

Kenosha



County

Multi-Jurisdictional Comprehensive Plan Advisory Committee
Kenosha County Center, Public Hearing Room
March 5, 2024

Notice is hereby given that a meeting will be held by the Multi-Jurisdictional Comprehensive Plan Advisory Committee on **Tuesday, March 5, 2024 at 2:00p.m.** at the Kenosha County Center Public Hearing Room, 19600 75th Street, Bristol, Wisconsin on the following requests:

1. Call To Order
2. Committee Members And Staff Introductions
3. Approval Of Minutes Of The February 28, 2023 Meeting.

Documents:

[2023-02-28 - KC MJAC MINUTES.PDF](#)

4. Review And Possible Action On Draft Annual Report, "A Multi-Jurisdictional Comprehensive Plan For Kenosha County: 2035, 2023 Annual Report".

Documents:

[DRAFT 2023 CP ANNUAL REPORT 03-05-2024.PDF](#)

5. Review/Discuss Existing Procedures For Land Use Plan Amendments To The Comprehensive Plan.
6. Discussion Of 10-Year Update Expectations For Individual Communities.
7. Review And Possible Approval Of Preliminary Chapters 1 & 2 Of County Comprehensive Plan Update.

Documents:

[KENOSHA CO CPU - PRELIMINARY DRAFT - CH 1.PDF](#)
[KENOSHA CO CPU - PRELIMINARY DRAFT - CH 2.PDF](#)

8. Any Other Business Allowed By Law
9. Adjournment

Individual County Board Supervisors, City of Kenosha Council members, Town Board members and Village Trustees may attend the above meeting. It is possible that such attendance may constitute a meeting of the County Board, City Council, Town Board or Village Board or any of its committees pursuant to State ex rel. Badke v. Greendale Village Board, 173 Wis. 2d 553, 494 n.w.2d 409 (1993). This notice

does not authorize attendance of either the above committee or the Badke meeting, but is given solely to comply with the notice requirements of the open meeting law.

**Kenosha County
Multi-Jurisdictional Comprehensive Plan Advisory Committee (MJAC)
("Smart Growth")**

MEETING MINUTES

Tuesday, February 28, 2023

Present: See Attached Sign-In Sheet

Call to Order: John Holloway, Vice-Chairperson, called the meeting to order at 2:02 p.m.

Committee Members and Staff Introductions: Vice-Chairman Holloway called for introductions. Voting, non-voting representatives, and County staff then briefly introduced themselves.

Approval of Minutes: Motion was made by Sue Crane to approve the February 15, 2022 MJAC meeting minutes. The motion was seconded by Dennis Faber and passed unanimously by a voice vote of the MJAC representatives.

Review and Possible Action on Draft Annual Report, "A Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035, 2022 Annual Report": Mr. Fiebelkorn provided a brief overview of the draft annual report, which covers the period January 1, 2022 through December 31, 2022.

Mr. Fiebelkorn also stated that changes have been made to two of the listed Recommended Programs & Priorities:

1. Under the "Agriculture, Natural, & Cultural Resources Element" section, changed the status to from "Continuous" to "In-Progress" for "Maintain, update, and implement recommendations set forth in the Kenosha County Hazard Mitigation Plan."
2. Under the "Transportation Element" section, added a recommend program and priority having an "In-Progress" status and described as, "Develop and implement a plan to provide micro-transit transportation to the County's employment centers."

During discussion it was recommended two revisions be made to two of the listed Recommended Programs & Priorities:

1. Under the "Economic Development Element" section, revise following recommend program and priority from:

∞Program: Develop telecommunications and technology strategies for the County to ensure access to wireless voice and data communications networks for County businesses and residents, including residents who telecommute or operate a home-based business.

to:

∞Program: Together with input from the Kenosha County Broadband Advisory Committee, develop telecommunications and technology strategies for the County to ensure access to wireless voice and data communications networks for County businesses and residents, including residents who telecommute or operate a home-based business.

2. Under the "Economic Development Element" section, revise following recommend program and priority from:

#Program: *Develop an incentive program to attract businesses that utilize sustainable and environmentally-friendly economic development concepts such as the use of renewable energy sources; building and landscape designs that reduce the use of toxic chemicals, reduce the use of impervious building materials, and utilize other “green” development measures; and provide jobs that pay wages sufficient to meet the cost of living in Kenosha County.*

to:

~Program: *Seek opportunities to attract businesses that utilize sustainable and environmentally-friendly economic development concepts such as the use of renewable energy sources; building and landscape designs that reduce the use of toxic chemicals, reduce the use of impervious building materials, and utilize other “green” development measures; and provide jobs that pay wages sufficient to meet the cost of living in Kenosha County.*

Mr. Fiebelkorn also stated that under the Proposed Plan Amendment section language was added regarding the ongoing work between SEWRPC and Kenosha County Division of Health to create a Health element to be added to the Kenosha County Comprehensive Plan.

During discussion it was recommended that language be added to the Recommended Programs & Priorities section regarding the anticipated adoption of a chapter on health – likely with a health element getting its own section.

Jason Peters from the Village of Somers stated the two land use plan map amendments for the Village of Somers listed on the draft 2022 annual report are anticipated to have their ordinances passed by the Village Board in 2023, therefore the two amendments will be removed from the 2022 annual report and held until preparation of the 2023 annual report.

Mr. Fiebelkorn noted that with the revisions there were 17 comp plan amendments, five(5) amendments within the City of Kenosha, two (2) amendments within the Village of Bristol plus a comprehensive map change, six (6) amendments within the Village of Pleasant Prairie and four (4) amendments within the unincorporated areas of Kenosha County (Towns of Brighton, Paris, Randall, Somers and Wheatland). The Adopted Land Use Plan Map for Kenosha County: 2035 has yet to be updated before formal approval/publication of the report.

Jean Werbie-Harris made a motion to approve “A Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035, 2022 Annual Report” subject to Kenosha County Planning & Development staff revising the report per the aforementioned recommendations, completing the language for the recently submitted Village of Pleasant Prairie land use plan map amendments and updating county-wide map on page 7 prior to submittal of the report to the Kenosha County Planning, Development & Extension Education Committee. The motion was seconded by Dennis Faber and passed by a unanimous voice vote of the MJAC representatives.

Review/Discuss existing Procedures for Land Use Plan Amendments to the Comprehensive Plan: Mr. Fiebelkorn asked the committee if they had any questions regarding the procedures for land use plan amendment to the Comprehensive Plan. No discussion took place.

Discussion of Public Participation Plan: Joel Dietl from the Southeastern Wisconsin Regional Planning Commission (SEWRPC) was present to discuss participating communities’ responsibilities regarding their own individual public participation plan.

