Kenosha County

Multi-Jurisdictional Comprehensive Plan Advisory Committee
Kenosha County Center, Public Hearing Room
February 18, 2020

Notice is hereby given that a meeting will be held by the Multi-Jurisdictional Comprhensive Plan Advisory Committee on **Tuesday, February 18, 2020 at 2:00 p.m.** at the Kenosha County Center Public Hearing Room, 19600 75th Street, Bristol, Wisconsin on the following requests:

1. Call To Order
2. Committee Members And Staff Introductions
3. Approval Of Minutes Of The May 28, 2019 Meeting

   Documents:

   DRAFT MAY 28, 2019 MEETING MINUTES.PDF

4. Review And Possible Action On DRAFT Annual Report, "A Multi-Jurisdictional Comprehensive Plan For Kenosha County: 2035, 2019 Annual Report"

   Documents:

   DRAFT 2019 CP ANNUAL REPORT 02-18-2020.PDF

5. Any Other Business Allowed By Law
6. Adjournment

Individual County Board Supervisors, City of Kenosha Council members, Town Board members and Village Trustees may attend the above meeting. It is possible that such attendance may constitute a meeting of the County Board, City Council, Town Board or Village Board or any of its committees pursuant to State ex rel. Badke v. Greendale Village Board, 173 Wis. 2d 553, 494 n.w.2d 409 (1993). This notice does not authorize attendance of either the above committee or the Badke meeting, but is given solely to comply with the notice requirements of the open meeting law.

Kenosha County
Multi-Jurisdictional Comprehensive Plan Advisory Committee (MJAC)
("Smart Growth")

MEETING MINUTES

Tuesday, May 28, 2019

Present: See Attached Sign-In Sheet

Call to Order: John Holloway, Vice-Chairperson, called the meeting to order at 2:00 p.m.

Committee Members and Staff Introductions: Vice-Chairman Holloway called for introductions. Voting, nonvoting representatives, and County staff then briefly introduced themselves.

Approval of Minutes: Motion was made by Jeff Labahn to approve the February 20, 2018 MJAC meeting minutes. The motion was seconded by Bill Morris and passed unanimously by a voice vote of the MJAC representatives.

Review and Possible Action on Draft Annual Report, "A Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035, 2018 Annual Report": Mr. Fiebelkorn provided a brief overview of the draft annual report, which covers the period January 1, 2018 through December 31, 2018.

Mr. Fiebelkorn noted that there were 26 comp plan amendments, four (4) City of Kenosha, thirteen (13) Village of Pleasant Prairie, one (1) Village of Salem Lakes, two (2) Village of Somers and six (6) Kenosha County (unincorporated townships) land use plan amendments incorporated in the Annual Report. The Adopted Land Use Plan Map for Kenosha County: 2035 has yet to be updated before formal approval/publication of the report.

Mr. Fiebelkorn also stated that changes have been made to two of the listed Recommended Programs & Priorities:

Under the "Agricultural, Natural, & Cultural Resources Element" section, the name and title was updated for the Kenosha Racine Land Trust – changed to Seno Kenosha/Racine Land Trust.

Under the "Land Use Element" section, changed the status to complete for communities may establish urban and rural design guidelines. Village of Bristol has completed and adopted.

Under the "Land Use Element" section, changed status to "completed" for Kenosha County will work with towns to update the County shoreland regulations to comply with pending updates to Chapter NR 115 of the Wisconsin Administrative Code.

Under the Housing Element" section, created an in-progress priority to identify causes and solutions for the housing shortage as part of a county-wide housing initiative.

Under the "Economic Development Element" section, created and in-progress priority to develop and implement a county-wide retail development strategy.

Dennis Faber made a motion to approve "A Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035, 2018 Annual Report." The motion was seconded by Ron Buttke and passed unanimously by a voice vote of the MJAC representatives.

DRAFT

Review/Discuss existing Procedures for Land Use Plan Amendments to the Comprehensive Plan: Mr. Fiebelkorn asked the committee if they had any questions regarding the procedures for land use plan amendment to the Comprehensive Plan. No discussion took place.

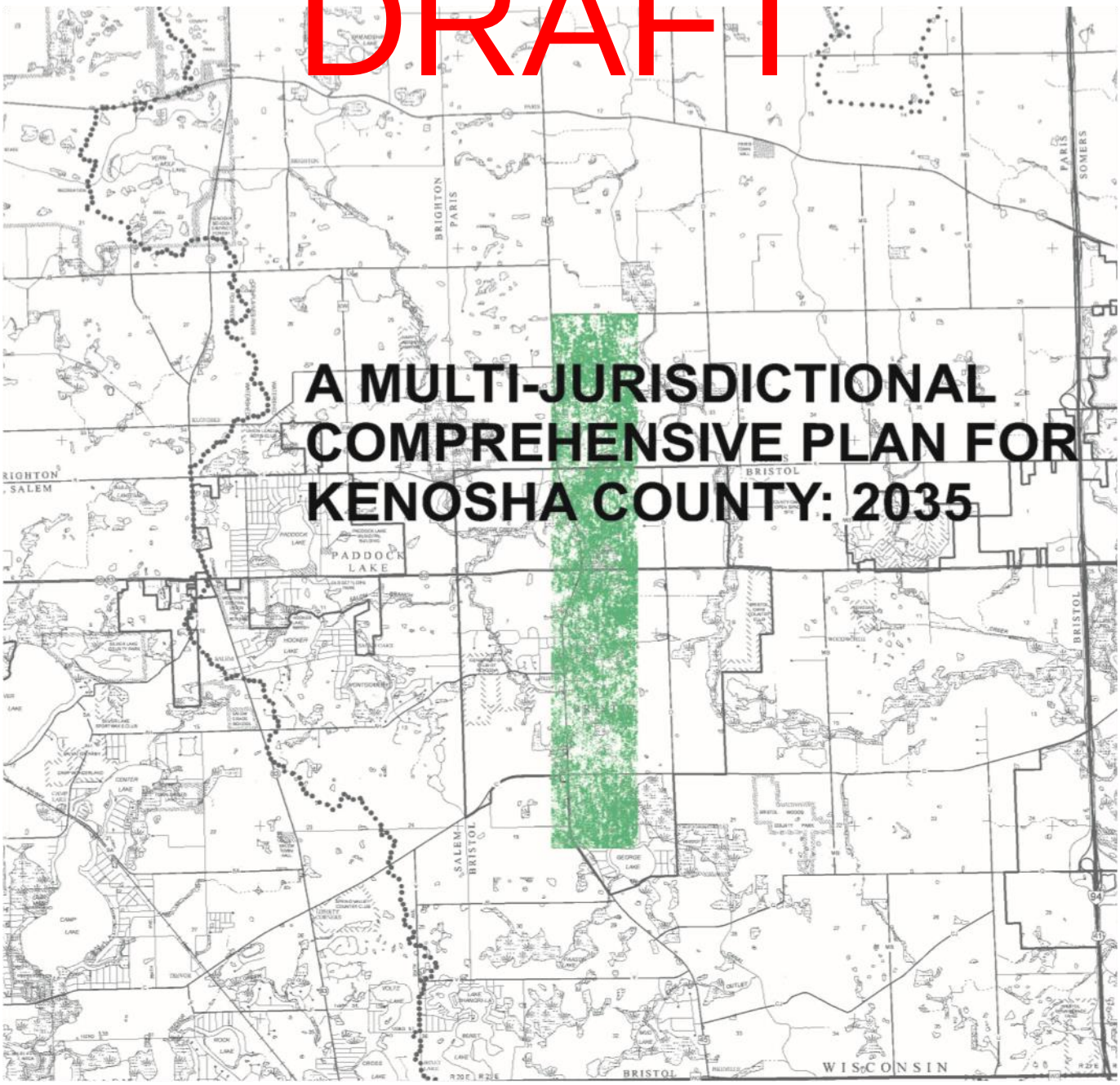
Discussion of 10-year Update: Discussion took place regarding the 10-year update. Ben McKay discussed the options available to the County for the 10-year update. The consensus was to continue the status quo until after the 2020 census data is received.

