

**KENOSHA TRUST LAND REGULATIONS ADOPTED BY
MENOMINEE NATION ORDINANCE 04-44**

I. LAND USE

- A. The purpose of this Land Use Regulation is to promote the orderly development of the Tribal trust lands in Kenosha Wisconsin for commercial entertainment purposes.
- B. Applicability. This Land Use Regulation shall apply to the subject site, consisting of 223 acres, more or less, as referenced in Exhibit 1, hereinafter "Menominee Kenosha trust lands", or "trust lands".
- C. Permitted Uses. The following uses are permitted on the referenced site:
- a. Hotels and Motels
 - b. Conference Center
 - c. Convention Center
 - d. Restaurants, without a drive through
 - e. Tavern, Cocktail Lounge, Night Club
 - f. Convenience retail and service stores as ancillary facilities to the principal use(s)
 - g. Gaming Facilities
 - h. Amusement Enterprises
 - i. Theater, indoor and outdoor, excluding Adult Uses
 - j. Commercial Recreational Uses, indoor and outdoor
 - k. Brew Pub or Winery
 - l. Parking Facilities, including Structures and Ramps
 - m. Arena, Auditorium, Exhibition Halls and Stadiums
 - n. Administrative Offices
 - o. Indoor warehouse and storage buildings as ancillary facilities to the principal use(s)

- p. Recreational Vehicle Park
- q. Storm Water Detention and Retention Basins

D. Prohibited Uses. All uses not specifically listed are prohibited.

E. General Regulations. Any development of the referenced lands shall conform with the following requirements:

a. Height Regulations.

- i. No building or structure shall be hereafter enlarged, erected, reconstructed or structurally altered to a height which exceeds a height of 75 feet or as regulated by the Kenosha Regional Airport Zoning and Height Limitation Map, as referenced in Exhibit 3, whichever is more restrictive.
- ii. Parapet walls not exceeding four (4) feet in height chimneys, flues, elevator bulkheads, penthouses, stacks, stage towers or scenery lofts, cupolas, domes, and spires, and necessary mechanical appurtenances may be erected to a height which exceeds the 75 foot height limits. However, no architectural projection or any space above the height limit shall be allowed for the purpose of providing additional floor space.
- iii. Ornamental appurtenances, statues, and monuments shall not exceed the height of the allowable building height

b. Visual Clearance

- i. Purpose. Adequate visual clearance must be provided at intersections for children, pedestrians and for drivers and operators of all motor vehicles, bicycles and other forms of conveyance so that they may be observed by each other in a timely manner to lessen the possibility of accidents and to promote public safety.
- ii. General Regulations. No obstructions, such as buildings, structures, fences, parked vehicles or vegetation, which are constructed, erected, maintained or planted shall be permitted between the heights of three (3) feet and nine (9) feet above:
 - 1. The triangular space formed by any two existing or proposed intersecting street right-of-way lines and a line joining points on such lines located a minimum of 15 feet from their intersection.
 - 2. The intersection of any existing or proposed street right-of-way line with an existing or proposed alley right-of-way

line or the line formed by the edge of any driveway, and a line joining points on such lines located a minimum of 15 feet from their intersection.

iii. Exceptions. The following shall be excepted from the regulations:

1. Authorized traffic signs and signals, utility poles and installations, railroad crossing signs and barricades, mailboxes, bus stops, flagpoles, decorative lamp poles, public fixtures, and similar items which do not substantially impair visual clearance.

iv. Parked Vehicles. The visual clearance regulations shall apply to parking facilities.

v. Natural Objects-Vegetation. Natural objects and vegetation such as trees and shrubs must be removed, trimmed or planted so as to provide, restore or maintain visual-clearance.

c. Building and Architectural Standards

- i. Building size and scale shall respect the physical scale of the surrounding area and the scale of surrounding buildings, within the trust lands.
- ii. The location and orientation of building elements shall respect the orientation of surrounding buildings or structures, within the trust lands.
- iii. The materials and design of buildings and structures shall complement the surrounding area, within the trust lands.
- iv. Adequate handicap access shall be provided to public buildings and structures as required in the Wisconsin Administrative Code.

d. Site Standards

- i. The location, proportion, and orientation of buildings or structures should respect the location, proportion and orientation of surrounding landforms, buildings or structures, within the trust lands.
- ii. Vehicular access shall meet the following requirements:
 1. Intersections of a 90 degree angle are to be encouraged while other angles are to be discouraged.

2. Adequate access for emergency vehicles shall be maintained.
 - iii. Any off-street parking area shall meet the applicable design screening and parking requirements.
 - iv. Separation of pedestrian and vehicular access shall be encouraged.
- e. Drainage Standards
- i. To the extent possible, surface water runoff on the site shall be absorbed or retained on the site so that the quantity and rate of water leaving the site would not be significantly different than if the site had remained undeveloped.
 - ii. If drainage from the proposed development is proposed to be discharged, it shall be discharged in compliance with City, State and Federal requirements.
 - iii. The proposed development shall not create or increase surface water runoff or buildups on adjoining or adjacent properties.
- f. Landscape standards
- i. Landscaping must accomplish the following purposes:
 1. Maintaining and promoting general aesthetics by preserving existing vegetation or land form or by requiring new landscaping, both helping to blend buildings and other structures with the landscape.
 2. Circulation control by directing pedestrian and vehicular traffic with appropriate locations of landscaping.
 3. Environmental control by preventing erosion or sedimentation.
 4. Adjacent property protection by requiring the screening of incompatible uses and off-street parking facilities.
 5. Landscape quality by requiring appropriate plant or fence types based on climate, variety, hardiness and maintenance.
- g. Utility Standards
- i. Utility systems shall be placed in accordance with City, State and Federal requirements and utility companies' rules and regulations.

- ii. Any lighting source on any building, structure, or site which is for the purpose of illuminating any structure exterior or outdoor area shall be established in a manner which satisfies the following conditions:
 - 1. Such lighting shall be arranged, oriented or shielded in such a manner that direct radiation or glare from such source does not penetrate residential lots which are located adjacent to or across the street from the use being illuminated.
 - 2. The source of such illumination shall be arranged, oriented or shielded in a manner which will not endanger the safety of pedestrian or vehicular traffic.
 - 3. Exterior lighting shall be constant and not flashing, intermittent or animated in any way.
- iii. Storage of waste and trash shall conform to the following standards:
 - 1. Such areas shall be screened from public view.
 - 2. Such facilities shall be a minimum of a two (2) cubic yard container readily accessible and located on a hard surfaced area.

F. Specific Development Regulations

a. Major Street Standards

- i. The following streets near the Trust Land are hereby designated to be major streets:
 - 1. 52nd Street, from the west line of 6th Avenue to the most western corporate limits of the City of Kenosha, insofar as it abuts or lies within such City limits.
 - 2. 60th Street, from the east line of Sheridan Road to the most western corporate limits of the City of Kenosha, insofar as it abuts or lies within such City limits.
- ii. The base line on the major streets is as follows:
 - 1. 52nd Street, the base line shall be the section line in said major street.

2. 60th Street, the base line shall be the section line in said major street.
 - iii. The setback lines for major streets, hereinafter "Major Street Setback" shall be measured from the base lines as follows:
 1. 52nd Street, the setback line shall be: 75 feet from the base line.
 2. 60th Street, the setback line shall be: 60 feet from base, line.
 - iv. No buildings or other site improvements shall be allowed within the Major Street Setback.
- b. Parking and Loading Requirements
- i. General Parking Requirements.
 1. There shall be provided at the time any building or structure is erected, enlarged or expanded, off-street, paved parking spaces in accordance with the following requirements.
 2. All parking spaces required shall be located on the same lot with the building or use.
 3. All off-street parking facilities for five (5) or more vehicles, not contained in a building or structure, shall be effectively screened on any side of the facility which is adjacent to or across the street from a residential district. Such screening shall be accomplished by a fence, wall, berm or landscaping, or some combination thereof, constituting an opaque characteristic which obscures from horizontal view, the parking facility. Such screen shall not be less than four (4) feet in height, except where reduced heights are required by visual clearance regulations.
 - ii. Minimum Parking Spaces Required for the Following Permitted Uses:
 1. Motel - Hotel: 1.0 space per rental unit, plus 1.0 space per three (3) employees.
 2. Theaters; General Auditoriums; Arenas; Stadiums; Exhibition Halls or Other Similar Places of Assembly: 1.0 space per five (5) seats.

3. Conference Centers: 10.0 spaces minimum, or spaces equal to 30% of the licensed capacity, whichever is greater.
4. Convenience Retail, General Merchandise and Service Stores; Office Buildings; Financial institutions; Miscellaneous Retail and Service Uses: 1.0 space per 250 square feet of gross floor area.
5. Restaurants Without Drive-in or Drive-through Facilities: 10.0 spaces minimum or spaces equal to 30% of the total licensed capacity, whichever is greater.
6. Taverns and Cocktail Lounges: 10.0 spaces minimum, or spaces equal to 20% of the total licensed capacity, whichever is greater.

iii. Loading Requirements

There shall be provided at the time any building or structure is erected, enlarged, or expanded, loading space in accordance with the following requirements:

1. Loading Spaces Required for Business Uses:

<u>Gross Floor Area</u>	<u>Minimum Loading Space Required</u>
a. For a building less than 7,000 square feet.....	0
b. For a building 7,001 to 10,000 square feet	1
c. For a building 10,001 to 25,000 square feet	2
d. For a building 25,001 to 50,000 square feet	3
e. For a building 50,001 to 100,000 square feet.....	4
f. For a building 100,001 to 250,000 square feet ...	5
g. For each additional 200,000 square feet	1

c. Airport Overlay District and Height Limitation Regulations

- i. The intent and purpose of the Airport Overlay District is to impose land use controls that will protect Airport operations and ensure a compatible relationship between Airport operations and other land uses in the vicinity of these Airport operations. The Airport Overlay Districts, permitted uses and development standards are:

1. Airport Overlay District Runway Protection (AIR-1). This District shall include all property in the Runway Protection Zone, subject to crash hazard, within the boundaries of the District set forth herein. No buildings or structures are

permitted within this zone and the height of natural growth is regulated.

a. Permitted Uses.

- i. Agriculture; crops only.
- ii. Air navigation facilities.

2. Airport Overlay District Approach (AIR-3). This District shall include all property in the Approach Zone, having a noise exposure of less than 65 DNL due to the operation of aircraft, within the boundaries of the District set forth herein.

a. Permitted Uses. All uses which are permitted in this Ordinance. Any new use which provides overnight lodging and/or sleeping accommodations are permitted, upon first paying the fee for preparation of an Avigation Easement established by the Common Council, of the City of Kenosha from time to time, by Resolution, and executing and recording an Avigation Easement. Air navigation facilities are permitted.

b. Development Standards. All uses shall meet the following standard: Construction techniques to provide a minimum of five (5) decibels extra noise reduction, as determined by the Department, as defined in Section G of this Ordinance, over the minimum standards contained in State Building Codes.

3. Airport Overlay District Overflight (AIR-4). This District shall include all property in the Overflight Zone within three (3) miles of the Airport boundaries located within the Horizontal Surface and/or the 20:1 Conical Surface Area as designated in the Federal Aviation Regulation Part 77, and having a noise exposure of less than 65 DNL due to the operation of aircraft.

- ii. The location and boundaries of the Districts are shown on Exhibit 2 and the "Kenosha Regional Airport Zoning and Height Limitation Map" dated May 25, 1988, shown on Exhibit 3. The following requirements shall apply to all Airport Overlay Districts (AIR):

1. Interference With Avigation. Notwithstanding any other provision of this Section, no use shall be made of land within any Airport Overlay District in such a manner as to:

- a. Release into the air any substance which would impair visibility or otherwise interfere with the operation of aircraft.
- b. Produce light emissions, either direct or indirect (reflective) which would interfere with the operation of aircraft.
- c. Produce electrical, magnetic or other emissions which would interfere with the operation of aircraft, aircraft communication or aircraft guidance systems.
- d. Attract birds, waterfowl, or wildlife, in a manner that creates a hazard to navigation.
- e. Create a hazard to navigation in any other manner.

2. Flammable and/or Combustible Material. The following requirements shall apply to all Airport Overlay Districts. All technical terms shall be interpreted as defined in the Wisconsin State Statutes and Wisconsin Administrative Code.

