

KENOSHA COUNTY

BOARD OF SUPERVISORS

Resolution No.	

Pertaining to the Applica Wisconsin to the Bureau 59.19 Acres Located in the of Menominee Indian Tribe of		dian Tribe of Approximately a in Trust for the
Original [x] Revised []	2nd Correction []	Resubmitted []
Date Submitted: 11/09/23	Date Resubmitted:	
Submitted by: Finance and Legislative Commi	ittees	-
Fiscal Note Attached []	Legal Note Attached [] Ag	greement
Prepared by: Joseph Cardamone, Corporation Co	ounsel Signature:	

WHEREAS, the Menominee Indian Tribe of Wisconsin intends to apply to the Federal Bureau of Indian Affairs to have approximately 59.19 Acres of Land located in the City and County of Kenosha placed into Trust for the Menominee Indian Tribe of Wisconsin for the Purpose of Conducting Class III and Class II Gaming, and whereas, the Tribe and the Authority have sought the County's support for placing this land into trust; and

WHEREAS, the Tribe is authorized to conduct Gaming in the State of Wisconsin under the terms of the Wisconsin Gaming Compact of 1992, as amended; and

WHEREAS, the Tribe, through its Authority, may only conduct Gaming at the Kenosha Facility if it is placed into Federal Trust through application and approval by the Federal Bureau of Indian Affairs (the B.I.A.); and

WHEREAS, as part of the application process, the impact [including loss of tax revenues as well as financial contributions in support of local government] of the establishment of such a gaming operation on the surrounding community must be addressed along with efforts to address such impacts; and

WHEREAS, the Menominee Indian Tribe of Wisconsin, the Menominee Indian Gaming Authority, which was created by the Tribe for the purpose of operating such gaming operation, and the County of Kenosha have negotiated and proposed the attached Intergovernmental Agreement that supports placing the above

described lands into trust for the Menominee Indian Tribe for the purposes stated and in accordance with the development proposed by the Tribe which further addresses the impact of such a gaming operation and development on the surrounding community including any loss in tax revenues due to such lands being placed into trust as well as financial support for local government operations as authorized by Federal law and which agreement would further state the rights and obligations of the parties to the agreement; and

WHEREAS, the Support Payments are offered by the Tribe and Authority in recognition of the demand for the complete range of municipal services offered by the County, the new improvements to the infrastructure necessitated by the expanded activity in the vicinity of the Kenosha Facility, the accelerated maintenance and depreciation of community-wide infrastructure from such expanded activity, the mitigation of the cost of economic, social and other impacts arising out of gaming activities and the revenues lost from the loss of taxable development on the Kenosha Facility; and

WHEREAS, the attached Intergovernmental Agreement includes a proposed agreement by and between the County of Kenosha and the Tribe and Authority relative to the imposition of a Tribal Sales Tax on certain sales on Indian trust lands that would otherwise be exempt from the State and County sales tax; and

WHEREAS, revenues received by the County pursuant to this agreement would be utilized by the County to fund general infrastructure projects that would benefit both the Tribe and County;

NOW THEREFORE BE IT RESOLVED that the Kenosha County Board of Supervisors approves of the execution of the Intergovernmental Agreement between the Menominee Indian Tribe of Wisconsin, the Menominee Indian Gaming Authority and the County of Kenosha, including the agreement by and between the County of Kenosha and the Tribe and Authority relative to the imposition of a Tribal Sales Tax and further that it supports the application of the Menominee Indian Tribe of Wisconsin to place approximately 59.19 Acres of Land Located in the City and County of Kenosha, Wisconsin into Trust for the Menominee Indian Tribe of Wisconsin for the Purpose of Conducting Class III and Class II Gaming,; and

BE IT FURTHER RESOLVED that the County Clerk is directed to send a certified copy of this Resolution to the Bureau of Indian Affairs, Tribe and Authority and the Governor of the State of Wisconsin.

Respectfully Submitted by:

Brian Thomas, Chair	Aye	<u>Nay</u> □	Abstain	Excused
John Poole, Vice-Chair				⊀
Amanda Nedweski	₩			
Jeff Wamboldt	×			
Andy Berg	#			
Daniel Gaschke		×		
Marica M. Yuhas Monica Yuhas	П	ø		

Finance/Administration Committee					
Terry Rose, Chair	Aye	Nay	Abstain	Excused	
Dave Geertsen, Vice-Chair	A				
John Pools	X				
Erin Decker					
Tim Stocker		1			
John Franco	3				
William Grady	OF				

INTERGOVERNMENTAL AGREEMENT

This INTERGOVERNMENTAL AGREEMENT ("Agreement") is entered into this [DATE] day of [MONTH], 20243 in Kenosha, Wisconsin, by and between the MENOMINEE INDIAN TRIBE OF WISCONSIN (the "Tribe"), a federally recognized Indian tribe, whose reservation is located within the State of Wisconsin, the MENOMINEE KENOSHA GAMING AUTHORITY (the "Authority"), a tribal gaming business chartered on September 16, 1999 by the Tribe, the COUNTY OF KENOSHA (the "County"), a quasi - municipal corporation in the State of Wisconsin, where the Tribe proposes to acquire lands located within the County to be held in trust by the United States Government ("Proposed Trust Land") for the purpose of conducting gaming thereon pursuant to the Indian Gaming Regulatory Act, 25 U.S.C. Sections 2701 et seq. (the "IGRA").

WHEREAS, the Tribe and the State of Wisconsin (the "State") have entered into that certain Menominee Indian Tribe of Wisconsin and State of Wisconsin Gaming Compact of 1992 (the "Compact"); and

WHEREAS, the Tribe and the State have entered into amendments to the Compact ("Compact Amendments") that have, among other things, extended the original term of the Compact;

WHEREAS, the Compact Amendments provide for the payment of monies by the Tribe to the State; and

WHEREAS, the Compact Amendments include a Memorandum of Understanding regarding government-to-government matters, in which the Governor of Wisconsin (the "Governor") agreed to undertake his best efforts within the scope of his authority to assure that the payments made to the State under the Compact Amendments will be expended upon, among other things, economic development initiatives in regions around tribal casinos and promotion of tourism within the State; and

WHEREAS, the Tribe has identified certain lands which are fully described in the legal description attached as Exhibit A hereto ("Proposed Trust Land" or "Trust Land") and incorporated herein and are further delineated in the map attached as Exhibit B and incorporated herein within the County that it proposes to purchase, and on which it intends to conduct Class III gaming, as well as Class II gaming at a future date, as defined in the IGRA, at a facility for such purposes (the "Kenosha Facility"); and

WHEREAS, the Tribe intends to apply to the United States Department of Interior (the "Department") to place the Proposed Trust Land described in Exhibits A and B into Federal Trust pursuant to 25 U.S.C. § 5108 and use these lands for gaming purposes pursuant to 25 U.S.C. § 2719(b) (the "Federal Trust Application"); and

WHEREAS, the approval of the Secretary of the Interior (the "Secretary") of the Federal Trust Application requires the consent of the Governor, pursuant to 25 U.S.C. § 2719(b)(1), and includes consultation with local governments concerning the effects of removing the subject property from the tax rolls and the impact the Kenosha Facility will have on the County; and

WHEREAS, the support of local government is important to the development of a cooperative intergovernmental relationship vital to the ongoing development the Tribe and the Authority propose; and

WHEREAS, the County has the obligation to protect the health, welfare, and economic vitality of the community it represents, including by ensuring that social, economic, and environmental impacts of development projects are properly mitigated and the increased demands on County resources are sufficiently funded; and

WHEREAS, IGRA permits the use of tribal gaming revenues to support the operations of local government and for charitable organizations under 25 U.S.C. § 2710(b)(2); and

WHEREAS, the Tribe and the Authority recognize that upon acquisition of the

Proposed Trust Land into Federal Trust, the County will suffer the permanent loss of revenue from taxes that would otherwise apply to the property and any activities taking place thereon, which will negatively impact all taxpayers in the County; and

WHEREAS, the Tribe and the Authority recognize that the acquisition in Federal Trust of the Proposed Trust Land and the conduct of gaming under IGRA will have the following impacts: the County will be deprived of tax revenues, there will be an increase in demand for County services; there will be additional burdens on the County infrastructure; there will be economic, social and other impacts stemming from the effect of gaming activities; and the County will be deprived of revenues from future development on the Proposed Trust Land; and

WHEREAS, the County requires additional financial resources to provide for the increased demand for a complete range of municipal services which has been requested by the Tribe and the Authority in order to facilitate the conduct of Class II and Class III gaming at the Kenosha Facility as provided in Section I (A), to provide new improvements to infrastructure necessitated by the expanded activity in the vicinity of the Kenosha Facility, to provide for the accelerated maintenance and depreciation of community-wide infrastructure resulting from such expanded activity, to mitigate the cost of economic, social and other impacts arising out of gaming activities and to mitigate the revenues lost from the loss of taxable development on the Federal Trust Land; and

WHEREAS, in accordance with IGRA and Section 66.0301 of the Wisconsin Statutes, the Tribe, acting through the Authority, has agreed to make certain payments to the County in recognition of the demand for the complete range of municipal services, the new improvements to the infrastructure necessitated by the expanded activity in the vicinity of the Kenosha Facility, the accelerated maintenance and depreciation of community-wide infrastructure from such expanded activity, the mitigation of the cost of economic, social, and other impacts arising out of gaming activities and the revenues lost from the loss of taxable development on the Proposed Trust Land; and

WHEREAS, the County has entered into this Agreement in reliance on the Authority's charter, enacted September 16, 1999 (the "Charter") (including, but not limited to, Section 10 of the Charter); and

WHEREAS, in order to respect and accommodate orderly and appropriate development on the Proposed Trust Land at the Kenosha Facility, the Tribe acknowledges its obligations to abide by State building and other codes as provided in Section XIV.C. of the Compact and the Tribe and the Authority have adopted certain ordinances enumerated in Exhibit C;

NOW, THEREFORE, in consideration of the foregoing, the covenants and agreements contained herein, and for other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, the Tribe, the Authority, and the County agree as follows:

SECTION 1. Commitments of the County

- A. <u>Provide Services</u>. The County shall provide to the Kenosha Facility such services as are usually and customarily provided by the County to other commercial enterprises, including, but not limited to law enforcement, street and highway maintenance and plowing, social services, public safety dispatch services. Nothing in this Agreement commits the County to providing services to the Property currently provided by the City of Kenosha.
- **B.** Support Federal Trust Application. In consideration for the benefits accruing to the County under this Agreement, and only as specifically set forth herein, the County, upon request of the Tribe, agrees to support the Federal Trust Application, by resolution of its governing body and by letter from its Chief Executive Officers, consistent with this Agreement.
- C. <u>Support Compact Amendments</u>. In consideration for the benefits accruing to the County under this Agreement, and only as specifically set forth herein, the County, upon request of the Tribe, agrees to support, by resolution of its governing body and by letter from its Chief Executive Officers, the Tribe's efforts to secure those amendments to the Compact which are necessary to effectuate the operation of the Kenosha Facility, consistent with this Agreement.

- D. Exclusive Class III Gaming. The County shall not endorse, by resolution of its governing body or by letter from its Chief Executive Officers, the establishment of any other Class III or casino-style gaming facility, for so long as the Tribe and the Authority conducts Class III gaming at the Kenosha Facility. Additionally, in the event casino-style gaming is legalized in Wisconsin, the County, to the extent authorized by law, shall not license or permit any establishment to conduct Class III or casino-style gaming unless by agreement of the parties to this Agreement. Nothing in this Section 1.D. shall prohibit the County from continuing to license establishments whose primary business is to sell alcohol beverages that may also conduct casino-style gaming.
- E. <u>No County Enactments to Impair Agreement</u>. The County shall not enact any ordinance that impairs the obligations of this Agreement without the written consent of the Tribe or the Authority.
- F. <u>County Support Contingent on Validity of Agreement</u>. The County's support for the Federal Trust Application is contingent on the determinations set forth in Section 21. Submission of Agreement to the Secretary of the Interior and the National Indian Gaming Commission. In the event that the Secretary of the Interior or the National Indian Gaming Commission (NIGC) withhold an approval required under federal law or determines that the any provision of this Agreement violates IGRA or is otherwise impermissible under any federal, state, or tribal law, or refuses to confirm its validity under such authorities, the Parties agree that the County shall not support the Federal Trust Application and in the absence of the mitigation provided herein, the County has concluded that the Trust Acquisition and the Kenosha Facility will be detrimental to the surrounding community.

SECTION 2. Commitments of the Tribe and the Authority

A. <u>Payments to Support Local Government Operations</u>. In exchange for the commitments of the County under Section 1 of this Agreement, the Authority shall make the following payments as hereinafter provided to the County.

1) Net Win Payment. For purposes of Section 2.A., "Net Win" means the total amount wagered on gaming less the amounts paid out as prizes (including the cost of non-cash prizes), which shall mean any personal property distributed to a Kenosha Facility patron as a result of a specific legitimate wager at the Kenosha Facility.

Commencing with the establishment of the Federal Trust Land, the Authority shall pay to the County one (1) percent of Net Win for each period of time beginning on January 1 through and including December 31 (a "Calendar Year"). Commencing Calendar Year Nine, the Authority shall increase the payment stated above by 0.33 percent of Net Win so that the payment would be 1.33% of Net Win.

The Triggering Event for the purposes of this subsection shall be:

During Calendar Year Twenty and at each succeeding ten (10) year interval thereafter, the parties to this Agreement shall meet and discuss whether Payments should be increased. Such a meeting of the parties to this Agreement shall occur on or before March 1 of Calendar Year Twenty and at each succeeding ten (10) year interval thereafter.

Payments to be made by the Authority to the County under this Section 2(A)(I) shall be made in quarterly installments, with such quarters designated as January through March; April through June; July through September; and October through December, respectively, of each Calendar Year. Such quarterly payments shall be made within thirty (30) days following the last day of the quarter for which payment is due.

2) Minimum Payment. In order to ensure that the Authority makes a payment to the County adequate to support the operations of local government, a minimum annual payment shall be paid to the County in any Calendar Year when the payments under Section 2.A.l. of this Agreement are less than the payments described in Section 2.A.2. of this Agreement.

A minimum annual payment of \$50,000 dollars shall be due and payable to the County in Calendar Years One and Two. If the acquisition of the Proposed Trust Land in

Federal Trust occurs after January 1 of Calendar Year One, such minimum annual payment shall be prorated, with such minimum annual payment equaling a minimum annual payment of \$50,000 dollars multiplied by a fraction, the numerator of which shall be the total number of days beginning with the date of the acquisition of the Proposed Trust Land in Federal Trust plus the number of days remaining in Calendar Year One, and the denominator of which is Three Hundred Sixty-Five.

Beginning with Calendar Year Three, and continuing through and including Calendar Year Eight, a minimum payment of \$500,000 dollars shall be due.

Beginning with Calendar Year Nine and continuing thereafter, a minimum annual payment shall be due of \$1,000,000 dollars, adjusted by multiplying such payment by a fraction, the numerator of which shall be the Consumer Price Index for All Urban Consumers, All Items, U.S. City Average, as published by the Bureau of Labor Statistics of the U.S. Department of Labor ("DOL"), 1982-1984 Base equals One Hundred ("CPI-U"), published for January of the Calendar Year in which such adjustment is made, and the denominator of which is the CPI-U published for the month of January for Calendar Year Nine.

Should DOL discontinue the publication of the CPI-U, or publish the same less frequently, or alter the same in some other manner as to make it unworkable under this Section 2.A.2., the parties to this Agreement shall agree on and shall adopt a substitute index or procedure which reasonably reflects and monitors consumer prices.

3) When Minimum Payment Due and Payable. After the close of each Calendar Year, the Authority shall determine the sum of quarterly payments of Net Win made or to be made to the County under Section 2.A.l. for that Calendar Year and compare such sum to the minimum annual payment under Section 2.A.2. for that Calendar Year.

If the sum of the quarterly payments of Net Win under Section 2.A.l. exceeds the minimum annual payment under Section 2.A.2., no minimum annual payment shall be

made under this Section 2.A.3. If the sum of the quarterly payments of Net Win under Section 2.A.1. are less than the minimum annual payment under Section 2.A.2. for that Calendar Year, the difference between such minimum annual payment under Section 2.A.2. and Net Win payments under Section 2.A.1. shall be paid to the County within forty-five (45) days of the end of that Calendar Year.

An illustrative example of when such minimum annual payment is due appears in Exhibit D.

4) Audit/Certification. For the convenience of the parties to this Agreement and to facilitate the implementation of Section 2 of this Agreement, the Tribe and the Authority agree that the fiscal year of the Authority for the Kenosha Facility shall be a Calendar Year.

Prior to the close of each Calendar Year, the Authority shall engage a firm of independent Certified Public Accountants ("CPA Firm") that maintains a gaming-related contractor certificate or temporary gaming-related contractor certificate issued by the Wisconsin Department of Administration, to audit the books and records of the Authority's operations at the Kenosha Facility. The Authority shall provide an audit that shall include separate calculations of Net Win for each type of game conducted at the Kenosha Facility. The audit shall show the reserve account balance provided in Section 2.A.10. of this Agreement. The audit shall be conducted in accordance with the most recent version of The American Institute of Certified Public Accountants Casino Auditing Guide.

The audit contemplated under this Section 2.A.4. shall be completed within one hundred twenty (120) days of the close of a Calendar Year. Within thirty (30) days of the completion of the audit, the Authority shall forward copies of the audit and any opinions and/or verifications/certifications of the CPA Firm described herein to the County. In the event that such audit and such opinions and/or verifications/certifications described herein are not submitted to the County within one hundred eighty (180) days of the close

of a Calendar Year, the County may, at the expense of the Authority, perform the audit. In the event that such audit is initiated, the Authority shall fully cooperate, including providing access to all books and records of the Tribe's gaming operations to the CPA Firm retained by the County.

If the audit shows that the prior quarterly payments to the County under Section 2.A.l. of this Agreement were less than the quarterly payments that should have been paid to the County under the audit as a result of a revised Net Win figure, the Authority shall, within 60 days after receipt of the audit, make a separate payment to the County of the difference between such amounts. If the audit shows that the Authority paid more in prior quarterly payments under Section 2.A.l. of this Agreement than the revised Net Win figure reflected in the audit, the Authority shall provide an invoice showing the difference between such amounts to the County for payment by the County.

- 5) Payment of Property Taxes. Property taxes due on any real estate or personal property are assessed against the owner of such property based on ownership existing on January 1 of any Calendar Year (the "Determination Date"). In the event that a sale of the Kenosha Facility to the Tribe or the Authority does not occur on the Determination Date, the Tribe and the Authority agree to collect from the seller of the Kenosha Facility property taxes (real and personal) due for the period beginning on the Determination Date to and including the date of closing of such sale, and forward to the County such monies collected within fifteen (15) days after the closing of such sale.
- 6) Payment for Specific Purposes. In Calendar Years 9 through 12, the Authority shall annually pay to the County \$650,000 annually. The County shall use these funds for debt service related to the construction of a new human services building
- 7) Responsible Gaming. In any Calendar Year that the Tribe and the Authority conduct gaming in Kenosha and for which the County has appropriated funds specifically for the assessment and treatment of problem gamblers, the Authority shall pay to the County, as a match, an amount equal to the County's appropriation. The

Authority's commitment under this subsection (7) is limited to a total payment to the County of Seventy-Five Thousand Dollars (\$75,000). Payment shall be made within ninety (90) days of the date of appropriation, or ninety (90) days after commencement of gaming, whichever is later. If any funds appropriated by County or provided by the Authority under this subsection (7) are intentionally used for any purpose other than the assessment and treatment of problem gamblers without the express prior written consent of the Authority, the County shall pay to the Authority an amount equal to three (3) times the amount of the infraction. The Authority shall have no duty to match any appropriation of the County in any year where one hundred fifty thousand (\$150,000) dollars or more of payments from the Authority are carried over from the previous fiscal year(s).