Andy Buehler reiterated the possibility of implementing a tenth element to the plan – a health element.

Any Other Business Allowed by Law: None

Adjournment: On a motion made by Susan Crane and seconded by Bill Morris, the meeting was adjourned.

DRAFT



A MULTI-JURISDICTIONAL COMPREHENSIVE PLAN FOR KENOSHA COUNTY: 2035

2019

ANNUAL REPORT

KENOSHA COUNTY
DEPARTMENT OF PLANNING & DEVELOPMENT

PREPARED BY:

Ben Fiebelkorn, Senior Land Use Planner

Kenosha County Department of

Planning & Development

Kenosha County Officials

County Executive

Jim Kreuser

County Board of Supervisors

Daniel C. Esposito – Chairman
John J. O' Day – Vice Chairman
William Grady
Terry Rose
Jeffrey Gentz
Laura Belsky
David Celebre
Edward Kubicki
Daniel Gaschke
Zach Rodriguez
John J. O'day
Andy Berg
Ronald J. Frederick
Gabe Nudo
John Franco
Boyd Frederick
Amy Maurer
Jeff Wambolt
Monica Yuhas
Michael J. Skalitzky
John Poole
Mark Nordigan
Erin Decker
Dennis Elverman

Multi-Jurisdictional Comprehensive Planning Advisory Committee

Voting Members

Erin Decker…….....Planning, Development & Extension Education Committee Chairperson

John Holloway……Town of Paris
Vice-Chairperson

Jeff Labahn…..…….....City of Kenosha
Mike Farrell…..……..……Village of Bristol
Jean Werbie-Harris…..... Village of Pleasant Prairie
Dennis Faber…. ...…….. Village of Salem Lakes
George Stoner...……Village of Somers
Sue Crane...……Town of Brighton
Mark Molinaro…….....Town of Somers
William Glembocki……..…Town of Wheatland

Non-Voting Members

Heather Wessling-Grosz… Kenosha Area Business Alliance (KABA)
Nelson Ogbuagu...……..…Kenosha Area Transit
Mark Edquist……...Farming Community Representative
Pat Finnemore…….Kenosha Unified School District
Colleen Fisch……..…….. Kenosha-Racine Land Trust
Tim Popanda……..……..Village of Paddock Lake
Sandie Hansen……..... Citizen Representative
Robert Stoll……..……Town of Randall
John Gendron...……..……..Westosha Central High School District
Lena Schlater……..……Realty Industry Representative
Clement Abongwa.....…... Kenosha County Department of Public Works
Nancy Washburn……..... Building Industry Representative
Lon Wienke…… Village of Twin Lakes

Alternate Advisory Committee Voting Members: Rich Schroeder, City of Kenosha; Randy Kerkman, Village of Bristol; Peggy Herrick, Village of Pleasant Prairie; Brad Zautcke, Village of Salem Lakes; Jason Peters, Village of Somers; Dave Devito, Town of Brighton; Virgil Gentz, Town of Paris; Jason Peters, Town of Somers; Sheila Siegler, Town of Wheatland.

Planning, Development & Extension Education Committee Members

Erin Decker - Chairperson
Michael J. Skalitzky - Vice-Chairperson
Mark Nordigan
Zach Rodriguez
John Poole

Staff Support

Kenosha County

Andy Buehler…….	Director, Division of Planning Operations
Ben Fiebelkorn……	Senior Land Use Planner
Mark Jenks…….	County Conservationist

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INTRODUCTION

Per Part 8 of Chapter XV – Implementation Element of the multi-jurisdictional comprehensive plan *(A Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035)*, the Kenosha County Planning and Development Department has prepared this draft annual report on plan implementation for review by local governments and County officials. This draft annual report includes a list of map amendments made to the plan during the year; major changes to County or local ordinances made to implement the plan (such as the adoption of new zoning districts); a list of new or updated plans related to the multi-jurisdictional comprehensive plan (such as farmland protection or park and open space plans); a list of updated inventory information available from the County or Southeastern Wisconsin Regional Planning Commission (SEWRPC); proposed plan text amendments; and other information identified by local or County officials.

The following is an inventory of work products and other activities related to the *multi-jurisdictional comprehensive plan* conducted by Kenosha County Department of Planning & Development during the period of January 1, 2019 – December 31, 2019.

Use of the Plan to Guide County Activities

The multi-jurisdictional comprehensive plan (*A Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035*) served as a guide in the creation and implementation of several County activities. Below is a summary of select key programs implemented from the multi-jurisdictional comprehensive plan.

None.

LAND USE PLAN MAP AMENDMENTS: 2019

The following is a list of land use plan map amendments that have been made to the multi-jurisdictional comprehensive plan during the period of January 1, 2019 – December 31, 2019.