- a. The manufacture of flammable and/or combustible liquid and solid materials is prohibited.
- b. The handling and storage of flammable and/or combustible liquid and solid materials and materials which produce flammable or combustible vapors and gases shall be in accordance with State laws, rules and regulations and lawful administrative orders.

iii. Prohibitions

1. No person shall develop or maintain land or construct any building or structure, or improve land in any Airport Overlay District(s) shown on Exhibit 2, in which situated, contrary to these requirements.
2. No building, structure or object of natural growth shall exceed the height limitation of the Underlying Zoning District, or be in excess of the height limitation indicated on the Kenosha Regional Airport Zoning and Height Limitation Map dated May 25, 1988, shown on Exhibit 3. In the event of a conflict, the more stringent requirement shall apply.

d. Traffic Impact Analysis

- i. Developer shall, at its cost and expense, construct and install, prior to building occupancy, improvements identified in a Traffic Impact Statement. Developer shall be responsible to prepare a Traffic Impact Statement which analyzes adjoining street capacity and current volumes, trip generation rates expected for the development, and expected increase or decrease in volumes on adjoining streets and impacted arterials. The traffic impact statement shall identify the size, location, and characteristics of roadway or traffic control improvements necessitated by the proposed development to maintain existing levels of service on public thoroughfares. The analysis shall identify the impact of the development on pedestrian or vehicular safety and congestion. The impact analysis shall be required when the total floor space of the development on a single parcel or contiguous parcels totals 100,000 square feet or more.

e. Building Requirements

- i. Buildings authorized to be constructed shall conform with the design standards hereinafter set forth:
 1. Building faces shall be constructed entirely of architectural masonry, Exterior Insulated Finish System (EIFS), architectural composite aluminum panels, wood, glass or a combination of these materials. Pre-finished metal siding, steel siding, ribbed or corrugated metal siding shall not be permitted on any building facade. Smooth face concrete blocks shall not be permitted on any building facade, except when used for accent banding.
 2. Articulation on the roof lines shall be provided by using a pitched roof, a partial roof or parapet walls of varying heights.
 3. Rooftop mechanicals shall be concealed in order to prevent their visibility from grade level as measured from the lot lines and abutting street right-of-ways.
 4. Materials and colors of outbuildings shall be consistent with the main building.
 5. Articulation of building facades shall comply with the following design standards:
 - a. Recesses and/or projections shall comprise at least 20 percent of each facade length with a minimum

depth and/or projection of three (3) feet or other methods of articulation, such as false windows or articulation of brick or block.

- b. Windows, awnings, arcades or similar architectural elements shall total at least 60 percent of each facade length which faces a public street.

f. Site Requirements

- i. Parking lots shall be designed and constructed in accordance with City ordinances.
- ii. Parking lots shall be paved with asphaltic concrete or Portland cement concrete.

g. Utility Requirements

- i. Storm sewer, sanitary sewer and water utility systems shall be designed and constructed in accordance with City of Kenosha and Kenosha Water Utility ordinances and regulations. All new electric, phone and cable facilities shall be installed underground.
- ii. All exterior lighting shall comply with the following standards:

- 1. Light fixtures shall be selected with care to ensure that they are appropriately scaled in relation to their setting and to ensure that they are of a style that is compatible with the character of their immediate environment.
- 2. Luminaries shall be aimed, shielded, or relocated so as to minimize glare.
- 3. The maximum allowable light spillover to an adjacent residential property shall be 0.5 foot candles measured at the property line, four (4) feet above grade; for all other types of land uses, the maximum allowable light spillover shall be 0.75 average foot candles, measured in the same manner.
- 4. Lighting levels shall be measured in foot candles with a direct-reading, portable light meter. The meter sensor shall be mounted not more than four feet above the ground line in a horizontal position. Readings shall be taken only after the cell has been exposed long enough to provide a constant reading. Measurements shall be made after dark with the light sources in question on, then with the same sources off. The difference between the two readings shall be compared to the maximum permitted illumination.

5. All lighting wires/cables shall be placed underground.
6. Accent lighting should be used to highlight architectural and landscape design elements when appropriate.
7. Illumination of uses shall meet the minimum standards of Illuminating Engineering Society of North America (IES).
8. Pedestrian walkways and parking area shall be illuminated to a sufficient level so as to provide for security.

h. Drainage Requirements

- i. All development shall comply with the City, State and Federal requirements for storm water retention and detention, and these must be met:

1. Surface water runoff on the site shall be absorbed or retained on the site so that the rate of flow of surface water leaving the site would not be greater than if the site had remained undeveloped.
2. Surface water from the site shall be discharged to the City storm sewer or ditch, where available and of sufficient capacity to handle the flow.
3. Surface water flow may be directed onto adjoining private property only under the following circumstances:
 - a. The surface water follows a pre-development drainage course.
 - b. The property owner of the site being developed executes an indemnity and hold harmless agreement with adjoining property owner.
 - c. Private drainage tiles may be connected to those on adjacent property only with the written permission of said property owner.
4. Nonresidential uses and all parking areas shall not discharge surface water onto any property zoned residential.

i. Landscaping Requirements

- i. Recommended Trees, Shrubs and Ground Cover. Species and/or varieties of trees, shrubs and ground cover shall be those recommended by the City Forester or the most recent version of "A

Guide to Selecting Landscape Plans for Wisconsin", by E.R. Hasselkus. The following criteria shall also govern selection:

1. Size in relation to proximity to buildings, utilities, entrances, pedestrian walkways, roads and other improvements.
 2. Species in relation to plant hardiness (Zones 5 through 2), disease or insect resistance, and low maintenance.
- ii. Landscape Open Space. All open space or open areas required for storm water control or other purposes shall be landscaped in accordance with the standards set forth in these regulations. Unless otherwise identified, all development shall contain a minimum of 15 percent of the site in landscaped open space, including interior parkways, buffer strips, parking lot landscaping and site interior landscaping.
- iii. Landscaping is regulated based on five (5) distinct areas of the parcel being developed as follows:
1. Interior Parkway. A landscaped open space directly abutting a public street right-of-way.
 2. Parkway. The unpaved portion of the public street right-of-way between a curb or curblin and sidewalk.
 3. Buffer Strip Area. A landscaped area intended to separate two adjacent land uses or properties from one another, and soften land use incompatibility.
 4. Parking Lot Landscaping. Landscaped area within or surrounding a parking area, used to soften the visual and environmental character of paved parking areas.
 5. Site Interior Landscaping. The open space area surrounding buildings intended to enhance building and site character excluding the interior parkway, parking lot landscaping, and perimeter landscape area. See Exhibit 4 which provides a graphic illustration of each area above described.
- iv. Site Landscaping Requirements. The following landscape requirements apply to permitted uses:
1. Interior Parkway Landscaping. Interior parkway landscaping is required of developments in order to screen

vehicular parking which may be viewed from the public right-of-ways as shown in Exhibit 6.

Interior parkway landscape standards are indicated in Exhibit 6.

Parking lot frontage shall be screened to a height of three (3) feet along at least 50 percent of the frontage, as shown in Exhibit 7.

2. Parkway Landscaping. Parkway landscaping is required of development in order to provide street tree plantings. Parkway landscape standards shall include one (1), two (2) inch caliper deciduous tree for every 40 feet of street frontage.

Parkway trees are not required when plans show shade trees in interior parkway within 35 feet of parkway curb line.

3. Buffer Strips. All developments shall create a buffer between land uses. Buffers shall be composed of landscape plantings, earth berming or screen fencing. Exhibits 5, 8 and 9 illustrate permissible buffer strip options.

Buffer strips shall be provided along the periphery of the development site, except where cross access, utilities or special circumstances prohibit.

Ornamental clump trees shall be a minimum of five (5) feet all other ornamental trees shall be a minimum of two (2) inch caliper.

Shrubs shall be planted in groupings or hedges through the buffer strip.

Screen fencing or walls of wood, face brick or other approved material, shall be provided.

4. Site Interior Landscaping. Site interior landscaping shall utilize plant materials, earth berming and screening elements to functionally screen and aesthetically enhance site and building characteristics.

- a. Between Buildings.

- i. There shall be sufficient quantities of deciduous, ornamental and coniferous trees,

shrubs and ground covers to adequately screen undesirable views at the sides and rear of buildings.

- ii. All designated lawn areas between or around buildings shall be sodded. Seed may be used if an irrigation system is provided.

b. Foundation Planting.

- i. A five (5) foot wide landscape area should be provided adjacent to all building walls. All trees shall be planted a minimum of 10 feet from building overhangs and only columnar trees may be planted within 20 feet of a building overhang.
- ii. The landscaped area should be planted with a balance of ornamental and coniferous trees, shrubs, and ground covers.
- iii. Plantings should emphasize softening of large expanses of building walls length and height, accent building entrances and architectural features and screen mechanical equipment adjacent to buildings.

c. Service Area Screening.

- i. All service areas such as loading docks, freestanding utility and mechanical equipment shall be screened from view through the use of coniferous plant materials or fencing compatible with proposed building design.
- ii. Trash dumpsters and other waste receptacles or equipment shall be screened with fencing of decorative wood masonry six (6) feet in height, with shrubbery or trees and a solid, attractive single or double access gate on one side only, and with shrubs and trees, as shown in Exhibit 10.

- v. Parking Lot landscaping. Landscaping shall be provided within all parking lots, Parking lot plantings shall provide screening, shade,

subdivided space, and are intended to reduce glare and heat from pavement surfaces, by meeting the following standards:

1. Each parking row, regardless of its length, should begin and end with a landscape island with barrier type curbs.
2. No parking space shall be more than 90 linear feet away from either a landscaped parking island or landscaped buffer strip, foundation planting or landscaped interior parkway.
3. All parking lots or portions of parking lots adjacent to Buffer Strips or Interior Parkways which are adjacent to any residential properties shall be screened from view by landscaping, fencing, berming, and/or a combination thereof.
4. Shrubs within parking lot islands shall be maintained at a height not to exceed three (3) feet.
5. Parking lot landscape areas shall have a minimum width of eight (8) feet, measured from back of curb to back of curb and a depth equal to the depth of the parking stall, 38 shown in Exhibit 11. Landscape islands shall include at least one (1) two and one-half (2-1/2) inch deciduous caliper tree. Additional trees may be required, depending on the size of the island and the location of parking lot lighting.

j. Fence Requirements

- i. Approved Fence Materials. All fences shall meet the following material requirements:

1. Fences shall be constructed using materials including, but not limited to, brick, fieldstone, wrought iron, vinyl, vinyl coated, chain link (with a minimum thickness of nine (9) gauge and a required top rail support), stockade or board-on-board wood. Chain link fencing shall not be used for screening.
2. No fence shall be constructed of used or discarded materials in disrepair, including, but not limited to, pallets, tree trunks, trash, tires, junk, or other similar items. Materials not specifically manufactured for fencing, such as railroad ties, wooden doors, landscape timbers or utility poles shall not be used for, or in the construction of a fence.

ii. Fence Maintenance. Fences shall be maintained in a manner as to prevent rust, corrosion and deterioration, so as not to become a public or private nuisance, and so as not to be dilapidated or a danger to adjoining property owners or the public. Fences shall not create an appearance of patchwork, which is indicative of a state of disrepair. Every fence installed shall be maintained by the owner in such a way that it will remain plumb and in good repair.

iii. Prohibited Fences. The following shall be prohibited:

1. An electric or razor wire fence.
2. Any wire or chain link-type fence with the cut or salvage end of the fence exposed at the top.
3. A fence which creates a hazard to users of the street, sidewalk or to nearby property.
4. A fence composed solely of fence posts.
5. An incomplete fence, consisting only of posts and supporting members.
6. A barbed wire fence.

k. Definitions. See Exhibit 12.

G. Enforcement.

- a. This Ordinance shall be administered by the Menominee Tribal Community Development Department, or any other entity designated by the Menominee Tribal Legislature ("Department"). The Menominee Tribal Attorney, Menominee Tribal Prosecutor, or other officer designated by the Menominee Tribal Legislature, in coordination with the Department shall enforce these provisions. Persons enforcing this Ordinance may seek injunctive relief from Tribal Court.
- b. Any person who fails to comply with the provisions of this ordinance or any order of the Department or its authorized agent issued in accordance with this Ordinance shall, upon conviction thereof, forfeit not less than One Hundred Dollars (\$100.00) or more than Five Hundred Dollars (\$500.00) for each day the violation continues and the cost of prosecution for each violation including court costs and reasonable attorney fees.
- c. Any person intending to engage in construction activity, or hire someone to engage in construction activity shall provide their

plans to the Department in a format designated by the Department. No person may commence any construction activity prior to receiving written approval from the Department stating that such construction activity conforms to the terms of this Ordinance. Any person engaging in construction activity shall do so in conformance with the approved plans.