8) Where Payments to be Made. The Authority shall make all payments due under Section 2(A) of this Agreement to the County of Kenosha, *Attention*:

County Treasurer, Administration Building 1010 56th Street Kenosha, WI 53140-3738

- 9) Interest on Late Payments. Interest on any late payment due under Section 2(A) of this Agreement shall accrue at the rate of one and one- half (1.5%) percent per month on the unpaid balance due until paid in full. Any partial payments of the unpaid balance due shall first be applied to accrued interest with the remainder, if any, next applied to the unpaid balance.
- 10) Authority to Maintain Reserve. The Authority shall maintain as a reserve account a sum of money equal to the minimum annual payment under Section 2.A.2, for the current Calendar Year.
- B. <u>Charitable Contributions</u>. The Authority shall establish a charitable contributions policy to govern donations by the Authority and/or the Tribe to charities in the County. Within ninety (90) days after the Federal Trust Land is established, the Authority will

create a committee to draft and implement such a policy, with consultation from citizens who reside in the County sought by the Authority from time to time. Pursuant to this charitable contributions policy the Authority, within the first 12 Calendar Years, shall pay a minimum of \$850,000 to charitable organizations addressing the cultural and charitable needs in the County of Kenosha. The Parties agree that any payment to such charitable organizations made by an entity contracted to manage the Kenosha Facility shall be deemed a payment by the Authority for the purposes of this provision.

C. Responsible Gaming Program. The Tribe and the Authority recognize that problem gambling has a disruptive effect on affected individuals, families, and the community. In order to combat such problem gambling in Kenosha County, the Authority will create and implement a detailed, responsible gaming policy within ninety (90) days after the Proposed Trust Land is acquired in trust. In creating such a policy, the Authority will review the policies of other casino operators throughout the United States and seek the advice of the Wisconsin Council on Problem Gambling and the Kenosha County Department of Health & Human Services. The Authority's responsible gaming policy will include: (a) provision of financial support for the Wisconsin Council on Problem Gambling and other problem gambling organizations that provide problem gambling services in Kenosha County; (b) development of brochures, pamphlets, videos, and other materials for the purpose of promoting responsible gambling, including establishment of a help line at the Kenosha Facility; (c) cooperation with local area media to promote awareness of problem gambling; (d) institution of self-limitation policies; (e) institution of self-exclusion policies; (f) institution of exclusion policies; (g) training for all employees on the issue of problem gambling, including education of employees of the nature of problem gambling, how to recognize such behavior and resources available to help problem gamblers; (h) sponsorship and support for problem gambling conferences and workshops; (i) prohibition of underage gambling, including identification of gambling customers display and advertisement of legal age to gamble, heightening awareness of customer responsibility when bringing children to the Kenosha Facility and working with educational

institutions and other local organizations to raise awareness of problem gambling; and (j) prohibition on gambling by employees of the Kenosha Facility.

D. County Official Employment Prohibition. The Tribe and the Authority shall not employe the County Executive, a County Board Supervisor, or the Chief of Staff, who occupy those positions on the date this Agreement is executed, while in office or while employed by the County in any of the aforementioned capacities or for two years following the completion of the person's term of office or termination of County employment.

D.E. Law Enforcement. The Tribe and the Authority acknowledge that Public Law 280, 67 Stat. 588 ("PL 280") applies to the Kenosha Facility. PL 280 grants jurisdiction over criminal and certain civil matters to the State of Wisconsin. The State of Wisconsin has delegated some of this jurisdiction to the County. The Tribe and the Authority recognize and acknowledge the jurisdiction of the County over criminal offenses that occur on the Federal Trust Land. The Tribe and the Authority acknowledge that each has adopted those ordinances referenced in Section 2(I) of this Agreement and agree to enforce all such ordinances adopted pursuant to this Agreement.

Prevention, Plumbing, and Sanitation. According to Section XIV(C) of the Compact, the public health and safety standards for public buildings, electrical wiring, fire prevention, plumbing and sanitation set forth in the Wisconsin Statutes Chapter 101 and Wisconsin Administrative Code Chapters, including but not limited to, chs. SPS 314 (Fire Prevention); 316 (Electrical); 328 (Smoke Detectors and Carbon Monoxide Detectors); 366 (Existing Buildings); 377 (Theaters and Assembly Halls); and 381-387 (Plumbing), including any amendments thereto, shall be directly applicable to the Kenosha Facility, except that the terms of the Compact and this Agreement shall provide exclusive remedies for non-compliance with such standards. At the time of closing of any financing that the Tribe or the Authority undertakes for purposes of purchasing or developing the Kenosha Facility, the Authority shall pay to the County all building permit fees as would be applicable to such a development on fee simple lands.

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- F.G. Inspections. According to Section XIV(B) of the Compact, the Tribe and the Authority shall engage a state certified inspector to conduct inspections of the Kenosha Facility on a periodic, but not less than annual, basis. The Tribe and the Authority shall promptly repair or correct any and all instances of non-compliance with the requirements of Sections 2.G. and 2.I. of this Agreement. The Tribe and the Authority shall submit the inspector's report to the Wisconsin Department of Administration, with a copy to the County, within thirty (30) days of receipt and include any corrective action to be implemented.
- G.H. Tribe and Authority to Adopt Certain Ordinances. The Tribe and the Authority have adopted certain ordinances, which are substantially similar to those of the County, as are enumerated in Exhibit C.
- H.I. No Tribal or Authority Enactments to Impair Agreement. As provided in Section XXXVI.A.2 of the Compact, the Tribe and the Authority shall enact no law nor shall any Tribal or Authority official or employee act in any manner to impair the obligations of this Agreement without the written consents of the County.
- Maintenance of Charter of Authority. The Tribe and the Authority agree not to amend or change any provision of the Charter of the Authority without the consent of the County. This Agreement is made in reliance on Section XXXVI.A.3 of the Compact and Section 10 of the Charter of the Authority.
- J.K. Air/Water Quality. The Tribe and the Authority may have authority and rights under federal, state, or tribal law to enact or promulgate regulations or standards concerning air quality, water quality, or any other environmental regulations or standards which may exist by virtue of the Tribe's authority over the Federal Trust Land. The Tribe and the Authority may enact or promulgate any air quality, water quality or any other environmental regulations or standards on the Federal Trust Land that are not more stringent than the least stringent air quality, water quality or any other environmental regulation or standards applicable to the county of Kenosha. The Tribe and the Authority agree not to enact or promulgate any air quality, water quality or any other environmental regulations or standards on the Federal Trust Land that has

any effect outside the boundaries of the Federal Trust Land.

- K-L. Alcohol Beverages. Pursuant to 18 U.S.C.§ 1161, the Kenosha Facility shall comply with all State laws relating to the sale or consumption of alcohol beverages. Alcohol beverages may be served only during the hours prescribed in Section 125.32(3) of the Wisconsin Statutes, or any successor statute. Alcohol beverages may not be sold for the purpose of off-premises consumption.
- Im. Gaming Only as Authorized. The Kenosha Facility shall be used and operated only for such gaming purposes as are permitted under IGRA, the Compact.
- M.N. Cessation of Gaming. In the event that gaming operations at the Kenosha Facility cease for any reason for 365 consecutive days, the Tribe and the Authority shall use best efforts, including, but not limited to, petitioning the United States Congress, to ensure that the Federal Trust Land is removed from federal trust and reverts to taxable status under Ch. 70 of the Wisconsin Statutes. In the event that gaming ceases for the period described herein, the minimum payment provisions of Section 2.A.2. of this Agreement shall continue to apply.
- N.O. Height Limitations and Airport Overlay District. The parties acknowledge certain height and other restrictions associated with the proximity of the Kenosha Facility and the Federal Trust Land to the Kenosha airport. Any development on the Federal Trust Land shall be subject to federal law and rules of the Federal Aviation Administration ("FAA"). The Tribe and the Authority waive any right to bring any action against the County and agree to indemnify the County for any action brought against the County by any person located on the Federal Trust Land arising out of the proximity of the Federal Trust Land to the Kenosha airport.
- O.P. Additional Trust Land. Any expansion of the Trust Lands in the county of Kenosha beyond the boundaries identified in Exhibit A shall require the written consent of all parties to this Agreement.
- **P.O.** Tribe's and Authority's Representations as to Kenosha Facility. The Tribe and the Authority represent that the Tribe and the Authority intend, subject to availability of financing and capital at reasonable terms, conditions and costs, to develop the Kenosha Facility

and undertake related development in accordance with the planned construction and physical development described Exhibit E to this Agreement.

Q.R. Sales Tax. Sales on the Federal Trust Land that are not subject to the State of Wisconsin's sales or use tax shall be taxed by the Tribe or Authority pursuant to the AGREEMENT REGARDING SALES TAX BETWEEN THE MENOMINEE INDIAN TRIBE OF WISCONSIN, THE MENOMINEE KENOSHA GAMING AUTHORITY AND THE COUNTY OF KENOSHA, attached hereto as Exhibit F.

R.S. Conversion from Trust Land Status to Reservation Status. The Tribe will not seek a reservation proclamation pursuant to 25 U.S.C. § 5110 for the Proposed Trust Land fully described in the legal description attached as Exhibit A without the written consent of the County of Kenosha.

become effective upon approval of the governing bodies of the County, the Tribe and the Authority, execution by the appropriate officers of the parties, and shall remain in effect for so long as the Federal Trust Land exists, unless otherwise terminated by the mutual written consent of the Tribe, the Authority, and the County. Either party may terminate this Agreement upon thirty (30) day written notice if the Tribe and the Authority are unsuccessful in securing the approvals necessary to implement the Tribe's and the Authority's proposal to develop and operate the Kenosha Facility on or before December 31, 2025.

SECTION 4. Waiver of Tribal Sovereign Immunity. The Authority agrees to waive any sovereign immunity enjoyed by the Authority in connection with disputes or claims arising under this Agreement. The Tribe also agrees to waive its sovereign immunity to enforce the provisions of Section 22 of this Agreement. Both the Tribe and the Authority consent to be sued in the United States District Court for the Eastern District of Wisconsin and all related federal appellate courts or, if such United States District Court cannot hear or refuses to hear such dispute, State Circuit Court in and for Kenosha County and all related State appellate courts

in connection with such waivers of sovereign immunity. No party to this Agreement shall contest jurisdiction or venue of the above-referenced courts for any dispute or claim arising under this Agreement. Neither the Tribe nor the Authority shall invoke the doctrine of exhaustion of tribal or other administrative remedies to defeat or delay such jurisdiction. Further, neither the Tribe nor the Authority shall invoke the doctrine of tribal sovereign immunity to evade its duties or obligations under this Agreement. Pursuant to Article XIII, Section 4(c) of the Tribe's Constitution, in any suit against the Tribe or the Authority for monetary damages, the parties agree that such damages shall be limited to the undistributed or future Net Revenues or other assets of the Authority and/or other tribal gaming business established for the purposes of owning and operating the Kenosha Facility.

SECTION 5. Dispute Resolution; Remedies. Claims, disputes or other matters arising out of or related to this Agreement, or the breach thereof, shall be subject to mediation as a condition precedent to the institution of legal or equitable proceedings by any party to this Agreement. Prior to filing a written demand for mediation, the party making such demand shall submit to the other affected parties a statement of the claim, dispute, or other matter in question. The parties shall meet promptly after such statement is filed and shall endeavor in good faith to resolve any such claim, dispute, or other matter in question amicably. If such meeting does not resolve the claim, dispute, or other matter in question, a demand for mediation shall be filed in writing with the other affected parties and shall be made within a reasonable time after the claim, dispute or other matter in question has arisen. In no event shall the demand for mediation be made after the date when the institution of legal or equitable proceedings based upon such claim, dispute or other matter in question would be barred by the applicable statute of limitations. Any mediation conducted pursuant to this Section 5 shall be held in accordance with the rules of the American Arbitration Association then in effect, unless the parties mutually agree otherwise. If the mediation fails to resolve the claim, dispute or other matter in question, arbitration shall not be available, and shall not be considered a condition precedent to the commencement of legal or

equitable proceedings based upon such claim, dispute or other matter in question. If a demand for mediation has been made under this Section 5 of this Agreement but such mediation has either not occurred or has not resolved the claim(s) subject to such mediation before the applicable statute of limitations for such claim(s) has run, a party to this Agreement may avail itself of any legal or equitable remedy available to the party without concluding the mediation. In the event that mediation does not resolve a claim, dispute or other matter in question, this Agreement is intended to provide each party with a right and standing to challenge any act or omission which violates this Agreement in the United States District Court for the Eastern District of Wisconsin and all related federal appellate courts or, if such United States District Court cannot hear or refuses to hear such dispute, State Circuit Court in and for Kenosha County and all related State appellate courts.

This Agreement is further intended to provide each party with a right and standing to seek any available legal or equitable remedy to enforce this Agreement and to seek damages for the breach of this Agreement in such enumerated courts. Pursuant to Article XIII, Section 4(c) of the Tribe's constitution, in any suit against the Tribe or the Authority for monetary damages, the parties agree that such damages shall be limited to the undistributed or future Net Revenues or other assets of the Authority and/or other tribal gaming business established for the purposes of owning and operating the Kenosha Facility.

SECTION 6. Liquidated Damages.

A. <u>Tribal or Authority Breach.</u> Because of the uncertainty in measuring the calculation of actual damages resulting from a breach of Sections 2.C., and 2.K. of this Agreement, the Authority shall pay to the County liquidated damages in the amounts of one thousand (\$1,000) dollars for each uncured breach of such Sections of this agreement. Because of the uncertainty in measuring the calculation of actual damages resulting from a breach of Sections 2.F, 2.G, 2.H, 2.I, 2.J, 2.L, 2.N of this Agreement, the Authority shall pay to the County liquidated damages in the amounts often thousand (\$10,000) dollars for each uncured breach of

such Sections of this Agreement. Each day of uncured breach may be considered a separate breach for purposes of this Section, but notice of such breach to be given under Section 5 of this Agreement may be made and shall be considered continuing until such breach is cured or as otherwise provided in such notice. Such liquidated damages as provided in this Section shall be the exclusive remedy for breach of such Sections of this Agreement as are enumerated herein. Pursuant to Article XIII, Section 4(c) of the Tribe's constitution, any liquidated damages shall be paid from undistributed or future Net Revenues or other assets of the Authority and/or other tribal gaming business established for the purposes of owning and operating the Kenosha Facility.

B. County Breach. Because of the uncertainty in measuring the calculation of actual damages resulting from a breach of Sections 1.B. and 1.C. of this Agreement, the County shall pay to the Authority liquidated damages in the amounts of ten thousand (\$10,000) dollars for each uncured breach of such Sections of this Agreement. Because of the uncertainty in measuring the calculation of actual damages resulting from a breach of Section 1.D. of this Agreement, the Authority shall be entitled to a credit against, but such credit shall not exceed, its payments made pursuant to Section 2.A. of this Agreement in an amount equal to any payments (including any payments derived from taxes imposed on gaming revenues) made to the County by an owner or operator of any establishment or facility endorsed, authorized, permitted or licensed in contravention of Section I.D. of this Agreement. Each day of uncured breach may be considered a separate breach for purposes of this Section, but notice of such breach to be given under Section 5 of this Agreement may be made and shall be considered continuing until such breach is cured or as otherwise provided in such notice. Such liquidated damages or, in the instance of a breach of Section I.D. of this Agreement, such credit, as provided in this Section shall be the exclusive remedy for breach of such Sections of this Agreement as are enumerated herein.

SECTION 7. Prevailing Party to Receive Costs and Fees. In the event of

litigation arising under this Agreement, the prevailing party in any such litigation shall be entitled to an award and judgment for its reasonable attorney's fees and any statutory costs.

Agreement by either party shall operate to void or terminate or provide grounds for termination of this Agreement, it being the intent of the parties that the provisions of this Agreement shall be subject to specific performance, and injunctive relief shall be provided to cure any breaches prospectively, and that damages shall be awarded to redress any harm occasioned by a breach.

SECTION 9. Governing Law. This Agreement shall be governed by the laws of the United States of America and of the State of Wisconsin.

SECTION 10. Authorization. The Tribe, the Authority, and the County each represent and warrant that each has performed all acts precedent to adoption of this Agreement, including, but not limited to, matters of procedure and notice, and each has the full power and authority to execute this Agreement and to perform its obligations in accordance with the terms and conditions thereof, and that the representative executing this Agreement on behalf of such party is duly and fully authorized to so execute and deliver this Agreement.

- A. The Tribe has authorized its officers to execute this Agreement by the adoption of Resolution No. [Number], adopted [DATE], a copy of which is attached hereto as Exhibit G.
- B. The Authority has authorized is officers to execute this Agreement by the adoption of a Consent to Board Action dated [DATE], a copy of which is attached hereto as Exhibit H.
- C. The Board of Supervisors of the County has approved this Agreement at a duly noticed meeting of the County Board held on [DATE], and a certified copy of the proceeding of the Board of Supervisors is attached as Exhibit I.

SECTION 11. Notice. All notices required to be given hereunder shall be given

in writing, sent by either personal delivery, certified mail, return receipt requested, or overnight mail. If sent via personal delivery, the notice shall be effective on the date of delivery. If sent by certified mail, the notice shall be deemed effective five (5) days after such mailing, not counting the day such notice was sent. If sent by overnight mail, the notice shall be effective on the date of delivery. All notices shall be addressed as follows:

To the County:

County Clerk

County of Kenosha

912 56th Street

Kenosha, WI 53140

To the Tribe:

Tribal Chairperson

Menominee Indian Tribe of Wisconsin

W2908 Tribal Office Loop Road

Keshena, WI 54135

To the Authority:

Chairperson

Menominee Kenosha Gaming Authority

W2908 Tribal Office Loop Road

Keshena, WI 54135

SECTION 12. Interpretation. This Agreement has been the subject of mutual negotiations between the parties and their respective counsel. This Agreement has been and shall be construed to have been jointly drafted by the parties in order to preclude the application of any rule of construction against a party's interest as the sole drafter of this Agreement.

SECTION 13. No Challenges to this Agreement. The County, the Tribe, and the Authority hereby waive any right each may have to commence or maintain any civil action or other proceeding to contest, invalidate or challenge this Agreement, any procedure or proceeding

undertaken to adopt this Agreement or any of the actions required or contemplated by this Agreement, or to take any actions, either directly or indirectly, to oppose or in any other way, to initiate, promote or support the opposition of approvals required under this Agreement or to hinder, obstruct or unduly delay any of the actions required or contemplated by this Agreement. This paragraph shall not be construed to prevent a party to this Agreement from commencing a declaratory judgment action regarding the interpretation of this Agreement. In the event of a challenge to the validity of this Agreement by any third party, the County, the Tribe, and the Authority shall each defend the validity and enforceability of this Agreement in any administrative or judicial proceeding.

SECTION 14. Severability. If any court of competent jurisdiction determines that any provision of this Agreement is invalid or unenforceable, then such invalidity or unenforceability shall have no effect on the other provisions hereof, which shall remain valid, binding and enforceable and in full force and effect. In the event of such a determination by such court, the parties shall promptly meet to discuss how they might satisfy the terms of this Agreement by alternative means. The parties shall use their best efforts to find, design and implement a means of successfully effectuating the terms of this Agreement. If necessary, parties shall negotiate appropriate amendments of this Agreement to maintain, as closely as possible, the original terms, intent and balance of benefits, and burdens of this Agreement. In the event the parties are not able to reach agreement in such situation, the dispute resolution procedure of Section 5 of this Agreement shall apply.

