criminal or ordinance defense counsel, Juvenile Court counsel, or as a Guardian ad Litem, only in conformity with State law and the Rules and Regulations of the State Bar of Wisconsin. Gifts, Favors, Raffles and Door Prizes. No person or organization may offer (d)
- or give to an Elected County Official or County Employee, directly or indirectly, and no Elected County Official or County Employee may solicit or accept from any person or organization, directly or indirectly, anything of value as herein defined if it could reasonably be expected to influence such Elected County Official's or County Employee's official actions or judgment, or could reasonably be considered as a reward for any official action or inaction on the part of such Elected County Official or County Employee. Non-monetary gratuities, such as but not limited to food or flowers given by members of the public at holidays or on special occasions may not exceed \$200 in total value annually and may be accepted only when made available to an entire department and not an individual official or employee. This provision does not apply to monetary donations to Kenosha County which are accepted by the County Board or donations to Brookside Care Center or its "Sunshine Fund" which are accepted by either the County Board or the Brookside Trustees.
  - Elected County Officials and County Employees attending an event at the expense of the County must reimburse the County the value of any raffle or door prize obtained at that particular event unless its value is de minimis as defined by Section 132(e)(1) of the Internal Revenue Code or unless it is donated to or used solely for County purposes.
  - Insider Advantage. No Elected County Official or County Employee may (e) intentionally or recklessly use or disclose information gained in the course of or by reason of his or her official position or activities in any way that could result in the receipt of anything of value for himself or herself, for his or her immediate family, or for any other person or organization, if the information has not been communicated to the public or is not public information.
- Contracting. (Personal Gain). Except as otherwise provided by Wis. Stat. § 142 (f)

143 946.13, no Elected County Official or County Employee shall, in his or her private capacity, negotiate or bid for or enter into a contract in which he or 144 she has a private pecuniary interest, direct or indirect, if at the time he or she 145 is authorized or required by law to participate in his or her capacity as such 146 Elected County Official or County Employee in the making of that contract 147 or to perform in regard to that contract some official function requiring the 148 exercise of discretion on his or her part, nor shall any Elected County 149 Official or County Employee, in his or her official capacity, participate in 150 the making of a contract in which he or she has a private pecuniary interest, 151 direct or indirect, or perform in regard to that contract some function 152 requiring the exercise of discretion on his or her part. A violation of Wis. 153 Stat. § 946.13 shall also constitute a violation of this code. 154 155 156 An Elected County Official or County Employee, or a member of the Elected County Official's or County Employee's immediate family, as defined in 157 this ordinance, may not contract with the County. 158 159 The employer of an Elected County Official or County Employee may 160 contract with the County only if the Elected County Official or County 161 162 Employee abstains from voting and attests in writing that he or she will receive no direct or indirect benefit from such contract and further attests 163 that he or she has had no discussions with any county official or employee 164 with respect to such contract and has made no direct or indirect attempt to 165 influence the awarding of such contract. 166 167 Consulting. Except as otherwise may be expected as part of an official's or 168 (g) employee's job description and in the normal course of employment by 169 Kenosha County, no Elected County Official or County Employee is to serve 170 as a consultant to or, except as hereinafter provided, serve as a member of 171 the Board of Directors of any for-profit entity or for-profit corporation doing 172 business either as a contractor or sub-contractor or otherwise with, or 173 seeking to do business with, Kenosha County, subject to exemptions in the 174 Wisconsin State Statutes. This provision shall not apply to Elected County 175 Officials or County Employees serving on a Board of Directors where such 176 service has been approved by the County Board or in cases where the 177 178 Corporation Counsel's Office has reviewed such membership and found no conflict of interest. 179 180 (h) Business Associates and Clientele. No Elected County Official or County 181 Employee shall render service to, engage in debate, lobby for, make any 182 decision concerning or involving any, as defined herein, former, present or 183 known future business associate or client or customer of such Elected County 184 Official or County Employee who may have a matter pending before the 185 County Board. Where such relationship and circumstances exist, the Elected 186 County Official or County Employee shall abstain from participation in any 187 decision-making process and file a financial disclosure statement or an 188 amended statement as required by this code and reveal the natureand extent 189 190 of the relationship. This provision, however, shall not be applied in the case

of a legally recognized privilege, such as in the case of an attorney-client or doctor-patient relationship.