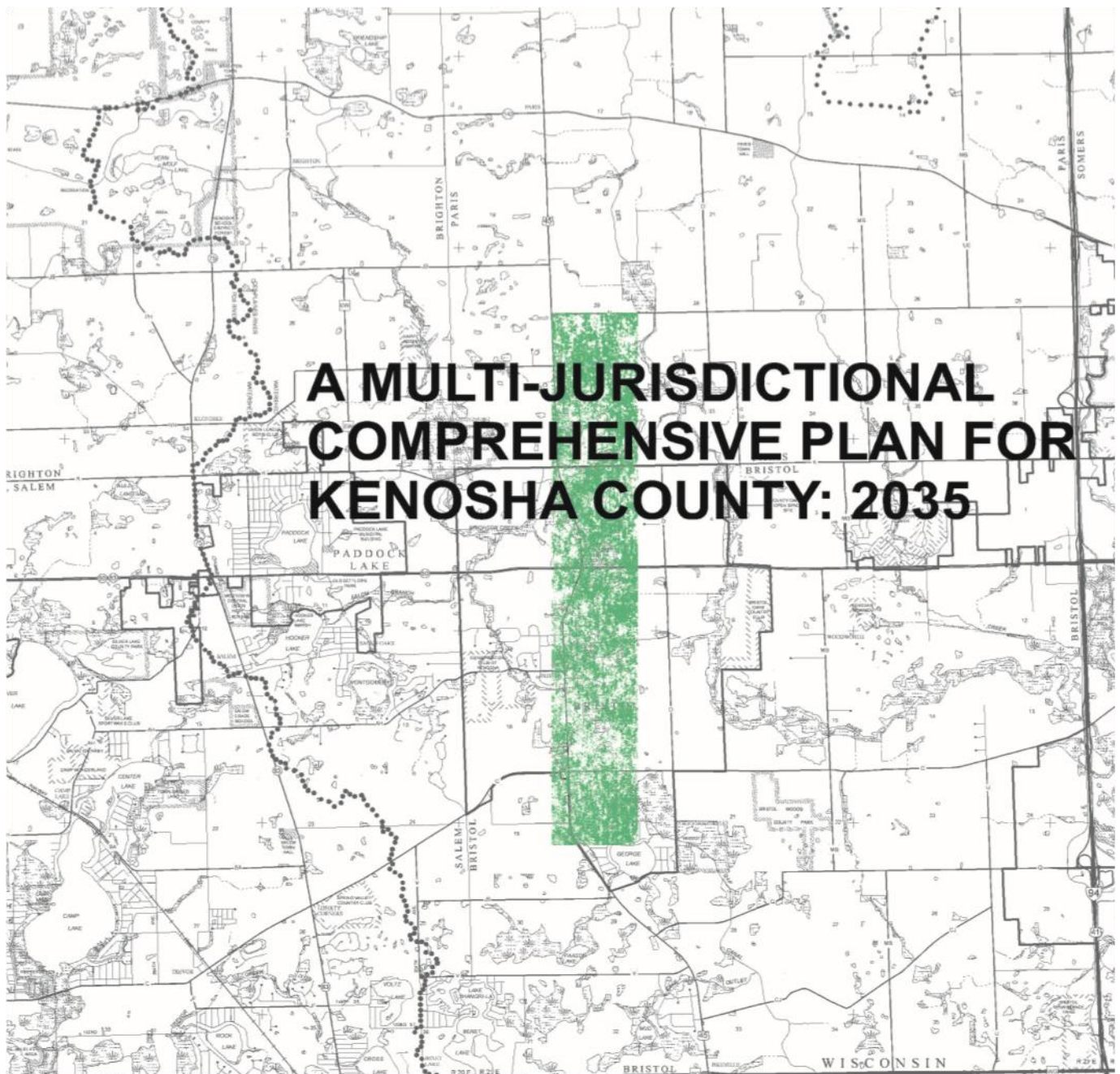
Discussion regarding the inclusion of a chapter on health: Joel Dietl from the Southeastern Wisconsin

Regional Planning Commission (SEWRPC) was present to discuss the ongoing work regarding preparation of a chapter on health.

Discussion of 10-year Update: Discussion took place regarding the 10-year update.

Any Other Business Allowed by Law: None

Adjournment: On a motion made by Randy Kerkman and seconded by Sue Crane, the meeting was adjourned.



2023

ANNUAL REPORT



PREPARED BY:

Ben Fiebelkorn, Senior Land Use Planner

Kenosha County Division of

Planning & Development

<p>Kenosha County Officials</p> <p>County Executive</p> <p>Samantha Kerkman</p> <p>County Board of Supervisors</p> <p>Gabe Nudo – Chairman Erin Decker – Vice Chairwoman William Grady Terry Rose Jeffrey Gentz Laura Belsky Brian Thomas Edward Kubicki Daniel Gaschke Zack Rodriguez John J. O'Day Andy Berg Zach Stock John Franco Tim Stocker Dave Geersten Amanda Nedweski Monica Yuhas Jeff Wambolt Brian Bashaw John Poole Mark Nordigan Aaron Karow</p>	<p>Multi-Jurisdictional Comprehensive Planning Advisory Committee</p> <p>Voting Members</p> <p>Aaron Karow..... Planning, Development & Extension Education Committee Chairperson</p> <p>John Holloway..... Town of Paris Vice-Chairperson</p> <p>Tim Casey..... City of Kenosha Mike Farrell..... Village of Bristol Jean Werbie-Harris..... Village of Pleasant Prairie Dennis Faber.... Village of Salem Lakes George Stoner..... Village of Somers Sue Crane..... Town of Brighton Mark Molinaro..... Town of Somers Brett Butler..... Town of Wheatland</p> <p>Non-Voting Members</p> <p>Nicole Ryf..... Kenosha Area Business Alliance (KABA) Nelson Ogbuagu..... Kenosha Area Transit Mark Edquist..... Farming Community Representative Pat Finnemore..... Kenosha Unified School District Colleen Fisch..... Kenosha-Racine Land Trust Tim Popanda..... Village of Paddock Lake Sandie Hansen..... Citizen Representative Paula Soderman..... Town of Randall John Gendron..... Westosha Central High School District Lena Schlater..... Realty Industry Representative Clement Abongwa..... Kenosha County Department of Public Works Nancy Washburn..... Building Industry Representative Aaron Karow..... Village of Twin Lakes</p> <p>Alternate Advisory Committee Voting Members: Rich Schroeder, City of Kenosha; Randy Kerkman, Village of Bristol; Peggy Herrick, Village of Pleasant Prairie; Brad Zautcke, Village of Salem Lakes; Jason Peters, Village of Somers; Dave Devito, Town of Brighton; Ron Buttke, Town of Paris; Jason Peters, Town of Somers; Donna Deuster, Town of Wheatland.</p>
<p>Planning, Development & Extension Education Committee Members</p> <p>Aaron Karow - Chairperson Daniel Gaschke - Vice-Chairperson Ed Kubicki John Franco Brian Bashaw</p>	<p>Staff Support</p> <p>Kenosha County</p> <p>Andy Buehler..... Director, Division of Planning & Development Ben Fiebelkorn..... Senior Land Use Planner Mark Jenks..... County Conservationist</p>

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INTRODUCTION

Per Part 8 of Chapter XV – Implementation Element of the multi-jurisdictional comprehensive plan (*A Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035*), the Kenosha County Division of Planning and Development has prepared this draft annual report on plan implementation for review by local governments and County officials. This draft annual report includes a list of map amendments made to the plan during the year; major changes to County or local ordinances made to implement the plan (such as the adoption of new zoning districts); a list of new or updated plans related to the multi-jurisdictional comprehensive plan (such as farmland protection or park and open space plans); a list of updated inventory information available from the County or Southeastern Wisconsin Regional Planning Commission (SEWRPC); proposed plan text amendments; and other information identified by local or County officials.

The following is an inventory of work products and other activities related to the *multi-jurisdictional comprehensive plan* conducted by Kenosha County Division of Planning & Development during the period of January 1, 2022 – December 31, 2022.

Use of the Plan to Guide County Activities

The multi-jurisdictional comprehensive plan (*A Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035*) served as a guide in the creation and implementation of several County activities. Below is a summary of select key programs implemented from the multi-jurisdictional comprehensive plan.