SECTION 15. Good Faith and Fair Dealing. The Parties to this Agreement agree that this Agreement imposes on them a duty of good faith and fair dealing.

SECTION 16. No Liability for Acts Prior to Agreement. Except as subject to a specific, written agreement, no party shall incur any liability for any acts undertaken during the discussion, negotiation, execution, or the processes undertaken to secure any approval required to effectuate this Agreement, whether or not all necessary approvals to make this Agreement

effective are obtained.

SECTION 17. Captions. The captions contained in this Agreement are inserted only as matter of convenience and for reference and in no way define, limit, extend or describe the scope of this Agreement or the intent of any provisions hereof.

SECTION 18. Agreement in Counterparts. This Agreement may be executed in several counterparts, each of which fully executed counterparts shall be deemed an original.

SECTION 19. Amendment. This Agreement may only be amended by written instrument executed by all of the Parties.

SECTION 20. Complete Agreement.

This Agreement represents the entire integrated agreement between the parties and supersedes all past agreements and all negotiations, representations, promises or agreements, either written or oral, made during the course of negotiations leading to this Agreement.

SECTION 21. Submission of Agreement to the Secretary of the Interior and the National Indian Gaming Commission. The Authority shall submit this Agreement to the Secretary of the Interior for review under 25 U.S.C. § 81 for a determination that this Agreement is not subject to review under 25 U.S.C. § 81. In addition, the Authority shall submit this Agreement to the National Indian Gaming Commission (NIGC) and the Secretary of the Interior for determinations that this Agreement is not subject to review by NIGC under IGRA and is not subject to review by or a determination from the Secretary that this Agreement does not violate IGRA. All determinations by the Secretary and the NIGC under this Section shall be transmitted to the County. In the event that either the Secretary or the NIGC fails to make the determination contemplated under this Section, the Parties shall meet to determine how to achieve such a determination.

SECTION 22. Tribe to Guarantee Authority's Performance. The Tribe agrees that it will guarantee the performance of any duty or obligation of the Authority under this

Agreement, and either perform such duty or obligation or cause its performance by the Authority, within ten (10) days of its receipt of notice from the County of the Authority's failure to perform any such duties or obligations.

SECTION 23. Force Majeure. In the event that any party hereto shall be delayed or hindered in or prevented from the performance of any act required under this Agreement by reason of strikes, lock-outs, labor troubles, inability to procure materials, failure of power, governmental moratorium or other governmental action or inaction by any governmental entity other than the parties to this Agreement (including failure, refusal or delay in issuing permits, approvals and/or authorizations) injunction or court order, riots, insurrection, war, fire, earthquake, flood or other natural disaster or other reason of a like nature not the fault of the party delaying in performing work or doing acts required under this Agreement (but excluding delays due to financial inability), then performance of such act shall be excused for the period of the delay and the period for the performance of any such act shall be extended for a period equivalent to the period of such delay. The provisions of this Section 23 shall not be construed to excuse or delay any payment due under Section 2.A. of this Agreement.

SECTION 24. No Third-Party Beneficiary. This Agreement is personal to the parties to this Agreement and is not intended for the benefit of any other party.

SECTION 25. Benefit and Assignment. This Agreement shall be binding upon and inure to the benefit of the parties hereto, their successors and assignees. Except with respect to successors, neither this Agreement, nor any of the rights or interests of the parties hereto, may be assigned, transferred, or conveyed in any manner without the prior written consent of each of the parties to this Agreement.

SECTION 26. Management Limitations. Notwithstanding any provision in this Agreement or any other agreements between the parties, or any other right to enforce the provisions of this Agreement or other agreements, the County shall not engage in any of the following: planning, organizing, directing, coordinating, or controlling all or any portion of the

Tribe's and/or Authority's gaming operations (collectively, "Management Activities"), including:

- the training, supervision, direction, hiring, firing, retention, compensation (including benefits) or any employee (whether or not a management employee) or contractor;
- (b) any working or employment policies or practices;
- (c) the hours or days of operation;
- (d) any accounting systems or procedures;
- (e) any advertising, promotions, or other marketing activities;
- the purchase, lease, or substitution of any gaming device or related equipment or software, including player tracking equipment;
- (g) the vendor, type, theme, percentage of pay-out, display, place, or placement of any gaming device or equipment; or
- (h) budgeting, allocating, or conditions payments of the Tribe's and/or Authority's expenses.

IN WITNESS WHEREOF, the Tribe, the Authority, and the County have respectively signed this Agreement and caused their seals to be affixed and attested as of the date shown.

COUNTY OF KENOSHA, WISCONSIN

	, County Executive
Date:	
	, County Clerk

Date: DMINEE KENOSHA GAMING AUTHO	, Chairman	
MINEE KENOSHA GAMING AUTH	Date:	
, Chairman		

INTERGOVERNMENTAL AGREEMENT EXHIBIT "A"

LEGAL DESCRIPTION

EXHIBIT A

PROPERTY LEGAL DESCRIPTION 5.80-Acre

Parcel (Parcel A):

1-B PT NE 1/4 SEC 1 T 1 N R 21 E OF THE 4TH PRINCIPAL MERIDIAN COMM AT NE COR NE 1/4 TH W'LY 620.93 FT TH S 100 FT TO POB TH CONT S ALG E ROW 122ND AVE APPROX 708.46 FT AS DESC IN DOC#1634242 TPP PLAT 09-1024-4.02 TO N LN LOT A CSM 211 V 929 P 571 TH E ALG N LN CSM TO W ROW I-94 TH N ALG W ROW I-94 AND S LN 60TH ST 99.87 FT TH W ALG S LN 60TH ST 288.79 FT TO POB LYING AND BEING IN THE CITY OF KENOSHA COUNTY OF KENOSHA STATE OF WISCONSIN (2001 ANNEXATION 35-4-121-011-0100) (2009 LOT LINE ADJUSTMENT) (2011 PT 03-121-01-101-100) DOC #975090 5.80 AC DOC#1027160 DOC#1564651

PARCEL #: 03-121-01-101-101

10.55-Acre Parcel (Parcel B):

THAT PT OF THE FOLLOWING LYING E OF 122ND AVE ROW AS DESCRIBED IN DOC#1634242 TPP 09-1024-4.02 PT NE 1/4 SEC 1 T 1 N R 21 E OF THE 4TH PRINCIPAL MERIDIAN COM AT E 1/4 COR SEC 1 TH W 275.03 FT TO W ROW I-94 TO POB TH TH N 221.63 FT TH W 1042.46 FT TH SW'LY 117.81 FT ALG CURVE TH S 43 DEG 57' 55" W 105.41 FT TH N 1197.61 FT TH E 38.71 FT TH N 254.15 FT TH E 1186 FT TH S 366.44 FT TH W 235.2 FT TH S 120 FT TH E 235.20 FT TH S 847.05 FT TO POB 10.576 AC LYING AND BEING IN THE CITY OF KENOSHA COUNTY OF KENOSHA STATE OF WISCONSIN (2007 PT 03-121-01-101-420) (2011 PT 03-121-01-101421) DOC#1500247 DEED IN ERROR DOC#1502945 CORRECTION (2016 LOT LINE ADJ DOC #1757896 & DOC#1757697)

PARCEL #: 03-121-01-101-422

18.65-Acre Parcel (Parcel C):

THAT PT OF THE FOLLOWING LYING W OF 122ND AVE ROW AS DESCRIBED IN DOC# 1634242 AND TPP 09-1024-4.02 PT OF NE 1/4 SEC 1 T 1 N R 21 E OF THE 4TH PRINCIPAL MERIDIAN BEG 434.07 FT W OF NE COR 1/4 W 832.43 FT S 624 FT W 189.75 FT S 654.75 FT E 824.94 FT N 450 FT E 362.8 FT TO W LN HY N 635.88 FT NW'LY 242.65 FT TO POB LYING AND BEING IN THE CITY OF KENOSHA COUNTY OF KENOSHA STATE OF WISCONSIN ANNEX ORD 64-00 DOC#1202936 EXC ROAD ROW DOC#1564651 (2001 ANNEXATION 35-4-121-011-0100) (2009 LOT LINE ADJUSTMENT) (2011 PT 03-121-01-101-100) DOC #975090 18.65 AC DOC#1027160 DOC#1564651 DOC #975090 DOC#1027160 DOC#1564651

PARCEL #: 03-121-01-101-102

24.19-Acre Parcel (Parcel D):

THAT PT OF FOLLOWING LYING W OF 122ND AVE ROW AS DESCRIBED IN DOC#1634242 TPP 09-1024-4.02 PT NE 1/4 SEC 1 T 1 N R 21 E OF THE 4TH PRINCIPAL MERIDIAN COM AT E 1/4 COR SEC 1 TH W 275.03 FT TO W ROW 1-94 TO POB THEN N 221.63 FT TH W 1042.46 FT TH SW'LY 117.81 FT ALG CURVE TH S 43 DEG 57' 55" W 105.41 FT TH N 1197.61 FT THE 38.71 FT TH N 254.15 FT THE 1186 FT TH S 336.21 FT TH W 235.2 FT TH S 120 FT THE 235.20 FT TH S 876.78 FT TO POB 24.19 AC LYING AND BEING IN THE CITY OF KENOSHA COUNTY OF KENOSHA STATE OF WISCONSIN (2007 PT 03-121-01-101-420) (2011 PT 03-121-01-101421) DOC#1500247 DEED IN ERROR DOC#1502945 CORRECTION

PARCEL #: 03-121-01-101-423

INTERGOVERNMENTAL AGREEMENT EXHIBIT B

MAP



026808-0006/33119180

INTERGOVERNMENTAL AGREEMENT EXHIBIT C KENOSHA TRUST LAND ORDINANCES

INTERGOVERNMENTAL AGREEMENT

Exhibit C

Chapter 594 of the Menominee Tribal Code is attached and incorporated into this Agreement. Pursuant to § 594-6.D of the Menominee Tribal Code, the Menominee Kenosha Gaming Authority shall, at its cost and expense, construct and install, prior to building occupancy, improvements identified in a traffic impact statement approved by the State of Wisconsin DOT, Kenosha County, City of Kenosha and Menominee Tribe.

The Tribe and the County agree that neither shall unreasonably withhold approval of the traffic impact statement referenced above.

Chapter 594 **Kenosha Trust Lands**

Article I Land Use

§ 594-1 Purpose.

The purpose of this land use regulation is to promote the orderly development of the tribal trust lands in Kenosha, Wisconsin, for commercial entertainment purposes.

§ 594-2 Applicability.

This Chapter 594 shall apply to any lands owned by the United States in trust for the Menominee Indian Tribe of Wisconsin located in the City or County of Kenosha, State of Wisconsin, hereinafter "Menominee Kenosha trust lands" or "trust lands."

§ 594-3 Permitted uses.

The following uses are permitted on the referenced site:

- A. Hotels and motels.
- B. Conference or Convention center.
- C. Restaurants, without a drive-through.
- D. Tavern, cocktail lounge, and nightclub, excluding adult entertainment.
- E. Convenience retail and service stores as ancillary facilities to the principal use(s).
- F. Gaming facilities.
- G. Amusement enterprises.
- H. Theater, excluding adult entertainment.
- I. Commercial recreational uses, indoor and outdoor.
- J. Brew pub or winery.
- K. Parking facilities, including structures and ramps.
- L. Arena, auditorium, exhibition halls and stadiums, which are indoors.
- M. Administrative offices.
- N. Indoor warehouse and storage buildings as ancillary facilities to the principal use(s).
- O. Recreational vehicle park.
- P. Stormwater detention and retention basins.

§ 594-4 Prohibited uses.

All uses not specifically listed are prohibited.

§ 594-5 General regulations.

Any development of the referenced lands shall conform to the following requirements:

- A. Height regulations.
- (1) No building or structure shall be hereafter enlarged, erected, reconstructed or structurally altered to a height which exceeds a height of 75 feet or as regulated by the Kenosha Regional Airport Zoning and Height Limitation Map, as referenced in Exhibit 2, whichever is more restrictive.
- (2) Parapet walls not exceeding four feet in height, chimneys, flues, elevator bulkheads, penthouses, stacks, stage towers or scenery lofts, cupolas, domes and spires, and necessary mechanical appurtenances may be erected to a height which exceeds the seventy-five-foot height limit. However, no architectural projection or any space above the height limit shall be allowed for the purpose of providing additional floor space and shall not exceed the Kenosha Regional Airport Zoning Height Limitation Map.
- (3) Ornamental appurtenances, statues, and monuments shall not exceed the height of the allowable building height.
- B. Visual clearance.
- (1) Purpose. Adequate visual clearance must be provided at intersections for children, pedestrians and for drivers and operators of all motor vehicles, bicycles and other forms of conveyance so that they may be observed by each other in a timely manner to lessen the possibility of accidents and to promote public safety.
- (2) General regulations. No obstructions, such as buildings, structures, fences, parked vehicles or vegetation, which are constructed, erected, maintained or planted shall be permitted between the heights of three feet and nine feet above:
- (a) The triangular space formed by any two existing or proposed intersecting street right-of-way lines and a line joining points on such lines located a minimum of 15 feet from their intersection.
- (b) The intersection of any existing or proposed street right-of-way line with an existing or proposed alley right-of-way line or the line formed by the edge of any driveway and a line joining points on such lines located a minimum of 15 feet from their intersection.
- (3) Exceptions. The following shall be excepted from the regulations: authorized traffic signs and signals, utility poles and installations, railroad crossing signs and barricades, mailboxes, bus stops, flagpoles, decorative lamp poles, public fixtures, and similar items which do not substantially impair visual clearance.
- (4) Parked vehicles. The visual clearance regulations shall apply to parking facilities.
- (5) Natural objects and vegetation. Natural objects and vegetation such as trees and shrubs must be removed, trimmed or planted so as to provide, restore or maintain visual clearance.
- C. Building and architectural standards.
- (1) Building size and scale shall respect the physical scale of the surrounding area and the scale of surrounding buildings, within the trust lands.
- (2) The location and orientation of building elements shall respect the orientation of surrounding buildings or structures, within the trust lands.
- (3) The materials and design of buildings and structures shall complement the surrounding area, within the

trust lands.

- (4) Adequate handicap access shall be provided to public buildings and structures as required in the Wisconsin Administrative Code.
- D. Site standards.
- (1) The location, proportion, and orientation of buildings or structures should respect the location, proportion and orientation of surrounding landforms, buildings or structures, within the trust lands.
- (2) Vehicular access shall meet the following requirements:
- (a) Intersections of a ninety-degree angle are to be encouraged while other angles are to be discouraged.
- (b) Adequate access for emergency vehicles shall be maintained.
- (3) Any off-street parking area shall meet the applicable design screening and parking requirements.
- (4) Separation of pedestrian and vehicular access shall be encouraged.
- E. Drainage standards.
- (1) To the extent possible, surface water runoff on the site shall be absorbed or retained on the site so that the quantity and rate of water leaving the site would not be significantly different than if the site had remained undeveloped.
- (2) If drainage from the proposed development is proposed to be discharged, it shall be discharged in compliance with city, state and federal requirements.
- (3) The proposed development shall not create or increase surface water runoff or buildup on adjoining or adjacent properties.
- (4) Storm Water Drainage must meet discharge criteria of the Des Plaines River Watershed.
- F. Landscape standards. Landscaping must accomplish the following purposes:
- (1) Interior lawn park landscaping is required of developments in order to screen vehicular parking which may be viewed from the public rights-of-way. (Exhibit 5.)
 - Interior lawn park landscape standards for commercial uses in all zones are indicated in Exhibit 6.
 - Parking lot frontage shall be screened to a height of three (3) feet along at least fifty (50) percent of the frontage, as shown on Exhibit 5.
- (a) Notwithstanding the provisions of §594-5 F.1., where there was an acquisition by the State of Wisconsin, for the purpose of providing a public frontage road, of privately held property adjacent to a previously approved buffer strip (as defined under §594-5 F.3.) resulting in the approved buffer strip, or a residual portion thereof, becoming an interior lawn park landscaping area (as defined under §594.5 F.1.) the City shall not require the relocation, expansion or change in dimensions of the resulting interior lawn park landscaping area if any such relocation, expansion or modification would result in a loss of required parking spaces.
- (2) Lawn park landscaping is required of development in order to provide street tree plantings. Lawn park landscape standards for commercial uses shall include one (1), two-inch caliper deciduous tree for every forty (40) feet of street frontage.

Lawn park trees are not required when plans show shade trees in interior lawn park within thirty-five (35) feet of lawn park curb line.

Lawn park trees shall conform to Chapter XXXIV of the City of Kenosha Code of General Ordinances.

(3) All commercial developments shall create a buffer between land uses. Buffers shall be composed of landscaping plantings, earth berming or screen fencing. Exhibit 4, Exhibit 7 and Exhibit 8 illustrate permissible buffer strip options.

Buffer strips shall be provided along the periphery of the development site, except where cross access, utilities or special circumstances prohibit.

Ornamental clump trees shall be a minimum of five (5) feet; all other ornamental trees shall be a minimum of two-inch caliper.

Shrubs shall be planted in groupings or hedges through the buffer strip.

Screen fencing or walls of wood, face brick, or other approved material, shall be provided.

- (4) Site interior landscaping shall utilize plant materials, earth berming and screening elements to functionally screen and aesthetically enhance site and building characteristics.
- (a) Between Buildings.
- (i) There shall be sufficient quantities of deciduous, ornamental and coniferous trees, shrubs and groundcovers to adequately screen undesirable views at the sides and rear of buildings.
- (ii) All designated lawn areas between or around buildings shall be sodded. Seed may be used if an irrigation system is provided.
- (b) Foundation Planting.
- (i) A five-foot wide landscape area should be provided adjacent to all building walls. All trees shall be planted a minimum of ten (10) feet from building overhangs and only columnar trees may be planted within twenty (20) feet of a building overhang.
- (ii) The landscaped area should be planted with a balance of ornamental and coniferous trees, shrubs, and groundcovers.
- (iii) Plantings should emphasize softening of large expanses of building walls length and height, accent building entrances and architectural features and screen mechanical equipment adjacent to buildings.
- (c) Service Area Screening.
- (i) All service areas such as loading docks, freestanding utility and mechanical equipment shall be screened from view through the use of coniferous plant materials or fencing compatible with proposed building design.
- (ii) Trash dumpsters and other waste receptacles or equipment shall be screened with fencing of decorative wood or masonry six (6) feet in height, with shrubbery or trees and a solid, attractive single or double access gate on one (1) side only, and with shrubs and trees as shown in Exhibit 9.
- G. Utility standards.

- (1) Utility systems shall be placed in accordance with city, state and federal requirements and the utility companies' rules and regulations.
- (2) Any lighting source on any building, structure, or site which is for the purpose of illuminating any structure exterior or outdoor area shall be established in a manner which satisfies the following conditions:
- (a) Such lighting shall be arranged, oriented or shielded in such a manner that direct radiation or glare from such source does not penetrate residential lots which are located adjacent to or across the street from the use being illuminated.
- (b) The source of such illumination shall be arranged, oriented or shielded in a manner which will not endanger the safety of pedestrian or vehicular traffic.
- (c) Exterior lighting shall be constant and not flashing, intermittent or animated in any way.
- (3) Storage of waste and trash shall conform to the following standards:
- (a) Such areas shall be screened from public view.
- (b) Such facilities shall be a minimum of a two-cubic-yard container readily accessible and located on a hard-surfaced area.