(i) <u>Issuance of Permits</u>. No Elected County Official- empowered to vote upon issuance of a discretionary permit under either state or local laws or regulations shall vote on the issuance of any such permit to himself or herself or to any member of that individual's immediate family. No County Employee shall process a discretionary permit under either state or local laws or regulations sought by himself or herself or to any member of that individual's immediate family without first revealing in writing the request for such permit to that individual's immediate supervisor who shall then assign another employee to process such permit.

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- (j) <u>Material Conflict of Interest</u>. No Elected County Official or County Employee shall engage in any material conflict of interest as defined in section 19.06-1(3) or this Code. Pursuant to this Code, a material conflict of interest on the part of an Elected County Official or County Employee is deemed to exist within the meaning of this section in regard to a matter in which he or she is involved, or is about to be involved, in the discharge of his or her official duties, whenever the Elected County Official or County Employee utilizes and exploits his or her official capacity in such a way as to obtain a personal financial benefit for himself or herself or his or her immediate family or an organization with which he or she is associated.
- (k) <u>Personal Services</u>. No Elected County Official or County Employee shall be required to perform any private work or private or personal service for any Elected County Official or County Employee or make a contribution to any such Elected County Official or County Employee. Nothing contained herein shall be construed to bar voluntary campaign contributions to an Elected County Official or County Employee.
- (I) <u>Falsifying Claims or Records.</u> No Elected County Official or County Employee shall intentionally or recklessly engage in submitting any falsified claim and knowingly false document.
- (m) Misuse or Misappropriation of County Property or Funds. No Elected County Official or County Employee shall misuse or misappropriate any county funds or property including. The use of County copiers, computers, tablets and phones are subject to separate terms of use policies; however, the County maintains the right to access, monitor and review the use of such equipment and recognizes no claim of confidentiality regarding the use of such County equipment. No County property, facility or personnel on County time may be used to repair or maintain an Elected County Official's or County Employee's personal property.
- (n) <u>Acquiring of County Property</u>. No Elected County Official or County Employee shall acquire any <u>interest in county-owned property</u> if the Elected County Official or County Employee was aware of any material information