Δ *Notes that an amendment to the Adopted Land Use Plan Map for Kenosha County: 2035 (Map 65) was required. Comparisons of plan categories between the local plan maps and the County map are shown in Appendix S of the multi-jurisdictional comprehensive plan.*

City of Kenosha

Ordinance No. 13-19 Δ
An ordinance amending the comprehensive plan for the City of Kenosha. The Amendment changes the land use designation from "Government and Institutional" to "Medium Density Residential" on tax key parcel number 08-222-26-426-030 in the City of Kenosha. Adopted by the City of Kenosha on March 8, 2019.

Ordinance No. 16-19 Δ

An ordinance amending the comprehensive plan for the City of Kenosha. The Amendment changes the land use designation from "Industrial" to "Commercial" on tax key parcel number 07-222-19-301-035 in the City of Kenosha. Adopted by the City of Kenosha on March 22, 2019.

Ordinance No. 32-19
An ordinance amending the comprehensive plan for the City of Kenosha. The Amendment removes property from the 100-year floodplain on tax key parcel numbers 03-122-04-426-021, 03-122-04-426-033, 03-122-04-126-032, 03-122-04-126-035 & 03-122-04-126-041 in the City of Kenosha. Adopted by the City of Kenosha on June 7, 2019.

Ordinance No. 37-19 Δ
An ordinance amending the comprehensive plan for the City of Kenosha. The Amendment changes the land use designation from "Government and Institutional" to "High Density Residential" on tax key parcel numbers 11-223-30-128-004 & 11-223-30-128-003 in the City of Kenosha. Adopted by the City of Kenosha on June 21, 2019.

Ordinance No. 39-19 Δ
An ordinance amending the comprehensive plan for the City of Kenosha. The Amendment changes the land use designation from "Industrial" to "Commercial" on tax key parcel number 07-222-13-402-015 in the City of Kenosha. Adopted by the City of Kenosha on July 8, 2019.

Ordinance No. 54-19 Δ
An ordinance amending the comprehensive plan for the City of Kenosha. The Amendment changes the land use designation from "Medium Density Residential" to "High Density Residential" on tax key parcel numbers 08-222-35-280-040, 08-222-35-280-041 & 08-222-35-280-044 in the City of Kenosha. Adopted by the City of Kenosha on September 20, 2019.

Ordinance No. 58-19 Δ
An ordinance amending the comprehensive plan for the City of Kenosha. The Amendment changes the land use designation from "High Density Residential" to "Commercial" on tax key parcel numbers 08-222-34-452-031 in the City of Kenosha. Adopted by the City of Kenosha on October 11, 2019.

Ordinance No. 60-19 Δ
An ordinance amending the comprehensive plan for the City of Kenosha. The Amendment changes the land use designation from "Commercial" to "Medium-High Density Residential" on tax key parcel number 11-223-30-483-013 in the City of Kenosha. Adopted by the City of Kenosha on October 11, 2019.

Village of Bristol

Ordinance No. 2019-1 Δ
An ordinance amending the comprehensive plan for the Village of Bristol. The Amendment changes the land use designation from "Commercial" and "Isolated Natural Resources Area" to "Commercial", "Rural-Density Residential" and "Isolated Natural Resources Area" on tax key parcel number 37-4-121-313-0402 in the Village of Bristol. Adopted by the Village of Bristol on January 14, 2019.

Ordinance No. 2019-2 Δ

An ordinance amending the comprehensive plan for the Village of Bristol. The Amendment changes the land use designation from "Office/Professional Services" to "Business/Industrial Park" on tax key parcel numbers 37-4-121-242-0201 & 37-4-121-242-0301 in the Village of Bristol. Adopted by the Village of Bristol on January 14, 2019.

Village of Pleasant Prairie

Ordinance No. 19-02 Δ

An ordinance to amend the Village 2035 Land Use Plan Map 9.9 on the properties general located between 116th and 128th Streets east of Sheridan Road, located in U.S. Public Land Survey Section 31, Township 1 North, Range 23 East and further identified as Tax Parcel Numbers 93-4-123-311-0070; 93-4-123-311-0201; 93-4-123-311-0204; 93-4-123-314-0410; 93-4-123-314-0104 thru 93-4-123-314-0150; 93-4-123-314-0174 thru 93-4-123-314-0220; 93-4-123-314-0242 thru 93-4-123-314-0286; and 93-4-123-314-0312 thru 93-4-123-314-0330:

1. To amend the Village 2035 Land Use Plan Map 9.9 to change the Low-Medium Density Residential, Commercial and Mixed Use Lands (CT) with an Urban Reserve Area land use designations to the Park, Recreational and Other Open Space lands on the properties. The Isolated Natural Resource Area and the wetland land use designations on the properties will remain unchanged.

2. To update Appendix 10-3 of the Village of Pleasant Prairie Wisconsin, 2035 Comprehensive Plan to reflect the above noted changes to the 2035 Land use Plan Map 9.9.

Adopted by the Village of Pleasant Prairie on February 4, 2019.

Ordinance No. 19-13 Δ

An ordinance to amend the Village 2035 Land Use Plan Map 9.9 to change Lots 1 and 3 of CSM 2893 generally located east of 9201 Wilmot Road and further identified as a part of Tax Parcel Number 91-4-122-084-0104:

1. The field delineated wetlands as shown and legally described on Lots 1 and 3 of CSM 2893 are hereby placed within the Park, Recreational and Other Open Space lands with a field verified wetland land use designation on the Village 2035 Land Use Plan Map 9.9.

2. Appendix 10-3 of the Village of Pleasant Prairie Wisconsin, 2035 Comprehensive Plan is being amended and updated to reflect the above noted changes to the 2035 Land Use Plan Map 9.9.

Adopted by the Village of Pleasant Prairie on June 17, 2019.

Ordinance No. 19-17 Δ

An ordinance to amend the 2035 Land Use Plan Map 9.9 to show the wetlands located on the vacant property located on the vacant property identified as Tax parcel Number 91-4-122-072-0108, as shown and legally described on Exhibit 1, within the Park, Recreational and Other Open Space lands

with a field verified wetland land use designation and the remainder of the land to remain within the Commercial land use designation with the Freeway Oriented Service center designation being removed.

To update Appendix 10-3 of the Village of Pleasant Prairie Wisconsin, 2035 Comprehensive Plan to reflect the above noted changes to the 2035 Land Use Plan Map 9.9.

Adopted by the Village of Pleasant Prairie on July 1, 2019.