§ 594-6 Specific development regulations.

- A. Major street standards.
- (1) The following streets near the trust land are hereby designated to be major streets:
- (a) 60th Street, from the east line of Sheridan Road to the most western corporate limits of the City of Kenosha, insofar as it abuts or lies within such city limits.
- (2) The baseline on the major streets is as follows:
- (a) 60th Street, the baseline shall be the section line in said major street.
- (3) The setback lines for major streets, hereinafter "major street setback," shall be measured from the baselines as follows:
- (a) 60th Street, the setback line shall be 60 feet from the baseline.
- (4) No buildings or other site improvements shall be allowed within the major street setback.
- B. Parking and loading requirements.
- (1) General parking requirements.
- (a) There shall be provided at the time any building or structure is erected, enlarged or expanded off-street paved parking spaces in accordance with the following requirements.
- (b) All parking spaces required shall be located on the same lot with the building or use.
- (c) All off-street parking facilities for five or more vehicles, not contained in a building or structure, shall be effectively screened on any side of the facility which is adjacent to a street. Such screening shall be accomplished by a fence, wall, berm or landscaping, or some combination thereof, constituting an opaque characteristic which obscures from horizontal view the parking facility. Such screen shall not be

less than four feet in height, except where reduced heights are required by visual clearance regulations.

- (2) Minimum parking spaces required for the following permitted uses:
- (a) Motel or hotel: 1.0 space per rental unit, plus 1.0 space per three employees.
- (b) Theaters, general auditoriums, arenas, stadiums, exhibition halls or other similar places of assembly: 1.0 space per five seats.
- (c) Conference centers: 10.0 spaces minimum or spaces equal to 30% of the licensed capacity, whichever is greater.
- (d) Convenience retail, general merchandise and service stores, office buildings, financial institutions, and miscellaneous retail and service uses: 1.0 space per 250 square feet of gross floor area.
- (e) Restaurants without drive-in or drive-through facilities: 10.0 spaces minimum or spaces equal to 30% of the total licensed capacity, whichever is greater.
- (f) Taverns and cocktail lounges: 10.0 spaces minimum or spaces equal to 20% of the total licensed capacity, whichever is greater.
- (3) Loading requirements. There shall be provided at the time any building or structure is erected, enlarged, or expanded loading space in accordance with the following requirements:

Loading Spaces
Required for
Business Uses

Gross

Floor Area of Building (square feet)	Minimum Loading Space Required
Less than 7,000	0
7,001 to 10,000	1
10,001 to 25,000	2
25,001 to 50,000	3
50,001 to 100,000	4

Loading Spaces Required for Business Uses

Gross Floor Area of **Building Minimum** Loading (square Space feet) Required 100,001 5 250,000 Each 1 additional 200,000

- C. Airport Overlay District and height limitation regulations.
- (1) The intent and purpose of the Airport Overlay District is to impose land use controls that will protect airport operations and ensure a compatible relationship between airport operations and other land uses in the vicinity of these airport operations. The Airport Overlay Districts, permitted uses and development standards are:
- (a) Airport Overlay District Runway Protection (AIR-1). This district shall include all property in the Runway Protection Zone, subject to crash hazard, within the boundaries of the district set forth herein. No buildings or structures are permitted within this zone and the height of natural growth is regulated.
- [1] Permitted uses.
- [a] Agriculture, crops only.
- [b] Air navigation facilities.
- (b) Airport Overlay District Approach (AIR-3). This district shall include all property in the Approach Zone, having a noise exposure of less than 65 DNL due to the operation of aircraft, within the boundaries of the district set forth herein.
- [1] Permitted uses. All uses which are permitted in this article. Any new use which provides overnight lodging and/or sleeping accommodations is permitted, upon first paying the fee for preparation of a navigation easement established by the Common Council of the City of Kenosha from time to time, by resolution, and executing and recording a navigation easement. Air navigation facilities are permitted.
- [2] Development standards. All uses shall meet the following standard: construction techniques to provide a minimum of five decibels' extra noise reduction, as determined by the Department, as defined in § 594-7 of this article, over the minimum standards contained in state building codes.
- (c) Airport Overlay District Overflight (AIR-4). This district shall include all property in the Overflight Zone within three miles of the airport boundaries located within the horizontal surface and/or the 20:1 conical surface area as designated in the Federal Aviation Regulation Part 77 and having a noise

- exposure of less than 65 DNL due to the operation of aircraft.
- (2) The location and boundaries of the districts are shown on Exhibit 1 and the Kenosha Regional Airport Zoning and Height Limitation Map dated May 25, 1988, shown on Exhibit 2. The following requirements shall apply to all Airport Overlay Districts (AIR):
- (a) Interference with navigation. Notwithstanding any other provision of this section, no use shall be made of land within any Airport Overlay District in such a manner as to:
- [1] Release into the air any substance which would impair visibility or otherwise interfere with the operation of aircraft.
- [2] Produce light emissions, either direct or indirect (reflective), which would interfere with the operation of aircraft.
- [3] Produce electrical, magnetic or other emissions which would interfere with the operation of aircraft, aircraft communication or aircraft guidance systems.
- [4] Attract birds, waterfowl, or wildlife in a manner that creates a hazard to navigation.
- [5] Create a hazard to navigation in any other manner.
- (b) Flammable and/or combustible material. The following requirements shall apply to all Airport Overlay Districts. All technical terms shall be interpreted as defined in the Wisconsin State Statutes and Wisconsin Administrative Code.
- [1] The manufacture of flammable and/or combustible liquid and solid materials is prohibited.
- [2] The handling and storage of flammable and/or combustible liquid and solid materials and materials which produce flammable or combustible vapors and gases shall be in accordance with state laws, rules and regulations and lawful administrative orders.
- (3) Prohibitions.
- (a) No person shall develop or maintain land or construct any building or structure or improve land in any Airport Overlay District(s) shown on Exhibit 1, in which situated, contrary to these requirements.
- (b) No building, structure or object of natural growth shall exceed the height limitation of the underlying zoning district or be in excess of the height limitation indicated on the Kenosha Regional Airport Zoning and Height Limitation Map dated May 25, 1988, shown on Exhibit 2. In the event of a conflict, the more stringent requirement shall apply.
- D. Traffic impact analysis. The Menominee Kenosha Gambling Authority shall, at its cost and expense, construct and install, prior to building occupancy, improvements identified in a traffic impact statement approved by the State of Wisconsin DOT, Kenosha County, City of Kenosha and Menominee Tribe. The Tribe shall be responsible to prepare a traffic impact statement which analyzes adjoining street capacity and current volumes, trip generation rates expected for the development, and expected increase or decrease in volumes on adjoining streets and impacted arterials. The traffic impact statement shall identify the size, location, and characteristics of roadway or traffic control improvements necessitated by the proposed development to maintain existing levels of service on public thoroughfares. The analysis shall identify the impact of the development on pedestrian or vehicular safety and congestion.
- E. Building requirements. Buildings authorized to be constructed shall conform to the design standards hereinafter set forth:

- (1) Building faces of all commercially and institutionally used principal buildings shall be constructed primarily of architectural masonry, wood, glass or a combination of these materials. The previous sentence notwithstanding, architectural metal panels may be used as a secondary material on a face of a principal building, if the percentage of the face covered by the architectural metal panels is less than the percentage of the face covered by at least one (1) of the materials identified in the previous sentence, and also if such use is pursuant to plans approved by the Department illustrating the design in a manner such that the relative percentages of material used for the face may be determined. Subject to design requirements of other ordinance sections, building faces of all commercially and institutionally used accessory buildings must be constructed of architectural masonry, wood, glass, architectural metal panels or a combination of these materials in any proportion. Ribbed or corrugated metal siding shall not be permitted on any building face. Smooth face concrete blocks shall not be permitted on any building face, except when used for accent banding, which shall not be wider than three (3) adjacent courses and not more than six (6) courses on any building face. Exterior Insulated Finish Systems (EIFS) shall only be allowed on the first floor of any building as an accent material above a window, entrance or other similar architectural feature. Exterior Insulated Finish Systems shall be allowed as a primary material above the first floor.
- (2) Split-faced or decorative concrete block shall not be painted or stained after installation.
- (3) Articulation on the rooflines shall be provided by using a pitched roof, a partial roof or parapet walls with a minimum height difference of two (2) feet.
- (4) Rooftop mechanicals shall be concealed in order to prevent their visibility from grade level as measured from the lot lines and abutting street rights-of-way. Rooftop mechanical screening shall be compatible with the design, color and materials of the building(s).
- (5) Materials and colors of buildings shall be consistent among all building(s).
- (6) Articulation of building facades shall comply with the following design standards:
- (a) Recesses and/or projections shall comprise at least twenty (20) percent of each facade length, with articulation as deemed acceptable by the Department such as false windows or articulation of materials. In no event shall an uninterrupted façade extend more than one hundred (100) feet.
- (b) Windows, awnings, arcades or similar architectural elements deemed acceptable by the Department shall total at least sixty (60) percent of each facade length which faces a public street.
- (7) Metal roofs and/or awnings shall only be permitted when the roofing material meets the minimum standards of the International Building Code.
- F. Site requirements.
- (1) Parking lots shall be designed and constructed in accordance with City of Kenosha General Code Section 5.08 and City of Kenosha Zoning Code Section 14.07.C.15.b.
- (2) Parking lots shall be paved with asphaltic concrete or portland cement concrete.
- G. Utility requirements.
- (1) The Tribe shall, at its cost and expense install storm sewer, sanitary sewer and water utility systems which shall be designed and constructed in accordance with City of Kenosha and Kenosha Water Utility ordinances and regulations. All new electric, phone and cable facilities shall be installed underground.
- (2) All exterior lighting shall comply with the following standards:

- (a) Light fixtures shall be selected with care to ensure that they are appropriately scaled in relation to their setting and to ensure that they are of a style that is compatible with the character of their immediate environment.
- (b) Luminaires shall be aimed, shielded, or relocated so as to minimize glare.
- (c) The maximum allowable light spillover to an adjacent residential property shall be 0.5 footcandle measured at the property line, four feet above grade; for all other types of land uses, the maximum allowable light spillover shall be 0.75 average footcandle, measured in the same manner.
- (d) Lighting levels shall be measured in footcandles with a direct-reading, portable light meter. The meter sensor shall be mounted not more than four feet above the ground line in a horizontal position. Readings shall be taken only after the cell has been exposed long enough to provide a constant reading.

 Measurements shall be made after dark with the light sources in question on, then with the same sources off. The difference between the two readings shall be compared to the maximum permitted illumination.
- (e) All lighting wires/cables shall be placed underground.
- (f) Accent lighting should be used to highlight architectural and landscape design elements when appropriate.
- (g) Illumination of uses shall meet the minimum standards of the Illuminating Engineering Society of North America (IES).
- (h) Pedestrian walkways and parking area shall be illuminated to a sufficient level so as to provide for security.
- H. Drainage requirements. All development shall comply with the city, state and federal requirements for stormwater retention and detention, and these must be met:
- (1) Surface water runoff on the site shall be absorbed or retained on the site so that the rate of flow of surface water leaving the site would not be greater than if the site had remained undeveloped.
- (2) Surface water from the site shall be discharged to the city storm sewer or ditch, where available and of sufficient capacity to handle the flow.
- (3) Surface water flow may be directed onto adjoining private property only under the following circumstances:
- (a) The surface water follows a predevelopment drainage course.
- (b) The property owner of the site being developed executes an indemnity and hold harmless agreement with adjoining property owner.
- (c) Private drainage tiles may be connected to those on adjacent property only with the written permission of said property owner.
- (4) Nonresidential uses and all parking areas shall not discharge surface water onto any property zoned residential.
- I. Landscaping requirements.
- (1) Recommended trees, shrubs and ground cover. Species and/or varieties of trees, shrubs and ground cover shall be those recommended by the City Forester or the most recent version of A Guide to Selecting Landscape Plans for Wisconsin by E.R. Hasselkus. The following criteria shall also govern

selection:

- (a) Size in relation to proximity to buildings, utilities, entrances, pedestrian walkways, roads and other improvements.
- (b) Species in relation to plant hardiness (Zones 5 through 2), disease or insect resistance, and low maintenance.
- (2) Landscape open space. All open space or open areas required for stormwater control or other purposes shall be landscaped in accordance with the standards set forth in these regulations. Unless otherwise identified, all development shall contain a minimum of 15% of the site in landscaped open space, including interior parkways, buffer strips, parking lot landscaping and site interior landscaping.
- (3) Landscaping is regulated based on five distinct areas of the parcel being developed as follows:
- (a) Interior parkway. A landscaped open space directly abutting a public street right-of-way.
- (b) Parkway. The unpaved portion of the public street right-of-way between a curb or curbline and sidewalk.
- (c) Buffer strip area. A landscaped area intended to separate two adjacent land uses or properties from one another and soften land use incompatibility.
- (d) Parking lot landscaping. Landscaped area within or surrounding a parking area used to soften the visual and environmental character of paved parking areas.
- (e) Site interior landscaping. The open space area surrounding buildings intended to enhance building and site character, excluding the interior parkway, parking lot landscaping, and perimeter landscape area. See Exhibit 3 which provides a graphic illustration of each area above described.
- (4) Site landscaping requirements. The following landscape requirements apply to permitted uses:
- (a) Interior parkway landscaping. Interior parkway landscaping is required of developments in order to screen vehicular parking which may be viewed from the public rights-of-way as shown in Exhibit 6.
- [1] Interior parkway landscape standards are indicated in Exhibit 5.
- [2] Parking lot frontage shall be screened to a height of three feet along at least 50% of the frontage, as shown in Exhibit 6.
- (b) Parkway landscaping.
- [1] Parkway landscaping is required of development in order to provide street tree plantings. Parkway landscape standards shall include one two-inch caliper deciduous tree for every 40 feet of street frontage.
- [2] Parkway trees are not required when plans show shade trees in interior parkway within 35 feet of parkway curbline.
- (c) Buffer strips. All developments shall create a buffer between land uses. Buffers shall be composed of landscape plantings, earth berming or screen fencing. Exhibits 4, 7 and 8 illustrate permissible buffer strip options.
- [1] Buffer strips shall be provided along the periphery of the development site, except where cross access, utilities or special circumstances prohibit.

- [2] Ornamental clump trees shall be a minimum of five feet; all other ornamental trees shall be a minimum of two-inch caliper.
- [3] Shrubs shall be planted in groupings or hedges through the buffer strip.
- [4] Screen fencing or walls of wood, face brick or other approved material shall be provided.
- (d) Site interior landscaping. Site interior landscaping shall utilize plant materials, earth berming and screening elements to functionally screen and aesthetically enhance site and building characteristics.
- [1] Between buildings.
- [a] There shall be sufficient quantities of deciduous, ornamental and coniferous trees, shrubs and ground covers to adequately screen undesirable views at the sides and rear of buildings.
- [b] All designated lawn areas between or around buildings shall be sodded. Seed may be used if an irrigation system is provided.
- [2] Foundation planting.
- [a] A five-foot-wide landscape area should be provided adjacent to all building walls. All trees shall be planted a minimum of 10 feet from building overhangs, and only columnar trees may be planted within 20 feet of a building overhang.
- [b] The landscaped area should be planted with a balance of ornamental and coniferous trees, shrubs, and ground covers.
- [c] Plantings should emphasize softening of large expanses of building wall length and height, accent building entrances and architectural features and screen mechanical equipment adjacent to buildings.
- [3] Service area screening.
- [a] All service areas such as loading docks and freestanding utility and mechanical equipment shall be screened from view through the use of coniferous plant materials or fencing compatible with proposed building design.
- [b] Trash dumpsters and other waste receptacles or equipment shall be screened with fencing of decorative wood masonry six feet in height, with shrubbery or trees and a solid, attractive single- or double-access gate on one side only, and with shrubs and trees as shown in Exhibit 9.
- (5) Parking lot landscaping. Landscaping shall be provided within all parking lots. Parking lot plantings shall provide screening, shade, and subdivided space and are intended to reduce glare and heat from pavement surfaces by meeting the following standards:
- (a) Each parking row, regardless of its length, should begin and end with a landscape island with barrier-type curbs.
- (b) No parking space shall be more than 90 linear feet away from either a landscaped parking island or landscaped buffer strip, foundation planting or landscaped interior parkway.
- (c) All parking lots or portions of parking lots adjacent to buffer strips or interior parkways which are adjacent to any residential properties shall be screened from view by landscaping, fencing, berming, and/or a combination thereof.
- (d) Shrubs within parking lot islands shall be maintained at a height not to exceed three feet.

- (e) Parking lot landscape areas shall have a minimum width of eight feet, measured from back of curb to back of curb, and a depth equal to the depth of the parking stall, as shown in Exhibit 10. Landscape islands shall include at least one deciduous tree of 2 1/2 inches in caliper. Additional trees may be required, depending on the size of the island and the location of parking lot lighting.
- J. Fence requirements.
- (1) Approved fence materials. All fences shall meet the following material requirements:
- (a) Fences shall be constructed using materials including, but not limited to, brick, fieldstone, wrought iron, vinyl or vinyl coated, chain link (with a minimum thickness of nine gauge and a required top rail support), stockade or board-on-board wood. Chain link fencing shall not be used for screening.
- (b) No fence shall be constructed of used or discarded materials in disrepair, including but not limited to pallets, tree trunks, trash, tires, junk, or other similar items. Materials not specifically manufactured for fencing, such as railroad ties, wooden doors, landscape timbers or utility poles, shall not be used for or in the construction of a fence.
- (2) Fence maintenance. Fences shall be maintained in a manner as to prevent rust, corrosion and deterioration, so as not to become a public or private nuisance, and so as not to be dilapidated or a danger to adjoining property owners or the public. Fences shall not create an appearance of patchwork, which is indicative of a state of disrepair. Every fence installed shall be maintained by the owner in such a way that it will remain plumb and in good repair.
- (3) Prohibited fences. The following shall be prohibited:
- (a) An electric or razor wire fence.
- (b) Any wire or chain-link-type fence with the cut or salvage end of the fence exposed at the top.
- (c) A fence which creates a hazard to users of the street, sidewalk or to nearby property.
- (d) A fence composed solely of fence posts.
- (e) An incomplete fence, consisting only of posts and supporting members.
- (f) A barbed wire fence.
- K. Definitions. See Exhibit 11.

§ 594-7 Enforcement.

- A. This article shall be administered by the Menominee Tribal Community Development Department or any other entity designated by the Menominee Tribal Legislature ("Department"). The Menominee Tribal Attorney, Menominee Tribal Prosecutor, or other officer designated by the Menominee Tribal Legislature, in coordination with the Department, shall enforce these provisions. Persons enforcing this article may seek injunctive relief from Tribal Court.
- B. Any person who fails to comply with the provisions of this article or any order of the Department or its authorized agent issued in accordance with this article shall, upon conviction thereof, forfeit not less than \$100 or more than \$500 for each day the violation continues and the cost of prosecution for each violation, including court costs and reasonable attorney fees.
- C. Any person intending to engage in construction activity or hire someone to engage in construction activity shall provide his or her plans to the Department in a format designated by the Department. No person may commence any construction activity prior to receiving written approval from the

Department stating that such construction activity conforms to the terms of this article. Any person engaging in construction activity shall do so in conformance with the approved plans.

§ 594-8 Exhibits and references.