None.

LAND USE PLAN MAP AMENDMENTS: 2023

The following is a list of land use plan map amendments that have been made to the multi-jurisdictional comprehensive plan during the period of January 1, 2023 – December 31, 2023.

Δ Notes that an amendment to the Adopted Land Use Plan Map for Kenosha County: 2035 (Map 65) was required. Comparisons of plan categories between the local plan maps and the County map are shown in Appendix S of the multi-jurisdictional comprehensive plan.

City of Kenosha

None.

Village of Bristol

Ordinance No. 2023-4 *Δ (Montes)*

An ordinance amending the comprehensive plan for the Village of Bristol. The Amendment changes the land use designation from “R-2 and R-3” to “R-1” on tax key parcel numbers 37-4-121-202-0244 in the Village of Bristol. Adopted by the Village of Bristol on January 23, 2023.

Ordinance No. 2023-7 (Aldana)

An ordinance amending the comprehensive plan for the Village of Bristol. The Amendment changes the land use designation from “A-2” to “A-3” on tax key parcel numbers 37-4-121-341-0310 in the Village of Bristol. Adopted by the Village of Bristol on May 22, 2023.

Village of Pleasant Prairie

None.

Village of Paddock Lake

None.

Village of Salem Lakes

None.

Village of Somers

Ordinance No. 2023-007 Δ (Mosconi)

An ordinance to amend the land use plan map for the Village of Somers (Map 80) as adopted in the Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035 to change the land use category from Commercial to Business/Industrial Park on tax parcels 82-4-221-131-0203, 82-4-221-131-0210 and 82-4-221-131-0301 in the Village of Somers. Adopted by the Village of Somers on March 8, 2023.

Ordinance No. 2023-001 Δ (Carthage College)

An ordinance to amend the land use plan map for the Village of Somers (Map 80) as adopted in the Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035 to change the land use category from Medium-Density Residential to Governmental and Institutional on tax parcel 83-4-223-184-0685, - 0690, -0695, - 0700, -0705 & -0710 in the Village of Somers. Adopted by the Village of Somers on January 11, 2023.

Town of Wheatland

None.

Kenosha County

Ordinance No. 2023-9 Δ (Daniels)

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Farmland Protection & SEC to General Agricultural & Open Land, Rural-Density Residential & SEC on tax parcel 30-4-220-261-0101 in the Town of Brighton. Adopted by Kenosha County on January 4, 2023.

Ordinance No. 2023-11 Δ (Roth)

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Farmland Protection & Non-Farmed Wetland to General Agricultural & Open Land, Rural-Density Residential and Non-Farmed

Wetland on tax parcel 30-4-220-052-0125 in the Town of Brighton. Adopted by Kenosha County on January 4, 2023.

Ordinance No. 2023-17 Δ (Jaeger)

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Farmland Protection, INRA & Non-Farmed Wetland to Farmland Protection, Rural-Density Residential, INRA and Non-Farmed Wetland on tax parcel 45-4-221-032-0101 in the Town of Paris. Adopted by Kenosha County on January 4, 2023.

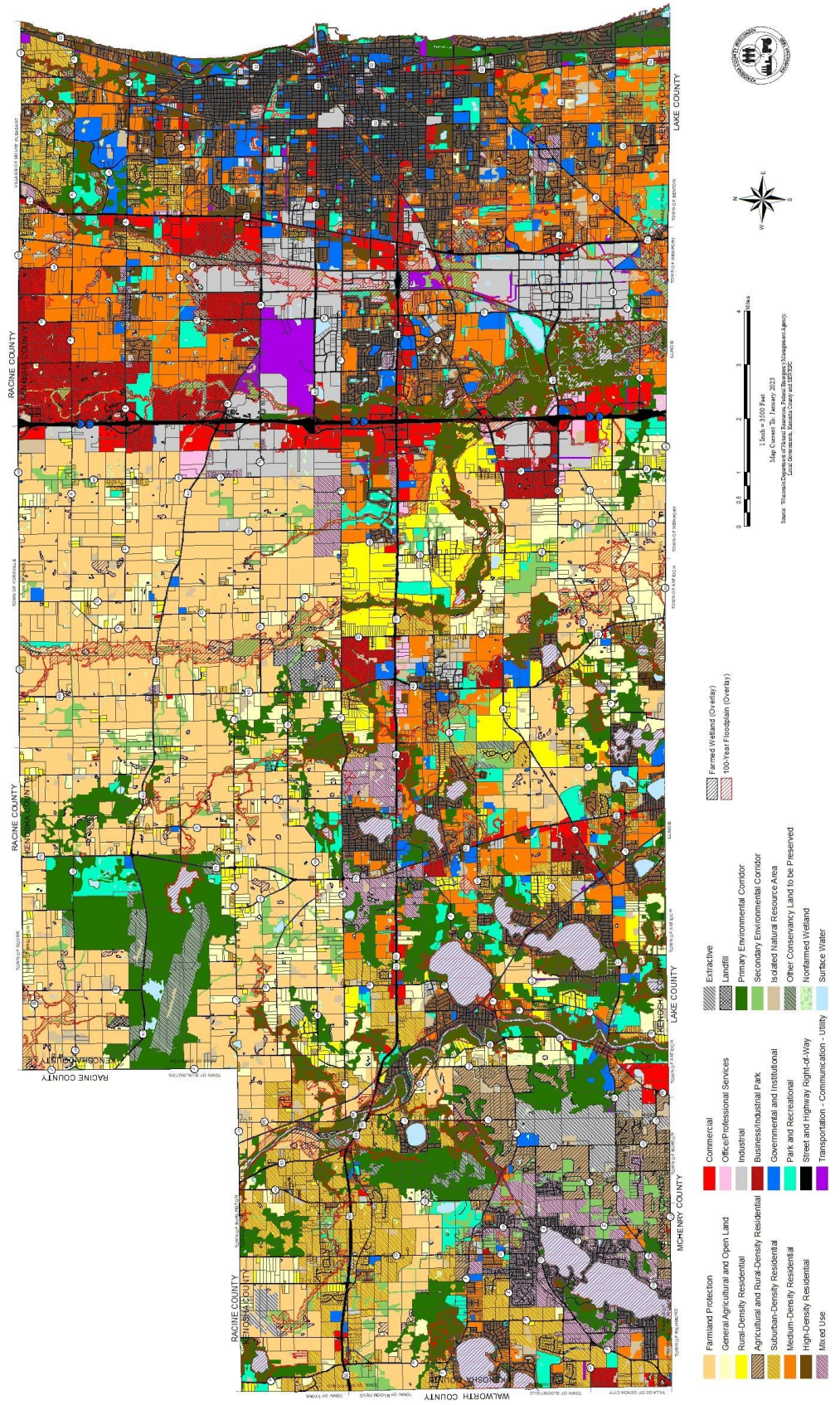
Ordinance No. 2023-1 Δ (Spoerlein)

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Farmland Protection to Farmland Protection and Rural-Density Residential on tax parcel 30-4-220-124-0120 in the Town of Brighton. Adopted by Kenosha County on May 16, 2023.

Ordinance No. 2023-7 Δ (Henderson)

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Agricultural and Rural-Density Residential to Agricultural and Rural-Density Residential and Suburban-Density Residential on tax parcel 60-4-119-132-0100 in the Town of Randall. Adopted by Kenosha County on September 19, 2023.