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240			regarding the property or the property sale that was not also publicly
240			available.
241 242			Obligation to Donort Froud Any Flooted County Official or County
		(o)	Obligation to Report Fraud. Any Elected County Official or County
243			Employee who has actual knowledge of fraud or other illegal activity
244			conducted by an Elected County Official or County Employee must report
245			such activity or conduct to the Office of Corporation Counsel as soon as
246			practical.
247		( )	
248		(p)	Obligation to Report Conflicts. Elected County Officials and County
249			Employees shall disclose to the County Corporation Counsel any conflict
250			of interest involving another Elected County Official or County Employee.
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252		(q)	State Standards of Conduct for Municipal Employees. Those standards
253			incorporated in Wisconsin Statutes § 19.59 for municipal officials and
254			employees are incorporated herein by reference as if fully set forth.
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256		(r)	Conflicts of Law or with Agreements. In case of a conflict between the State
257			law and this Code, or in the event of a conflict between requirements
258			contained in any agreements or contract entered into by Kenosha County
259			and this Code, the more restrictive standard shall apply.
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261	19.05-1 <u>CON</u>	<b>MPLIAN</b>	<u>NCE WITH STATE STATUTES</u>
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263	(1)	The f	ollowing sections of the Wisconsin Statutes as they may be amended or re-
264			eredfrom time to time are hereby incorporated by reference and made a part
265			s Code of Ethics:
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267		(a)	Section 19.01Oaths and Bonds.
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269		(b)	Section 19.21Custody and Delivery of Official Property and Records.
269 270		(b)	Section 19.21Custody and Delivery of Official Property and Records.
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270 271		(b) (c)	Section 19.21Custody and Delivery of Official Property and Records. Section 19.31 through 19.39Public Records.
270 271 272		(c)	Section 19.31 through 19.39Public Records.
270 271 272 273			Section 19.31 through 19.39Public Records. Section 19.59Code of Ethics for Local Government Officials,
270 271 272 273 274		(c)	Section 19.31 through 19.39Public Records.
270 271 272 273 274 275		(c) (d)	Section 19.31 through 19.39Public Records. Section 19.59Code of Ethics for Local Government Officials, Employees and Candidates
270 271 272 273 274 275 276		(c)	Section 19.31 through 19.39Public Records. Section 19.59Code of Ethics for Local Government Officials,
270 271 272 273 274 275 276 277		(c) (d) (e)	Section 19.31 through 19.39Public Records. Section 19.59Code of Ethics for Local Government Officials, Employees and Candidates Section 19.81 through 19.89Open Meeting of Governmental Bodies.
270 271 272 273 274 275 276 277 278		(c) (d)	Section 19.31 through 19.39Public Records. Section 19.59Code of Ethics for Local Government Officials, Employees and Candidates
270 271 272 273 274 275 276 277 278 279		(c) (d) (e) (f)	Section 19.31 through 19.39Public Records. Section 19.59Code of Ethics for Local Government Officials, Employees and Candidates Section 19.81 through 19.89Open Meeting of Governmental Bodies. Section 946.12Misconduct in Public Office.
270 271 272 273 274 275 276 277 278 279 280		(c) (d) (e)	Section 19.31 through 19.39Public Records. Section 19.59Code of Ethics for Local Government Officials, Employees and Candidates Section 19.81 through 19.89Open Meeting of Governmental Bodies.
270 271 272 273 274 275 276 277 278 279 280 281		(c) (d) (e) (f) (g)	<ul> <li>Section 19.31 through 19.39Public Records.</li> <li>Section 19.59Code of Ethics for Local Government Officials, Employees and Candidates</li> <li>Section 19.81 through 19.89Open Meeting of Governmental Bodies.</li> <li>Section 946.12Misconduct in Public Office.</li> <li>Section 946.13Private Interest in Public Contract Prohibited.</li> </ul>
270 271 272 273 274 275 276 277 278 279 280 281 282		(c) (d) (e) (f)	<ul> <li>Section 19.31 through 19.39Public Records.</li> <li>Section 19.59Code of Ethics for Local Government Officials, Employees and Candidates</li> <li>Section 19.81 through 19.89Open Meeting of Governmental Bodies.</li> <li>Section 946.12Misconduct in Public Office.</li> <li>Section 946.13Private Interest in Public Contract Prohibited.</li> <li>Any provision of Chapter 17 of the Wisconsin Statutes justifying removal</li> </ul>
270 271 272 273 274 275 276 277 278 279 280 281 282 283		(c) (d) (e) (f) (g)	<ul> <li>Section 19.31 through 19.39Public Records.</li> <li>Section 19.59Code of Ethics for Local Government Officials, Employees and Candidates</li> <li>Section 19.81 through 19.89Open Meeting of Governmental Bodies.</li> <li>Section 946.12Misconduct in Public Office.</li> <li>Section 946.13Private Interest in Public Contract Prohibited.</li> </ul>
270 271 272 273 274 275 276 277 278 279 280 281 282 283 283 284	(2)	(c) (d) (e) (f) (g) (h)	<ul> <li>Section 19.31 through 19.39Public Records.</li> <li>Section 19.59Code of Ethics for Local Government Officials, Employees and Candidates</li> <li>Section 19.81 through 19.89Open Meeting of Governmental Bodies.</li> <li>Section 946.12Misconduct in Public Office.</li> <li>Section 946.13Private Interest in Public Contract Prohibited.</li> <li>Any provision of Chapter 17 of the Wisconsin Statutes justifying removal of an official or employee for cause.</li> </ul>
270 271 272 273 274 275 276 277 278 279 280 281 282 283 284 283	(2)	<ul> <li>(c)</li> <li>(d)</li> <li>(e)</li> <li>(f)</li> <li>(g)</li> <li>(h)</li> <li>All E</li> </ul>	<ul> <li>Section 19.31 through 19.39Public Records.</li> <li>Section 19.59Code of Ethics for Local Government Officials, Employees and Candidates</li> <li>Section 19.81 through 19.89Open Meeting of Governmental Bodies.</li> <li>Section 946.12Misconduct in Public Office.</li> <li>Section 946.13Private Interest in Public Contract Prohibited.</li> <li>Any provision of Chapter 17 of the Wisconsin Statutes justifying removal of an official or employee for cause.</li> <li>Elected County Officials and County Employees shall comply with the</li> </ul>
270 271 272 273 274 275 276 277 278 279 280 281 282 283 283 284	(2)	<ul> <li>(c)</li> <li>(d)</li> <li>(e)</li> <li>(f)</li> <li>(g)</li> <li>(h)</li> <li>All E</li> </ul>	<ul> <li>Section 19.31 through 19.39Public Records.</li> <li>Section 19.59Code of Ethics for Local Government Officials, Employees and Candidates</li> <li>Section 19.81 through 19.89Open Meeting of Governmental Bodies.</li> <li>Section 946.12Misconduct in Public Office.</li> <li>Section 946.13Private Interest in Public Contract Prohibited.</li> <li>Any provision of Chapter 17 of the Wisconsin Statutes justifying removal of an official or employee for cause.</li> </ul>