- A. All exhibits and references are attached hereto and incorporated herein.
- (1) Airport Overlay Districts.
- (2) Kenosha Regional Airport Zoning and Height Limitation Map.
- (3) Landscaped Areas.
- (4) Commercial Buffer Strip Abutting Residential Zone.
- (5) Interior Parkway Landscaping for Commercial Uses.
- (6) Commercial Interior Parkway Landscaping.
- (7) Commercial Buffer Strips Abutting Residential Zone.
- (8) Buffer Strips for Commercial Uses.
- (9) Service Area Screening.
- (10) Typical Parking Lot Planting Island.
- (11) Definitions.

Article II Environmental Health and Food

§ 594-9 **Purpose**.

The purpose of this article is to protect the public health and to maintain and protect the environment.

§ 594-10 Administration and enforcement.

This article shall be administered by the Menominee Tribal Environmental Services Department or any other entity designated by the Menominee Tribal Legislature. The Menominee Tribal Attorney, Menominee Tribal Prosecutor, or other officer designated by the Menominee Tribal Legislature, in coordination with the Environmental Services Department, shall enforce these provisions. In addition to seeking penalties listed in § 594-21 of this article, persons enforcing this article may seek injunctive relief from Tribal Court.

§ 594-11 **Definitions.**

As used in this article, the following terms shall have the meanings indicated:

APPEALS BOARD

That entity created by the Menominee Tribal Legislature to hear appeals from decisions of the Health Officer.

DEPARTMENT

Menominee Tribal Environmental Services Department or any other department of the Tribe or authority charged with enforcing this article.

GROCERY STORE

A retail store whose primary business is the sale of food.

HEALTH OFFICER

The Director of the Department or his or her designee.

PERSON

An individual, partnership, association, firm, company, corporation, or tribal business, whether tenant, owner, lessee or licensee, or the agent, heir or assignee of any of these.

REINSPECTION

A follow-up inspection conducted on a date specified by the Health Officer to verify that an ordered remedial action has been taken and to verify that the noncompliance or violation no longer exists.

RESTAURANT

Any building or room where, as the establishment's primary business, meals are prepared or served or sold to transients or the general public and all places used in connection with it. "Restaurant" also means a separate dining facility meeting the foregoing criteria located within an establishment such as, but not limited to, a hotel, motel, or retail store whose primary business is not food service.

SMOKING

To smoke, carry, possess or control any lighted tobacco, including but not limited to cigars, cigarettes or pipes.

TAVERN

Any establishment in which fermented malt beverages and/or intoxicating liquors are sold for consumption upon said premises and whose sales account for more than 50% of the establishment's gross receipts during the past license year, verified under oath in a statement provided by an accountant or bookkeeper and filed with the Health Officer at the time of license renewal. New licensees shall estimate gross receipts for the first license year at the time of license application.

TRANSIENT

A person who travels from place to place away from his/her permanent residence for vacation, pleasure, recreation, culture, business or employment.

TRIBE

Menominee Indian Tribe of Wisconsin.

§ 594-12 License application.

Applications for licenses required in this article shall be made in writing to the Department on forms provided by the Department and shall contain, but not be limited to, the following information:

- A. The name, address and date of birth of the applicant.
- B. The trade name and address of the establishment.
- C. Whether the applicant is a person, corporation, or partnership.
- (1) If the applicant is a corporation, the application shall contain the registered agent's name, home address and date of birth.
- (2) If the applicant is a partnership, the application shall include the names, home addresses and dates of birth of the partners.

D. The signature of all applicants and their agents to confirm that all information on the application is correct and acknowledge that any change in the information on the application shall be reported to the Health Officer within 14 days of the change.

§ 594-13 License issuance.

- A. The Health Officer shall issue a license to the applicant on a probationary six-month or annual basis, if the requirements of this article have been complied with and if all applicable fees have been fully paid to the Department.
- B. The Health Officer shall set a schedule of fees related to this article.

§ 594-14 Display of license.

All licensees shall immediately post their license upon some conspicuous part of the room in which the business is carried on, and the license shall remain posted during the period for which it is in force. No activity regulated by this article may take place without a license issued by the Department. Where a license has been denied, revoked or suspended all activity permitted by the granting of a license shall cease.

§ 594-15 Inspection by Department.

Authorized employees of the Department, upon presenting proper identification, shall have the authority and duty to enter any licensed premises during regular business hours to inspect the same, with respect to businesses open at least 40 hours per week. In the absence of regular business hours, inspection may be made at any time. Inspection includes the right to secure samples or specimens, examine and copy relevant documents and records or obtain photographic or other evidence needed to enforce this article. The person actually making inspection on behalf of the Health Officer shall have the same minimum training and certification or licensure as is required for inspectors working on behalf of the State of Wisconsin. Each establishment requiring a license under this article shall be inspected at least once every 12 months. If any violations of this article are found, the Health Officer shall issue an order for remedial action stating the nature of the violation, the remedial action that must be taken, and the date when such remedial action must be completed. Copies of inspection reports, orders and evidence of corrective action shall be forwarded to the Kenosha County Division of Health within 30 days of receipt or issuance by the Department. Failure to comply with an order for corrective action may result in suspension or revocation of a license.

§ 594-16 Denial, suspension or revocation of license.

The Health Officer may deny any license application or suspend or revoke any license issued under this article for noncompliance with this article. The following procedure shall be followed in the denial, suspension or revocation of any license issued under this article:

- A. A decision by the Health Officer to deny, suspend or revoke a license shall be in writing and shall state, with specificity, the reasons for the Health Officer's decision and shall state any and all applicable ordinances or orders which may have been violated. The Health Officer shall send to the licensee or license applicant a copy of the written decision by mail or personal service. Said notice shall inform the licensee or applicant of the right to have this decision reviewed and the procedure for such review.
- B. A licensee or applicant aggrieved by a decision of the Health Officer to deny, suspend or revoke a license must send a written request for review and reconsideration to the Health Officer within five working days of receipt of the notice of the Health Officer's decision. This request shall state the grounds upon which the person aggrieved contends that the decision should be reversed or modified.
- C. Within five working days of receipt of the request, the Health Officer may affirm, reverse or modify his initial determination. The Health Officer shall mail or deliver to the licensee or applicant a copy of the Officer's decision. The decision shall advise the licensee or applicant of the right to appeal the decision, the time within which appeal shall be taken and the office or person with whom notice of appeal shall be filed.

- D. An applicant or licensee who wishes to appeal a decision made by the Health Officer on review must file a notice of appeal within 10 days of receipt of the Health Officer's decision for review. The notice of appeal shall be filed or mailed to the Health Officer. The Health Officer shall immediately file said notice with the appeals board.
- E. An applicant or licensee shall be provided a hearing on appeal within 30 days of receipt of the notice of appeal. The Health Officer shall serve the licensee or applicant with notice of the hearing by mail or personal service at least five days before the hearing.
- F. The hearing shall be conducted before the appeals board in accordance with the appeals board policies.
- G. Within 20 days of the hearing, the appeals board shall mail or deliver to the applicant its written determination stating the reasons therefor. This shall be the final tribal determination.

§ 594-17 Temporary orders.

Whenever, as the result of an inspection conducted pursuant to this article, the Health Officer has reasonable cause to believe that any examined food constitutes, or that any construction, sanitary condition, operation or method of operation of the premises or equipment used on the premises creates, an immediate danger to health, the Health Officer may issue a temporary order to prohibit the sale or movement of food for any purpose or prohibit the continued operation or method of operation which creates an immediate danger to health.

§ 594-18 Construction or alteration of food establishments.

- A. Except as provided in Subsection B, no person shall erect, construct, enlarge or alter a food establishment without first submitting to the Health Officer plans (drawings) which clearly show and describe the amount and character of the work proposed and without first receiving Department approval of submitted plans. Such plans shall include floor plan, equipment plan and specifications, wall, floor and ceiling finishes and plans and specifications for food service kitchen ventilation. Submitted plans shall give all information necessary to show compliance with applicable health codes. Submitted plans shall be retained by the Health Officer.
- B. At the option of the Health Officer, plans need not be submitted to execute minor alterations. Minor alterations include, but are not limited to, the replacing or recovering of existing floor, wall, or ceiling coverings or other cosmetic or decorating activities.
- C. Any plans approved by the Department shall not be changed or modified unless the Health Officer has reviewed and approved the modifications or changes.

§ 594-19 Activities subject to licensing.

No person shall operate any of the following without first obtaining a license from the Department, nor shall operate contrary to the terms and conditions of this article:

- A. Restaurant (including concession stands).
- B. Retail food establishment (including vending machines).
- C. Food and beverage establishment (including "Class B" and "Class C" city-licensed establishments).
- D. Food distributors.
- E. Hotels.
- F. Public swimming pool.

§ 594-20 Adoption of regulations.

- A. The Tribe adopts as its own regulation under this article the following:
- (1) Wisconsin Food Code found in the State of Wisconsin Administrative Rules at DHS 196, Appendix A.
- (2) Wisconsin Administrative Rule DHS 195.02 through 195.11
- (3) Wisconsin Administrative Rule DHS 172.
- (4) Wisconsin Administrative Rules DHS 178.
- (5) Wisconsin Administrative Rule SPS 390.
- (6) Chapter 98, Weights and Measures, Wisconsin Statutes.
- (7) Wisconsin Administrative Rules ATCP 53.
- (8) Wisconsin Administrative Rules ATCP 54.
- (9) Sections of Chapter 100, Wisconsin Statutes, pertaining to advertising as follows: §§ 100.18(6) and (8), 100.183 and 100.184.
- (10) National Bureau of Standards (NBS) Handbook 44, United States Department of Commerce, Specifications, Tolerances and Other Technical Requirements for Commercial Weighing and Measuring Devices.
- B. Any reference in these adopted provisions to state or local officials shall be deemed a reference to a comparable tribal official. If there is a conflict between the terms of this article and the terms of the provisions adopted in Subsection A(1) and (2) above, the terms of this article shall govern.

§ 594-21 Penalty for failure to comply.

Any person who fails to comply with the provisions of this article or any order of the Health Officer or his or her authorized agent issued in accordance with this article shall, upon conviction thereof, forfeit not less than \$100 or more than \$1,000 for each day the violation continues and the cost of prosecution for each violation, including court costs and reasonable attorney fees.

§ 594-22 Smoking.

No person shall engage in smoking within the enclosed indoor areas of any building located on the Trust Lands. The Menominee Kenosha Gaming Authority is authorized to make exceptions to this rule only in regard to specifically designated portions of the gaming floor.

§ 594-23 Intentionally Omitted.

§ 594-24 Noise control.

A. Definitions. As used in this section, the following terms shall have the meanings indicated:

AMBIENT NOISE

The all-encompassing noise associated with a given environment, usually being a composite of sounds with many sources near and far, but excluding the noise source being measured.

A-WEIGHTED SOUND LEVEL

The sound-pressure level in decibels as measured on a sound-level meter using A-weighting network. The level so read is designated dB(A) or dBA.

COMMERCIAL AREA

All areas within the trust lands.

COMMERCIAL PURPOSE

The use, operation, or maintenance of any sound-amplifying equipment for the purpose of advertising any business or any goods or any services, or for the purpose of attracting the attention of the public to, or advertising for, or soliciting patronage or customers to or for any performance, show, entertainment, exhibition, or event, or for the purpose of demonstrating any such equipment.

CONSTRUCTION

Any site preparation, assembly, erection, substantial repair, alteration, or similar action, but excluding demolition, for or of public or private rights-of-way, structures, utilities or similar property.

CYCLE

The complete sequence of values of a periodic quantity which occurs during a period.

DAYTIME

The hours from 7:00 a.m. to 10:00 p.m.

DECIBEL (dB)

A unit for measuring the volume of a sound, equal to 20 times the logarithm to the base 10 of the ratio of the pressure of the sound measured to reference pressure, which is 20 micropascals (20 micronewtons per square meter).

DEMOLITION

The dismantling, intentional destruction or removal of structures, utilities, public or private right-of-way surfaces, or similar property.

EMERGENCY

Any occurrence or set of circumstances involving actual or imminent physical trauma or property damage which demands immediate action.

EMERGENCY WORK

Any work performed for the purpose of preventing or alleviating the physical trauma or property damage threatened or caused by an emergency.

ENVIRONMENTAL PROTECTION OFFICE(R)/NOISE CONTROL OFFICE(R) (EPO/NCO)

Any designee(s) of the Administrator of Health.

FREQUENCY

The frequency of a function periodic in time is the reciprocal of the primitive period. The unit is the cycle per unit time and shall be specified as cycles per second unless another unit of time is more convenient in a particular case.

IMPULSIVE SOUND

Sound of short duration, usually less than one second, with an abrupt onset and rapid decay. Examples of sources of impulsive sound include explosions, drop forge impacts, and the discharge of firearms.

MICROBAR

A unit of pressure commonly used in acoustics and is equal to one dyne per square centimeter.

MOTOR VEHICLE

Has the same definition as that term is defined by Ch. 340, Wis. Stats.

MUFFLER or SOUND-DISSIPATIVE DEVICE

A device for abating the sound of escaping gases of an internal combustion engine.

NIGHTTIME

The hours of 10:00 p.m. until 7:00 a.m. of the following day.

NOISE

Any sound which is unnecessary, excessive, unnatural, annoying, prolonged or unusually loud in relationship to its time, place and use effect.

NOISE DISTURBANCE

Any sound which:

- (1) Endangers or injures the safety or health of humans or animals;
- (2) Annoys or disturbs a reasonable person of normal sensitivities; or
- (3) Endangers or injures personal or real property.

NONCOMMERCIAL PURPOSE

The use, operation, or maintenance of any sound-amplifying equipment for other than a commercial purpose. "Noncommercial purpose" shall mean and include, but shall not be limited to, philanthropic, political, patriotic, and charitable purpose.

PERIOD

The period of a periodic quantity is the smallest increment of time for which the function repeats itself.

PERIODIC QUANTITY

Oscillating quantity, the values of which recur for equal increments of time.

PERSON

Any individual, association, partnership, or corporation, and includes any officer, employee, department, agency or instrumentality of a state or any political subdivision of a state.

POWERED MODEL VEHICLE

Any self-propelled airborne, waterborne, or landborne plane, vessel or vehicle which is not designed to carry persons, including but not limited to any model airplane, boat, car, or rocket.

PUBLIC RIGHT-OF-WAY

Any street, avenue, boulevard, highway, sidewalk or alley or similar place designated a public right-of-way by the Tribe.

PUBLIC SPACE

Any real property or structures thereon which are designated public space by the Tribe.

PURE TONE

Any sound which can be distinctly heard as a single pitch or a set of single pitches. For the purpose of this section, a pure tone shall exist if the one-third octave band sound-pressure level in the band with the tone exceeds the arithmetic average of the sound-pressure levels of the two contiguous one-third octave bands by five dB for center frequencies of 500 Hz and above and by eight dB for center frequencies between 180 and 400 Hz and by 15 dB for center frequencies less than or equal to 125 Hz.

REAL PROPERTY BOUNDARY

An imaginary line along the ground surface, and its vertical extension, which separate the real property owned by one person from that owned by another person, but not including intra-building real property divisions.

SOUND

An oscillation in pressure, particle displacement, particle velocity or other physical parameter, in a medium with internal forces that cause compression and rarefaction of that medium. The description of sound may include any characteristic of such sound, including duration, intensity and frequency.

SOUND-AMPLIFYING EQUIPMENT

Any machine or device for the amplification of the human voice, music, or any other sound, but shall not include standard automobile radios when used and heard only by the occupants of the vehicle in which the automobile radio is installed, and as used in this section shall not include warning devices on authorizing emergency vehicles used only for traffic safety, law enforcement, or authorized emergency purposes.

SOUND LEVEL

The weighted sound-pressure level obtained by the use of a sound-level meter and frequency weighting network, such as A, B, or C, as specified in American National Standards Institute specifications for sound-level meters (ANSI S1.4-1971 or the latest approved revision thereof). If the frequency weighting employed is not indicated, the A-weighting shall apply.

SOUND-LEVEL METER

An instrument which includes a microphone, amplifier, RMS detector, integrator or time averager, output meter, and weighting networks used to measure sound-pressure levels.

SOUND PRESSURE

The instantaneous difference between the actual pressure and the average or barometric pressure at a given point in space, as produced by sound.

SOUND-PRESSURE LEVEL

Twenty times the logarithm to the base 10 of the ratio of the RMS sound pressure to the reference pressure of 20 micropascals (20 x 10-6 N/m2). The sound-pressure level is denoted Lp or SPL and is expressed in decibels.

SOUND TRUCK

Any vehicle, regardless of motive power, whether in motion or stationary, having mounted thereon, or attached thereto, any sound-amplifying equipment.

WEEKDAY

Any day Monday through Friday which is not a legal holiday.

- B. Noise as defined in this section is hereby declared to be a public nuisance and may be subject to abatement procedures as described herein. Such abatement may be in addition to administrative proceedings, fines and penalties as provided in this article. It shall be the duty of the Health Officer, upon receiving a noise complaint, to determine if a public nuisance exists as defined in this section and to take such action as he or she deems necessary to ensure compliance with this section. Conditions of noise which are specifically exempted or for which a variance permit has been issued in conformity with the provisions of this section shall be exempt from the application of the provisions of this section.
- C. No person shall unreasonably make, continue, or cause to be made or continued any noise or noise disturbance. Noncommercial public speaking and public assembly activities conducted on any public

space or public right-of-way shall be exempt from the operation of this subsection.

- D. The following acts and the causing thereof are declared to be in violation of this section:
- (1) Sound devices.
- (a) Operating, playing or permitting the operation or playing of any radio, television, phonograph, drum, musical instruments, sound amplifier, or similar device which produces, reproduces or amplifies sound:
- [1] Between the hours of 10:00 p.m. and 7:00 a.m. the following day in such a manner as to create a noise disturbance across a real property boundary, except for activities open to the public and for which a permit has been issued by the Department according to criteria set forth in this section.
- [2] In such a manner as to create a noise disturbance in any room in any dwelling unit located in any adjacent premises.
- [3] In such a manner as to create a noise disturbance at 50 feet from such device, when operated in or on a motor vehicle on a public right-of-way or public space.
- [4] In such a manner as to create a noise disturbance to any person other than the operator of the device, when operated by any passenger on a common carrier.
- (b) This subsection shall not apply to noncommercial spoken language covered elsewhere in this section.
- (2) Using or operating for any noncommercial purpose any loudspeaker, public address system, or similar device between the hours of 10:00 p.m. and 8:00 a.m. the following day, such that the sound therefrom creates a noise disturbance across a real property boundary.
- (3) Using or operating for any commercial purpose any loudspeaker, public address system, or similar device such that the sound therefrom causes a noise disturbance across a real property boundary, or between the hours of 5:00 p.m. and 8:00 a.m. the following day on a public right-of-way or public space.
- (4) Operating or permitting the operation of powered model vehicles so as to create a noise disturbance across a real property boundary, or in a public space between the hours of 9:00 p.m. and 7:00 a.m. the following day.
- (5) The intentional sounding or permitting the sounding outdoors of any fire, burglar, or civil defense alarm siren, whistle or similar stationary emergency signaling device, except for emergency purposes or for testing, as provided in Subsection E below.
- (6) Sounding or permitting the sounding of any exterior burglar (or fire) alarm or any motor vehicle burglar alarm unless such alarm is automatically terminated within 15 minutes of activation.
- E. Testing.
- (1) Testing of a stationary emergency signaling device shall occur at the same time of day each time such a test is performed, but not before 9:00 a.m. or after 5:00 p.m. Any such testing shall use only the minimum cycle test time. In no case shall such test time exceed 60 seconds.
- (2) Testing of the complete emergency signaling system, including the functioning of the signaling device and the personnel response to the signaling device, shall not occur more than once in each calendar month. Such testing shall not occur before 9:00 a.m. or after 5:00 p.m. The time limit specified in Subsection E(1) shall not apply to such complete system testing.