H. Exhibits and References

1. Menominee Kenosha Trust Lands
2. Airport Overlay Districts
3. Kenosha Regional Airport Zoning and Height Limitation Map
4. Landscaped Areas
5. Commercial Buffer Strip Abutting Residential Zone
6. Interior Parkway Landscaping for Commercial Uses
7. Commercial Interior Parkway Landscaping
8. Commercial Buffer Strips abutting Residential Zone
9. Buffer Strips for Commercial Uses
10. Service Area Screening
11. Typical Parking Lot Planting Island
12. Definitions

All exhibits and references are attached hereto and incorporated herein.

II. ENVIRONMENTAL HEALTH AND FOOD

1. Purpose. The purpose of this Ordinance is to protect the public health and to maintain and protect the environment.
2. Administration & Enforcement. This Ordinance shall be administered by the Menominee Tribal Environmental Service Department, or any other entity designated by the Menominee Tribal Legislature. The Menominee Tribal Attorney, Menominee Tribal Prosecutor, or other officer designated by the Menominee Tribal Legislature, in coordination with the Environmental

Services Department shall enforce these provisions. In addition to seeking penalties listed in Section 13 of this Ordinance, persons enforcing this Ordinance may seek injunctive relief from Tribal Court.

3. Definitions.

- (1) "Tribe" means Menominee Indian Tribe of Wisconsin.
- (2) "Department" means Menominee Tribal Environmental Services Department, or any other Department of the Tribe or Authority charged with enforcing this Ordinance.
- (3) "Health Officer" means the Director of the Department or his or her designee.
- (4) "Person" means an individual, partnership, association, firm, company, corporation, Tribal business whether tenant, owner, lessee or licensee, or the agent, heir or assignee of any of these.
- (5) "Re-inspection" means a follow-up inspection conducted on a date specified by the Health Officer, to verify that an ordered remedial action has been taken and to verify that the noncompliance or violation no longer exists.
- (6) "Appeal Board" means that entity created by the Menominee Tribal Legislature to hear appeals from decisions of the Health Officer.
- (7) "Grocery store" means a retail store whose primary business is the sale of food.
- (8) "Restaurant" means any building or room where, as the establishment's primary business meals are prepared, or served or sold to transients or the general public, and all places used in connection with it. Restaurant also means a separate dining facility meeting the foregoing criteria located within an establishment, such as, but not limited to, a hotel, motel, retail store whose primary business is not food service. "Transient" means a person who travels from place to place away from his/her permanent residence for vacation, pleasure, recreation, culture, business or employment.
- (9) "Smoking" means to smoke, carry, possess or control any lighted tobacco, including, but not limited to cigars, cigarettes or pipes.
- (10) "Separately ventilated" means that the area is ventilated to a standard specified in the State of Wisconsin Building Code, Wisconsin Administrative Code, sec. Comm 64.05 and that there is a ventilation system for the smoking area which is separate and distinct from the ventilation system for the non smoking area or areas so that there is no mixing of air from the smoking and nonsmoking areas.
- (11) "Tavern" means any establishment in which fermented malt beverages and/or intoxicating liquors are sold for consumption upon said premises and whose sales accounts for more than 50% percent of the establishment's gross receipts during the past license year, verified under oath in a statement provided by an accountant or bookkeeper, filed with the Health Officer at the time of license renewal. New

licensees shall estimate gross receipts for the first license year at the time of license application.

4. License Applications. Applications for licenses required in this section shall be made in writing to the Department on forms provided by the Department and shall contain, but not be limited to, the following information:
 - (1) The name, address and date of birth of the applicant.
 - (2) The trade name and address of the establishment.
 - (3) Whether the applicant is a person, corporation, or partnership.
 - A. If the applicant is a corporation, the applications shall contain the registered agent's name, home address and date of birth.
 - B. If the applicant is a partnership, the application shall include the names, home addresses and date of births of the partners.
 - (4) The signature of all applicants and their agents to confirm that all information on the application is correct and acknowledge that any change in the information on the application shall be reported to the Health Officer within 14 days of the change.
5. License Issuance.
 - (1) The Health Officer shall issue a license to the applicant on a probationary 6 (six) month, or annual basis, if the requirements of this section have been complied with and if all applicable fees have been fully paid to the Department.
 - (2) The Health Officer shall set a schedule of fees related to this Section.
6. Display of License. All licensees shall immediately post their license upon some conspicuous part of the room in which the business is carried on, and the license shall remain posted during the period for which it is in force. No activity regulated by this ordinance may take place without a license issued by the Department. Where a license has been denied, revoked or suspended all activity permitted by the granting of a license shall cease
7. Inspection by the Department. Authorized employees of the Department, upon presenting proper identification, shall have the authority and duty to enter any licensed premises during regular business hours to inspect the same, with respect to businesses open at least 40 hours per week. In the absence of regular business hours, inspection may be made at any time. Inspection includes the right to secure samples or specimens, examine and copy relevant documents and records or obtain photographic or other evidence needed to enforce this Ordinance. The person actually making inspection on behalf of the Health Officer shall have the same minimum training and certification or licensure as is required for inspectors working on behalf of the State of Wisconsin. Each establishment requiring a license under this Ordinance shall

be inspected at least once every 12 months. If any violations of this Ordinance are found, the Health Officer shall issue an order for remedial action stating the nature of the violation, the remedial action that must be taken, and the date when such remedial action must be completed. Copies of inspection reports, orders and evidence of corrective action shall be forwarded to the Kenosha County Division of Health within 30 days of receipt or issuance by Department. Failure to comply with an order for corrective action may result in suspension or revocation of a license.

8. Denial, Suspension or Revocation of License. The Health Officer may deny any license application or suspend or revoke any license issued under this Ordinance for non-compliance with this Ordinance. The following procedure shall be followed in the denial, suspension or revocation of any license issued under this Ordinance:
 - (1) A decision by the Health Officer to deny, suspend or revoke a license shall be in writing and shall state, with specificity, the reasons for the Health Officer's decision and shall state any and all applicable ordinances or orders which may have been violated. The Health Officer shall send to the licensee or license applicant a copy of the written decision by mail or personal service. Said notice shall inform the licensee or applicant of the right to have this decision reviewed and the procedure for such review.
 - (2) A licensee or applicant aggrieved by a decision of the Health Officer to deny, suspend or revoke a license must send a written request for review and reconsiderations to the Health Officer within five working days of receipt of the notice of the Health Officer's decision. This request shall state the grounds upon which the person aggrieved contends that the decision should be reversed or modified.
 - (3) Within five (5) working days of receipt of the Request, the Health Officer may affirm, reverse or modify its initial determination. The Health Officer shall mail or deliver to the licensee or applicant a copy of the Officer's decision. The decision shall advise the licensee or applicant of the right to appeal the decision, the time within which appeal shall be taken and the office or person with whom Notice of Appeal shall be filed.
 - (4) An applicant or licensee who wishes to appeal a decision made by the Health Officer on review must file a notice of appeal within 10 days of receipt of the Health Officers decision for review. The Notice of Appeal shall be filed or mailed to the Health Officer. The Health Officer shall immediately file said notice with the Appeal Board.
 - (5) An applicant or licensee shall be provided a hearing on appeal within 30 days of receipt of the Notice of Appeal. The Health Officer shall serve the licensee or applicant with notice of the hearing by mail or personal service at least five days before the hearing.

- (6) The hearing shall be conducted before the appeals board in accordance with the Appeals Board Policies.
 - (7) Within 20 days of the hearing, the Appeals Board shall mail or deliver to the applicant its written determination stating the reasons therefore. This shall be the final Tribal determination.
9. Temporary Orders. Whenever, as the result of an inspection conducted pursuant to this Section, the Health Officer has reasonable cause to believe that any examined food constitutes, or that any construction, sanitary condition, operation or method of operation of the premises or equipment used on the premises creates an immediate danger to health, the Health Officer may issue a temporary order to prohibit the sale or movement of food for any purpose, prohibit the continued operation or method of operation which creates an immediate danger to health.
10. Construction or Alteration of Licensable Food Establishments.
 - (1) Except as provided in (2), No person shall erect, construct, enlarge or alter a food establishment without first submitting to the Health Officer plans (drawings) which clearly show and describe the amount and character of the work proposed and without first receiving Department approval of submitted plans. Such plans shall include floor plan, equipment plan and specifications, wall, floor and ceiling finishes and plans and specifications for food service kitchen ventilation. Submitted plans shall give all information necessary to show compliance with applicable health codes. Submitted plans shall be retained by the Health Officer.
 - (2) At the option of the Health Officer, plans need not be submitted to execute minor alterations. Minor alterations include, but are not limited to, the replacing or recovering of existing floor, wall, or ceiling coverings, or other cosmetic or decorating activities.
 - (3) Any plans approved by the Department shall not be changed or modified unless the Health Officer has reviewed and approved the modifications or changes.
11. Activities Subject to Licensing Under This Ordinance. No person shall operate any of the following without first obtaining a license from the Department, nor shall operate contrary to the terms and conditions of this Ordinance:
 - (1) Restaurant [including concession stands]
 - (2) Retail Food Establishment [including vending machines]
 - (3) Food and Beverage Establishment [including "Class B" and "Class C" City licensed establishments]
 - (4) Food Distributors
 - (5) Hotels

- (6) Public Swimming Pool
- (7) Campground
- (8) Kennel

12. Adoption of Regulations. The Tribe adopts as its own regulation under this Ordinance the following:

- (1) Wisconsin Food Code found in the State of Wisconsin Administrative Rules at HFS 196, Appendix A.
- (2) Wisconsin Administrative Rule HFS 195.02 through 195.11
- (3) Wisconsin Administrative Rule HFS 172
- (4) Wisconsin Administrative Rules HFS 178
- (5) Wisconsin Administrative Rules Comm 90
- (6) Chapter 98, Wisconsin Statutes, "Weights and Measures"
- (7) Wisconsin Administrative Rules ATCP 53
- (8) Wisconsin Administrative Rules ATCP 54
- (9) Sections of Chapter 100, Wisconsin Statutes, pertaining to advertising as follows: 100.18(6) and (8); 100.183; and 100.184
- (10) National Bureau of Standards (NBS) Handbook 44, U.S. Department of Commerce, "Specifications, Tolerances and Other Technical Requirements for Commercial Weighing and Measuring Devices".

Any reference in these adopted provisions to State or local officials shall be deemed a reference to a comparable Tribal official. If there is a conflict between the terms of this Ordinance, and the terms of the provisions adopted in sections (1) and (2) above, the terms of this Ordinance shall govern.

13. Penalties. Any person who fails to comply with the provisions of this ordinance or any order of the Health Officer or his or her authorized agent issued in accordance with this Ordinance shall, upon conviction thereof, forfeit not less than One Hundred Dollars (\$100.00) or more than One Thousand Dollars (\$1000.00) for each day the violation continues and the cost of prosecution for each violation including court costs and reasonable attorney fees.

14. General Regulations.

(1) Smoking.

- A. No person shall engage in smoking within the enclosed indoor areas of any grocery store or restaurant. These prohibitions also apply to restaurants within a mall, and include adjacent seating areas. These prohibitions do not apply to a room or hall in a restaurant or grocery store that is separately ventilated and separated by a total physical barrier, such as, but not limited to, a

full wall without openings other than doors. The door to this room or hall may be opened and closed only for ingress and egress and shall be and remain closed at all other times. No person under the age of 18 years shall be permitted in such room or hall, unless a customer accompanied by their parent or legal guardian, or unless an employee having the written permission of their parent or legal guardian to work in a room or hall where smoking is permitted.