287 288	so comply shall, in addition, constitute a breach of this Code of Ethics.			
289 290	19.06-1 <u>ACT</u>	TION UPON CONFLICT AND COMPLAINTS		
291 292 293 294 295	(1)	Any Elected County Official or County Employee who, in the discharge of his or her official duties, is involved or about to be involved in any matter that could result in a violation of this code or a material conflict of interest as defined herein, on his or her part shall:		
296 297 298		(a) Prepare a written statement describing such matter and the nature of the possible conflict of interests; and		
299 300		(b) Deliver copies of the statement to the Corporation Counsel's office; and		
301 302 303		(c) Take no further action in regard to such matter until an opinion has been rendered by the Corporation Counsel.		
304 305	(2)	Notwithstanding any other provision to the contrary in the Municipal Code of Kenosha County, the Corporation Counsel's Office is authorized to issue an ethics		
306 307		/ conflict of interest opinion to any Elected County Official or County Employee and at the request of such official shall keep the matter confidential as it pertains to		
308		that individual and request. In situations where guidance is sought on prospective		
309 310		conduct and the official making the request supervises the Corporation Counsel or is authorized to vote on the annual budget of the Corporation Counsel's Office, the		
310		Corporation Counsel may choose to either issue an advisory opinion or refer the		
312		matter to either the Attorney General, the State Ethics Board, the Kenosha District		
313		Attorney or outside counsel.		
314 315	(3)	In situations where an act or omission contrary to this Code or state law has already		
316	(3)	occurred, a complaint or request for a legal opinion may be made to the Corporation		
317		Counsel. Any such complaint must be made in writing and provide any material		
318		factual allegations in conjunction with identifying the code provision(s) or state		
β19		law(s) believed to have been violated. and When such complaint is submitted, the		
320 321		Corporation Counsel shall refer the complaint or request for opinion to outside counsel for investigation and recommendations. In the event that the Corporation		
321 322		Counsel is the subject of the complaint or request for legal opinion, the complaint		
323		or request for legal opinion shall be presented to the County Executive and the		
324		County Executive shall refer the complaint or request for opinion to outside counsel		
325		for investigation and recommendations. A complaint may also be made with the		
326		District Attorney's Office for review and potential prosecution, consistent with		
327 328		Section 19.11 of this Code.		
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330	19.07-1 <u>EXC</u>	CEPTIONS		
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332	(1)	Fees and Honorariums.		
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- 334(a)In order to achieve the broadest possible public discussion and<br/>understanding of county government, the legislative process and the<br/>specific policy issues and proposals pending before the legislature, every<br/>Elected County Official or County Employee is encouraged to meet with<br/>clubs, conventions, special interest groups, political groups, school groups<br/>and other gatherings to discuss and to interpret these topics.
- Notwithstanding any provisions of this code, reasonable compensation and 341 (b) reimbursement for expenses for any off-duty speaking, teaching, lecturing or 342 for any published work or creation of any product or intellectual property may 343 be accepted by a Elected County Official or County Employee. I However, 344 if such speaking, teaching, lecturing, , product creation, published work or 345 intellectual property that is created or conducted by an Elected County 346 Official or County Employee with the use of county time or of its facilities, 347 services or supplies not generally available to all citizens of this county in 348 349 the course of his or her official duties, the Elected County Official or County Employee may not retainsuch compensation or reimbursement of expenses 350 but shall deposit it with the County Treasurer and the activity, product, 351 352 published work or intellectual property created shall be deemed a work made for hire and shall be the property of Kenosha County and any 353 copyright, trademark or patent obtained by such individual shall be 354 transferred without compensation to Kenosha County. 355 356
  - (2) <u>Reimbursements</u>. Nothing in this section prevents or limits reimbursement by the county of actual and reasonable expenses incurred by an Elected County Official or County Employee in the performance of official duties.
    - (3) <u>Reward Points and Frequent Flyer Miles</u> Nothing contained in this Ordinance shall preclude an Elected County Official or County Employee from obtaining credit card reward points or frequent flyer miles where the initial payment, prior to County reimbursement, was paid for by the Elected County Official or County Employee.
- 367 19.08-1 <u>CAMPAIGN ACTIVITY</u>