- F. Criteria to determine noise.
- (1) Maximum permissible sound levels by land use. No person shall operate or cause to be operated on private property any source of sound in such a manner as to create a sound level which exceeds the limits set forth below when measuring at or within the property boundary of the receiving land use. At all times, the sound-level limit, dBa, on trust lands shall be 70.
- (2) Correction for character of sound. For any source of sound which emits a pure tone or impulsive sound, the maximum sound-level limits set forth in Subsection F(1) shall be reduced by five dBA.
- (3) Exemptions. The provisions of this section shall not apply to refuse collection vehicles, aircraft and airport operations, interstate railway locomotives and cars, and emergency signaling devices.
- G. Method of measuring noise.
- (1) Equipment. Noise measurement shall be made with a sound-level meter manufactured according to the specifications of the American Standards Institute, USA Standard Specifications for General Purposes Sound Level Meters (S1.4-1971) and Preferred Center Frequencies for Acoustical Measurements (S1.6-1960) or any subsequent nationally adopted standards superseding the above standards.
- (2) Location and interpretation. Noise measurement shall be made at the nearest lot line of the premises from which the noise complaint(s) is received and shall be made at a height of at least three feet above the ground and at least three feet away from walls, barriers, obstructions or sound-reflective surfaces. Where the nature of the noise permits, the slow-response setting shall be used to obtain the noise level on the sound-level meter.
- H. Variance permits. Variance permits may be issued by the Department to exceed the noise standards set forth in this section as follows:
- (1) Temporary variance permits.
- (a) General. A temporary variance permit may be issued upon request, provided that the work producing such noise is necessary to promote the public health and/or welfare and reasonable steps are taken to keep such noise at the lowest possible practical level.
- (b) Special community events. A temporary variance permit may be issued for special events, such as circuses, 4th of July celebrations and similar community events, which are limited in duration and are generally acceptable to the Tribe; provided that precautions are taken to maintain the noises produced at the lowest practical level.
- (2) Procedure to obtain a variance permit. Applications for temporary variance permits must be made in writing to the Department and shall contain all of the following pertinent information:
- (a) Dates requested;
- (b) Time and place of operation;
- (c) Equipment and operation involved;
- (d) Necessity for such permit;
- (e) Steps to be taken to minimize noise; and
- (f) Name of responsible person(s) who will be present at the operation site while the noise is produced.

- (3) Variance permits of indefinite duration.
- (a) It is recognized that it is not technically or economically feasible for certain business operations and equipment to comply with the standards set forth herein as of the date of this section. The Tribe shall therefore issue a variance permit on existing business operations and equipment which produces excessive noise if it is found that it is not technically or economically feasible to alter such operation to reduce noise to within the prescribed standards set forth in this section. Applications for such variances must be made to the Department by an affected party in a letter setting forth the reasons that such variance should be granted. The Tribe, after review of all circumstances and the degree of nuisance, shall reply in writing giving the variance, denying the variance, or setting forth conditions or limitations under which the variance will be granted.
- (b) In the event that the Department issues an order citing a violation of this section on an existing business operation and equipment and the party cited applies for a variance within 10 days of such citation, then all penalties provided shall be tolled from the date the application is filed until a final order or decision has been issued on the merits of the application.
- I. Exemptions.
- (1) Construction sites, public utilities, and public works. The criteria as set forth in this section shall not apply to construction sites, public utilities and public works projects and operations during the daytime hours from Monday through Saturday, inclusive; provided, however, that noise production shall be minimized through proper equipment operation and maintenance.
- (2) Emergency operations. Emergency short-term operations which are necessary to protect the health and welfare of the citizens, such as emergency utility and street repair, fallen tree removal or emergency fuel oil delivery, shall be exempt from the criteria as set forth in this section, provided that reasonable steps shall be taken by those in charge of such operations to minimize noise emanating from the same.
- (3) Noises required by law. The provisions of this section shall not apply to any noise required specifically by law for the protection or safety of people or property.
- (4) Lawn mowers, garden tools, etc. Power equipment such as lawn mowers, small lawn and garden tools, riding tractors and snow removal equipment which is necessary for the maintenance of property, is kept in good repair and maintenance and which equipment, when new, would not comply with the standards set forth in this section shall be exempted from the provisions of this section. No person shall operate such equipment, with the exception of snow removal equipment, during the hours of 9:00 p.m. through 8:00 a.m., inclusive.
- (5) Bells, chimes, etc. Bells, chimes and similar devices which signal the time of day and operate during the daytime hours for a duration of no longer than five minutes in any given one-hour period shall be exempt from the daytime noise limitations of this section.
- J. Control of traffic noises.
- (1) Operation of noisy vehicles. No person shall operate any vehicle on the alleys, streets and highways of the trust lands which, as a result of the nature of the vehicle or the manner it is driven, exceeds the noise levels established in the rules and regulations adopted by the Tribe pursuant to this section. The operation of equipment installed on governmental or other authorized emergency operations and for the safety of the public is excluded from the provisions of this subsection.
- (2) Modification of vehicular equipment. No person shall modify or change the exhaust, muffler, intake muffle or any other noise-abatement device of a vehicle in such a manner that the noise emitted by the vehicle is increased above that emitted by the vehicle as originally manufactured.

- (3) Rules and regulations pertaining to the control of traffic noises. The following practices and acts are prohibited regardless of decibel measurement:
- (a) No vehicle shall be operated in such a manner as to produce loud and unnecessary squealing of tires.
- (b) No vehicle shall sound its horn, bell, or other signaling device except as a danger or cautionary warning. Such warning shall only be sounded for a reasonable and necessary period of time.
- (c) No person shall race the engine of a vehicle in such a manner as to produce unreasonably loud and unnecessary engine noises.
- (d) In addition to the above, all subsections within this section will be applied to motor vehicles where applicable.
- K. Appeals. Any person aggrieved by the denial of an application by the Department for an exemption or variance from the provisions of this section shall have the right to appeal therefrom to the Tribal Legislature, provided that a written request therefor is filed with the Chairperson of the Tribe within 10 days after receipt of the notice of such denial. The Tribal Legislature, after a hearing on such appeal, may affirm, modify or overrule the denial from which the appeal is made.
- L. Additional remedy. The operation or maintenance of any device, instrument, vehicle, or machinery in violation of any provision of this section which causes harm, discomfort, or annoyance to reasonable persons of normal sensitiveness or which endangers the public health, safety, welfare, comfort, repose, peace and prosperity of persons in the area shall be deemed, and is declared to be, a public nuisance and may be subject to abatement by a restraining order or injunction issued by Menominee Tribal Court. This is not intended to preclude resort to any other legal remedy.

§ 594-25 Weights and measures.

- A. The federal standards, Wisconsin Statutes and sections thereof, and Wisconsin Administrative Rules listed in this section are adopted by reference and shall be enforced under this section, with violations of the same subject to the penalties set forth in this article.
- B. The system of weights and measures in customary use in the United States and the metric system of weights and measures are jointly recognized, and one or the other of these systems shall be used for all commercial purposes on the trust lands. The definitions of basic units of weight and measures, and weights and measures equivalents, as published by the National Bureau of Standards, are recognized and shall govern weighing and measuring equipment and transactions on the trust lands.
- C. There shall be provided by the Tribe such field standards and such equipment as may be found necessary to carry out the provisions of this section. The field standards shall be verified by the State of Wisconsin Weights and Measures Office upon their initial receipt and at least once each five years thereafter.
- D. The specifications, tolerances and regulations for commercial weighing and measuring devices issued by the National Bureau of Standards shall apply on the trust lands except as modified by rules issued by the State Department of Agriculture, Trade and Consumer Protection.
- E. The Department shall have the custody of the Tribe's standards of weight and measure and of the other standards and equipment provided for by this section and shall keep accurate records of the same. The Department shall enforce the provisions of this section and shall have and keep a general supervision over the weights and measures offered for sale, sold, or in use in the trust lands.
- F. The Department shall have the power to inspect and test, to ascertain if they are correct, all weights and measures kept, offered, or exposed for sale. It shall be the duty of the Department to inspect and test, to

ascertain if they are correct, all weights and measures commercially used in determining the weight measurement or count of commodities or things sold, or offered or exposed for sale, on the basis of weight, measure, or of count, or in computing the basic charge or payment for services rendered on the basis of weight, measure or of count, provided that, with respect to single-service devices, that is, devices designed to be used commercially only once and to be then discarded, and with respect to devices uniformly mass produced, as by means of a mold or die, and not susceptible of individual adjustment, tests may be made on representative samples of such devices, and the lots of which samples are representative shall be held to be correct or incorrect upon the basis of the results of the inspections and tests on such samples.

- G. The Department shall investigate complaints made to it concerning violations of the provisions of this section and shall, upon its own initiative, conduct such investigations as it deems appropriate and advisable to develop information on prevailing procedures in commercial quantity determination and on possible violations of the provisions of this section and to promote the general objective of accuracy in the determination and representation of quantity in commercial transactions.
- H. The Department shall, from time to time, weigh or measure and inspect packages or amounts of commodities kept, offered, or exposed for sale, sold, or in the process of delivery, to determine whether the same contain the amounts represented and whether they are kept, offered, or exposed for sale, or sold, in accordance with law, and when such packages or amounts of commodities are found not to contain the amounts represented, or are found to be kept, offered, or exposed for sale in violation of law, the Department may order them off sale and may so mark or tag them as to show them to be illegal. In carrying out the provisions of this subsection, the Department may employ recognized sampling procedures under which the compliance of a given lot of packages will be determined on the basis of the result obtained on a sample selected from and representative of such lot. No person shall sell or keep, offer, or expose for sale any package or amount of commodity that has been ordered off sale or marked or tagged as provided in this subsection unless and until such package or amount of commodity has been brought into full compliance with all legal requirements, or dispose of any package or amount of commodity that has been ordered off sale or marked or tagged as provided in this subsection and that has not been brought into compliance with legal requirements, in any manner except with the specific approval of the Department.
- I. Vending machines.
- (1) Notice posting of machines not operating properly. Whenever upon inspection of any vending machine it shall be found that such vending machine is not operating properly, the Department or its agent shall cause the vending machine to be placed in a nonvending condition by covering the coin insert slot or other mechanism with the notice prescribed and furnished by the Department or its agent.
- (2) Responsibility. All vending machines in commercial use shall have conspicuously displayed thereon, or immediately adjacent thereto, adequate information detailing the method for the return of monies paid when the product or service cannot be obtained.
- (3) Maintenance. All vending machines in commercial service and all mechanisms and devices attached thereto or used in connection therewith shall continuously be maintained in proper operating condition throughout the period of such service.
- J. Method of sale of commodities.
- (1) Commodities in liquid form shall be sold by liquid measure, and commodities not in liquid form shall be sold by weight, and commodities not in liquid form may be sold by count or measure if such methods are in general use and give accurate information as to the quantity of commodity sold.
- (2) Berries and small fruits may be sold by measure only if in containers having capacities of 1/2 dry pint,

- one dry pint or one dry quart.
- (3) If a commodity is packaged in an aerosol container, it shall be sold by weight (including the propellant).
- (4) This Subsection J shall not apply to commodities sold in compliance with a state or federal law which prescribes another method of sale or to commodities sold for immediate consumption on the premises where sold.
- K. Declaration of quantity.
- (1) No commodity which is marked, tagged or labeled, or for which a sign is displayed, with a selling price, shall be sold unless the weight, measure or count of the commodity is conspicuously declared on the commodity or its tag, label or sign, but a declaration of count is not required if the selling price is for a single unit, or a set or combination of commodities customarily sold to and understood by consumers as a single unit.
- (2) No commodity shall be wrapped or its container made, formed or filled so as to mislead the purchaser, nor shall the qualifying term "when packed" or the terms "jumbo," "giant" or "full" or words of similar import that tend to mislead the purchaser as to the amount of the commodity be used in connection with a declaration of quantity.
- (3) Variation from declared quantity. The magnitude of permitted variations from declared quantity shall be determined by rules set forth by the Wisconsin Department of Agriculture, Trade and Consumer Protection and the facts in the individual case.
- L. Declarations of unit price on random weight packages. Any commodity in package form, the package being one of a lot containing random weights of the same commodity and bearing to total selling price of package, shall bear on the outside of the package a plain and conspicuous declaration of the price per single unit of weight.
- M. Misleading packages. No commodity in package form shall be so wrapped nor shall it be in a container so made, formed or filled as to mislead the purchaser as to the quantity of the contents of the package, and the contents of a container shall not fall below such reasonable standard of fill as may have been prescribed for the commodity in question by the Department or its agent.
- N. Advertising commodities for sale. Whenever a commodity in package form is advertised in any manner and the retail price of the package is stated in the advertisement, there shall be closely and conspicuously associated with such statement of price a declaration of the basic quantity of contents of the package as is required by law or regulation to appear on the package.
- O. Bread. Each loaf of bread and each unit of a twin or multiple loaf of bread, made or produced for sale, kept, offered, exposed for sale, or sold, whether or not the bread is wrapped or sliced, shall be one of the following weights and no others: 1/2 pound, one pound, 1 1/2 pounds, or multiples of one pound avoirdupois weight, within variation or tolerances prescribed in this section, provided that the provisions of this subsection shall not apply to biscuits, buns or rolls weighing four ounces or less or to "stale bread" sold and expressly represented at the time of sale of such, and the marking provisions of this section shall not apply to unwrapped loaves of bread.
- P. Bulk deliveries sold in terms of weight and delivered by vehicle. When a commodity in bulk is delivered by vehicle to an individual purchaser and the commodity is sold in terms of weight units, the delivery shall be accompanied by a duplicate delivery ticket with the following information clearly stated in ink or by means of other indelible marking equipment: the name and address of the vendor; the name and address of the purchaser; and the net weight of the delivery expressed in pounds, but where milk is picked up at farms, only the identity of the vendor and the net weight need be stated. If the net

weight is derived from determination of gross and tare weights, such gross and tare weights also shall be stated in terms of pounds on the ticket. One of these tickets shall be retained by the vendor and the other shall be delivered to the purchaser at the time of delivery of the commodity or shall be surrendered on demand to the inspector or sealer who, if he/she desires to retain it as evidence, shall issue a weight slip in lieu thereof for delivery to the purchaser. If the purchaser carries away his/her purchase, the vendor shall be required only to give to the purchaser at the time of sale a delivery ticket stating the number of pounds of commodity delivered to him or her. If the commodity is to be weighed by the purchaser, the purchaser shall furnish the vendor the duplicated delivery ticket provided for herein.

- Q. Heating oil. All heating oil shall be sold by liquid measure or by net weight. In the case of each delivery of liquid fuel not in package form and in an amount greater than 10 gallons in the case of sale by liquid measure or 100 pounds in the case of sale by weight, there shall be rendered to the purchaser, either at the time of delivery or otherwise between the vendor and the purchaser, a delivery ticket or a written statement on which, in ink or other indelible substance, there shall be clearly and legibly stated:
- (1) The name and address of the vendor;
- (2) The name and address of the purchaser;
- (3) The identity of the type of fuel comprising the delivery;
- (4) The unit price (that is, the price per gallon or per pound, as the case may be) of the fuel delivered;
- (5) In the case of sale by liquid measure, the liquid volume of the delivery together with the print meter readings from which such liquid volume has been computed, expressed in terms of the gallon and its binary or decimal subdivisions; and
- (6) In the case of sale by weight, the net weight of the delivery, together with any weighing scale readings from which such net weight has been computed, expressed in terms of tons or pounds avoirdupois.
- R. Prohibited acts. Persons are prohibited from doing any of the following:
- (1) Hinder, obstruct or impersonate a dealer or inspector.
- (2) Use or have in possession for use in buying or selling any commodity or service, or sell, any incorrect weight or measure or cause a weight or measure to be incorrect.
- (3) Represent in any manner a false quantity in connection with the purchase or sale, or any advertising thereof, of any commodity, thing or service.
- (4) Use or dispose of any rejected weight or measure, or commodity, or remove therefrom any official tag, seal, stamp or mark, without written authority from the Department or its agent.
- S. Presumptive evidence. For the purpose of this section, proof of the existence of a weight or measure or a weighing or measure device in or about any building, enclosure, stand, or vehicle in which or from which it is shown that buying or selling is commonly carried on shall, in the absence of conclusive evidence to the contrary, be presumptive proof of the regular use of such weight or measure or weighing or measuring device for commercial purposes and of such use by the person in charge of such building, enclosure, stand or vehicle.
- T. Lead. Materials used in constructing, remodeling, maintaining or repairing any structure on the trust lands shall comply with accepted standards for lead abatement.

§ 594-26 Violations and penalties.

Any person, firm, corporation or organization found guilty of a violation of any section of this article for

which a specific penalty is not herein provided shall, upon conviction thereof, forfeit the sum of not less than \$25 nor more than \$200, together with the costs of the prosecution. Each and every 24 hours such violation shall continue, except as otherwise provided in this article, shall constitute a separate offense.

§ 594-27 **Scope.**

This article shall apply to any lands owned by the United States of America in trust for the Menominee Indian Tribe that are located in Kenosha County, Wisconsin. These lands are referred to in this article as "trust land" or "trust lands."

§ 594-28 Communication with county.

The Health Officer shall meet with representatives of the Kenosha County Division of Health from time to time as both parties agree to discuss issues of mutual concern.

Article III Alarms and Emergency 911

§ 594-29 False alarms.

Persons in possession of alarm systems intended to elicit a response from law enforcement personnel or fire department personnel shall pay to the Kenosha City/County Joint Services Board a charge per each false alarm responded to by such personnel according to the following schedule:

- A. First two false alarms: no charge.
- B. Third and fourth false alarm: \$50.
- C. Fifth through eighth false alarm: \$75.
- D. Ninth and 10th false alarm: \$100.
- E. Eleventh through 15th false alarm: \$200.
- F. Sixteenth through 20th false alarm: \$300.
- G. Twenty-first or more false alarms: \$500.

§ 594-30 Emergency 911 system.

All businesses located on lands owned by the United States in trust for the Menominee Indian Tribe that are located in Kenosha County shall be responsible for payment of surcharges on their telephone bills for the purpose of funding the 911 system. Such businesses shall connect to the 911 system in cooperation with the Kenosha City/County Joint Services Board.

§ 594-31 **Scope.**

This article shall apply to lands owned by the United States in trust for the Menominee Indian Tribe that are located in Kenosha County, Wisconsin.

Article IV Shorelands

§ 594-32 Applicability.

In addition to the land use regulations in Article I, the following regulations shall apply to that portion of the Menominee trust lands located in Kenosha, Wisconsin, that is within 300 feet of the ordinary high-water mark of a river or stream ("shoreland"), as defined on Exhibit "A" attached hereto and incorporated herein by reference.

§ 594-33 Restrictions on cutting of trees and shrubbery. [Amended 2-3-2005]

The cutting of trees and shrubbery shall be regulated to protect natural beauty, control erosion and reduce the flow of effluents, sediments and nutrients from the shorelands. In the strip of land 35 feet wide inland from the ordinary high-water mark, no more than 30 feet in any 100 feet (30%) shall be clear-cut. In shoreland areas more than 35 feet inland, tree and shrubbery cutting shall be governed by the consideration of the effect on water quality and consideration of sound forestry practices and soil conservation practices. The tree and shrubbery cutting regulations required by this section shall not apply to the removal of dead, diseased or dying trees or shrubbery. Paths and trails shall not exceed 10 feet in width and shall be so designed and constructed as to result in the least removal and disruption of shoreland cover and the minimum impairment of natural beauty.