MAP 65
ADOPTED LAND USE PLAN MAP FOR KENOSHA COUNTY: 2035



RECOMMENDED PROGRAMS & PRIORITIES

Part 7 of Chapter XV – Implementation Element, included a compilation of programs from each of the plan elements to implement the recommendations set forth in the plan. These programs were to be considered as having the highest priority in implementing the plan and were not listed in priority order.

The following are those recommended high-priority programs as included in the Implementation Element and how they have been addressed by Kenosha County staff during the period of January 1, 2023 – December 31, 2023. The recommended programs have been categorized as completed, continuous, in-progress, not addressed, or discontinued (see table below).

Completed ✓	Continuous ∞	In-Progress ~	Not Addressed ≠	Discontinued Ø
Programs that have been addressed and completed	Programs that are on-going throughout the plan year 2035	Programs that have been addressed but are not yet complete	Programs that have not yet been addressed	Programs that have been discontinued

Note: The following information on recommended programs is up to date and accurate to the best of County staff's knowledge at the time of publication.

Agricultural, Natural, & Cultural Resources Element (Chapter VIII)

- **∞Program:** Continue to support the Kenosha County Division of Planning and Development in its efforts to protect land and water resources, including farmland, and to implement recommendations set forth in the County Land and Water Resource Management Plan.
- **≠Program:** Study the concept of a transfer of development rights (TDR) program and/or a purchase of development rights (PDR) program for local and county government use that focuses on the protection of agricultural areas.
- **✓Program:** Update the *Kenosha County Farmland Preservation Plan* to reflect changes to the Wisconsin Farmland Preservation Program approved by the State Legislature in response to the Working Lands Initiative report. Encourage local governments to participate in developing and implementing the updated County Farmland Preservation Plan. (plan not implemented)
- **≠Program:** Designate Agricultural Enterprise Areas (AEA) containing contiguous lands devoted primarily to agricultural use as recommended in the updated County Farmland Preservation Plan. An AEA may be part of a broader strategy to protect farmland and promote agriculture and agriculturally-related development.
- **ØProgram:** Encourage the implementation of the Purchase of Agricultural Conservation Easements (PACE) program, which provides State funding for the purchase of such easements from willing landowners in order to preserve agricultural capacity and conserve unique agricultural resources.
- **ØProgram:** Update the Kenosha County zoning ordinance to meet or exceed farmland preservation standards in accordance with Section 71.613 and Chapter 91 of the *Statutes*, in order to maintain a farmer's eligibility for State income tax credits and to implement the County Farmland Preservation Plan.

- **∞Program:** Continue to encourage intergovernmental cooperation to protect farmland, including the use of boundary agreements.
- **~Program:** Work with KABA (Kenosha Area Business Alliance) to develop programs to promote an agricultural economic cluster of farming operations and appropriate agri-businesses on lands designated for agricultural use on the County Land Use Plan Map (Map 65 in Chapter IX).
- **∞Program:** Continue to protect lowland portions of environmental corridors and other lowland areas, including wetlands, through enforcement of C-1 district regulations set forth in the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance.
- **∞Program:** Continue to protect upland portions of environmental corridors and other upland areas through enforcement of C-2 district regulations set forth in the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance.
- **∞Program:** Continue to work with the Seno Kenosha/Racine Land Trust and other non-profit conservation organization (NCOs) to protect primary environmental corridors, natural areas, and critical species habitat sites through fee simple acquisitions and conservation easements.
- **∞Program:** Work to protect environmental corridors and natural areas through County and local plat review processes.
- **≠Program:** Consider amending the Rural Cluster Overlay District in the County zoning ordinance to require stewardship plans for the management of common open space in conservation subdivisions.
- **∞Program:** Support and, where applicable, implement sanitary sewer and stormwater management standards recommended in the regional water quality management plan update and subsequent amendments.
- **∞Program:** Incorporate the updated floodplain mapping from the Kenosha County floodplain map modernization project into the County zoning maps following approval of the maps by the DNR and FEMA.
- **∞Program:** Continue to administer and enforce floodplain and shoreland regulations included in the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance.
- **∞Program:** Continue to implement County ordinance requirements related to land suitability to avoid inappropriate development on severe structural or severe wet soils.
- **∞Program:** Maintain, update, and implement recommendations set forth in the Kenosha County Hazard Mitigation Plan.
- **∞Program:** Plan as funding becomes available, including acquisition of properties in the floodplain without “buildable” areas.
- **≠Program:** Consider amending local zoning ordinances to address Lake Michigan bluff erosion more comprehensively and develop bluff setback requirements for new development and redevelopment projects, with assistance from the Wisconsin Coastal Management Program and Wisconsin Sea Grant.
- **∞Program:** Continue to cooperate with Waste Management/Pheasant Run Landfill to conduct the countywide hazardous household waste collection program and incorporate other recycling efforts and awareness into the program.
- **∞Program:** Continue to provide education and assistance to citizens on potential environmental problems that may impact human health, including home health hazards such as mold, lead, and asbestos; indoor and outdoor air quality; solid and hazardous waste; and pest control.
- **≠Program:** Work with local governments and aggregate producers to identify suitable areas with commercially viable sources of sand and gravel. Ideally, suitable areas should be located in sparsely

populated areas and not have significant surface natural resources. Exceptions may be considered for innovative mining methods that have minimal impacts on surrounding residents and land uses.

- **~Program:** Update the County Park and Open Space Plan, including updates from the regional natural areas and critical species habitat plan, to maintain eligibility for DNR Stewardship funding.
- **∞Program:** Continue the development, enhancement, and management of recreational trail facilities to ensure connectivity of such facilities in Kenosha County including potential water trails, as illustrated in Map 61 and potential area-wide recreational bicycle trails, as illustrated in Map 63.
- **∞Program:** Preserve and maintain structures with significant historical value owned by the County.
- **∞Program:** Preserve and maintain sites owned by the County that have significant archaeological value.

Land Use Element (Chapter IX)

- **∞Program:** Kenosha County will continue to work with Towns to develop land use plans and plan amendments for inclusion in the multi-jurisdictional plan that can be implemented through County land use-related ordinances and identify and adopt needed amendments to such ordinances.
- **∞Program:** Kenosha County will continue to administer and enforce the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance in unincorporated areas in accordance with State and Federal requirements and the land use plan map (Map 65).
- **✓Program:** Communities may establish urban and rural design guidelines as a Town ordinance for which compliance may be mandatory (regulatory approach by converting guidelines into ordinance regulations) or voluntary (nonregulatory approach by encouraging developers to follow a design manual). As an integral part of this comprehensive plan and in unincorporated Towns, Towns may establish Town-specific urban and rural design guidelines for residential, commercial, industrial, office, business park, village/town center, recreational, and institutional development, provided said design guidelines are first approved by Kenosha County before a design guideline ordinance is enacted by a Town.
- **~Program:** Encourage a full range of housing structure types and sizes, including single-family, two-family, and multi-family dwelling units, in sanitary sewer service areas to provide affordable housing options for households of all income levels, ages, and special needs projected for Kenosha County in 2035.
- **∞Program:** Encourage the development of nursing homes, community-based residential facilities, and other types of assisted living facilities for the elderly and persons with disabilities in appropriate locations.
- **~Program:** The County and affected local governments should cooperatively identify study areas for integrated land use and transportation plans around IH 94 interchanges and prepare plans for these areas to refine the land use development pattern set forth on Map 65.
- **~Program:** Local governments will consider developing neighborhood plans that include a planned street network plan to provide proper guidance to developers for connectivity of collector and land access streets between subdivisions.
- **∞Program:** Encourage and support businesses and agribusiness that use “green” development techniques and focus on renewable, alternative, or sustainable energy resources.
- **✓Program:** Kenosha County will work with towns to update County shoreland zoning regulations to

comply with pending updates to Chapter NR 115 of the *Wisconsin Administrative Code*.