Ordinance No. 19-30
An ordinance to amend the 2035 Land Use Plan Map 9.9 to correct the 10-year floodplain land use designations pursuant to the FEMA approved floodplain boundary adjustment (Letter of Map Revision (LOMR) Case No. 18-05-1772P as effective August 9, 2019) associated with the recently completed Uline headquarters office building (H2) located at 12100 Uline Place as shown on Exhibits 1 and 2; and

To update Appendix 10-3 of the Village of Pleasant Prairie Wisconsin, 2035 Comprehensive Plan to reflect the above noted changes to the 2035 Land Use Plan Map 9.9.

Adopted by the Village of Pleasant Prairie on September 16, 2019.

Village of Paddock Lake

None.

Village of Salem Lakes

None.

Village of Somers

Ordinance No. ? Δ (Fab Five Farmers LLC)
An ordinance to amend the land use plan map for the Village of Somers (Map 80) as adopted in the Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035 to change the land use category from "Commercial", and "Primary Environmental Corridor" to "High-Density Residential", "Commercial" and "Primary Environmental Corridor" on tax parcel 82-4-222-104-0342, 82-4-222-104-0330 & 82-4-222-104-0201 in the Village of Somers. Adopted by the Village of Somers on April 23, 2019.

Ordinance No. ? Δ (Carthage View LLC)
An ordinance to amend the land use plan map for the Village of Somers (Map 80) as adopted in the Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035 to change the land use category from "Medium-Density Residential", "High-Density Residential" and "Primary Environmental Corridor" to "High-Density Residential" and "Primary Environmental Corridor" on tax parcel 83-4-223-192-0580 & 83-4-223-192-0590 in the Village of Somers. Adopted by the Village of Somers on November 26, 2019.

Town of Wheatland

None.

Kenosha County

Ordinance No. 2019-18 Δ (Badtke Holdings LLC)
An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Farmland Protection, Rural-Density Residential, Secondary Environmental Corridor and Non-Farmed Wetland to Farmland Protection, Rural-Density Residential, Suburban-Density Residential, Secondary Environmental Corridor and Non-Farmed Wetland on tax parcel 45-4-221-111-0107 & 45-4-221-111-0102 in the Town of Paris. Adopted by Kenosha County on February 20, 2019.

Ordinance No. 2019-21 Δ (Wilks Trust)
An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Farmland Protection & SEC to Suburban-Density Residential, Farmland Protection & SEC on tax parcel 45-4-221-352-0303 in the Town of Paris. Adopted by Kenosha County on February 20, 2019.

Ordinance No. 2019-23 Δ (Daniels)
An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from General Agricultural & Open Land to General Agricultural & Open Land and Rural-Density Residential on tax parcel 30-4-220-294-0400 in the Town of Brighton. Adopted by Kenosha County on February 20, 2019.

Ordinance No. 2019-9 Δ (Gerou)
An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Farmland Protection and SEC to Farmland Protection, SEC and Rural-Density Residential on tax parcel 30-4-220-252-0300 in the Town of Wheatland. Adopted by Kenosha County on October 16, 2019.

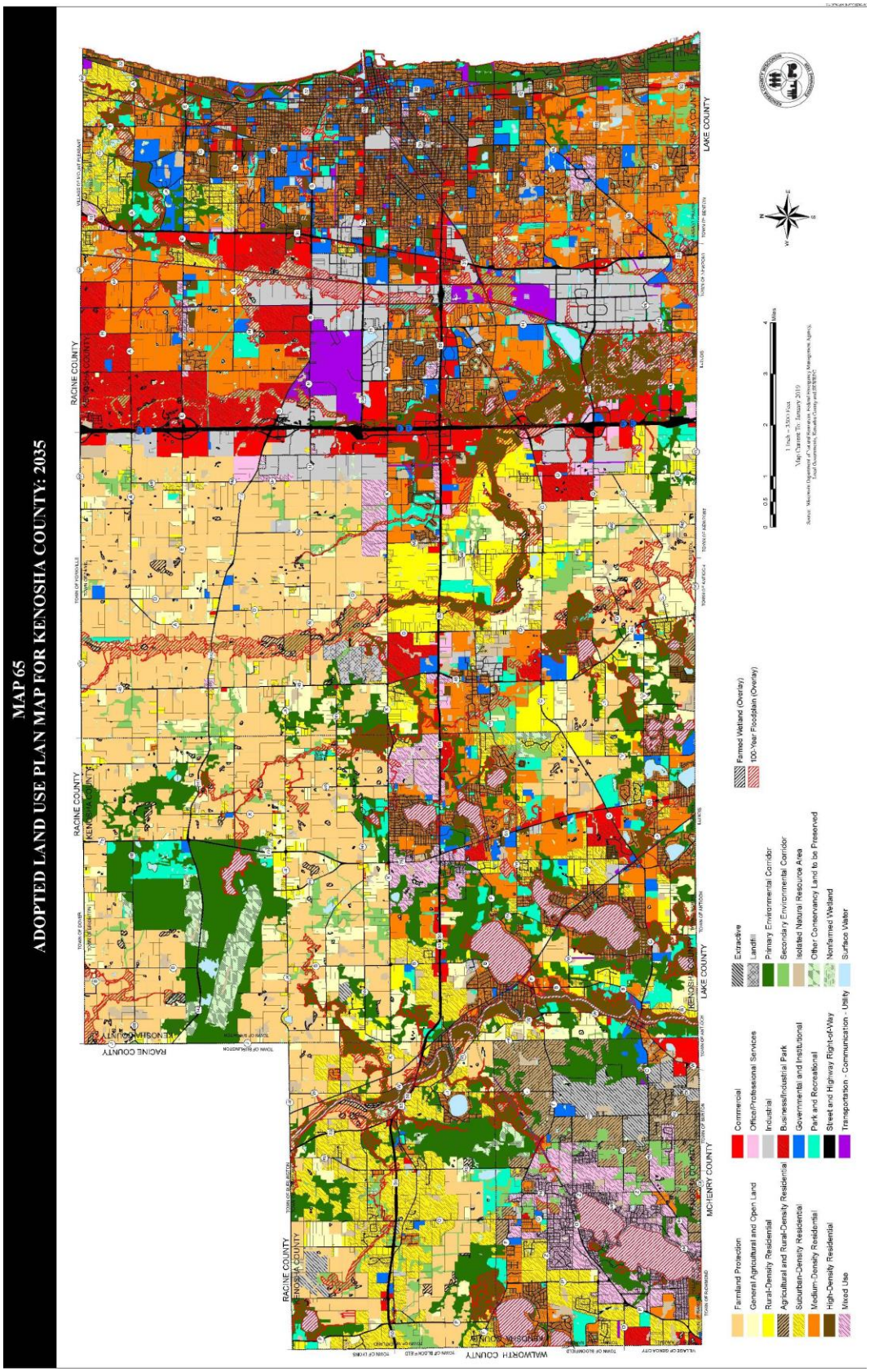
Ordinance No. 2019-4 Δ (Ford)
An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Farmland Protection and SEC to Farmland Protection, SEC and Rural-Density Residential on tax parcel 45-4-221-333-0400 in the Town of Paris. Adopted by Kenosha County on August 21, 2019.