§ 594-34 Protection of rivers and streams.

Withdrawal of water from any river or stream is prohibited. No activities, other than those listed in § 594-33 above, shall be allowed within 75 feet of the ordinary high-water mark of any stream or river. Within the remainder of the shorelands, all activities shall comply with § 594-35 of this article.

§ 594-35 Shoreland permits.

The Community Development Department of the Menominee Indian Tribe, or any other department or entity granted regulatory power to enforce this article by the Menominee Tribal Legislature ("Department"), may issue a stipulated shoreland permit for earthmoving or erection of structures, including utilities, in the shorelands, provided that the use shall not be susceptible to flooding, concentrated runoff, inadequate drainage, adverse soil and topographic conditions or any other features likely to be harmful to the environment or the public interest. Where it is proposed that a stipulated shoreland permit be issued, the Department shall transmit to adjacent property owners within 200 feet of the trust lands, the City and County of Kenosha, and to the Department of Natural Resources a copy of the permit application together with a list of proposed stipulations prepared by the Department. The adjacent property owners, City and County of Kenosha, and Department of Natural Resources shall have 45 days from receipt of the application to recommend to the Department that additional stipulations be imposed on the application. The Department shall not issue the stipulated shoreland permit until the applicant agrees to the stipulations and such stipulated shoreland permit is filed and recorded in the office of the Register of Deeds for Kenosha County. The Department shall notify the Wisconsin Department of Natural Resources of the issuance of all stipulated shoreland permits. All stipulated shoreland permits shall be granted or denied within 60 days after application, unless the time is extended by mutual agreement. The applicant shall post any permit granted in a conspicuous place at the site. Any permit issued in conflict with the provisions of this article shall be null and void.

§ 594-36 Compliance with Administrative Code.

The use of any shorelands shall be conducted in accordance with the provisions of Ch. NR 115, Wis. Adm. Code. Any reference in that chapter to state or local officials shall be deemed a reference to a comparable tribal official. If there is a conflict between the terms of this article and the terms of that chapter, the terms of this article shall govern.

§ 594-37 Violations and penalties. [Amended 2-3-2005]

Any person who fails to comply with the provisions of this article or any order of the Department issued in accordance with this article shall, upon conviction thereof, forfeit not less than \$100 or more than \$1,000 for each day the violation continues and pay the cost of prosecution for each violation, including court costs and reasonable attorney fees.

§ 594-38 Administration and enforcement.

This article shall be administered by the Department or any other entity designated by the Menominee Tribal Legislature. The Menominee Tribal Attorney, Menominee Tribal Prosecutor, or other officer designated by the Menominee Tribal Legislature, in coordination with the Department, shall enforce these provisions. In addition to seeking penalties listed in § 594-37 of this article, persons enforcing this article may seek injunctive relief from Tribal Court.

EXHIBIT 1 KENOSHA REGIONAL AIRPORT OVERLAY ZONING DISTRICTS

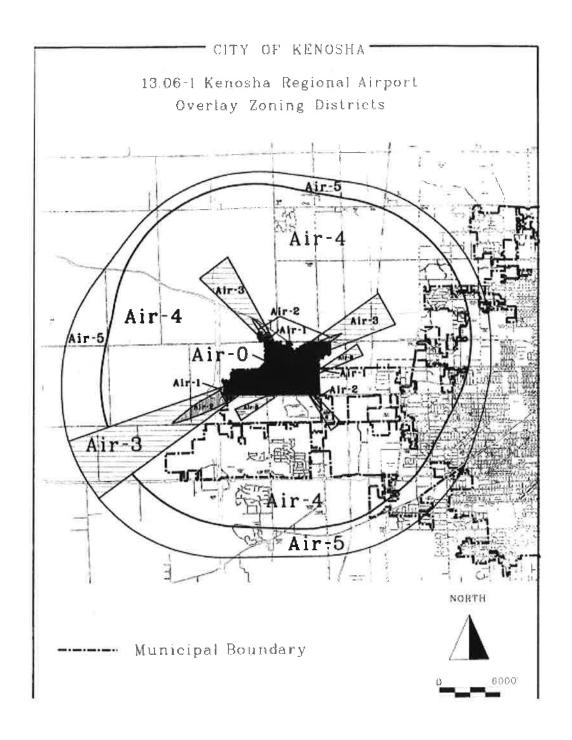


EXHIBIT 2 AIRPORT HEIGHT LIMITATION ZONING MAP

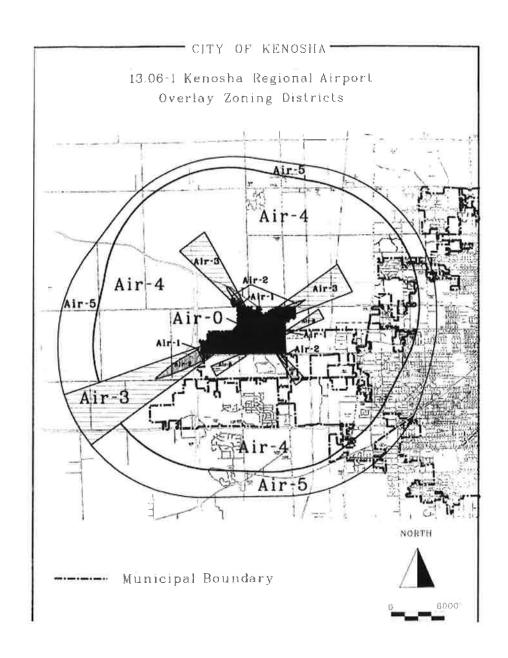


EXHIBIT 3 LANDSCAPED AREAS

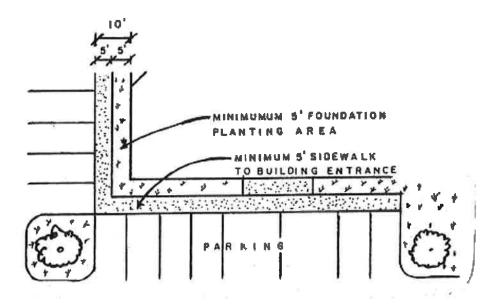
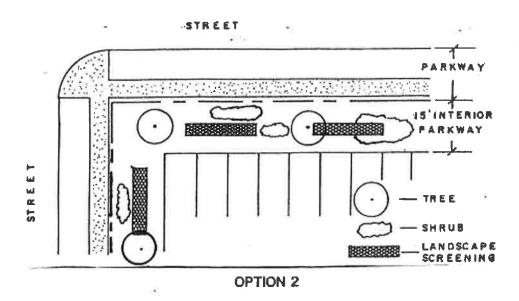


EXHIBIT 4 COMMERCIAL BUFFER STRIP ABUTTING RESIDENTIAL ZONE



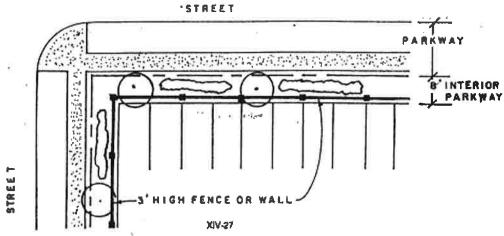
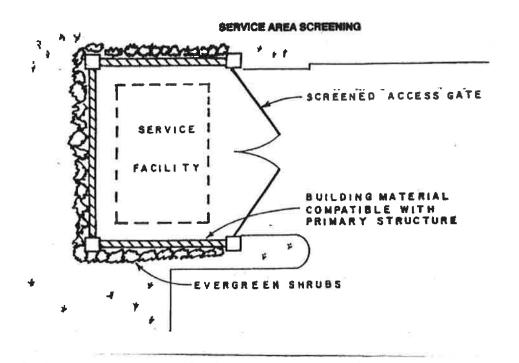


EXHIBIT 5 COMMERCIAL INTERIOR LAWN PARK LANDSCAPING



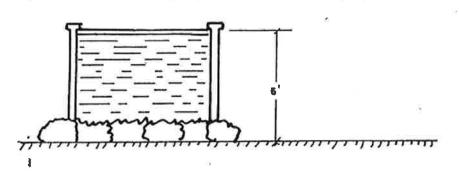


EXHIBIT 6
INTERIOR LAWN PARK LANDSCAPING FOR COMMERCIAL USES

Miniumum Requirements	Option 1	Option 2	Parking Lot Not In View of R-O-W
Width of Interior Lawn Park Landscape Screening (Select One):	15 Feet	8 Feet	Not Required
- Berming (Height % of Frontage)	3 Feet/50%	N/A	Not Required
- Masonry Wall (Height % of Frontage)	3 Feet/50%	3 Feet/100%	2
- Screen Fence of Wood or Other Material (Height % of	3 Feet 50%	2 Feet/100%	
Frontage)			n E
PLANTINGS: Number of Trees	One Tree Per 40 Feet of Linear Street Frontage	One Tree per 40 Feet of Linear Street Frontage	Not Required
SIZE AT INSTALLATION:			
Deciduous Trees	2.5"Cal.		
Coniferous Trees	6 Feet		
Ornamental Trees	Clump Tree 5'		
	Cal. Tree 2.5"		
Percent of Trees to be Coniferous	50%	75%	
SHRUBS:			
- Percent of Frontage	50%	75%	
 Percent to be Coniferous 	50%	50%	
- Planting Size	Coniferous – 18"	Coniferous – 24"	
	Deciduous – 3 Ft	Deciduous – 3 Ft	

EXHIBIT 7 COMMERCIAL BUFFER STRIPS ABUTTING NONRESIDENTIAL ZONE

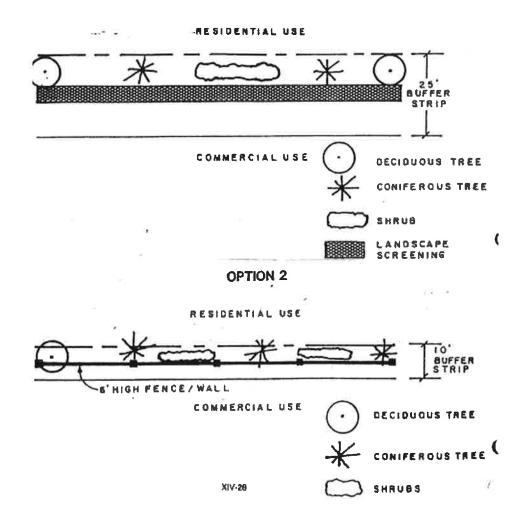


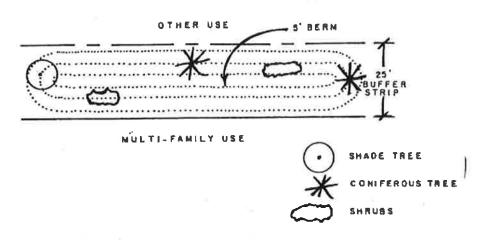
EXHIBIT 8 BUFFER STRIPS FOR COMMERCIAL USES

Minimum Requirements	OPTION 1	OPTION 2	
	Commercial Use	Commercial Use	Commercial
· ·	Adjacent To	Adjacent To	Use Adjacent To
	Residential	Residential	Nonresidential
MINIMUM WIDTH OF BUFFERS	25 Feet	10 Feet	10 Feet
NUMBER OF TREES	One Tree Per 40	One Tree Per 40	One Tree Per 60
	Feet of Linear	Feet of Linear	Feet of Linear
	Buffer Strip	Buffer Strip	Buffer Strip
SIZE OF TREES AT			
INSTALLATION:			
- Deciduous Trees	2.5" Cal.	2.5" Cal.	2.5" Cal.
- Coniferous Trees	5 Feet	5 Feet	5 Feet
- Ornamental Trees	Clump Tree—5'	Clump Tree—5'	Clump Tree—5'
	Cal. Tree—2"	Cal. Tree—2"	Cal. Tree—2"
PERCENT OF TREES TO BE			
CONIFEROUS	50%	75%	25%
SHRUBS			
- % of Buffer Strip to be Planted	25%	40%	20%
with Shrubs			
- % of Shrubs to be Coniferous	50%	50%	50%
- Size of Deciduous Shrubs	3 Feet	3 Feet	
- Size of Coniferous Shrubs	18 Inches	18 Inches	3 Feet
			18 Inches
SCREEN FENCE OR WALL			I .
SCREEN FENCE OR WALL - Height Above Grade	6 Feet	6 Feet	Not Required
	6 Feet 100% -or-	6 Feet 100%	Not Required Not Required

5 Feet	Not Required	Not Required
100%	Not Required	Not Required
		E 10. 20. 20. 20.

EXHIBIT 9 SERVICE AREA SCREENING

OPTION 1



OPTION 2

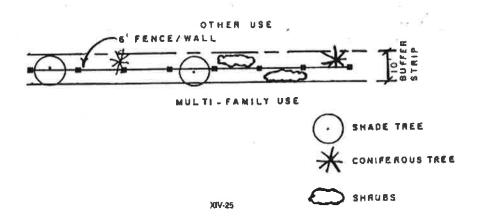
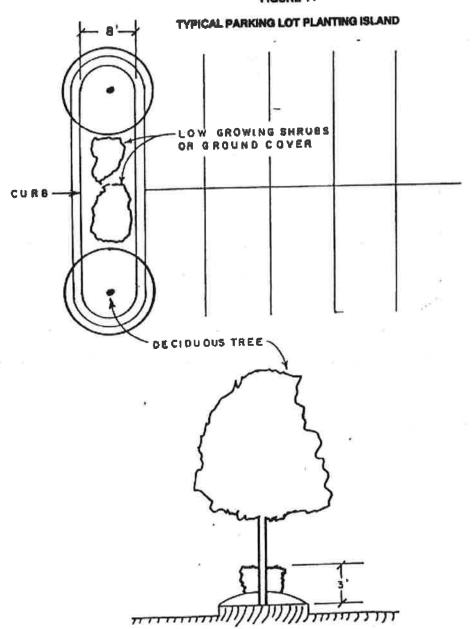


EXHIBIT 10 TYPICAL PARKING LOT PLANTING ISLAND

FIGURE 14



Chapter 594 Menominee Tribal Code

Exhibit 11

Definitions

- "Administrative offices" means office space necessary to support any of the facilities and operations of any of the activities permitted.
- "Adult Entertainment" means an establishment or business which regularly or on a frequently recurring basis, features entertainment that is distinguished or characterized by an emphasis on the exhibiting of "specified anatomical areas" or "specified sexual activities" for observation by patrons therein, or which holds itself out or identifies itself to the public by its name, signs and/or advertising as an establishment where such entertainment occurs regularly or on a frequently recurring basis, including, without limitation, by verbal or pictorial allusions to sexual stimulation or gratification, or by references to "adult entertainment," "strippers," "showgirls," "exotic dancers," "gentlemen's club," or similar terms.
- "Amusement enterprises" means establishments used for indoor public entertainment or commercial recreational uses including but not limited to video or other mechanical games, and amusement rides
- "Conference or Convention center" means building or buildings and related facilities used to host gatherings related to meetings, conventions, or other related purposes
- "Gaming facilities" means building or buildings where Class II or Class III gaming is conducted in compliance with federal and Tribal law.
- "Indoor warehouse and storage buildings as ancillary facilities to the principal use(s)" means those warehouse or storage buildings necessary to support any of the facilities and operations of any of the permitted activities.
- "Recreational vehicle park" means any location where a customer or patron of the facilities may park a recreational vehicle for the purposes of lodging during a period when said customer or patron is utilizing the facilities. Recreational vehicle utility hookups are not permitted.
- "Tavern, cocktail lounge, and nightclub" means any building or area within a building where the sale of on premises beer, wine, liquor or other alcohol is permitted with a license issued pursuant to Wisconsin Statute Chapter 125.
- "Theater, indoor and outdoor, excluding adult entertainment" means a building or area within a building used to provide dramatic, musical, comedy, or similar entertainment.

INTERGOVERNMENTAL AGREEMENT EXHIBIT D MINIMUM PAYMENT ILLUSTRATION

INTERGOVERNMENTAL AGREEMENT EXHIBIT D

MINIMUM PAYMENT ILLUSTRATION

This is an illustration of how the net win and minimum payments will work under this agreement. This is not a projection of Net Win. The county does not expect there to be any Net Win payments in Calendar Year 1 as construction of the casino will take anywhere from 18 to 24 months.

Example #1 - Calendar Year 1

Assumptions:

- Land is placed into Trust January 17, 20xx
- No Net win for calendar year 1 casino under construction

Therefore:

- The number of days remaining in Calendar Year 1 including the date the land is placed into trust (January 17, 20xx) through December 31, 20xx is 349 days.
- The applicable payment as a percent of net win for Calendar Year 1 is 1%
- The minimum annual payment for Calendar Year 1 is \$50,000.
 - No Net Win in Calendar Year 1
 - o Minimum payment $(\$50,000 \times 349/365) = \$47,808$
- Payment for Year 1: \$47,808

Example #2 - Calendar Year 3

Assumptions:

- Net Win for 1st quarter (January 1, 20xx March 31, 20xx) is \$1,000,000.
- Net Win for 2nd quarter (April 1, 20xx June 30, 20xx) is \$6,000,000.
- Net Win for 3rd quarter (July 1, 20xx September 30, 20xx) is \$8,000,000.
- Net Win for 4th quarter (October 1, 20xx December 31, 20xx) if \$15,000,000.

Therefore:

- This is a full calendar year; no proration is required.
- The applicable payment as a percent of Net Win for Calendar Year 3 is 1%.
- The minimum annual payment for Calendar Year 3 is \$500,000.

Calculation of Net Win Payments to the County for Calendar Year 3 – Section 2(A)(1):

	Jan-March	April-June	July-Sept.	Oct-Dec	Total
Net Win (see assumption above)	\$1,000,000	\$6,000,000	\$8,000,000	\$15,000,000	
Payment to County of 1% of Net Win	\$10,000	\$60,000	\$80,000	\$150,000	\$300,000

Total of the four quarters of Net Win payments to the County for Calendar Year 3 is \$300,000.

When Minimum Payment is Due and Payable:

- Compare the minimum annual payment for Calendar Year 3 (\$500,000) to the calculation of the total of the four quarters of Net Win payments to the County (\$300,000) for Calendar Year 3.
- Since the minimum payment (\$500,000) is greater than the total of the four quarters of the Net Win payments made to the County (\$300,000) by \$200,000, an additional payment of \$200,000 would be due and payable to the County by February 14 (45 days after the close of the Calendar Year) of Calendar Year 4 under Section 2(A)(3).
- Any adjustment which may be due under Section (2)(A)(4) of this Agreement (Certification of Net Win) is not included in this example.

Example #3 - Calendar Year 9 to 10

Assumptions:

- Net Win for 1st quarter (January 1, 20xx March 31, 20xx) is \$65,000,000.
- Net Win for 2nd quarter (April 1, 20xx June 30, 20xx) is \$67,000,000.
- Net Win for 3rd quarter (July 1, 20xx September 30, 20xx) is \$72,000,000.
- Net Win for 4th quarter (October 1, 20xx December 31, 20xx) if \$79,086,000.
- CPI-U for January/Calendar Year 10 is 185.2.
- CPI-U for January/Calendar Year 9 is 181.7.