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- (1) Nothing contained herein shall be construed as prohibiting an Elected County Official or County Employee from voluntarily endorsing or contributing to a candidate or working on a candidate's behalf outside of County facilities or on their personal time.
  - (2) It is prohibited to require current County Employees to campaign on behalf of elected officials as a condition of maintaining continued employment with Kenosha County.
- Campaign solicitation and electioneering on County property or in violation of <u>the Code</u>
   <u>of Conductwork rules</u> is prohibited, provided, however, that photographs of or on
   County common areas are permitted.
  - 19-8

- 382(4)With the exception County-owned property designated and permitted for public use,<br/>the U use of County-owned property for campaign purposes is prohibited.
  - (5) This section does not prohibit an Elected County Official or County Employee from accepting employment or being involved with any political campaign which in no way interferes or could reasonably be expected to interfere with the full discharge of his or her official duties. This section may not fully apply to law enforcement officers employed by the Kenosha County Sheriff's Office and who are covered by the law enforcement officers' bill of rights contained in Chapter 164 of the Wisconsin Statutes or may be subject to the Hatch Act.

# 392 393 19.09-1 <u>FINANCIAL/PERSONAL LEGISLATIVE INTEREST DISCLOSURE</u>

The Financial/Interest Disclosure Form set forth in Appendix 1 shall be completed by all 394 Elected County Officials and candidates for such office, and filed with the Kenosha County 395 Clerk as a public record prior to the end of business on the last day for filing nomination 396 papers for the Spring election. In non-election years the disclosure statements shall be filed 397 prior to January 7. Subsequent to filing the Financial/Interest Disclosure Form set forth in 398 Appendix 1, an Elected County Official shall, in the event of a change in circumstances or 399 upon becoming aware of an omission or error in a form already on file with the County 400 Clerk, file an amended form within ten (10) business days of becoming aware of the change 401 in circumstances or error. 402

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# 19.10-1 POST COUNTY EMPLOYMENT CONFLICTS

Elected County Officials who have voted on the awarding of a contract with a particular contractor, provider or vendor or who have had input into such award may not accept employment with such contractor, provider or vendor or their sub-contractors for a period of one year after such vote. Further, no contractor, provider or vendor or their sub-contractor may make an offer of employment to such Elected County Official or any member of their immediate family between the date of a contract solicitation or proposal and the later of one year after the vote on the contract or the commencement of the contract with Kenosha County.

# 414 415 19.11-1 PENALTY

Any Elected County Official or County Employee found by a court of competent jurisdiction to have violated any provision of this code shall be subject to a fine of not less than \$100 nor more than \$1000 for each violation and may be required to reimburse the County for any costs, including attorney fees and fordirect or indirect costs and damages resulting from such violation, including, but not limited to, the costs of investigation. Violations shall be prosecuted by the District Attorney's Office.