- **∞Program:** Kenosha County and SEWRPC will continue to provide all inventory and additional planning maps produced for the multi-jurisdictional comprehensive planning process to local governments, on request, to facilitate joint land use planning.

Housing Element (Chapter X)

- **≠Program:** Kenosha County should study the feasibility of creating a countywide housing trust fund to provide a dedicated source of revenue to support the development and preservation of affordable housing.
- **~Program:** Identify programs and potential funding sources for new programs to assist homeowners in creating more energy-efficient homes and in making needed repairs, including improvements to meet State and Federal lead-safe standards.
- **∞Program:** Continue cooperative efforts between the Kenosha County Division of Health and local governments to enforce State public health Statutes, and County and local ordinances concerning dilapidated, unsafe, or unsanitary housing that pose a human health hazard.
- **∞Program:** Support and consider expanding the Kenosha County Housing Authority programs, including the Housing Rehabilitation Loan Program, the Homestead Opportunity Loan Program, and the Fox River Flood Mitigation Program.
- **≠Program:** Encourage local and county governments to incorporate Universal Design requirements into local zoning ordinances and building codes.
- **∞Program:** Continue to support and expand Kenosha County Division of Aging & Disability Services¹ and programs, which provide support services and information to elderly and physically disabled residents, and to their families.
- **∞Program:** Continue to support nonprofit agencies and Kenosha County's Division of Aging & Disability Services "stay-at-home" services to assist elderly and disabled residents living in traditional homes. Aside from personal and home healthcare, services include adult day care, home modification, housekeeping, meal delivery, lawn care, and snow removal.
- **~Program:** Identify causes and solutions for housing shortage as part of county-wide housing initiative.

Transportation Element (Chapter XI)

- **≠Program:** Kenosha County, in cooperation with local governments, SEWRPC, and State agencies, should prepare a Countywide transit plan, which would analyze and recommend fully coordinated transit improvements and connections within the County and equitable funding for transit services, in lieu of or as an interim measure until a permanent RTA is formed that would provide regional funding and management of transit services.

¹ The Kenosha County Division of Aging Services, through the Aging and Disability Resource Center, provides information, programs, and services pertaining to transportation, healthcare services, elderly housing, meal programs, benefit services, financial assistance, recreation and education programs, and other services for the elderly and disabled.

- **✓Program:** Prepare and implement City, Village, and Town neighborhood plans, small area plans, and bicycle and pedestrian plans to provide a coordinated system of bicycle and pedestrian trails, collector streets, and local land access streets.
- **≠Program:** Review the recommended transit service improvements set forth in the forthcoming Kenosha Area Transit System Development Plan 2009-2013 and subsequent updates and implement desired recommendations.
- **✓Program:** Update the Public Transit-Human Services Coordination Plan for Kenosha County originally completed in 2016. This plan is intended to provide a framework to assist community leaders, human services agencies, and public transit agencies to improve transportation services in each county and between counties.
- **∞Program:** Continue operation of transportation services for persons with disabilities and elderly residents through operation of the Care-A-Van, Volunteer Escort, Discovery Bus, and similar programs through the comprehensive plan design year 2035.
- **✓Program:** Develop and implement a detailed bike and pedestrian trail plan for Kenosha County under the guidance of an advisory committee to be formed by Kenosha County. The plan should determine specific locations for bike and pedestrian trails and identify potential links to existing trails in Kenosha County, trails in adjacent counties, and a potential east-west trail in the County.
- **∞Program:** Consider including facilities for walking and bicycling during the review and approval of all development projects, including street and highway improvements, to provide an alternative to motor vehicle travel and to promote a healthy lifestyle.
- **∞Program:** Continue working with SEWRPC and WisDOT to continue regional planning efforts and to develop methods to promote interconnection between all transportation modes and systems available within the County and the Region.
- **∞Program:** Work with SEWRPC, WisDOT, and local governments to comprehensively review and update the Kenosha County jurisdictional highway system plan and to implement its recommendations.
- **~Program:** Consider preparing and adopting a highway access management ordinance to regulate access to County highways, and coordinate with local governments to develop consistency between County highway access management regulations and local access management/driveway ordinances.
- **ØProgram:** Encourage the use of the design concept called “Complete Streets.”²
- **∞Program:** Continue to maintain existing County and local streets and highways, including resurfacing, reconstruction, and patching; snow clearing; sign maintenance; and mowing, trash removal, and tree trimming within highway rights-of-way.
- **~Program:** Develop and implement a plan to provide micro-transit transportation to the County’s employment centers.
- **~Program:** Highway safety comment from Andy.
- **~Program:** Pursue the implementation of a bike-share program.

Utilities and Community Facilities Element (Chapter XII)

- **∞Program:** Continue the cooperative process among DNR, SEWRPC, and County and local

² “Complete Streets” are designed and operated to enable safe access for all users, including pedestrians, bicyclists, motorists, and transit riders of all ages and abilities. See www.completestreets.org for more information.

governments for coordinated planning of land use, sewage treatment and disposal, stormwater management, and water supply facilities and services.

- ∞**Program:** Continue to develop stormwater management plans and ordinances and joint agreements to provide centralized and/or shared stormwater management facilities, if cost savings and/or service level improvements would result.
- ~~∞**Program:** Continue to implement recommendations from the Kenosha County Hazard Mitigation Plan to help protect County residents from natural and environmental hazards.~~
- ≠**Program:** Consider the potential establishment of a County manure storage ordinance and a livestock siting ordinance, as authorized under Sections 92.15 and 92.16, respectively, of the *Wisconsin Statutes*.
- ≠**Program:** Study the feasibility of providing permanent household hazardous waste drop-off sites in the County.
- ✓**Program:** Work with pharmacies, medical centers, health care providers, hospice providers, and veterinarians in Kenosha County to develop a pharmaceutical collection program.
- ∞**Program:** Continue local solid waste collection and disposal services and local recycling programs.
- ∞**Program:** County and local governments should continue to work with State officials and agencies, private industry, and WE Energies to support projects that improve air quality.
- ∞**Program:** Continue to provide public health, health care, and transportation programs and services offered by Kenosha County government departments and agencies, including the Aging and Disability Resource Center, Health Division, Children and Family Services, and the Veterans Service. The programs and services provided by Kenosha County agencies and departments should be assessed during the annual comprehensive plan review process.
- ∞**Program:** Periodically assess local fire, police, and EMS services to determine if additional personnel, facilities, and equipment are needed to maintain an acceptable level of service.
- ∞**Program:** Continue to provide dispatch services through the integrated County emergency call dispatch center, which is operated by the Kenosha City/County Joint Services-Communications Center and through local dispatch services.
- ∞**Program:** Continue to prepare or initiate a Capital Improvements Program (CIP) in the County and in each local government to help identify major public projects, including land acquisition, equipment acquisition, transportation facility development and maintenance (including roadways and transit), building maintenance and development, and park projects; and funding sources to implement desired projects.
- ∞**Program:** Cities, villages, and towns will initiate contacts with surrounding communities and the County prior to constructing new facilities or establishing or expanding community services to determine if there are opportunities for joint facilities and services.
- ∞**Program:** Kenosha County will initiate contacts with local governments prior to constructing new facilities or establishing or expanding community services to determine if there are opportunities for joint facilities and services.