Therefore:

- The applicable payment as a percent of Net Win for Calendar Year 10 is 1.33%.
- The minimum annual payment for Calendar Year 10 is \$1,000,000 adjusted by the CPI-U as provided in Section 2(A)(2) of the Agreement.

Calculation of Net Win Payments to the County for Calendar Year 10 – Section 2(A)(1):

	Jan-March	April-June	July-Sept.	Oct-Dec	Total
Net Win (see assumption above)	\$65,000,000	\$67,000,000	\$72,000,000	\$79,086,000	
Payment to County of 1.33% of Net Win	\$864,500	\$891,100	\$957,600	\$1,051,844	\$3,765,044

Total of the four quarters of Net Win payments to the County for Calendar Year 10 is \$3,765,044.

Calculation of Minimum Payment for Calendar Year 10 – Section 2(A)(2):

\$1,000,000 (minimum payment for Calendar Year 10) multiplied by 185.2 (assumed CPI-U for Calendar Year 10) divided by 181.7 (assumed CPI-U for Calendar Year 9) equals \$1,019,263.

When Minimum Payment is Due and Payable:

- Compare the minimum annual payment for Calendar Year 10 (\$1,019,263) to the calculation of the total of the four quarters of Net Win payments to the County for Calendar Year 10 (\$3,765,044).
- The total of the four quarters of the Net Win payments made to the County (\$3,765,044) is greater than the annual minimum payment (\$1,019,263), therefore there is no additional payment due and payable to the County for Calendar Year 10 under Section 2(A)(2) of this Agreement.
- Any adjustment which may be due under Section (2)(A)(4) of this Agreement (Certification of Net Win) is not included in this example.

INTERGOVERNMENTAL AGREEMENT EXHIBIT E

[TO BE ADDED]

INTERGOVERNMENTAL AGREEMENT

EXHIBIT "E"

PLANNED CONSTRUCTION AND PHYSICAL DEVELOPMENT

The Tribe and the Authority (hereinafter "Authority") intend, subject to availability of financing and capital at reasonable terms, conditions and costs, to develop the Kenosha Facility and undertake related development in accordance with the planned construction and physical development described below:

- The Authority intends to transfer approximately 60 acres (described in Exhibit A of the Intergovernmental Agreement) to the United States of America, in trust for the Menominee Indian Tribe of Wisconsin.
- and Hard Rock Live on the property. The intent is to build all three areas simultaneously; however, it is possible that the Hard Rock Live and / or Hotel construction may be delayed until after the Casino is in operation and generating revenue due to the availability of financing The Authority intends to Upon acquisition into trust by the United States, the Authority shall develop a Casino, Hotel, a variety of amenities on reasonable terms. Financing on reasonable terms shall mean: a) an interest rate of 9% or less along with a debt service leverage ratio of four times or less; and b) The forward looking annual distributions to Tribal government after payment of debt, interest, and compliance with other financing terms of the refinancing are equal to or greater than 15% of annual Class III Net Win at the Kenosha Facility
- Not withstanding the foregoing, the Hard Rock Live amenities shall be built and ready for use within seven years from the establishment of the Federal Trust Land. 2.3.
- The Kenosha Facility will be permanent in nature, and not temporary and/or disposable in nature. 4.
- The current approved concept program (subject to change based on availability of financing on reasonable terms) is shown in Table 1 below: 4.5

Table 1

CASINO

Gaming Positions / Sq. Footage

1,500	55	TBD	approx. 70,000 sq. ft
Slots	Tables	Sports Book	Square Footage of Gaming Areas and Support Areas

approx. 25,000 sq. ft

Food & Beverage Type / Sq. Footage

Hard Rock Café	(150 seats)	5,200 sq. ft
Marketplace / Buffet	(250 seats)	10,200 sq. ft
Steakhouse	(87 seats)	3,200 sq. ft
Asian Restaurant	(95 seats)	3,200 sq. ft
Other F&B	(170 seats)	7,000 sq. ft

Parking

Valet and Surface 2,375 spaces

IOTEI

Guest Rooms

Standard Rooms 119
Guest Suites 31

Conference / Meeting Space

Ballroom and Support Space

18,375 sq. ft

(567 seats)

Recreational Facilities

Health Club

Spa

TBD

1,280 sq. ft

Size

Seating Capacity

Type of Building

Enclosed for year round use square footage

2,000

22,000 sq. ft.

EXHIBIT F

AGREEMENT REGARDING SALES TAX BETWEEN THE MENOMINEE INDIAN TRIBE OF WISCONSIN, THE MENOMINEE KENOSHA GAMING AUTHORITY AND THE COUNTY OF KENOSHA

This Agreement is entered into by and between the MENOMINEE INDIAN TRIBE OF WISCONSIN, a federally recognized Indian tribe (the "Tribe"), the MENOMINEE KENOSHA GAMING AUTHORITY, (hereinafter the "Authority") a gaming entity formed by the Tribe and the COUNTY OF KENOSHA (hereinafter the "County") (collectively, the "Parties" or a "Party").

WITNESSETH:

WHEREAS, the Tribe and the Authority seek to develop a destination gaming facility and related development on lands to be held in trust by the United States (the "Facility") in Kenosha, Wisconsin; and

WHEREAS, the Tribe or Authority will enact a sales tax ordinance applicable to certain sales transactions executed on the Tribe's trust lands in Kenosha, Wisconsin; and

WHEREAS, the intent of a Tribal sales tax is to generate revenue for Tribal government; and

WHEREAS, the Tribe or Authority will collect its sales tax from patrons traveling to the Tribe's trust lands; and

WHEREAS, Kenosha County is responsible for the building and maintenance of a large portion of the road system within Kenosha County; and

WHEREAS, it is in the interest of the Tribe and Authority that the roads of Kenosha County are maintained at a high standard; and

WHEREAS, the Tribe, the Authority and the County desire to enter into an Agreement under which the Authority will provide funds to the County to be used for road and road infrastructure building and maintenance;

NOW, THEREFORE, in exchange for the mutual covenants and promises set forth below, the Parties hereby agree as follows:

A. ENACTMENT OF SALES TAX

The Tribe or Authority shall enact and maintain a Tribal sales tax at a rate equal to the State of Wisconsin sales tax and any applicable County sales tax. This tax shall apply to sales made by the Authority on the trust land that are not subject to the State of Wisconsin's sales or use tax. The Tribal sales tax shall tax sales in a substantially similar manner as the State of Wisconsin Sales tax. The tax shall be effective on the date the trust lands are

accepted into trust by the United States.

B. PAYMENT TO THE COUNTY AND AUDIT

The Tribe or Authority shall pay to the County 75% of the tax collected by the Tribe or Authority pursuant to the sales tax ordinance referenced in Section I, above beginning on the date the first payment is made through Calendar Year 8. Beginning in Calendar Year Nine the Authority shall no longer pay to the County 75% of such tax collected, but instead shall pay to the County 25% of such tax collected. Such payments shall be made in accordance with the payment schedule in Appendix A to this Agreement. Any good or service provided to customers of the Authority without charge shall not be subject to the Tribal sales tax ordinance. Any good or service provided to customers of the Authority who are members of the Menominee Indian Tribe of Wisconsin shall not be subject to the Tribal sales tax ordinance.

The Authority will provide an audit and sales tax report to the County annually as part of the audit provided to the County under the terms and conditions provided for in the Intergovernmental Agreement between County of Kenosha and the Menominee Indian Tribe of Wisconsin and the Menominee Kenosha Gaming Authority. In the event that sufficient information is not provided in such audit so as to accurately reflect sales tax revenues, the Authority shall allow the County to have an audit performed at the Tribe's expense.

If the audit shows that the payments to the County under this Agreement were less than the payments that should have been paid to the County pursuant to the terms of this Agreement, the Tribe or the Authority shall, within 60 days after receipt of the audit, make a separate payment to the County of the difference between such amounts. If the audit shows that the payments to the County were more than the payments that should have been paid to the County pursuant to the terms of this Agreement, the County shall, within 60 days after receipt of the audit, make a payment to the Tribe or Authority of the difference between such amounts.

C. COUNTY USE OF FUNDS

All funds paid to the County by the Authority pursuant to Section II, above, shall be used by the County for general infrastructure projects, including but not limited to, road or road infrastructure construction or maintenance on roads falling within the jurisdiction of the County, equipment, labor, materials, capital improvement funds, highway related debt service or sinking funds for highway purposes, broadband and other county identified projects.

The County shall, within ninety (90) days of the Federal Trust Lands going into Trust, and annually thereafter, prepare and maintain a list of infrastructure and county projects that will benefit both the Menominee Tribal Trust lands and the citizens of Kenosha County. The County shall consult with the Tribe in creating said list. The County shall select one or more projects or purposes from the list presented, and if more than one project or purpose is chosen, shall prioritize the projects or purposes chosen. Funds collected by the County

pursuant to this Agreement shall be used only for the projects or purposes listed in this section.

County shall maintain funds received under this Agreement in a separate ledger and shall provide a report to the Tribe annually based on the County's audit showing how such funds were or will be used.

D. TERM

The term of this Agreement shall continue for so long as the Tribe or the Authority makes sales on the Trust land subject to the Tribal sales tax ordinance.

E. DEFAULT

- 1. In the event that any of the Parties to this Agreement believe that any other Party is not fulfilling any of that Party's obligations under this Agreement, the Party alleging a default shall serve notice upon the defaulting Party. The Party against whom a default is asserted shall have 30 days from receipt of such notice to cure any alleged default of its obligation. If the Party against whom a default is asserted fails to cure its default during this period, the Parties shall meet to informally mediate the dispute within 30 days after the Party requesting such a meeting serves notice on the other Party.
- 2. If after such meeting the dispute is not resolved, the dispute may be litigated in the United States District Court for the Eastern District of Wisconsin, the Seventh Circuit Court of Appeals, and the United Sates Supreme Court, or if such federal courts will not hear disputes related to this Agreement, in the State Circuit Court for Kenosha County, the State Court of Appeals and the State Supreme Court.

F. LIMITED WAIVER OF TRIBAL IMMUNITY

The Tribe and Authority agree to waive any sovereign immunity enjoyed by the Tribe or Authority to enforce any dispute or claim arising under this Agreement. The Tribe, Authority and County consent to be sued in the United States District Court for the Eastern District of Wisconsin, the Seventh Circuit Court of Appeals, and the United Sates Supreme Court in connection with such disputes or claims. If such federal courts will not hear a dispute or claim arising under this Agreement, the Authority and County consent to be sued in the State Circuit Court for Kenosha County, the State Court of Appeals and the State Supreme Court in connection with such disputes or claims. No Party to this Agreement shall contest jurisdiction or venue of the above-referenced courts. The Authority shall not invoke the doctrine of exhaustion of tribal or other administrative remedies to defeat or delay such jurisdiction or proceeding.

Pursuant to Article XIII, Section 4(c) of the Tribe's constitution, in any suit against the Tribe or the Authority for monetary damages, the parties to this Agreement agree that such damages shall be limited to the undistributed or future net revenues or other assets of the Authority and/or other tribal gaming businesses established for the purposes of owning and operating the Facility.

G. TERMINATION

This Agreement may be terminated upon the mutual agreement of the Parties, or pursuant to Section I of this Agreement.

H. SUCCESSORS AND ASSIGNS

This Agreement shall be binding upon and inure to the benefit of the legal representatives, successors and duly authorized assigns of each Party pursuant to the terms of this Agreement.

I. NON-ASSIGNABILITY

None of the Parties may assign this Agreement without the express written consent of each of the other Parties.

J. ENTIRE AGREEMENT

This Agreement represents the entire agreement between the Parties and supersedes all prior agreements or understandings between the Parties, whether written or oral.

K. NO THIRD-PARTY BENEFICIARY

This Agreement is personal to the parties to this Agreement and is not intended for the benefit of any other party.

L. AMENDMENT

This Agreement may only be amended upon the written agreement of the Parties.

M. GOOD FAITH

The parties to this Agreement agree that this Agreement imposes upon them a duty of good faith and fair dealing and further agree not to act or fail to act in such a manner as to directly or indirectly impair the obligations set forth herein.

N. INTEREST ON LATE PAYMENTS

Interest on any late payment due under this Agreement shall accrue at the rate of one and one-half (1.5%) percent per month on the unpaid balance due until paid in full. Any partial payments of the unpaid balance due shall first be applied to accrued interest with the remainder, if any, next applied to the unpaid balance.

O. DISPUTE RESOLUTION

Claims, disputes or other matters arising out of or related to this Agreement, or the breach thereof, shall be subject to mediation as a condition precedent to the institution of legal or equitable proceedings by any party to this Agreement. Prior to filing a written demand for mediation, the party making such demand shall submit to the other affected parties a

statement of the claim, dispute or other matter in question. The parties shall meet promptly after such statement is filed and shall endeavor in good faith to resolve any such claim, dispute or other matter in question amicably. If such meeting does not resolve the claim, dispute or other matter in question, a demand for mediation shall be filed in writing with the other affected parties and shall be made within a reasonable time after the claim, dispute or other matter in question has arisen. In no event shall the demand for mediation be made after the date when the institution of legal or equitable proceedings based upon such claim, dispute or other matter in question would be barred by the applicable statute of limitations. Any mediation conducted pursuant to this Section XV shall be held in accordance with the rules of the American Arbitration Association then in effect, unless the parties mutually agree otherwise. If the mediation fails to resolve the claim, dispute or other matter in question, arbitration shall not be available, and shall not be considered a condition precedent to the commencement of legal or equitable proceedings based upon such claim, dispute or other matter in question. If a demand for mediation has been made under this Section XV of this Agreement but such mediation has either not occurred or has not resolved the claim(s) subject to such mediation before the applicable statute of limitations for such claim(s) has run, a party to this Agreement may avail itself of any legal or equitable remedy available to the party without concluding the mediation. In the event that mediation does not resolve a claim, dispute or other matter in question, this Agreement is intended to provide each party with a right and standing to challenge any act or omission which violates this Agreement in the United States District Court for the Eastern District of Wisconsin and all related federal appellate courts or, if such United States District Court cannot hear or refuses to hear such dispute, State Circuit Court in and for Kenosha County and all related State appellate courts. This Agreement is further intended to provide each party with a right and standing to seek any available legal or equitable remedy to enforce this Agreement and to seek damages for the breach of this Agreement in such enumerated courts. Pursuant to Article XIII, Section 4(c) of the Tribe's constitution, in any suit against the Tribe or the Authority for monetary damages, the parties agree that such damages shall be limited to the undistributed or future Net Revenues or other assets of the Authority and/or other tribal gaming business established for the purposes of owning and operating the Kenosha Facility.

P. PREVAILING PARTY TO RECEIVE COSTS AND FEES

In the event of litigation arising under this Agreement, the prevailing party in any such litigation shall be entitled to an award and judgment for its reasonable attorney's fees and any statutory costs.

Q. GOVERNING LAW

This Agreement shall be governed by the laws of the United States of America and of the State of Wisconsin.

R. AUTHORIZATION

The Tribe, the Authority, and the County each represent and warrant that each has performed all acts precedent to adoption of this Agreement, including, but not limited to,

matters of procedure and notice, and each has the full power and authority to execute this Agreement and to perform its obligations in accordance with the terms and conditions thereof, and that the representative executing this Agreement on behalf of such party is duly and fully authorized to so execute and deliver this Agreement.

S. NOTICES

All notices required to be given hereunder shall be given in writing, sent by either personal delivery, certified mail, return receipt requested, or overnight mail. If sent via personal delivery, the notice shall be effective on the date of delivery. If sent by certified mail, the notice shall be deemed effective five (5) days after such mailing, not counting the day such notice was sent. If sent by overnight mail, the notice shall be effective on the date of delivery. All notices shall be addressed as follows:

To the County:

County Clerk County of Kenosha 1010 56th Street Kenosha, WI 53140

To the Tribe:

Tribal Chairman

Menominee Indian Tribe of Wisconsin W2908 Tribal Office Loop Road

Keshena, WI 54135

To the Authority:

Menominee Kenosha Gaming Authority

Menominee Tribe of Indians W2908 Tribal Office Loop Road

Keshena, WI 54135

T. NO CHALLENGES TO THE AGREEMENT

The Tribe, the Authority and the County hereby waive any right each may have to commence or maintain any civil action or other proceeding to contest, invalidate or challenge this Agreement, any procedure or proceeding undertaken to adopt this Agreement or any of the actions required or contemplated by this Agreement, or to take any actions, either directly or indirectly, to oppose or in any other way, to initiate, promote or support the opposition of approvals required under this Agreement or to hinder, obstruct or unduly delay any of the actions required or contemplated by this Agreement. This paragraph shall not be construed to prevent a party to this Agreement from commencing a declaratory judgment action regarding the interpretation of this Agreement. In the event of a challenge to the validity of this Agreement by any third party, the Tribe, the Authority and the County shall each defend the validity and enforceability of this Agreement in any administrative or judicial proceeding.

U. SEVERABILITY

Except for this Section, Section IV, Section VI, Section XIII, Section XV, Section XX, and

Section XXV, no provision of this Agreement is severable from this Agreement. In the event that any provision of this Agreement is adjudged by any court of competent jurisdiction or federal agency having jurisdiction over this Agreement or Indian gaming to be invalid, ineffective or unenforceable, in whole or in part, the parties shall promptly meet to discuss how they might satisfy the terms of this Agreement by alternative means. The parties shall use their best efforts to find, design and implement a means of successfully effectuating the terms of this Agreement. If necessary, parties shall negotiate appropriate amendments of this Agreement to maintain, as closely as possible, the original terms, intent and balance of benefits, and burdens of this Agreement. In the event the parties are not able to reach agreement in such situation, the dispute resolution procedure of Section XV of this Agreement shall apply.

V. NO LIABILITY FOR ACTS PRIOR TO THE AGREEMENT

Except as subject to a specific, written agreement, no party shall incur any liability for any acts undertaken during the discussion, negotiation, execution or the processes undertaken to secure any approval required to effectuate this Agreement, whether or not all necessary approvals to make this Agreement effective are obtained.

W. CAPTIONS

The captions contained in this Agreement are inserted only as matter of convenience and for reference and in no way define, limit, extend or describe the scope of this Agreement or the intent of any provisions hereof.

X. AGREEMENT IN COUNTERPARTS

This Agreement may be executed in several counterparts, each of which fully executed counterparts shall be deemed an original.

Y. TRIBE TO GUARANTEE AUTHORITY'S PERFORMANCE

The Tribe agrees that it will guarantee the performance of any duty or obligation of the Authority under this Agreement, and either perform such duty or obligation or cause its performance by the Authority, within ten (10) days of its receipt of notice from the County of the Authority's failure to perform any such duties or obligations.

Z. EFFECTIVE DATE

This Agreement shall be effective upon its execution by all of the Parties of this Agreement and upon execution of all the Parties of the intergovernmental agreement between these parties.

COUNTY OF KENOSHA, WISCONSIN

By:
Samantha Kerkman, County Executive
Date:
By:
Regi wangora, County Clerk
Date:
MENOMINEE INDIAN TRIBE OF WISCONSIN
By: Gena Kakkak, Chairperson
Date:
MENOMINEE KENOSHA GAMING AUTHORITY
By:
Joey Awonohopay, Chairperson
Date:

APPENDIX A

Collection Month of Sales Tax	Payment Date
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January	Last calendar day of February
February	Last calendar day of March
March	Last calendar day of April
April	Last calendar day of May
May	Last calendar day of June
June	Last calendar day of July
July	Last calendar day of August
August	Last calendar day of September
September	Last calendar day of October
October	Last calendar day of November
November	Last calendar day of December
December	Last calendar day of January