Ordinance No. 2019-29 Δ (Drissel)
An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Farmland Protection and Isolated Natural Resource Area to Rural-Density Residential, General Agricultural & Open Land and Isolated Natural Resource Area on tax parcel 45-4-221-061-0150 in the Town of Paris. Adopted by Kenosha County on April 17, 2019.

Ordinance No. 2019-31 Δ (Muhlenbeck)
An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Farmland Protection to General Agricultural & Open Land and Suburban-Density Residential on tax parcel 45-4-221-333-0201 in the

Town of Paris. Adopted by Kenosha County on April 17, 2019.

Ordinance No. 2019-29 Δ (Daniels Living Trust)
An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Farmland Protection and SEC to Farmland Protection, Rural-Density Residential and SEC on tax parcel 30-4-220-231-0100 in the Town of Brighton. Adopted by Kenosha County on March 26, 2019.


MAP 65
ADOPTED LAND USE PLAN MAP FOR KENOSHA COUNTY: 2035
RACINE COUNTY
LAKE COUNTY
MCHENRY COUNTY
WALWORTH COUNTY
Farmland Protection
General Agricultural and Open Land
Rural-Density Residential
Agricultural and Rural-Density Residential
Suburban-Density Residential
Medium-Density Residential
High-Density Residential
Mixed Use
Commercial
Office/Professional Services
Industrial
Business/Industrial Park
Governmental and Institutional
Park and Recreational
Street and Highway Right-of-Way
Transportation - Communication - Utility
Extractive
Landfill
Primary Environmental Corridor
Secondary Environmental Corridor
Isolated Natural Resource Area
Other Conservancy Land to be Preserved
Nonfarmed Wetland
Surface Water
Farmed Wetland (Overlay)
100-Year Floodplain (Overlay)

RECOMMENDED PROGRAMS & PRIORITIES

Part 7 of Chapter XV – Implementation Element, included a compilation of programs from each of the plan elements to implement the recommendations set forth in the plan. These programs were to be considered as having the highest priority in implementing the plan and were not listed in priority order.

The following are those recommended high-priority programs as included in the Implementation Element and how they have been addressed by Kenosha County staff during the period of January 1, 2019 – December 31, 2019. The recommended programs have been categorized as completed, continuous, in-progress, not addressed, or discontinued (see table below).

Completed ✓	Continuous ∞	In-Progress ~	Not Addressed ≠	Discontinued Ø
Programs that have been addressed and completed	Programs that are on-going throughout the plan year 2035	Programs that have been addressed but are not yet complete	Programs that have not yet been addressed	Programs that have been discontinued

Note: The following information on recommended programs is up to date and accurate to the best of County staff's knowledge at the time of publication.

Agricultural, Natural, & Cultural Resources Element (Chapter VIII)

- **∞Program:** Continue to support the Kenosha County Planning and Development Department in its efforts to protect land and water resources, including farmland, and to implement recommendations set forth in the County Land and Water Resource Management Plan.
- **≠Program:** Study the concept of a transfer of development rights (TDR) program and/or a purchase of development rights (PDR) program for local and county government use that focuses on the protection of agricultural areas.
- **✓Program:** Update the *Kenosha County Farmland Preservation Plan* to reflect changes to the Wisconsin Farmland Preservation Program approved by the State Legislature in response to the Working Lands Initiative report. Encourage local governments to participate in developing and implementing the updated County Farmland Preservation Plan. (plan not implemented)
- **≠Program:** Designate Agricultural Enterprise Areas (AEA) containing contiguous lands devoted primarily to agricultural use as recommended in the updated County Farmland Preservation Plan. An AEA may be part of a broader strategy to protect farmland and promote agriculture and agriculturally-related development.
- **ØProgram:** Encourage the implementation of the Purchase of Agricultural Conservation Easements (PACE) program, which provides State funding for the purchase of such easements from willing landowners in order to preserve agricultural capacity and conserve unique agricultural resources.
- **ØProgram:** Update the Kenosha County zoning ordinance to meet or exceed farmland preservation standards in accordance with Section 71.613 and Chapter 91 of the *Statutes*, in order to maintain a

farmer's eligibility for State income tax credits and to implement the County Farmland Preservation Plan.

- ∞**Program:** Continue to encourage intergovernmental cooperation to protect farmland, including the use of boundary agreements.
- Ø**Program:** Work with KABA (Kenosha Area Business Alliance) to develop programs to promote an agricultural economic cluster of farming operations and appropriate agri-businesses on lands designated for agricultural use on the County Land Use Plan Map (Map 65 in Chapter IX).
- ∞**Program:** Continue to protect lowland portions of environmental corridors and other lowland areas, including wetlands, through enforcement of C-1 district regulations set forth in the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance.
- ∞**Program:** Continue to protect upland portions of environmental corridors and other upland areas through enforcement of C-2 district regulations set forth in the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance.
- ∞**Program:** Continue to work with the Seno Kenosha/Racine Land Trust and other NCOs to protect primary environmental corridors, natural areas, and critical species habitat sites through fee simple acquisitions and conservation easements.
- ∞**Program:** Work to protect environmental corridors and natural areas through County and local plat review processes.
- ≠**Program:** Consider amending the Rural Cluster Overlay District in the County zoning ordinance to require stewardship plans for the management of common open space in conservation subdivisions.
- ∞**Program:** Support and, where applicable, implement sanitary sewer and stormwater management standards recommended in the regional water quality management plan update and subsequent amendments.
- ∞**Program:** Incorporate the updated floodplain mapping from the Kenosha County floodplain map modernization project into the County zoning maps following approval of the maps by the DNR and FEMA.
- ∞**Program:** Continue to administer and enforce floodplain and shoreland regulations included in the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance.
- ∞**Program:** Continue to implement County ordinance requirements related to land suitability to avoid inappropriate development on severe structural or severe wet soils.
- ∞**Program:** Maintain, update, and implement recommendations set forth in the Kenosha County Hazard Mitigation.
- ∞**Program:** Plan as funding becomes available, including acquisition of properties in the floodplain without "buildable" areas.
- ≠**Program:** Consider amending the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance to address Lake Michigan bluff erosion more comprehensively, and develop bluff setback requirements for new development and redevelopment projects, with assistance from the Wisconsin Coastal Management Program and Wisconsin Sea Grant. (Could be considered at the local zoning ordinance level for the City of Kenosha, Village of Somers and the Village of Pleasant Prairie. Not addressed at this time could pursue if need be.)
- ∞**Program:** Continue to cooperate with Waste Management/Pheasant Run Landfill to conduct the countywide hazardous household waste collection program, and incorporate other recycling efforts and awareness into the program.
- ∞**Program:** Continue to provide education and assistance to citizens on potential environmental