- B. The prohibitions found in 13(1)A above do not apply to private functions within restaurants conducted in a separate room or hall which is not open to the general public and where the sponsor of the event has elected to permit smoking and has notified invitees that smoking at the event will be permitted.
- C. The prohibitions found in 13(1)A above do not apply to Taverns as defined in 3(11) above.
- D. No proprietor or other person in charge of a grocery store or restaurant shall place, provide, or make available any ashtray or similar device used to facilitate smoking in an area where smoking is prohibited.
- E. No proprietor or other person in charge of a grocery store or restaurant shall fail to display signs required by this Ordinance.
- F. No person shall remove, deface or destroy any sign required by this Ordinance, except for purposes of prompt sign replacement by a proprietor or other person in charge of a grocery store or restaurant.
- G. Signs prohibiting smoking shall be posted conspicuously at every entrance used by members of the public by the proprietor or other person in charge of each grocery store and restaurant. The signs shall be no smaller than "8 ½ by 5 ½ ", legibly reading "No Smoking By Tribal Ordinance."
- H. The proprietor or other person in charge of a grocery store or restaurant shall make reasonable efforts to ensure compliance with this Ordinance by patrons and employees by approaching persons who fail to voluntarily comply with this Ordinance and request that they extinguish their smoking material and refrain from smoking upon witnessing the person smoking or upon complaint from a person who witnessed the person smoking.
- I. The proprietor or other person in charge of a grocery store or restaurant shall refuse service to a person smoking.

- J. Any person smoking in violation of this Ordinance shall immediately cease and desist from so doing upon the request of the proprietor or person in charge of the grocery store or restaurant. Such person shall be subject to prosecution under this Ordinance upon failure to immediately cease and desist from smoking.

(2) Animals

A. Definitions.

- i. "Animal" means any living thing that is not human or a plant, and generally capable of voluntary motion or sensation.
- ii. "Bitten" means seizure of any portion of a human being or another animal's anatomy by the teeth or jaws of an animal or contact of saliva from an animal with any break or abrasion of the skin of another animal or person.
- iii. "Cat" means any feline animal, male or female, sexed or neutered.
- iv. "Dog" means any canine animal, male or female, sexed or neutered.
- v. "Own" means, unless otherwise specified, to keep, harbor, or have control, charge or custody of an animal, or permit to be kept, harbored or fed upon or within premises owned, leased, rented or occupied by a person and does not require actual legal title or right to the animal.
- vi. "Owner" means any person keeping, harboring or having charge or control of, or permitting any animal to habitually be or remain on, or be lodged or fed within buildings or land owned, leased, used or occupied by such person irrespective of whether such person has legal title or claim to the animal. This term shall not apply to veterinarians or kennel operators temporarily maintaining on their premises animals owned by others, and shall not apply to the United States of America, the Menominee Indian Tribe, or the Menominee Kenosha Gaming Authority merely by virtue of their ownership or leasehold interests in the Trust lands.
- vii. "Person" means any natural person, limited liability company, corporation, or partnership.

- viii. "Scratched" means the scraping or clawing of any portion of another animal or a human being's anatomy by an animal.
 - ix. "Veterinarian" means a natural person duly licensed to practice veterinary medicine in the State of Wisconsin and possessing a doctor's degree in veterinary medicine.
- B. No person shall harbor any dog which by loud or frequent or habitual barking, yelping, or howling shall cause serious annoyance to the neighborhood or to persons passing to and from upon the streets. No owner or a person harboring a fierce or vicious dog shall suffer the same to run at large at any time within the lands subject to this Ordinance.
- C. It shall be unlawful for any person owning or possessing any dog or cat to permit it to run at large. "Run at large" means the presence of an animal which is not on a secured leash of six (6) feet or less on any public property or thoroughfare or on any private property without the permission of the property owner or occupier. Dogs and cats which are not leashed in vehicles are not deemed to "run at large" if they are secured in a manner as will prevent their escape therefrom.
- D. Whenever any person designated by the Health Officer shall find any dog or cat running at large as defined, he/she shall, if possible, pick up and impound such animal in such place as the Health Officer may direct; provided, however, that if any such dog or cat is fierce or dangerous, it may be disposed of forthwith. Whenever the owner of any impounded animal shall be identifiable through a collar or license tag, the owner shall be notified by the impoundment facility. Any animal impounded shall be held for a period of seven (7) days to permit the owner to reclaim it. At the end of such period the animal may be disposed of.
- E. Any premises, whether indoors or outdoors, upon which any animal is harbored, shall be maintained in a sanitary condition, and all animal feces must be removed and sanitarily disposed of within 24 hours.
- F. It is unlawful for any person to operate, keep or maintain a kennel without first obtaining a license from the Department, and being in compliance with the terms of this Ordinance. The fee for a license issued hereunder or renewal thereof shall be determined by motion of the Menominee Tribal Legislature or its designee.

- G. Any applicant for a license or renewal thereof under this Ordinance shall file with the Department a fully executed application on a form prescribed by the Department, accompanied by the annual license fee. The application shall state the maximum number of dogs sought to be permitted upon the licensed premises.
- H. No licenses or renewal thereof shall issue hereunder until:
- i. There has been an inspection by the Health Officer or his or her designee of the premises being licensed and a determination by said person that all requirements of this Ordinance have been met.
 - ii. There is an adequate means of restraining animals from running at large or disturbing the peace.
 - iii. The proposed facilities are in compliance with the applicable building and fire codes as verified by the authorized representatives of enforcing departments.
 - iv. Any license or renewal thereof issued hereunder shall be for a calendar year or portion thereof. Licenses must be renewed each calendar year on or before the 31st day of January. Licenses shall not be assignable or transferable either to another Person, or for another location.
 - v. When issued, a license shall be displayed in a manner and at a location so as to be readily visible by the public.
 - vi. The Department shall license the premises only for such number of dogs as the premises to be licensed will reasonably accommodate based upon inspection reports.
- I. Upon issuing a license hereunder the Department shall issue a number of tags equal to the number of dogs authorized to be kept on the licensed premises. License tags shall be made in a form so that they may be readily distinguishable from the individual license tags for the same year. The licensee shall, at all times, keep one of such tags, plus a Rabies Tag obtained from a veterinarian, attached to the collar of each dog over five (5) months old kept on the licensed premises. This requirement to wear a tag and collar does not apply to a dog during competition or training, a dog securely confined indoors, or a dog securely confined in a fenced area.
- J. The Department shall keep a list of the names of licensees and the number of dogs kept upon each licensed premises.

- K. All licensed premises shall provide the following:
- i. Adequate and potable water shall be available at all times to animals. Watering and feeding receptacles shall be cleaned at least once daily.
 - ii. Supplies of food and bedding shall be stored and adequately protected against infestation or contamination by vermin. Refrigeration shall be provided for perishable food.
 - iii. Provisions shall be made for the removal and disposal of animal and food wastes, bedding, dead animals and debris. Disposal facilities shall also be provided and operated as to minimize vermin infestation, odors and disease hazards.
 - iv. Facilities such as washrooms, basins or sinks shall be provided to maintain cleanliness among caretakers.
 - v. Animals with potential communicable diseases shall be housed in separate rooms from healthy animals.
 - vi. Vicious animals shall not be kept on the premises
- L. In addition to the requirements of Subsection K above, indoor facilities licensed hereunder shall provide the following:
- i. Adequate ventilation to provide for health and comfort of animals at all times. They shall be provided with fresh air, either by means of windows, doors, vents or air conditioning. Ventilation shall minimize drafts, odors and moisture condensation. Auxiliary ventilation such as exhaust fans and vents or air conditioning shall be provided when the ambient temperature is 85 F degrees Fahrenheit or higher.
 - ii. Ample artificial light which is of good quality and is well-distributed. Such lighting shall provide uniformly distributed illumination of sufficient intensity to permit routine inspection and cleaning during the entire working period.
 - iii. Interior surfaces constructed and maintained so that they are impervious to moisture and may be readily cleaned.

- iv. Adequate method for rapidly eliminating excess water. If drains are used, they shall be properly constructed and kept in good repair to avoid foul odors. If closed drainage systems are used, they shall be equipped with traps and so installed as to prevent any backup of sewage and odors.
 - v. Dogs five (5) months or older which are housed longer than 24 hours shall be provided with adequate, separate, cleanable enclosures and shall be permitted exercise periods at least twice each day for a minimum of five (5) minutes each period, unless an exercise run is provided. An exercise run must have an area of 20 square feet for a dog of 30 pounds or less, and a minimum of 36 square feet for a dog over 30 pounds in weight.
- M. In addition to the standards required under Subsection K, outdoor facilities licensed hereunder shall provide the following:
- i. Sufficient shade to allow animals kept outdoors to protect themselves from the direct rays of the sun.
 - ii. Access to shelter to allow them to remain dry during rain or snow.
 - iii. Shelter shall be provided for all animals kept outdoors when the atmospheric temperature falls below fifty (50) degrees Fahrenheit. Sufficient clean bedding material or other means of protection from the weather elements shall be provided when the ambient temperature falls below that temperature to which any such animal is acclimated.
 - iv. A suitable method shall be provided to rapidly eliminate excess water.
 - v. Dogs five (5) months or older which are housed longer than 24 hours shall be provided with adequate, separate cleanable enclosures and shall be permitted exercise periods at least twice each day for a minimum of five (5) minutes each period, unless an exercise run is provided in the same manner as subsection L.iv.
- N. Enclosures shall:
- i. Be structurally sound and maintained in good repair to protect the animals from injury, to contain them, and to keep predators out. They shall be constructed of a material

that is easily cleanable and maintained so as to enable the animals to remain dry and clean and provide convenient access to clean food and water.

- ii. Be constructed and maintained so as to provide sufficient space to allow each animal to turn about freely and to easily stand, sit and lie in a comfortable, natural position.
 - iii. Be used for housing not more than one (1) animal.
- O. Excreta shall be removed from enclosures as often as necessary to prevent contamination of animals contained therein and to reduce disease, hazards and odors. When a hosing or flushing method is used for cleaning the enclosure, the animals shall be removed during the cleaning process and adequate measures shall be taken to protect the animals in other enclosures from being contaminated with water and other wastes.
- P. Enclosures, rooms, hard surfaced pens and runs shall be cleaned by washing all soiled surfaces with a safe and effective disinfectant.
- Q. Pens and runs shall be constructed of concrete, asphalt or impervious material, or other material approved by the Health Officer or his or her designee.
- R. An effective program for the control of insects, actoparasites, avian and mammalian pests shall be established and maintained where a problem.
- S. Animals housed for more than 24 hours shall be fed at least once a day, except as otherwise might be required to provide adequate veterinary care. The food shall be free from contamination, wholesome, palatable and of sufficient quality and nutritive value to meet the normal daily requirements for the condition and size of each animal.
- T. Food receptacles shall be accessible to the animal and shall be located so as to minimize contamination by excreta. Feeding pans shall be durable and kept clean. The food receptacles shall be cleaned daily. Disposable food receptacles may be used, but must be discarded after each feeding. Self feeders may be used for the feeding of dry food and they shall be sanitized as needed, but at least once per week to prevent molding, deterioration or caking of feed.

- U. No person shall keep, feed or breed any swine, cattle, foxes, beavers, mink, otter, martin, fisher, raccoon, skunk, goats, horses, mules, asses, sheep, pheasants, poultry or bees. Nor shall any person bring into keep or maintain under their control any wild animal or any animal which may endanger life or property. Any traveling circus or similar business having suitable structures or facilities for the safeguarding of such animals as determined by the Department are exempted from the provisions of this subsection.
- V. It shall be unlawful for any person, except the visually or physically handicapped, to cause or permit a dog to be on property, public or private, not owned or possessed by such person unless such person has in his immediate possession an appropriate device for scooping excrement and an appropriate depository for the transmission of excrement to a receptacle located upon property owned or possessed by such person.
- W. It shall be unlawful for any person in control of, except the visually or physically handicapped, causing or permitting any dog to be on any property public or private, not owned or possessed by such person to fail to scoop and remove excrement left by such dog to a proper receptacle located on property owned or possessed by such person.
- X. It shall be unlawful to:
 - i. Willfully or maliciously inflict unnecessary or needless cruelty, torture, abuse or cruelly beat any animal
 - ii. Fail or refuse or neglect to provide any animal in his charge with food, potable water, shade or shelter, or cruelly expose any animal in hot, stormy, cold or inclement weather or to carry any animal in or upon any vehicle in a cruel or inhumane manner.
- Y. In order to control rabies, persons shall comply with the following:
 - i. Dogs and cats shall be vaccinated within 30 days after having reached four (4) months of age. Unvaccinated dogs or cats acquired or moved into the Trust lands must be vaccinated within 30 days after purchase or arrival, unless under four (4) months of age, wherein the above shall apply.