Economic Development Element (Chapter XIII)

- ∞**Program:** Continue administration of the Kenosha County Revolving Loan Fund (RLF) to create employment opportunities, encourage private investment, and provide a means to finance new and

expanding businesses, including small businesses, in the County.

- **∞Program:** Support the continued use of Community Development Block Grant – Economic Development (CDBG–ED) funds. The funds can be used for loans to businesses wishing to expand in Wisconsin or relocate to Wisconsin. The County is able to retain the funds to capitalize the Kenosha County RLF once they are repaid by the businesses.
- **∞Program:** Continue to support UW Extension’s efforts to market and link Kenosha County agricultural products, including organic products, to restaurants and stores in Kenosha County and surrounding areas.
- **∞Program:** Continue to support KABA in its efforts to develop and distribute educational materials regarding various funding and incentive opportunities available for businesses located in Kenosha County or wishing to relocate to the County, including Wisconsin Department of Commerce, WHEDA, and Federal financing programs inventoried in Part 2 of Chapter XIII and Appendix U.
- **∞Program:** Encourage and assist KABA to continue involvement and partnership with educational and training programs such as Gateway Technical College Associate’s Degree in Management.
- **∞Program:** Encourage and assist KABA’s Education Foundation in its efforts to develop education initiatives with local schools to improve the quality of education and increase the number of County residents completing post-high school education.
- **~Program:** Establish an outreach program to potential employees, including high school students, college students, and their parents to match desired skills.
- **~Program:** Identify sustainable lands to be retained in long-term agricultural use in consultation with Kenosha County and local governments.
- **∞Program:** Together with input from the Kenosha County Broadband Advisory Committee, develop telecommunications and technology strategies for the County to ensure access to wireless voice and data communications networks for County businesses and residents, including residents who telecommute or operate a home-based business.
- **∞Program:** Support KABA and the Milwaukee 7 in promoting Kenosha County to businesses considering expanding or relocating to Kenosha County from outside the Southeastern Wisconsin Region.
- **~Program:** Seek opportunities to attract businesses that utilize sustainable and environmentally-friendly economic development concepts such as the use of renewable energy sources; building and landscape designs that reduce the use of toxic chemicals, reduce the use of impervious building materials, and utilize other “green” development measures; and provide jobs that pay wages sufficient to meet the cost of living in Kenosha County.
- **~Program:** Continue to implement a county-wide retail development strategy.

Intergovernmental Cooperation Element (Chapter XIV)

- **∞Program:** Provide an arrangement for continuing dialog about land use planning and regulation issues and boundary issues among local governments, and between local governments and Kenosha County. The MJAC and Kenosha County Council of Governments are existing multi-jurisdictional groups that may provide the organizational setting for such discussions.
- **∞Program:** Continue to involve local governments in the promotion of county-wide strategic commerce marketing and use of <https://lifebalancedkenosha.com/> to promote quality of life opportunities

across the County.

- **∞Program:** If requested by local governments, Kenosha County will provide technical assistance and data to assist in the development of boundary agreements, subject to staff availability.
- **≠Program:** Consider the preparation of a multi-jurisdictional stormwater management plan, including counties and local governments adjacent to Kenosha County within the same watershed.
- **∞Program:** Continue working with SEWRPC to prepare new and updated elements of the regional plan, such as the regional transportation, water quality, water supply, natural areas, and telecommunications plans and the County jurisdictional highway system plan.
- **∞Program:** Continue to involve local governments when County land use-related plans or ordinances or plans for developing or delivering County facilities or services are prepared or comprehensively updated.
- **∞Program:** Work with school districts and/or adjacent communities in the district, on request, to assess the impact of proposed new subdivisions on district facilities. Consider inviting school district officials to County and local meetings when new development projects will be discussed and provide copies of meeting agendas to enhance communications.

Zoning Ordinances

Consistency Between the Multi-Jurisdictional Comprehensive Plan and County Ordinances

Section 66.1001 (3) of the Statutes requires that the following ordinances be consistent with a unit of Government's comprehensive plan by January 1, 2010:

- Official mapping established or amended under Section 62.23 (6) of the Statutes.
- County or local subdivision regulations under Section 236.45 or 236.46 of the Statutes.
- County zoning ordinances enacted or amended under Section 59.69 of the Statutes.
- City or village zoning ordinances enacted or amended under Section 62.23 (7) of the Statutes.
- Town zoning ordinances enacted or amended under Section 60.61 or 60.62 of the Statutes.
- Zoning of shorelands or wetlands in shorelands under Section 59.692 (for counties), 61.351 (for villages), or 62.231 (for cities) of the Statutes.

At the time of this annual report, Kenosha County's ordinances mentioned above are consistent with the multi-jurisdictional comprehensive plan. Consideration will also be given to the following potential changes to the County zoning ordinance, which have been identified in Town land use and comprehensive plans:

- **≠Program:** The addition of "open space" suburban cluster subdivision options in the R-2 and R-3 Districts to foster and accommodate "open space" suburban cluster subdivisions served by public sanitary sewer service and which would be located within approved sanitary sewer service areas.
- **≠Program:** Site plan review for uses proposed in residential zoning districts.
- **✓Program:** The addition of landscaping standards and bufferyard requirements.
- **ØProgram:** Amend the Farmland Preservation Zoning Ordinance per s. 91.34, Wis. Stats., by December 31, 2015 to be consistent with the revised FPP.
- **✓Program:** With assistance from SEWRPC, Kenosha County adopted a new land division ordinance

entitled The Kenosha County Land Division Ordinance on September 19, 2017.

UPDATED INVENTORY DATA

None.

PROPOSED PLAN AMENDMENTS

Work with SEWRPC and Kenosha County Division of Health to create a Health element to be added to the Kenosha County Comprehensive Plan.

SUMMARY

In the thirteenth year of implementation, Kenosha County staff has continued to work on some significant programs as recommended by the multi-jurisdictional comprehensive plan. These programs include work on a county-wide retail development strategy and the development and maintenance of a promotional website dedicated to promoting quality of life opportunities across the County.

Between January 1, 2023 and December 31, 2023, the adopted land use plan map for Kenosha County had 2 amendments. This included 2 amendments within the City of Kenosha, two amendments within the Village of Bristol, 2 amendments within the Village of Pleasant Prairie, 2 amendments within the Village of Somers and five amendments within the unincorporated areas of Kenosha County (Towns of Brighton, Paris, Randall, Somers and Wheatland).

Summary of Recommended Programs and Priorities

Below is a summary of completed, continuous, in-progress, not addressed, and discontinued programs related to the Kenosha County multi-jurisdictional comprehensive plan conducted by Kenosha County staff during the period of January 1, 2023 – December 31, 2023.