problems that may impact human health, including home health hazards such as mold, lead, and asbestos; indoor and outdoor air quality; solid and hazardous waste; and pest control.

- ≠**Program:** Work with local governments and aggregate producers to identify suitable areas with commercially viable sources of sand and gravel. Ideally, suitable areas should be located in sparsely populated areas and not have significant surface natural resources. Exceptions may be considered for innovative mining methods that have minimal impacts on surrounding residents and land uses.
- ✓**Program:** Update the County Park and Open Space Plan, including updates from the regional natural areas and critical species habitat plan, to maintain eligibility for DNR Stewardship funding.
- ∞**Program:** Continue the development, enhancement, and management of recreational trail facilities to ensure connectivity of such facilities in Kenosha County including potential water trails, as illustrated in Map 61 and potential area-wide recreational bicycle trails, as illustrated in Map 63.
- ∞**Program:** Preserve and maintain structures with significant historical value owned by the County.
- ∞**Program:** Preserve and maintain sites owned by the County that have significant archaeological value.

Land Use Element (Chapter IX)

- ∞**Program:** Kenosha County will continue to work with Towns to develop land use plans and plan amendments for inclusion in the multi-jurisdictional plan that can be implemented through County land use-related ordinances, and identify and adopt needed amendments to such ordinances.
- ∞**Program:** Kenosha County will continue to administer and enforce the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance in unincorporated areas in accordance with State and Federal requirements and the land use plan map (Map 65).
- ✓**Program:** Communities may establish urban and rural design guidelines as a Town ordinance for which compliance may be mandatory (regulatory approach by converting guidelines into ordinance regulations) or voluntary (nonregulatory approach by encouraging developers to follow a design manual). As an integral part of this comprehensive plan and in unincorporated Towns, Towns may establish Town-specific urban and rural design guidelines for residential, commercial, industrial, office, business park, village/town center, recreational, and institutional development, provided said design guidelines are first approved by Kenosha County before a design guideline ordinance is enacted by a Town.
- ∞**Program:** Encourage a full range of housing structure types and sizes, including single-family, two-family, and multi-family dwelling units, in sanitary sewer service areas to provide affordable housing options for households of all income levels, ages, and special needs projected for Kenosha County in 2035.
- ∞**Program:** Encourage the development of nursing homes, community-based residential facilities, and other types of assisted living facilities for the elderly and persons with disabilities in appropriate locations.
- ~**Program:** The County and affected local governments should cooperatively identify study areas for integrated land use and transportation plans around IH 94 interchanges and prepare plans for these areas to refine the land use development pattern set forth on Map 65.
- ~**Program:** Local governments will consider developing neighborhood plans that include a planned street network plan to provide proper guidance to developers for connectivity of collector and land

access streets between subdivisions.

- ∞**Program:** Encourage and support businesses and agribusiness that use "green" development techniques and focus on renewable, alternative, or sustainable energy resources.
- ✓**Program:** Kenosha County will work with towns to update County shoreland zoning regulations to comply with pending updates to Chapter NR 115 of the *Wisconsin Administrative Code*.
- ∞**Program:** Kenosha County and SEWRPC will continue to provide all inventory and additional planning maps produced for the multi-jurisdictional comprehensive planning process to local governments, on request, to facilitate joint land use planning.

Housing Element (Chapter X)

- ≠**Program:** Kenosha County should study the feasibility of creating a countywide housing trust fund to provide a dedicated source of revenue to support the development and preservation of affordable housing.
- ~**Program:** Identify programs and potential funding sources for new programs to assist homeowners in creating more energy-efficient homes and in making needed repairs, including improvements to meet State and Federal lead-safe standards.
- ∞**Program:** Continue cooperative efforts between the Kenosha County Health Department and local governments to enforce State public health Statutes, and County and local ordinances concerning dilapidated, unsafe, or unsanitary housing that pose a human health hazard.
- ∞**Program:** Support and consider expanding the Kenosha County Housing Authority programs, including the Housing Rehabilitation Loan Program, the Homestead Opportunity Loan Program, and the Fox River Flood Mitigation Program.
- ≠**Program:** Encourage local and county governments to incorporate Universal Design requirements into local zoning ordinances and building codes.
- ∞**Program:** Continue to support and expand Kenosha County Division of Aging[1] services and programs, which provide support services and information to elderly and physically disabled residents, and to their families.
- ∞**Program:** Continue to support nonprofit agencies and Kenosha County's Division of Aging Services "stay-at-home" services to assist elderly and disabled residents living in traditional homes. Aside from personal and home healthcare, services include adult day care, home modification, housekeeping, meal delivery, lawn care, and snow removal.
- ~**Program:** Identify causes and solutions for housing shortage as part of county-wide housing initiative.

Transportation Element (Chapter XI)

- ≠**Program:** Kenosha County, in cooperation with local governments, SEWRPC, and State agencies,

[1] *The Kenosha County Division of Aging Services, through the Aging and Disability Resource Center, provides information, programs, and services pertaining to transportation, healthcare services, elderly housing, meal programs, benefit services, financial assistance, recreation and education programs, and other services for the elderly and disabled.*

should prepare a Countywide transit plan, which would analyze and recommend fully coordinated transit improvements and connections within the County and equitable funding for transit services, in lieu of or as an interim measure until a permanent RTA is formed that would provide regional funding and management of transit services.