- ii. Veterinarians, at the time of vaccinating any animal, shall complete a certificate of rabies vaccination (in triplicate) which includes the following information:
 - (a) Owner's name and address
 - (b) Description of animal (breed, sex, markings, age, name)
 - (c) Date of vaccination
 - (d) Rabies vaccination tag number
 - (e) Type of rabies vaccine administered
 - (f) Manufacturer's serial number of vaccine.
- iii. Distribution of copies of certificate shall be: The original forwarded to the Department; first copy to owner; second copy retained by issuing veterinarian. The veterinarian and owner shall retain their copies for the interval between vaccinations. A metal or durable plastic tag, serially numbered, shall be accurately attached to the collar or harness of the dog.
- iv. The cost of rabies vaccination shall be borne by the owner of the animal.
- v. The provisions of this Ordinance with respect to vaccination shall not apply to any animal owned by a person temporarily remaining within the trust lands for less than 30 days, or any animal brought into the trust lands for show purposes. It shall be unlawful to bring any animal into the trust lands which do not comply with the animal health laws and import regulations of the State of Wisconsin, which are applicable to dogs.
- vi. Within three (3) days after being notified as provided in Subsection vii below, the owner of an animal that has bitten or scratched any natural person, shall cause such animal to be examined by a veterinarian.
- vii. Notice shall identify: the animal, the name of the natural person bitten or scratched, the location at which the person was bitten or scratched, and the name of the owner of the animal. Notice shall be complete by either:
 - (a) First class mailing of notice; or
 - (b) Actual delivery of a notice to owner;
 - (c) By leaving a copy of the notice at the owner's usual place of abode in the presence of some competent member of the family at least 14 years

of age, who shall be informed of the contents thereof.

- viii. In not less than 10 nor more than 12 days after the date the animal bit or scratched any natural person, the owner shall secure a release of the animal from a veterinarian; on a form approved and supplied by the Department and delivered by the owner to the Department in not less than 10 nor more than 12 days after the date the animal bit or scratched any natural person.
- ix. The owner of the animal shall cause the animal to be confined in the custody and care of a veterinarian for such period of time, not to exceed 10 days, as is deemed necessary by the veterinarian to determine whether the animal is rabid if:
 - (a) Pursuant to the examination, the veterinarian determines that the animal exhibits abnormal symptoms, signs or behavior; or,
 - (b) If the animal was not vaccinated.
- x. If pursuant to the examination, and subject to the conditions in subsection ix above, the veterinarian determines that the animal may be released to the owner, the owner shall continuously confine the animal within the owner's house or a locked pen or building completely inaccessible to children and from which the animal cannot escape, for a period of 10 days, commencing immediately after the bite or scratch.
- xi. If the owner fails to comply with the requirements of Subsection X, the animal or its carcass shall be impounded by order of the Department for such period as shall be deemed necessary by the Department, to determine whether or not the animal is rabid. After the animal has been impounded for such period as is necessary to determine whether or not the animal is rabid, the Health Officer may cause such impounded animal to be returned to its owner. The return of the animal shall in no manner affect or diminish the liability of the owner for the costs of impounding and transporting the animal or relieve the owner of any duties or liabilities under this Ordinance.
- xii. The owner shall comply with all the requirements of this Section each and every time an animal owned by him/her bites or scratches any natural person.

- xiii. The owner of an animal shall not be relieved from any duty under this Section by reason of the animal's disappearance or by the transfer of its custody to another.
- xiv. The owner shall not destroy or permit to be destroyed an animal that has bitten or scratched a natural person, without the written permission of the Health Officer, or 15 days have passed since the date of the last time the animal bit or scratched a natural person.
- xv. The Tribe, upon failure of the owner to reimburse the veterinarian, shall reimburse the veterinarian who confines an animal pursuant to a request for such confinement by the Department. Such reimbursement shall be limited to the average normal customary charges in Kenosha, Wisconsin. The veterinarian, upon accepting reimbursement from the Tribe, shall execute and deliver to the Tribe an assignment of his/her claim against the owner for costs of confinement.
- xvi. The Department may cause any dog impounded pursuant to this Ordinance to be vaccinated against rabies while such dog is impounded if such dog has not been and is required to be vaccinated under this Ordinance.
- xvii. If any unvaccinated animal is scratched or bitten by a known rabid animal, said bitten or scratched animal may be immediately destroyed, with the owner's consent, or as a last resort, if the animal can not be captured. If the owner is unwilling to destroy the bitten or scratched animal, strict isolation of the animal in a kennel under veterinary supervision for a minimum of 180 days, and compliance with the vaccination requirement of sec. 95.21(5)(c), Wis. Stats. shall be required.
- xviii. If a vaccinated animal is bitten or scratched by a known rabid animal, said animal shall be immediately revaccinated and confined for a period of 60 days following revaccination; or if the animal is not immediately revaccinated, the animal shall be confined in strict isolation in a kennel for six (6) months under the supervision of a veterinarian; or the animal shall be destroyed if the owner does not comply with this subsection.
- xix. Any dog found off the owner's premises and not wearing a valid rabies vaccination tag shall be impounded. All

impounded dogs shall be given proper care and maintenance.

- xx. Any unvaccinated animal may be reclaimed by its owners during the period of impoundment by payment of prescribed pound fees and complying with rabies vaccination requirements of this Ordinance within 72 hours of release. Any vaccinated dog impounded because of lack of rabies vaccination tag may be reclaimed by its owner by furnishing proof of rabies vaccination and payment of all impoundment fees prior to release.

- Z. Vicious animals are prohibited on the Trust Lands. Vicious animal means an animal that when unprovoked, inflicts bites, injures, kills, damages or attacks a human being or domestic animal; or any animal that has a propensity, tendency or disposition known to the owner thereof to attack without provocation, in a manner which may cause injury, death, damage or which may otherwise endanger the safety of any human being or domestic animal; or any animal trained or used for fighting against another animal. A vicious animal which is owned, possessed, harbored, kept or maintained in violation of this Ordinance may be impounded and destroyed by the Department at the expense of the owner, following notice and an opportunity to be heard by the Health Officer. Any person or party aggrieved by such decision of the Health Officer may appeal such decision to the Menominee Tribal Legislature by filing a written notice of appeal within five (5) business days of receipt of a written order from the Health Officer. The vicious animal shall be impounded, but not destroyed, until the time for appeal has expired and until any timely appeal has been heard.

(3) Noise Control.

A. Definitions

- i. "Ambient noise" means the all encompassing noise associated with a given environment, usually being a composite of sounds with many sources near and far, but excluding the noise source being measured.
- ii. "A-Weighted Sound Level" means the sound pressure level in decibels as measured on a sound level meter using A-weighting network. The level so read is designated dB(A) or dBA.
- iii. "Commercial Area" means all areas within the Trust Lands.

- iv. "Commercial purpose" means the use, operation, or maintenance of any sound amplifying equipment for the purpose of advertising any business, or any goods, or any services, or for the purpose of attracting the attention of the public to, or advertising for, or soliciting patronage or customers to or for any performance, show, entertainment, exhibition, or event, or for the purpose of demonstrating any such equipment.
- v. "Construction" means any site preparation, assembly, erection, substantial repair, alteration, or similar action, but excluding demolition, for or of public or private right of ways, structures, utilities or similar property.
- vi. "Cycle" means the complete sequence of values of a periodic quantity which occurs during a period.
- vii. "Daytime" means the hours from 7:00 a.m. to 10:00 p.m.
- viii. "Decibel (dB)" means a unit for measuring the volume of a sound, equal to 20 times the logarithm to the base 10 of the ratio of the pressure of the sound measured to reference pressure, which is 20 micropascals (20 micronewtons per square meter).
- ix. "Demolition" means the dismantling intentional destruction or removal of structures, utilities, public or private right of way surfaces, or similar property.
- x. "Emergency" means any occurrence or set of circumstances involving actual or imminent physical trauma or property damage which demands immediate action.
- xi. "Emergency work" means any work performed for the purpose of preventing or alleviating the physical trauma or property damage threatened or caused by an emergency.
- xii. "Environmental Protection Office(r)/Noise Control Office(r) (EPO/NCO)" means any designee(s) of the Administrator of Health.
- xiii. "Frequency" of a function periodic in time is the reciprocal of the primitive period. The unit is the cycle per unit time and shall be specified as cycles per second unless another unit of time is more convenient in a particular case.

- xiv "Impulsive Sound" means sound of short duration, usually less than one second, with an abrupt onset and rapid decay. Examples of sources of impulsive sound include explosions, drop forge impacts, and the discharge of firearms.
- xv. "Intentionally Blank"
- xvi. "Microbar" is a unit of pressure commonly used in acoustics and is equal to one dyne per square centimeter.
- xvii. "Motor Vehicle" has the same definition as that term is defined by Chapter 340 of the Wisconsin Statutes.
- xviii. "Muffler or Sound Dissipative Device" means a device for abating the sound of escaping gases of an internal combustion engine.
- xix. "Nighttime" means the hours of 10:00 P.M. until 7:00 A.M. of the following day.
- xx. "Noise" shall mean any sound which is unnecessary, excessive, unnatural, annoying, prolonged or unusually loud in relationship to its time, place and use effect.
- xxi. "Noise Disturbance" means any sound which (a) endangers or injures the safety or health of humans or animals, or (b) annoys or disturbs a reasonable person of normal sensitivities, or (c) endangers or injures person or real property.
- xxii. "Noncommercial Purpose" shall mean the use, operation, or maintenance of any sound amplifying equipment for other than a "Commercial Purpose". Noncommercial Purpose" shall mean and include, but shall not be limited to, philanthropic, political, patriotic, and charitable purpose.
- xxiii. "Period" of a periodic quantity is the smallest increment of time for which the function repeats itself.
- xxiv. "Periodic Quantity" is oscillating quantity, the values of which recur for equal increments of time.
- xxv. "Person" means any individual, association, partnership, or corporation, and includes any officer, employee,

department, agency or instrumentality of a State or any political subdivision of a State.

- xxvi. "Powered Model Vehicle" means any self-propelled airborne, waterborne, or landborne plane, vessel or vehicle, which is not designed to carry persons, including, but not limited to, any model airplane, boat, car, or rocket.
- xxvii. "Public Right-of-Way" means any street, avenue, boulevard, highway, sidewalk or alley or similar place designated a public right of way by Tribe.
- xxviii. "Public Space" means any real property or structures thereon which are designated public space by Tribe.
- xxix. "Pure Tone" means any sound which can be distinctly heard as a single pitch or a set of single pitches. For the purpose of this Ordinance, a pure tone shall exist if the one-third octave band sound pressure level in the band with the tone exceeds the arithmetic average of the sound pressure levels of the two contiguous one-third octave bands by 5 dB for center frequencies of 500 Hz and above and by 8 dB for center frequencies between 180 and 400 Hz and by 15 dB for center frequencies less than or equal to 125 Hz.
- xxx. "Real Property Boundary" means an imaginary line along the ground surface, and its vertical extension, which separate the real property owned by one person from that owned by another person, but not including intra-building real property divisions.
- xxxi. Intentionally blank.
- xxxii. "Sound" means an oscillation in pressure, particle displacement, particle velocity or other physical parameter, in a medium with internal forces that causes compression and rarefaction of that medium. The description of sound may include any characteristic of such sound, including duration, intensity and frequency.
- xxxiii. "Sound Amplifying Equipment" is any machine or device for the amplification of the human voice, music, or any other sound, but shall not include standard automobile radios when used and heard only by the occupants of the vehicle in which the automobile radio is installed, and as used in this Chapter shall not include warning devices on

authorizing emergency vehicles used only for traffic safety, law enforcement, or authorized emergency purposes.

xxxiv. "Sound Level" means the weighted sound pressure level obtained by the use of a sound level meter and frequency weighting network, such as A, B, or C as specified in American National Standards Institute specifications for sound level meters (ANSI S1.4-1971, or the latest approved revision thereof). If the frequency weighting employed is not indicated, the A-weighting shall apply.

xxxv. "Sound Level Meter" means an instrument which includes a microphone, amplifier, RMS detector, integrator or time averager, output meter, and weighting networks used to measure sound pressure levels.

xxxvi. "Sound Pressure" means the instantaneous difference between the actual pressure and the average or barometric pressure at a given point in space, as produced by sound.

xxxvii. "Sound Pressure Level" means 20 times the logarithm to the base 10 of the ratio of the RMS sound pressure to the reference pressure of 20 micropascals (20×10^{-6} N/m²). The sound pressure level is denoted L_p or SPL and is expressed in decibels.

xxxviii. "Sound Truck" is any vehicle regardless of motive power, whether in motion or stationary, having mounted thereon, or attached thereto, any sound amplifying equipment.

xxxix. "Weekday" means any day Monday through Friday which is not a legal holiday.