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Any action taken on behalf of Kenosha County and found to be in violation of this code
may be reconsidered by the Kenosha County Board of Supervisors and deemed void. Any
party found to have violated County ethics ordinances or policies may be prohibited from
doing business with Kenosha County for a period not to exceed five years.

In addition to any penalty imposed in this section, the County Clerk shall accept nomination
 papers in cases where the candidate has not filed a financial disclosure statement as

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431 432 required herein, however, any candidate who fails to timely file a disclosure statement as required herein shall not have his or her name placed on the ballot, as permitted pursuant to Wis. Stat. § 19.59(3)(b).

- 433 19.12-1 <u>EFFECTIVE DATE</u>
  - This code shall take effect upon publication.
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437 19.13-1 <u>SEVERABILITY</u>

If any provision of this code is found by a court of competent jurisdiction to be invalid or unconstitutional, of if the application of this code to any person or circumstances is found by a court of competent jurisdiction to be invalid or unconstitutional, such invalidity or unconstitutionality shallnot affect the other provisions or applications of this code which can be given effect without the invalid or unconstitutional provision or application.

19.14-1 DEFINITIONS

In this code, and for purposes of this code only:

- 446 "Anything of Value" means any of the following items [either alone or in (1) 447 combination] whose value in a calendar year from any one person or entity is in 448 excess of \$200: money, gift card, creditcard reward points, frequent flyer miles, or 449 property, favor, service, gift, loan payment, subscription, advance forbearance, 450 lodging, food or drink, travel, recreational or entertainment expense, thing or 451 promise of future reward or employment that could reasonably be expected to 452 influence such Elected County Official's or County Employee's official actions or 453 judgment, or could reasonably be considered as a reward for any official action or 454 inaction on the part of such county public official, BUT DOES NOT INCLUDE 455 compensation and expenses paid by the county, speaking fees, honorariums [except 456 as may be otherwise allowed by this Ordinance] and expenses, political 457 contributions which are properly reported under Chapter 11, Wisconsin Statutes, 458 tips for food service normally given to waiters and waitresses or for customary 459 services provided to the general public at County golf facilities, unsolicited 460 advertising or promotional material, such as pens, pencils, note pads, calendars and 461 other items of de minimis values as defined by Section 132(e)(1) of the Internal Revenue 462 Code. 463
- (2) <u>"Associated"</u> when used with reference to an organization, includes any organization in which a person or member of his or her immediate family is an employee, director, officer or trustee or owner or controls, directly or indirectly and severally or in the aggregate at leas<u>t+1</u>0% of the outstanding equity.
  - (3) <u>"County Employee"</u> means all persons filling an allocated position of county employment or any volunteer with the exception, however, that "employee" does not include <u>volunteers</u>, <u>including</u> citizen volunteer committee, citizen commission members or judges but does include court commissioners.
- 475(4)"Financial Interest" shall mean any interest that will yield directly or indirectly a476monetary or other material benefit to the officer or employee or to any person

477 employing or retaining the services of the official or employees or any member of the immediate family of said official or employee, except as permitted by Wis. Stat. 478 479 § 946.13. 480 "Former Client" for purposes of requiring an abstention from voting as an Elected 481 (5) County Official, means a person or other legal entity, including all known officers 482 and directors of that legal entity, who the Elected County Official knows has 483 engaged the services of that Elected County Official or that Elected County 484 Official's employer or associate or who has been a customer of that Elected County 485 Official or that Elected County Official's employer or associate within a period of 486 four (4) years prior to any matter affecting that former client or customer coming 487 before the County. 488 "Gift" means the payment or receipt of anything of value without valuable and 489 (6) sufficient consideration. 490 491 "Known Future Client" for purposes of requiring an abstention from voting, means a (7) 492 person or other legal entity, including all officers and directors of that legal entity, to 493 whom an Elected County Official or that Elected County Official's employer or 494 associate has a commitment either direct or implied, formal or informal to provide 495 services or products for anything of value, as defined herein, at some time in the 496 future after the County's consideration of a matter affecting such client or customer. 497 498 "Personal Interest" shall mean any interest arising from a personal, familial or intimate 499 (8) relationship. 500 501 "Immediate Family" means either a spouse, child, parent, or any other person, 502 (9) including a domestic partner, who is a member of the immediate household or 503 receives more than 50% of their support from such employee or official. 504 505 (10) "Income" has the meaning given under the federal internal revenue code. 506 507 (11) "Non-Official Purpose" means unrelated to county business but does not include 508 assistance to a non-profit entity. 509 510 "Elected County Official" shall mean any person holding an elected or appointed (12) 511 county office, but not elected Judges. 512 513 "Person" shall mean any natural person, corporation, partnership, proprietorship, 514 (13) firm, enterprise, franchise, association, organization, trust or other legal entity 515 recognized as such by the laws of the State of Wisconsin. 516 517 "Privileged Information" or "Confidential Information" or "Legally Confidential 518 (14) Information" is information recognized by State or Federal law as being entitled to 519 confidentiality or privilege or matters that may be legally considered in closed 520 session pursuant to the Wisconsin Open Meetings law or written or oral material 521 related to county government which has not become a part of the body of public 522 information and which is designated by statute, court decision, lawful orders or 523