	Completed ✓	Continuous ∞	In-Progress ~	Not Addressed ≠	Discontinued Ø
Agricultural, Natural, & Cultural Resources Element (27)	1 (3.7%)	17 (63.0%)	2 (7.4%)	5 (18.5%)	2 (7.4%)
Land Use Element (10)	2 (20%)	5 (50.0%)	3 (30.0%)	0 (0.0%)	0 (0.0%)
Housing Element (8)	0 (0%)	4 (50.0%)	2 (25.0%)	2 (25.0%)	0 (0.0%)
Transportation Element (15)	3 (20.0%)	5 (33.3%)	4 (26.7%)	2 (13.3%)	1 (6.7%)
Utilities and Community Facilities Element (13)	1 (7.7%)	10 (76.9%)	0 (0%)	2 (15.4%)	0 (0.0%)

Economic Development Element (12)	0 (0.0%)	8 (66.7%)	4 (33.3%)	0 (0.0%)	0 (0.0%)
Intergovernmental Cooperation Element (7)	0 (0.0%)	6 (85.7%)	0 (0.0%)	1 (14.3%)	0 (0.0%)
Zoning Ordinances (5)	2 (40.0%)	0 (0.0%)	0 (0.0%)	2 (40.0%)	1 (20.0%)
TOTAL: (97)	9 (9.3%)	55 (56.7%)	15 (15.5%)	14 (14.4%)	4 (4.1%)

All other programs recommended in the multi-jurisdictional comprehensive plan that are not included in this annual report are considered on-going programs that should continue to be carried out throughout the life of the plan.

Summary of Updated Inventory Data

None.

SEWRPC Community Assistance Planning Report No. 299, 2nd Edition
A MULTI-JURISDICTIONAL COMPREHENSIVE PLAN UPDATE FOR KENOSHA COUNTY

Chapter 1

INTRODUCTION AND BACKGROUND

1.1 INTRODUCTION

Kenosha County adopted a multi-jurisdictional comprehensive plan under Section 66.1001 of the *Wisconsin Statutes* by ordinance on April 20, 2010.¹ The Wisconsin comprehensive planning law requires that comprehensive plans be updated no less than once every 10 years (Section 66.1001(2)(i) of the *Wisconsin Statutes*). To address the State comprehensive planning update requirement, a cooperative comprehensive planning process was undertaken by Kenosha County, eight local government partners, and the Southeastern Wisconsin Regional Planning Commission (SEWRPC). The towns, villages and City participating in the planning process are listed below:

City of Kenosha

Village of Somers

Village of Bristol

Town of Brighton

Village of Pleasant Prairie

Town of Paris

Village of Salem Lakes

Town of Wheatland

¹ Documented in SEWRPC Community Assistance Planning Report No. 299, A Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035, April 2010. The plan is available on the SEWRPC website: www.sewrpc.org/SEWRPCFiles/Publications/CAPR/capr-299-comprehensive-plan-for-kenosha-county.pdf.

Under the 2010 plan, six of the local governments (the Villages of Bristol and Silver Lake and the Towns of Brighton, Bristol, Paris, and Somers) chose to adopt the multi-jurisdictional comprehensive plan as their local comprehensive plan; while the City of Kenosha, Village of Pleasant Prairie, and Towns of Salem and Wheatland chose to prepare and adopt a separate local comprehensive plan based on the multi-jurisdictional plan. Those local governments that chose not to partner with Kenosha County prepared and adopted their own comprehensive plans. The Village of Paddock Lake adopted a comprehensive plan in April 2005 and the Village of Twin Lakes and Town of Randall, which jointly prepared a comprehensive plan for both local governments, adopted the plan in March 2005. These three local governments were provided with comprehensive planning meeting agendas and invited to serve on the Kenosha County Multi-Jurisdictional Comprehensive Plan Advisory Committee (MJAC) as non-voting members.

Since 2010, the Village of Silver Lake merged with the Town of Salem and incorporated to create the Village of Salem Lakes, the Town of Bristol incorporated into the Village of Bristol, and the Town of Somers incorporated creating the Village of Somers. All of these villages utilize the 2010 plan as their comprehensive plan.

With respect to the incorporation of the Village of Somers noted above, a relatively small area of the original Town of Somers was not included in the incorporation as identified in the boundary agreement between the town and the City of Kenosha. In this report, data relating to existing conditions for the remaining Town of Somers will be included in the tabular data. Since the boundary agreement calls for the annexation of the remaining Town into the City of Kenosha, all planned data related to the remaining Town will be included in the City of Kenosha.

1.2 NATURE OF THE PLAN UPDATE

The Kenosha County Planning and Development Division has been preparing annual reports on the comprehensive plan's implementation activities. This serves as an annual review of the comprehensive plan to ensure that the recommendations and land use plan map included in the plan are sound and continue to meet the County and participating community's vision for guiding future growth and development. While there have been several updates to County and regional planning documents that may result in minor

modifications to the current comprehensive plan,² the County has not significantly changed its policies regarding land use development, natural and agricultural resource protection, or zoning or land division since adopting the plan in 2010. The Kenosha County Planning and Development Division therefore recommended that a supplemental report be prepared to update population, household, and employment projections and other key inventory information included in the 2010 report; review and document new County and Regional plans that have been adopted that may impact the County; incorporate a new health element/ into the plan; expand upon the existing housing element in the plan; update the County land use plan map to reflect updated information; and update the plan implementation element. The Kenosha County Planning and Development Division also agreed that the County and participating local government bodies should prepare and adopt a public participation plan for amending/updating the comprehensive plan. The County and the local government bodies entered into an agreement with SEWRPC to prepare an update of the County comprehensive plan.

1.3 REVIEW AND ADOPTION OF PLAN UPDATE

The multi-jurisdictional planning effort was carried out under the guidance of the Kenosha County Multi-Jurisdictional Comprehensive Plan Advisory Committee (MJAC) and the Kenosha County Planning and Development Division. The role of the MJAC is to review plan update materials and recommend the plan update for adoption by the County Board.

Section 66.1001(4) of the *Statutes* requires that a comprehensive plan or an amendment to the comprehensive plan be adopted by an ordinance enacted by the County Board, for adoption of the multi-jurisdictional County comprehensive plan. Comprehensive plans for cities, villages, and towns must be adopted by an ordinance of the common council, village board, or town board, respectively. The law further requires that all nine elements be adopted simultaneously, and that at least one public hearing be held prior to adopting the County comprehensive plan and each city, village, and town comprehensive plan. The *Statutes* require that an adopted comprehensive plan, or an amendment to a plan, be sent to all governmental units within and adjacent to the county or local government preparing a plan; the Wisconsin Department of Administration; the regional planning commission (SEWRPC); and the public library that serves the area in which the county or local government is located.

² Described in Chapter 4 "Updated County and Regional Plans".

1.4 REPORT FORMAT

This report documents the multi-jurisdictional comprehensive planning process and the resulting comprehensive plan update. It consists of the following chapters:

Chapter 1: Introduction and Background

Chapter 2: Update of Population, Household, and Employment Data and Projections

Chapter 3: Update of Inventory Information

Chapter 4: Updated County and Regional Plans

Chapter 5: Updated Housing Element

Chapter 6: Updated Land Use Element

Chapter 7: County Health Plan (new)

Chapter 8: Updated Implementation Element

SEWRPC Community Assistance Planning Report No. 299, 2nd Edition

A MULTI-JURISDICTIONAL COMPREHENSIVE PLAN UPDATE FOR KENOSHA COUNTY

Chapter 2

UPDATE OF POPULATION, HOUSEHOLD, AND EMPLOYMENT DATA AND PROJECTIONS

2.1 INTRODUCTION

Existing and projected resident population levels are an important consideration in comprehensive planning. The projected future population in the County is used to calculate the projected number of households, which may indicate a need to develop new housing units. An increase in the number of jobs projected in the County, other than those related to agriculture, may indicate a need for additional areas to be identified for commercial or industrial development.