B. "Noise" as defined in this Ordinance is hereby declared to be a public nuisance and may be subject to abatement procedures as described herein. Such abatement may be in addition to administrative proceedings, fines and penalties as provided in this Ordinance. It shall be the duty of the Health Officer upon receiving a "noise" complaint, to determine if a public nuisance exists as defined in this Ordinance and to take such action as he or she deems necessary to ensure compliance with this Ordinance. Conditions of "noise" which are specifically exempted or for which a Variance Permit has been issued in conformity with provisions of this Ordinance shall be exempt from the application of the provisions of this Ordinance.

- C. No person shall unreasonably make, continue, or cause to be made or continued, any noise or noise disturbance. Noncommercial public speaking and public assembly activities conducted on any public space or public right of way shall be exempt from the operation of this subsection.
- D. The following acts and the causing thereof, are declared to be in violation of this Ordinance:
 - i. Operating, playing or permitting the operation or playing of any radio, television, phonograph, drum, musical instruments, sound amplifier, or similar device which produces, reproduces or amplifies sound:
 - (a) Between the hours of 10:00 p.m. and 7:00 a.m. the following day in such a manner as to create a noise disturbance across a real property boundary; except for activities open to the public and for which a permit has been issued by the Department according to criteria set forth in this Ordinance;
 - (b) In such a manner as to create a noise disturbance in any room in any dwelling unit located in any adjacent premises;
 - (c) In such a manner as to create a noise disturbance at 50 feet from such device, when operated in or on a motor vehicle on a public right of way or public space;
 - (d) In such a manner as to create a noise disturbance to any person other than the operator of the device, when operated by any passenger on a common carrier.
 - (e) This subsection shall not apply to noncommercial spoken language covered elsewhere in this Ordinance.
 - ii. Using or operating for any noncommercial purpose any loudspeaker, public address system, or similar device between the hours of 10:00 p.m. and 8:00 a.m. the following day, such that the sound therefrom creates a noise disturbance across a real property boundary.
 - iii. Using or operating for any commercial purpose any loudspeaker, public address system, or similar device such that the sound therefrom causes a noise disturbance across a real property boundary; or between the hours of 5:00 p.m. and 8:00 a.m. the following day on a public right of way or public space.

- iv. Operating or permitting the operation of powered model vehicles so as to create a noise disturbance across a real property boundary, or in a public space between the hours of 9:00 p.m. and 7:00 a.m. the following day.
- v. The intentional sounding or permitting the sounding outdoors of any fire, burglar, or civil defense alarm siren, whistle or similar stationary emergency signaling device, except for emergency purposes or for testing, as provided in Subsection vi and vii., below.
- vi. Testing of a stationary emergency signaling device shall occur at the same time of day each time such a test is performed, but not before 9:00 A.M. or after 5:00 P.M. Any such testing shall use only the minimum cycle test time. In no case shall such test time exceed 60 seconds.
- vii. Testing of the complete emergency signaling system, including the functioning of the signaling device and the personnel response to the signaling device, shall not occur more than once in each calendar month. Such testing shall not occur before 9:00 A.M. or after 5:00 P.M. The time limit specified in Subsection (vi) shall not apply to such complete system testing.
- viii. Sounding or permitting the sounding of any exterior burglar (or fire) alarm or any motor vehicle burglar alarm unless such alarm is automatically terminated within fifteen minutes of activation.

E. Criteria to Determine "Noise"

- i. Maximum Permissible Sound Levels by Land Use. No person shall operate or cause to be operated on private property any source of sound in such a manner as to create a sound level which exceeds the limits set forth below when measuring at or within the property boundary of the receiving land use. At all times, the sound level limit, dBa, on Trust Lands shall be 70.
- ii. Correction for Character of Sound. For any source of sound which emits a pure tone or impulsive sound, the maximum sound level limits set for in E.i. shall be reduced by five (5) dBA.

- iii. Exemptions. The provisions of this Section shall not apply to refuse collection vehicle, aircraft and airport operations, interstate railway locomotives and cars, and emergency signaling devices.

F. Method of Measuring Noise

- i. Equipment. Noise measurement shall be made with a sound level meter manufactured according to the specifications of the American Standards Institute, USA Standard Specifications for General Purposes Sound Level Meters (S1.4-1971) and Preferred Center Frequencies for Acoustical Measurements (S1.6-1960) or any subsequent nationally adopted standards superseding the above standards.
- ii. Location and Interpretation. Noise measurement shall be made at the nearest lot line of premises from which noise complaint(s) are received and shall be made at a height of at least three (3) feet above the ground and at least three (3) feet away from walls, barriers, obstructions or sound reflective surfaces. Where the nature of the noise permits, the slow response setting shall be used to obtain the noise level on the sound level meter.

G. Variance Permits. Variance Permits may be issued by the Department to exceed the noise standards set forth in this Ordinance as follows:

- i. Temporary Variance Permits.
 - (a) General. A Temporary Variance Permit may be issued upon request provided that the work producing such noise is necessary to promote the public health and/or welfare and reasonable steps are taken to keep such noise at the lowest possible practical level.
 - (b) Special Community Events. A Temporary Variance Permit may be issued for special events, such as circuses, 4th of July celebrations and similar community events, which are limited in duration and are generally acceptable to the Tribe; provided that precautions are taken to maintain the noises produced at the lowest practical level.
- ii. Procedure to Obtain a Variance Permit. Applications for Temporary Variance Permits must be made in writing to

the Department and shall contain all of the following pertinent information:

- (a) Dates requested;
- (b) Time and place of operation;
- (c) Equipment and operation involved;
- (d) Necessity for such permit;
- (e) Steps to be taken to minimize noise; and
- (f) Name of responsible person(s) who will be present at the operation site while the noise is produced.

iii. Variance Permits of Indefinite Duration.

- (a) It is recognized that it is not technically or economically feasible for certain business operations and equipment to comply with the standards set forth herein as of the date of this Ordinance. The Tribe shall therefore issue a Variance Permit on existing business operations and equipment which produces excessive noise if it is found that it is not technically or economically feasible to alter such operation to reduce noise to within the prescribed standards set forth in this Ordinance. Applications for such variances must be made to the Department by an affected party in a letter setting forth the reasons that such variance should be granted. The Tribe, after review of all circumstances and the degree of nuisance, shall reply in writing giving the variance, denying the variance, or setting forth conditions or limitations under which the variance will be granted.
- (b) In the event the Department issues an order citing a violation of this Ordinance on an existing business operation and equipment and the party cited applies for a variance within 10 days of such citation, then all penalties provided shall be tolled from the date the application is filed until a final order or decision has been issued on the merits of the application.

H. Exemptions

- i. Construction Sites, Public Utilities, Public Works. The criteria as set forth in this Ordinance shall not apply to construction sites, public utilities and public works projects and operations during the daytime hours from Monday through Saturday, inclusive; provided, however, that noise production shall be minimized through proper equipment operation and maintenance.

- ii. Emergency Operations. Emergency short-term operations which are necessary to protect the health and welfare of the citizens; such as, emergency utility and street repair, fallen tree removal or emergency fuel oil delivery, shall be exempt from the criteria as set forth in this Ordinance provided that reasonable steps shall be taken by those in charge of such operations to minimize noise emanating from the same.
- iii. Noises Required by Law. The provisions of this Section shall not apply to any noise required specifically by law for the protection of safety of people or property.
- iv. Lawn Mowers, Garden Tools, Etc. Power equipment such as lawn mowers, small lawn and garden tools, riding tractors and snow removal equipment which is necessary for the maintenance of property, is kept in good repair and maintenance and which equipment, when new, would not comply with the standards set forth in this Ordinance, shall be exempted from the provisions of this Section. No person shall operate such equipment, with the exception of snow removal equipment during the hours of 9:00 P.M. through 8:00 A.M., inclusive.
- v. Bells, Chimes. Bells, chimes and similar devices which signal the time of day and operate during the daytime hours for a duration of no longer than five (5) minutes in any given one (1) hour period shall be exempt from the daytime noise limitations of this Section.

I. Control of Traffic Noises

- i. Operation of Noisy Vehicles. No person shall operate any vehicle on the alleys, streets and highways of the Trust Lands which, as a result of the nature of the vehicle or the manner it is driven exceeds the noise levels established in the rules and regulations adopted by the Tribe pursuant to this Section. The operation of equipment installed on governmental or other authorized emergency operations and for the safety of the public is excluded from the provisions of this Section.
- ii. Modification of Vehicular Equipment. No person shall modify or change the exhaust, muffler, intake muffle or any other noises abatement device of a vehicle in such a manner

that the noise emitted by the vehicle is increased above that emitted by the vehicle as originally manufactured.

iii. Rules and Regulations pertaining to the Control of Traffic Noises. The following practices and acts are prohibited regardless of decibel measurement.

- (a) No vehicle shall be operated in such a manner as to produce loud and unnecessary squealing of tires.
- (b) No vehicle shall sound its horn, bell, or other signaling device except as a danger or cautionary warning. Such warning shall only be sounded for a reasonable and necessary period of time.
- (c) No person shall race the engine of a vehicle in such a manner as to produce unreasonably loud and unnecessary engine noises.
- (d) In addition to the above, all sections within this Ordinance will be applied to motor vehicles where applicable.

J. Appeals. Any person aggrieved by the denial of an application by the Department for an exemption or variance from the provisions of this Chapter shall have the right to appeal therefrom to the Tribal Legislature, provided a written request therefor is filed with the Chairman of the Tribe within 10 days after receipt of the notice of such denial. The Tribal Legislature, after a hearing on such appeal, may affirm, modify or overrule the denial from which the appeal is made.

K. Additional Remedy. The operation or maintenance of any device, instrument, vehicle, or machinery in violation of any provision of this Ordinance, which causes harm, discomfort, or annoyance to reasonable persons of normal sensitiveness or which endangers the public health, safety, welfare, comfort, repose, peace and prosperity of persons in the area shall be deemed, and is declared to be, a public nuisance and may be subject to abatement by a restraining order or injunction issued by Menominee Tribal Court. This is not intended to preclude resort to any other legal remedy.

(4) Weights and Measures.

A. The Federal standards, Wisconsin Statutes and sections thereof, and Wisconsin Administrative Rules listed in this Ordinance are adopted by reference and shall be enforced under this Ordinance with violations of the same subject to the Penalties set forth in this Ordinance.

- B. The system of weights and measures in customary use in the United States and the metric system of weights and measures are jointly recognized, and one or the other of these systems shall be used for all commercial purposes on the Trust Lands. The definitions of basic units of weight and measures, and weights and measures equivalents, as published by the National Bureau of Standards, are recognized and shall govern weighing and measuring equipment and transactions on the Trust Lands.
- C. There shall be provided by the Tribe such "field standards" and such equipment as may be found necessary to carry out the provisions of this Ordinance. The field standards shall be verified by the State of Wisconsin weights and measures office upon their initial receipt and at least once each five (5) years thereafter.
- D. The specifications, tolerances and regulations for commercial weighing and measuring devices issued by the National Bureau of Standards shall apply on the Trust Lands except as modified by rules issued by the State Department of Agriculture.
- E. The Department shall have the custody of the Tribe's standards of weight and measure and of the other standards and equipment provided for by this Ordinance and shall keep accurate records of the same. The Department shall enforce the provisions of this Ordinance and shall have and keep a general supervision over the weights and measures offered for sale, sold, or in use in the Trust Lands.
- F. The Department shall have the power to inspect and test, to ascertain if they are correct, all weights and measures kept, offered, or exposed for sale. It shall be the duty of the Department to inspect and test to ascertain if they are correct, all weights and measures commercially used in determining the weight measurement, or count of commodities or things sold, or offered or exposed for sale, on the basis of weight, measure, or of count, or in computing the basic charge or payment for services rendered on the basis of weight, measure or of count; provided, that with respect to single service devices, that is, devices designed to be used commercially only once and to be then discarded; and, with respect to devices uniformly mass produced, as by means of a mold or die, and not susceptible of individual adjustment tests may be made on representative samples of such devices; and the lots of which samples are representative shall be held to be correct or incorrect upon the basis of the results of the inspections and tests on such samples.