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custom as being either privileged or confidential. Nothing contained herein shall be construed to be a violation of this Code if the information communicated is in the public interest, not the subject of pending litigation and relates to a violation of law, mismanagement of County funds, or neglect of duty.

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# 529530 19.15-1 <u>REFERENCE</u>

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- This Ordinance may be referred to as the Kenosha County Code of Ethics.



# **KENOSHA COUNTY**

# **BOARD OF SUPERVISORS**

Resolution No. \_\_\_\_\_

Subject:

# A Resolution Supporting 2023 Senate Bill 1026 to Establish Film and Television Production Incentives and Create a New State Film Office in Wisconsin

Original [x]	Corrected []	2nd Correction [	] Resubmitted [ ]
Date Submitted	: Date Submitted:	Date Resubmitted:	
submitted by: Chairman Nudo, Supervisor Bashaw and Supervisor Geertsen			
Fiscal Note Atta	ched [ ]	Legal Note Attached [ ] Agreement	
Prepared by:	Chairman Gabe Nudo		Signature:

**WHEREAS**, Wisconsin is currently one of only five states lacking a film office and one of ten states without any production incentives; without these essential resources in place, communities in our state are missing out on significant economic opportunities, and;

**WHEREAS**, 2023 Senate Bill 1026 (SB 1026), introduced February 13, 2024 in the Wisconsin State Legislature, creates income and franchise tax credits for film production companies doing business with the State of Wisconsin and creates a State Film Office to implement the tax credit accreditations and allocations, and;

**WHEREAS**, if enacted, these incentives will empower Wisconsin to tap into the thriving entertainment production market, spotlight our state's assets to boost tourism, attract and retain businesses, skilled labor, and stimulate the state's economy, and;

**WHEREAS**, according to a 2023 study by the Georgia Screen Entertainment Commission, each \$1 invested in film and television incentives in a state yields \$6.30 of economic benefit; and in Montana, a recent study found that the production of Paramount Network's Yellowstone generate 2.1 million new visitors, \$730 million in in local economic activity, over 10,000 jobs, and nearly \$45 million in state tax revenue, a direct result of Montana's film incentives program, and;

**WHEREAS**, to ensure that SB 1026 generate revenue that stays in Wisconsin, the bill includes minimum spending requirements to guarantee that a portion of the production budget is reinvested within Wisconsin, and;

**WHEREAS**, Kenosha County, with its ideal location on Lake Michigan, its access to highly skilled labor, its vibrant local arts communities, its institutions of higher learning, and its history of arts achievement could see significant financial and technical benefits from the film and television industry collaborating with this community;

**NOW, THEREFORE, BE IT RESOLVED**, that the Kenosha County Board of Supervisors hereby supports SB 1026 to establish film and television production incentives and create a new state film office in Wisconsin, and;

**BE IT FURTHER RESOLVED**, that a copy of this resolution be sent to Kenosha County's legislative delegation and the Wisconsin Counties Association.

Respectfully submitted at Kenosha County, Wisconsin, this \_\_\_\_ day of \_\_\_\_\_, 2024.

Gabe Nudo

Brian Bashaw

Dave Geertsen