- ✓**Program:** Prepare and implement City, Village, and Town neighborhood plans, small area plans, and bicycle and pedestrian plans to provide a coordinated system of bicycle and pedestrian trails, collector streets, and local land access streets.
- ≠**Program:** Review the recommended transit service improvements set forth in the forthcoming Kenosha Area Transit System Development Plan 2009-2013 and subsequent updates and implement desired recommendations.
- ∞**Program:** Continue operation of transportation services for persons with disabilities and elderly residents through operation of the Care-A-Van, Volunteer Escort, Discovery Bus, and similar programs through the comprehensive plan design year 2035.
- ✓**Program:** Develop and implement a detailed bike and pedestrian trail plan for Kenosha County under the guidance of an advisory committee to be formed by Kenosha County. The plan should determine specific locations for bike and pedestrian trails and identify potential links to existing trails in Kenosha County, trails in adjacent counties, and a potential east-west trail in the County.
- ~**Program:** Consider including facilities for walking and bicycling during the review and approval of all development projects, including street and highway improvements, to provide an alternative to motor vehicle travel and to promote a healthy lifestyle.
- ∞**Program:** Continue working with SEWRPC and WisDOT to continue regional planning efforts and to develop methods to promote interconnection between all transportation modes and systems available within the County and the Region.
- ~**Program:** Work with SEWRPC, WisDOT, and local governments to comprehensively review and update the Kenosha County jurisdictional highway system plan and to implement its recommendations.
- ≠**Program:** Consider preparing and adopting a highway access management ordinance to regulate access to County highways, and coordinate with local governments to develop consistency between County highway access management regulations and local access management/driveway ordinances.
- Ø**Program:** Encourage the use of the design concept called "Complete Streets."[2]
- ∞**Program:** Continue to maintain existing County and local streets and highways, including resurfacing, reconstruction, and patching; snow clearing; sign maintenance; and mowing, trash removal, and tree trimming within highway rights-of-way.

Utilities and Community Facilities Element (Chapter XII)

- ∞**Program:** Continue the cooperative process among DNR, SEWRPC, and County and local governments for coordinated planning of land use, sewage treatment and disposal, stormwater management, and water supply facilities and services.
- ∞**Program:** Continue to develop stormwater management plans and ordinances and joint agreements

[2] *"Complete Streets" are designed and operated to enable safe access for all users, including pedestrians, bicyclists, motorists, and transit riders of all ages and abilities. See www.completestreets.org for more information.*

to provide centralized and/or shared stormwater management facilities, if cost savings and/or service level improvements would result.

- ∞**Program:** Continue to implement recommendations from the Kenosha County Hazard Mitigation Plan to help protect County residents from natural and environmental hazards.
- ≠**Program:** Consider the potential establishment of a County manure storage ordinance and a livestock siting ordinance, as authorized under Sections 92.15 and 92.16, respectively, of the *Wisconsin Statutes*.
- ≠**Program:** Study the feasibility of providing permanent household hazardous waste drop-off sites in the County.
- ✓**Program:** Work with pharmacies, medical centers, health care providers, hospice providers, and veterinarians in Kenosha County to develop a pharmaceutical collection program.
- ∞**Program:** Continue local solid waste collection and disposal services and local recycling programs.
- ∞**Program:** County and local governments should continue to work with State officials and agencies, private industry, and WE Energies to support projects that improve air quality.
- ∞**Program:** Continue to provide public health, health care, and transportation programs and services offered by Kenosha County government departments and agencies, including the Aging and Disability Resource Center, Health Department, Children and Family Services, and the Veterans Service. The programs and services provided by Kenosha County agencies and departments should be assessed during the annual comprehensive plan review process.
- ∞**Program:** Periodically assess local fire, police, and EMS services to determine if additional personnel, facilities, and equipment are needed to maintain an acceptable level of service.
- ∞**Program:** Continue to provide dispatch services through the integrated County emergency call dispatch center, which is operated by the Kenosha City/County Joint Services-Communications Center and through local dispatch services.
- ∞**Program:** Continue to prepare or initiate a Capital Improvements Program (CIP) in the County and in each local government to help identify major public projects, including land acquisition, equipment acquisition, transportation facility development and maintenance (including roadways and transit), building maintenance and development, and park projects; and funding sources to implement desired projects.
- ∞**Program:** Cities, villages, and towns will initiate contacts with surrounding communities and the County prior to constructing new facilities or establishing or expanding community services to determine if there are opportunities for joint facilities and services.
- ∞**Program:** Kenosha County will initiate contacts with local governments prior to constructing new facilities or establishing or expanding community services to determine if there are opportunities for joint facilities and services.

Economic Development Element (Chapter XIII)

- ∞**Program:** Continue administration of the Kenosha County Revolving Loan Fund (RLF) to create employment opportunities, encourage private investment, and provide a means to finance new and expanding businesses, including small businesses, in the County.
- ∞**Program:** Support the continued use of Community Development Block Grant – Economic Development (CDBG –ED) funds. The funds can be used for loans to businesses wishing to expand in

Wisconsin or relocate to Wisconsin. The County is able to retain the funds to capitalize the Kenosha County RLF once they are repaid by the businesses.

- ∞**Program:** Continue to support UW Extension's efforts to market and link Kenosha County agricultural products, including organic products, to restaurants and stores in Kenosha County and surrounding areas.
- ∞**Program:** Continue to support KABA in its efforts to develop and distribute educational materials regarding various funding and incentive opportunities available for businesses located in Kenosha County or wishing to relocate to the County, including Wisconsin Department of Commerce, WHEDA, and Federal financing programs inventoried in Part 2 of Chapter XIII and Appendix U.
- ∞**Program:** Encourage and assist KABA to continue involvement and partnership with educational and training programs such as Gateway Technical College Associate's Degree in Management.
- ∞**Program:** Encourage and assist KABA's Education Foundation in its efforts to develop education initiatives with local schools to improve the quality of education and increase the number of County residents completing post-high school education.
- ≠**Program:** Establish an outreach program to potential employees, including high school students, college students, and their parents to match desired skills.
- ~**Program:** Identify sustainable lands to be retained in long-term agricultural use in consultation with Kenosha County and local governments.
- ✓**Program:** Develop telecommunications and technology strategies for the County to ensure access to wireless voice and data communications networks for County businesses and residents, including residents who telecommute or operate a home-based business.
- ∞**Program:** Support KABA and the Milwaukee 7 in promoting Kenosha County to businesses considering expanding or relocating to Kenosha County from outside the Southeastern Wisconsin Region.
- ≠**Program:** Develop an incentive program to attract businesses that utilize sustainable and environmentally-friendly economic development concepts such as the use of renewable energy sources; building and landscape designs that reduce the use of toxic chemicals, reduce the use of impervious building materials, and utilize other "green" development measures; and provide jobs that pay wages sufficient to meet the cost of living in Kenosha County.
- ~**Program:** Continue to implement a county-wide retail development strategy.