- G. The Department shall investigate complaints made to it concerning violations of the provisions of this Section, and shall, upon its own initiative conduct such investigations as it deems appropriate and advisable to develop information on prevailing procedures in commercial quantity determination and on possible violations of the provisions of this Ordinance and to promote the general objective of accuracy in the determination and representation of quantity in commercial transactions.
- H. The Department shall, from time to time, weigh or measure and inspect packages or amounts of commodities kept, offered, or exposed for sale, sold, or in the process of delivery, to determine whether the same contain the amounts represented and whether they be kept, offered, or exposed for sale, or sold, in accordance with law; and when such packages or amounts of commodities are found not to contain the amounts represented, or are found to be kept, offered, or exposed for sale in violation of law, the Department may order them off sale and may so mark or tag them as to show them to be illegal. In carrying out the provisions of this Section, the Department may employ recognized sampling procedures under which the compliance of a given lot of packages will be determined on the basis of the result obtained on a sample selected from and representative of such lot. No person shall sell, or keep, offer, or expose for sale any package or amount of commodity that has been ordered off sale or marked or tagged as provided in this Section unless and until such package or amount of commodity has been brought into full compliance with all legal requirements, or dispose of any package or amount of commodity that has been ordered off sale or marked or tagged as provided in this Section and that has not been brought into compliance with legal requirements, in any manner except with the specific approval of the Department.
- I. Vending Machines.
 - i. Notice Posting of Machines Not Operating Properly. Whenever upon inspection of any vending machines it shall be found that such vending machine is not operating properly, the Department or its agent, shall cause the vending machine to be placed in a non-vending condition by covering the coin insert slot or other mechanism with the notice prescribed and furnished by the Department, or its agent.
 - ii. Responsibility. All vending machines in commercial use shall have conspicuously displayed thereon, or immediately

adjacent thereto, adequate information detailing the method for the return of monies paid when the product or service cannot be obtained.

- iii. Maintenance. All vending machines in commercial service and all mechanisms and devices attached thereto or used in connection therewith shall continuously be maintained in proper operating condition throughout the period of such service.

J. Method of Sale of Commodities

- i. Commodities in liquid form shall be sold by liquid measure and commodities not in liquid form shall be sold by weight and commodities not in liquid form may be sold by count or measure if such methods are in general use and given accurate information as to the quantity of commodity sold.
- ii. Berries and small fruits may be sold by measure only if in containers having capacities of one-half dry pint, one dry pint or one dry quart.
- iii. If a commodity is packaged in an aerosol container, it shall be sold by weight (including the propellant).
- iv. This Section shall not apply to commodities sold in compliance with a state or federal law which prescribes another method of sale, or to commodities sold for immediate consumption on the premises where sold.

K. Declaration of Quantity.

- i. No commodity which is marked, tagged or labeled, or for which a sign is displayed, with a selling price, shall be sold unless the weight, measure or count of the commodity is conspicuously declared on the commodity or its tag, label or sign, but a declaration of count is not required if the selling price is for a single unit, or a set or combination of commodities customarily sold to and understood by consumers as a single unit.
- ii. No commodity shall be wrapped or its container made, formed or filled so as to mislead the purchaser; nor shall the qualifying term "when packed" or the terms "jumbo", "giant" or "full", or words of similar import that tend to

mislead the purchaser as to the amount of the commodity, be used in connection with a declaration of quantity.

- iii. Variation from Declared Quantity. The magnitude of permitted variations from declared quantity shall be determined by rules set forth by the Wisconsin Department of Agriculture, Trade and Consumer Protection and the facts in the individual case.
- L. Declarations of Unit Price on Random Weight Packages. Any commodity in package form, the package being one of a lot containing random weights of the same commodity and bearing to total selling price of package, shall bear on the outside of the package a plain and conspicuous declaration of the price per single unit of weight.
- M. Misleading Packages. No commodity in package form shall be so wrapped nor shall it be in a container so made, formed or filled, as to mislead the purchaser as to the quantity of the contents of the package, and the contents of a container shall not fall below such reasonable standard of fill as may have been prescribed for the commodity in question by the Department, or its agent.
- N. Advertising Commodities for Sale. Whenever a commodity in package form is advertised in any manner and the retail price of the package is stated in the advertisement, there shall be closely and conspicuously associated with such statement of price a declaration of the basic quantity of contents of the package as is required by law or regulation to appear on the package.
- O. Bread. Each loaf of bread and each unit of a twin or multiple loaf of bread, made or produced for sale, kept, offered, exposed for sale, or sold, whether or not the bread is wrapped or sliced shall be one of the following weights and no others; one-half pound, one pound, one and one-half pounds, or multiples of one pound avoirdupois weight, within variation or tolerances prescribed in this Ordinance. Provided, that the provisions of this Section shall not apply to biscuits, buns or rolls, weighing four (4) ounces or less, or to "stale bread" sold and expressly represented at the time of sale of such, and that the marking provisions of this Ordinance shall not apply to unwrapped loaves of bread.
- P. Bulk Deliveries Sold in Terms of Weight and Delivered by Vehicle. When a commodity in bulk is delivered by vehicle to an individual purchaser and the commodity is sold in terms of weight units, the delivery shall be accompanied by a duplicate delivery

ticket with the following information clearly stated in ink or by means of other indelible marking equipment: (1) the name and address of the vendor; (2) the name and address of the purchaser, and, (3) the net weight of the delivery expressed in pounds, but where milk is picked up at farms, only the identity of the vendor and the net weight need be stated. If the net weight is derived from determination of gross and tare weights, such gross and tare weights also shall be stated in terms of pounds of the ticket. One of these tickets shall be retained by the vendor, and the other shall be delivered to the purchaser at the time of delivery of the commodity, or shall be surrendered on demand to the inspector or sealer, who, if he/she desires to retain it as evidence, shall issue a weight slip in lieu thereof for delivery to the purchaser. If the purchaser carries away his/her purchase, the vendor shall be required only to give to the purchaser at the time of sale a delivery ticket stating the number of pounds of commodity delivered to him or her. If the commodity is to be weighed by the purchaser, the purchaser shall furnish the vendor the duplicated delivery ticket provided for herein.

- Q. Heating Oil. All heating oil shall be sold by liquid measure or by net weight. In the case of each delivery of liquid fuel not in package form, and in an amount greater than 10 gallons in the case of sale by liquid measure or 100 pounds in the case of sale by weight, there shall be rendered to the purchaser, either (1) at the time of delivery, or (2) or otherwise between the vendor and the purchaser, a delivery ticket or a written statement on which, in ink, or other indelible substance, there shall be clearly and legibly stated (a) the name and address of the vendor, (b) the name and address of the purchaser, (c) the identity of the type of fuel comprising the delivery, (d) the unit price (that is, the price per gallon or per pound, as the case may be), of the fuel delivered, (e) in the case of sale by liquid measure, the liquid volume of the delivery together with the printmeter readings from which such liquid volume has been computed, expressed in terms of the gallon and its binary or decimal subdivisions, and (f) in the case of sale by weight, the net weight of the delivery, together with any weighing scale readings from which such net weight has been computed, expressed in terms of tons or pounds avoirdupois.
- R. Prohibited Acts. Persons are prohibited from doing any of the following:
- i. Hinder, obstruct or impersonate a dealer or inspector.

- ii. Use or have in possession for use in buying or selling any commodity or service, or sell, any incorrect weight or measure or cause a weight or measure to be incorrect.
 - iii. Represent in any manner a false quantity in connection with the purchase or sale, or any advertising thereof, of any commodity, thing or service.
 - iv. Use or dispose of any rejected weight or measure, or commodity, or remove therefrom any official tag, seal, stamp or mark, without written authority from the Department or its agent.
- S. Presumptive Evidence. For the purpose of this Ordinance, proof of the existence of a weight or measure or a weighing or measure device in or about any building, enclosure, stand, or vehicle in which or from which it is shown that buying or selling is commodity carried on, shall, in the absence of conclusive evidence to the contrary, be presumptive proof of the regular use of such weight or measure or weighing or measuring device for commercial purposes and of such use by the person in charge of such building enclosure, stand or vehicle.
- (5) Lead. Materials used in constructing, remodeling, maintaining or repairing any structure on the Trust Lands shall comply with accepted standards for lead abatement.
15. Any person, firm, corporation or organization found guilty of a violation of any section of this Ordinance for which a specific penalty is not herein provided shall, upon conviction thereof, forfeit the sum of not less than Twenty-Five (\$25.00) Dollars, nor more than Two Hundred (\$200.00) Dollars, together with the costs of the prosecution. Each and every twenty-four (24) hours such violation shall continue, except as otherwise provided in this Chapter, shall constitute a separate offense.
16. Scope. This Ordinance shall apply to any lands owned by the United States of America, in trust for the Menominee Indian Tribe that are located in Kenosha County, Wisconsin. These lands are referred to in this Ordinance as trust land or trust lands.
17. Communication. The Health Officer shall meet with representatives of the Kenosha County Division of Health from time to time as both parties agree, to discuss issues of mutual concern.

III. ALARMS AND EMERGENCY 911

1. False Alarms. Persons in possession of alarm systems intended to elicit a response from law enforcement personnel or fire department personnel shall pay to the Kenosha City / County Joint Services Board a charge per each false alarm responded to by such personnel according to the following schedule:

(a)	First 2 false alarms	No Charge
(b)	Third and fourth false alarm	\$50.00
(c)	Fifth through eighth false alarm	\$75.00
(d)	Ninth and tenth false alarm	\$100.00
(e)	Eleventh through fifteenth false alarm	\$200.00
(f)	Sixteenth through twentieth false alarm	\$300.00
(g)	Twenty-first or more false alarms	\$500.00
2. Emergency 911. All businesses located on lands owned by the United States in trust for the Menominee Indian Tribe that are located in Kenosha County shall be responsible for payment of surcharges on their telephone bills for the purpose of funding the 911 system. Such businesses shall connect to the 911 system in cooperation with the Kenosha City/County Joint Services Board
3. Scope. This Ordinance shall apply to lands owned by the United States in trust for the Menominee Indian Tribe that are located in Kenosha County, Wisconsin.

IV. SHORELANDS

1. In addition to the land use regulations in Article I, the following regulations shall apply to that portion of the Menominee Trust lands located in Kenosha, Wisconsin that are within 300 feet of the ordinary high water mark of a river or stream ("shoreland"), as defined on Exhibit "A", attached hereto and incorporated herein by reference.
2. The cutting of trees and shrubbery shall be regulated to protect natural beauty, control erosion and reduce the flow of effluents, sediments and nutrients from the shore lands. In the strip of land 35 feet wide inland from the ordinary high water mark, no more than 30 feet in any 100 feet (30%) shall be clear cut. In shore land areas more than 35 feet inland, trees and shrubbery cutting shall be governed by the consideration of the effect on water quality and consideration of sound forestry practices and soil conservation practices. The tree and shrubbery cutting regulations required by this paragraph shall not apply to the removal of dead, diseased or dying trees or shrubbery. Paths and trails shall not exceed 10 feet in width and shall be so designed and constructed as to result in the least removal and disruption of shore land cover and the minimum impairment of natural beauty.

3. Withdrawal of water from any river or stream is prohibited. No activities, other than those listed in Section 2, above, shall be allowed within 75 feet of the ordinary high water mark of any stream or river. Within the remainder of the shore lands, all activities shall comply with Section 4 of this Ordinance.
4. The Community Development Department of the Menominee Indian Tribe, or any other Department or entity granted regulatory power to enforce this Ordinance by the Menominee Tribal Legislature ("Department") may issue a stipulated Shore land Permit for earth moving, or erection of structures including utilities in the shore lands provided that the use shall not be susceptible to flooding, concentrated runoff, inadequate drainage, adverse soil and topographic conditions or any other features likely to be harmful to the environment or the public interest. Where it is proposed that a stipulated shore land permit be issued, the Department shall transmit to adjacent property owners within 200 feet of the trust lands, the City and County of Kenosha, and to the Department of Natural Resources, a copy of the permit application together with a list of proposed stipulations prepared by the Department. The adjacent property owners, City and County of Kenosha, and Department of Natural Resources shall have 45 days from receipt of the application to recommend to the Department that additional stipulations be imposed on the application. The Department shall not issue the stipulated shore land permit until the applicant agrees to the stipulations and such stipulated shore land permit is filed and recorded in the office of Register of Deeds for Kenosha County. The Department shall notify the Wisconsin Department of Natural Resources of the issuance of all stipulated shore land permits. All stipulated shore land permits shall be granted or denied within 60 days after application, unless the time is extended by mutual agreement. The applicant shall post any permit granted in a conspicuous place at the site. Any permit issued in conflict with the provisions of this Ordinance shall be null and void.
5. The use of any shore lands shall be conducted in accordance with the provisions of Chapter NR 115 of the Wisconsin Administrative Code. Any reference in that Chapter to State or local officials shall be deemed a reference to a comparable Tribal official. If there is a conflict between the terms of this Ordinance, and the terms of that Chapter, the terms of this Ordinance shall govern.
6. Any person who fails to comply with the provisions of this Ordinance or any order of the Department issued in accordance with this Ordinance shall, upon conviction thereof, forfeit not less than One Hundred Dollars (\$100.00) or more than One Thousand Dollars (\$1000.00) for each day the violation continues and pay the cost of prosecution for each violation including court costs and reasonable attorney fees.
7. This Ordinance shall be administered by the Department, or any other entity designated by the Menominee Tribal Legislature. The Menominee Tribal Attorney, Menominee Tribal Prosecutor, or other officer designated by the

Menominee Tribal Legislature, in coordination with the Department shall enforce these provisions. In addition to seeking penalties listed in Section 6 of this Ordinance, persons enforcing this Ordinance may seek injunctive relief from Tribal Court.

MENOMINEE NATION
MENOMINEE TRIBAL LEGISLATURE
KENOSHA TRUST LAND REGULATIONS ADOPTED BY
MENOMINEE NATION ORDINANCE NO. 04-44

FINAL APPROVAL:

BE IT ORDAINED BY THE LEGISLATURE OF THE MENOMINEE INDIAN TRIBE OF WISCONSIN:


Tribal Ordinance No. 04-44 entitled "Kenosha Trust Land Regulations Adopted by Menominee Nation Ordinance No. 04-44 is attached hereto and incorporated herein as if full reproduced here.

CERTIFICATION

We, the undersigned Officers of the Menominee Tribal Legislature, do hereby certify that the foregoing Tribal Ordinance No. 04-44, entitled "Kenosha Trust Land Regulations Adopted by Menominee Nation Ordinance No. 04-44" was adopted at a regular meeting of the Menominee Tribal Legislature held on December 02, 2004, at which a quorum was present, by a vote of 7 for, 0 opposed, 0 abstentions and 1 absent.

We further certify that this Ordinance has been posted in accordance with the Constitution and Bylaws of the Menominee Indian Tribe of Wisconsin.


JOAN DELABREAU, CHAIRMAN
MENOMINEE INDIAN TRIBE OF WISCONSIN


GARY BESAW, SECRETARY
MENOMINEE INDIAN TRIBE OF WISCONSIN

DATE: December 2, 2004

MENOMINEE NATION
MENOMINEE TRIBAL LEGISLATURE
MENOMINEE NATION ORDINANCE 04-55
DELEGATION OF GOVERNMENT POWERS TO
MENOMINEE KENOSHA GAMING AUTHORITY

FINAL APPROVAL:

BE IT ORDAINED BY THE LEGISLATURE OF THE MENOMINEE INDIAN TRIBE OF WISCONSIN:

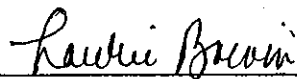
1. Purpose. The purpose of this Ordinance is to delegate certain governmental powers of the Menominee Indian tribe to the Menominee Kenosha Gaming Authority.
2. Authority. This delegation of governmental powers is done pursuant to Article XIII, Section 4(a) of the Constitution and Bylaws of the Menominee Indian Tribe of Wisconsin.
3. Delegation of Power. The Menominee Indian Tribe delegates to the Menominee Kenosha Gaming Authority the power to enact, maintain, and enforce ordinances and regulations governing lands held in trust for the Menominee Indian Tribe located in Kenosha, Wisconsin that are substantially similar to those adopted by the Menominee Indian Tribe of Wisconsin pursuant to Menominee Nation Ordinance 04-44.

CERTIFICATION

We, the undersigned Officers of the Menominee Tribal Legislature, do hereby certify that the foregoing Ordinance No. 04-55, entitled "Delegation of Governmental Powers to Menominee Kenosha Gaming authority", was adopted at a regular meeting of the Tribal Legislature held on **February 03, 2005**, at which a quorum was present, by a vote of 8 for, 0 opposed, 0 abstentions and 1 absent.

The undersigned also certify that the foregoing Ordinance has been posted in accordance with the Menominee Constitution and Bylaws.

NOTE: Chair voted in favor of.


for **JOAN R. DELABREAU, CHAIRMAN**
MENOMINEE INDIAN TRIBE OF WISCONSIN



GARY BESAW, SECRETARY
MENOMINEE INDIAN TRIBE OF WISCONSIN

DATE: February 3, 2005

Memorandum

Date: January 27, 2005

To: Menominee Tribal Legislature

From: Rory E. Dilweg 

Cc: John Wilhelmi, Program Attorney

Re: Ordinance Delegating Governmental
Powers to the Menominee Kenosha
Gaming Authority

Rory E. Dilweg
213 896 2563
rory.dilweg@hklaw.com

On January 26, 2005, I was contacted by John Wilhelmi to review the proposed ordinance entitled, *Delegation of Governmental Powers to Menominee Kenosha Gaming Authority*. In drafting this memorandum, I have reviewed the *Constitution and Bylaws of the Menominee Indian Tribe of Wisconsin* ("Constitution"), *Ordinance No. 99-11 Charter of the Menominee Kenosha Gaming Authority* ("Authority Ordinance"), and the draft ordinance *Delegation of Governmental Powers to the Menominee Kenosha Gaming Authority* ("Proposed Ordinance").

Question Presented

Does the Menominee Tribal Legislature ("Legislature") have the constitutional authority to delegate the governmental authority to enact, maintain, and enforce land use ordinances to the Menominee Kenosha Gaming Authority ("Authority")?

Short Answer

Yes. The Constitution, in Article XIII, Section 4(a), specifically grants the Legislature the authority to "delegate such governmental powers as it deems necessary or convenient to the tribal gaming business or any other tribal business chartered under this Article." This provision of the Constitution explicitly grants the Legislature the authority to enact the Proposed Ordinance.

Discussion

Necessity of Delegation

In the negotiations with the City and County of Kenosha ("Kenosha") for an intergovernmental agreement ("IGA"), Kenosha raised the issue that, pursuant to the Constitution, the Tribe may only waive its sovereign immunity in order to guarantee the obligations of the Authority. In the first drafts of the IGA, the Tribe had certain obligations and the Authority had certain obligations. Kenosha had a concern that obligations of the Tribe could not be enforced against the Tribe unless they were also obligations of the Authority. The negotiators determined that the

simplest way of alleviating Kenosha's concern was to make all obligations of the Tribe obligations of the Authority as well.

Next, Kenosha raised a concern regarding the delegation of certain governmental authority, namely the delegation of the authority to enact, maintain, and enforce ordinances, might somehow violate general non-delegation principles of the Tribe. Instead of relying on the IGA as the indicia of delegation from the Tribe to the Authority, Kenosha requested that the Tribe adopt an ordinance that specifically delegates the "power to enact, maintain, and enforce regulations governing lands held in trust for the Menominee Indian Tribe located in Kenosha. . ." Proposed Ordinance, Section 3. In response to Kenosha's concerns, Attorney Wilhelmi drafted the Proposed Ordinance for the Legislature's consideration.

Limited Delegation

The Proposed Ordinance is a very limited grant of authority to the Authority. In the Proposed Ordinance, the Tribe grants the Authority the ""power to enact, maintain, and enforce regulations governing lands held in trust for the Menominee Indian Tribe located in Kenosha, Wisconsin that are substantially similar to those adopted by the Menominee Indian Tribe of Wisconsin pursuant to Menominee Nation Ordinance 04-44." Proposed Ordinance, Section 3. This delegation is not only limited to land use regulations on the trust land in Kenosha, it is also limited by Menominee Nation Ordinance 04-44. The Authority may only enact regulations that are similar to those in Menominee Nation Ordinance 04-44. The ability to enact regulations is important to effectuate any technical changes that may be necessary throughout the life of the project. It also makes the Authority the responsible party for enacting regulations. Kenosha, may then enforce the terms of the IGA regarding the adoption of regulations against the Authority. The delegation of the power to enact regulations does not substantially expand the delegation of authority, however. The Authority cannot enact or revise regulations that would not be substantially similar to the regulations in Menominee Nation Ordinance 04-44.

Constitutional Authority for Delegation

Article XIII, Section 4(a) of the Constitution specifically grants the Legislature the Authority to "delegate such governmental powers as it deems necessary or convenient to the tribal gaming business. . ." This language seems to allow very broad delegation of powers from the Legislature to the Authority. The only requirement for delegation in Article XIII, Section 4(a) is that the Legislature deem such delegation necessary. In the case of the Proposed Ordinance, the limited delegation of governmental powers is necessary to execute the IGA. The delegation of governmental powers in the Proposed Ordinance falls within the broad delegation authority granted to the Legislature under Article XIII, Section 4(a) of the Constitution.

Conclusion

The delegation of governmental authority contained in the Proposed Ordinance is necessary to reach an IGA with Kenosha, and this limited delegation of authority is allowed in Article XIII, Section 4(a) of the Constitution.

MENOMINEE NATION
MENOMINEE TRIBAL LEGISLATURE
AMENDMENT TO TR. ORD. NO. 04-44
KENOSHA LAND USE REGULATIONS

FINAL APPROVAL

BE IT ORDAINED BY THE LEGISLATURE OF THE MENOMINEE INDIAN TRIBE
OF WISCONSIN:

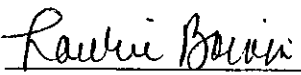
1. The purpose of this Amendment is to correct a typographical error and an omission in the regulations adopted in Tr. Ord. No. 04-44.
- 2.. Section IV.2 of the Kenosha Land Use Regulations adopted by Tr. Ord. No. 04-44 entitled "Shorelands" is amended by deleting the term "100 feet" in the last sentence of that section and replacing it with the term "10 feet".
3. Section IV.6 of the Kenosha Land Use Regulations adopted by Tr. Ord. No. 04-44 entitled "Shorelands" is amended by adding the word "pay" at the end of the last sentence of that section.

Effective Date: Upon final approval by the Tribal Legislature.


CERTIFICATION

We, the undersigned, do hereby certify that the foregoing Amendment to Tr. Ord. No. 04-44 was approved for Final Approval at a regularly scheduled meeting of the Tribal Legislature held on February 3, 2004, with a quorum present, by a vote of 7 for, 0 against, 0 abstaining, 1 absent.

And we further certify that this Amendment to Tr. Ord. 04-44 has been posted pursuant to tribal law.


for Joan R. Delabreau, Tribal Chairman

MENOMINEE TRIBAL LEGISLATURE


Gary Besaw, Secretary

DATE: **February 3, 2005**

Menominee Kenosha Gaming Authority
Consent to Board Action

Pursuant to Menominee Nation Ordinance 99-11, Section 3(d), the Board of Directors of the Menominee Kenosha Gaming Authority consent to the following:

The Kenosha Gaming Authority Board of Directors approves and adopts the Kenosha Trust Land Regulations adopted by the Menominee Tribal Legislature pursuant to Menominee Nation Ordinance 04-44 as its own ordinance and regulations governing the Kenosha Trust Lands. Those regulations are attached hereto as Exhibit "A".

In witness whereof the members of the Menominee Kenosha Gaming Authority Board of Directors have executed this consent, which shall be effective as of the 7th Day of February, 2005.

Joan R. Delabreau
Joan R. Delabreau, Chairman, Kenosha Gaming Authority
Board of Directors

2-7-05
Date

Laurie Boivin
Laurie Boivin, Vice-Chairman, Kenosha Gaming Authority
Board of Directors

2-7-05

Gary Besaw
Gary Besaw, Secretary, Kenosha Gaming Authority
Board of Directors

2-7-05
Date