Intergovernmental Cooperation Element (Chapter XIV)

- ∞**Program:** Provide an arrangement for continuing dialog about land use planning and regulation issues and boundary issues among local governments, and between local governments and Kenosha County. The MJAC and Kenosha County Council of Governments are existing multi-jurisdictional groups that may provide the organizational setting for such discussions.
- ∞**Program:** Continue to involve local governments in the promotion of county-wide strategic commerce marketing and use of https://lifebalancedkenosha.com/ to promote quality of life opportunities across the County.
- ∞**Program:** If requested by local governments, Kenosha County will provide technical assistance and data to assist in the development of boundary agreements, subject to staff availability.
- ≠**Program:** Consider the preparation of a multi-jurisdictional stormwater management plan, including

counties and local governments adjacent to Kenosha County within the same watershed.

- ∞**Program:** Continue working with SEWRPC to prepare new and updated elements of the regional plan, such as the regional transportation, water quality, water supply, natural areas, and telecommunications plans and the County jurisdictional highway system plan.
- ∞**Program:** Continue to involve local governments when County land use-related plans or ordinances or plans for developing or delivering County facilities or services are prepared or comprehensively updated.
- ∞**Program:** Work with school districts and/or adjacent communities in the district, on request, to assess the impact of proposed new subdivisions on district facilities. Consider inviting school district officials to County and local meetings when new development projects will be discussed, and provide copies of meeting agendas to enhance communications.

Zoning Ordinances

Consistency Between the Multi-Jurisdictional Comprehensive Plan and County Ordinances

Section 66.1001 (3) of the Statutes requires that the following ordinances be consistent with a unit of Government's comprehensive plan by January 1, 2010:

- Official mapping established or amended under Section 62.23 (6) of the Statutes.
- County or local subdivision regulations under Section 236.45 or 236.46 of the Statutes.
- County zoning ordinances enacted or amended under Section 59.69 of the Statutes.
- City or village zoning ordinances enacted or amended under Section 62.23 (7) of the Statutes.
- Town zoning ordinances enacted or amended under Section 60.61 or 60.62 of the Statutes.
- Zoning of shorelands or wetlands in shorelands under Section 59.692 (for counties), 61.351 (for villages), or 62.231 (for cities) of the Statutes.

At the time of this annual report, Kenosha County's ordinances mentioned above are consistent with the multi-jurisdictional comprehensive plan. Consideration will also be given to the following potential changes to the County zoning ordinance, which have been identified in Town land use and comprehensive plans:

- ≠**Program:** The addition of "open space" suburban cluster subdivision options in the R-2 and R-3 Districts to foster and accommodate "open space" suburban cluster subdivisions served by public sanitary sewer service and which would be located within approved sanitary sewer service areas.
- ≠**Program:** Site plan review for uses proposed in residential zoning districts.
- ✓**Program:** The addition of landscaping standards and bufferyard requirements.
- Ø**Program:** Amend the Farmland Preservation Zoning Ordinance per s. 91.34, Wis. Stats., by December 31, 2015 to be consistent with the revised FPP.
- ✓**Program:** With assistance from SEWRPC, Kenosha County adopted a new land division ordinance entitled The Kenosha County Land Division Ordinance on September 19, 2017.

UPDATED INVENTORY DATA

None.

PROPOSED PLAN AMENDMENTS

Proposed Plan Text Amendments

None.

SUMMARY

In the tenth year of implementation, Kenosha County staff has continued to work on some significant programs as recommended by the multi-jurisdictional comprehensive plan. These programs include work on a county-wide retail development strategy and the development and maintenance of a promotional website dedicated to promoting quality of life opportunities across the County.

Between January 1, 2019 and December 31, 2019 the adopted land use plan map for Kenosha County had 24 amendments. This included eight amendments within the City of Kenosha, two amendments within the Village of Bristol, 4 amendments within the Village of Pleasant Prairie, two amendments within the Village of Salem Lakes, two amendments within the Village of Somers and eight amendments within the unincorporated areas of Kenosha County (Towns of Brighton, Paris, Randall, Somers and Wheatland).

Summary of Recommended Programs and Priorities

Below is a summary of completed, continuous, in-progress, not addressed, and discontinued programs related to the *Kenosha County multi-jurisdictional comprehensive plan* conducted by Kenosha County staff during the period of January 1, 2019 – December 31, 2019.

	Completed ✓	Continuous ∞	In-Progress ~	Not Addressed ≠	Discontinued Ø
Agricultural, Natural, & Cultural Resources Element (27)	2 (7.4%)	17 (62.9%)	0 (0.0%)	5 (18.52%)	3 (11.1%)
Land Use Element (10)	2 (20.0%)	6 (60.0%)	2 (20.0%)	0 (0.0%)	0 (0.0%)
Housing Element (8)	0 (0%)	4 (50.0%)	2 (25.0%)	2 (25.0%)	0 (0.0%)
Transportation Element (10)	1 (10.0%)	3 (30.0%)	2 (20.0%)	3 (30.0%)	1 (10.0%)
Utilities and Community Facilities Element (14)	1 (7.14%)	11 (78.57%)	0 (0%)	2 (14.29%)	0 (0.0%)

Economic Development Element (12)	1 (8.3%)	7 (58.3%)	2 (16.67%)	2 (16.67%)	0 (0.0%)
Intergovernmental Cooperation Element (7)	0 (0.0%)	6 (85.7%)	0 (0.0%)	1 (14.3%)	0 (0.0%)
Zoning Changes (5)	2 (40.0%)	0 (0.0%)	0 (0.0%)	2 (40.0%)	1 (20.0%)
TOTAL: (95)	**9 (8.4%)**	**54 (57.9%)**	**8 (9.5%)**	**17 (16.8%)**	**5 (7.4%)**

All other programs recommended in the multi-jurisdictional comprehensive plan that are not included in this annual report are considered on-going programs that should continue to be carried out throughout the life of the plan.

Summary of Updated Inventory Data

None.