The 2010 County comprehensive plan included population, housing, household, and employment data through the year 2008, and population, household, and employment projections to the year 2035. Tabular data in the comprehensive plan update provides existing demographic information through 2020, and extends population, household, and employment projections through the year 2050. The projections were developed by SEWRPC for VISION 2050.¹ As in prior projection efforts, the Commission prepared a range of projections: low, intermediate, and high. The intermediate growth projection is considered to be the most likely to be achieved and was the projection used for Kenosha County in the development of VISION 2050. The high and low projections are intended to provide an indication of the levels that could be achieved under significantly higher and lower, but nevertheless plausible, growth scenarios.

¹ SEWRPC Planning Report No. 55, VISION 2050: A Regional Land Use and Transportation Plan for Southeastern Wisconsin, July 2017.

2.2 POPULATION

Data on the populations trends in Kenosha County Communities are presented in Table 2.1. The population in the County increased from 166,426 to 169,151 residents between 2010 and 2020, an increase of 1.6 percent. This was a slower growth rate than the 11.3 percent increase experienced between 2000 and 2010. The slower growth rate in the County during the last decade is consistent with those observed in both Kenosha County and the Region as a whole.

As shown in Table 2.2, the population of the County is expected to continue to increase between 2010 and 2050, to about 251,100 persons under VISION 2050 (intermediate growth projection). This represents an increase of about 51 percent over the 2010 population, or an average of about 2,118 additional residents per year. This rate of increase is somewhat higher than the average increase in residents per year between 1980 and 2010, when the County grew by an average of 1,443 residents per year.

2.3 HOUSEHOLDS

The number of households, or occupied housing units, is important to land use and public facility planning. Households directly influence the demand for urban land as well as the demand for transportation and other public facilities and services, such as police and fire protection, water supply, wastewater treatment, and parks. The number of households in the County, shown in Table 2.3 increased from 62,650 households in 2010 to 66,842 households in 2020, an increase of about 7 percent.

As shown in Table 2.4, VISION 2050 projects that the number of households in the County will increase to 100,900 households, or by about 61 percent, between 2010 and 2050 under VISION 2050 (intermediate growth projection). Commission projections indicate that the average size of households throughout the Region, including Kenosha County, may be expected to continue to decrease in the years ahead. In Kenosha County, the average household size, which stood at 2.58 people per household in 2010, decreased to 2.46 in 2020, and is projected to decrease to 2.42 by 2050.

2.4 EMPLOYMENT

Table 2.5 provides information on the number of jobs located in the Region and Kenosha County. There were 84,600 jobs in the County in 2020, which is an increase of about 21 percent from 2010 levels. This significant increase can be attributed to, in part, the recovery from the national economic recession in the latter part of the last decade.

Employment projections under VISION 2050 for Kenosha County are presented in Table 2.6. Total employment, or jobs, located in the County are projected to increase to 102,700 jobs by 2050, an increase of about 37 percent from 2010 levels.

SEWRPC projections for the Region and Kenosha County indicate that a change may be expected in the types of jobs available in the years ahead. The largest increases are projected to be in the service sector (business, health, social, recreational, and other services), with service sector employment projected to increase by 32 percent in the Region and 47 percent in Kenosha County. Employment in the industrial sector—including manufacturing, wholesaling activities, and construction jobs—is projected to increase by 8 percent in the Region and 61 percent in Kenosha County. Retail employment is projected to increase by 17 percent in both the Region and the County.

2.5 COMMUNITY LEVEL PROJECTIONS

The preparation of the County multi-jurisdictional comprehensive plan update requires population, household, and employment projections for each local government participating in the planning effort. The 2010 comprehensive plan included projections through the year 2035 that were selected by the participating local governments from a set of alternative projections that were reviewed and considered by each local government.

The community-level projection for the year 2035 included in the 2010 county multi-jurisdictional comprehensive plan have been re-evaluated and extended to the year 2050. The updated projections for population, household, and employment levels for Kenosha County communities are shown in Table 2.7. The 2050 projections for the participating local governments are the same or only slightly different from the 2035 projections included in the 2010 plan and represent an extension of the 2035 projections to the year 2050.

Table 2.1
Total Population in Kenosha County by Civil Division: 1980-2020

Civil Division	Census					Change: 1980-2000		Change: 2000-2010		Change: 2010-2020	
	1980	1990	2000	2010	2020	Number	Percent	Number	Percent	Number	Percent
Towns											
Brighton	1,180	1,264	1,450	1,456	1,422	270	22.9	6	0.4	-34	-2.3
Bristol ^a	3,599	3,968	4,538	2,330	--	939	26.1	--	--	--	--
Paris	1,612	1,482	1,473	1,504	1,397	-139	-8.6	31	2.1	-107	-7.1
Randall	2,155	2,395	2,929	3,180	3,285	774	35.9	251	8.6	105	3.3
Salem ^b	6,292	7,146	9,871	12,067	--	3,579	56.9	2,196	22.2	--	--
Somers ^c	7,724	7,748	9,059	9,597	992	1,335	17.3	538	5.9	--	--
Wheatland	2,908	3,263	3,292	3,373	3,391	384	13.2	81	2.5	18	0.5
City											
Kenosha	77,685	80,426	90,352	99,218	99,986	12,667	16.3	8,866	9.8	768	0.8
Villages											
Bristol ^a	0	0	0	2,584	5,192	--	--	376	8.3	278	5.7
Genoa City ^d	0	0	0	6	5	--	--	6	--	-1	-16.7
Paddock Lake	2,207	2,662	3,012	2,992	2,919	805	36.5	-20	-0.7	-73	-2.4
Pleasant Prairie ^e	12,703	12,037	16,136	19,719	21,250	3,433	27.0	3,583	22.2	1,531	7.8
Silver Lake ^b	1,598	1,801	2,341	2,411	--	743	46.5	70	3.0	--	--
Salem Lakes ^b	--	--	--	--	14,601	--	--	--	--	123	0.8
Somers	--	--	--	--	8,402	--	--	--	--	-203	-2.1
Twin Lakes	3,474	3,989	5,124	5,989	6,309	1,650	47.5	865	16.9	320	5.3
Kenosha County	123,137	128,181	149,577	166,426	169,151	26,440	21.5	16,849	11.3	2,725	1.6
Region	1,764,796	1,810,364	1,931,165	2,019,970	2,048,087	166,369	9.4	88,805	4.6	28,117	1.4
Wisconsin	4,705,642	4,891,769	5,363,675	5,686,986	5,893,718	658,033	14.0	323,311	6.0	206,732	3.6

^a A portion of the Town of Bristol was incorporated as the Village of Bristol in 2009; the remainder of the Town combined with the Village after the 2010 census. Population changes from 2000 to 2010 and 2010 to 2020 are based on the combined Town and Village population in 2010.

^b In February 2017, the Village of Salem Lakes was created from the merger of Village of Silver Lake and the Town of Salem. The population change from 2010 to 2020 compares the combined 2010 population of the Village of Silver Lakes and the Town of Salem to the 2020 population level of the Village of Salem Lakes.

^c In 2015, a portion of the Town of Somers was incorporated as the Village of Somers. Population change from 2010 to 2020 is based on the Town population in 2010 and the combined Village and Town population in 2020.

^d Kenosha County portion only.

^e The Village of Pleasant Prairie was incorporated in 1989; population figures for 1980 represent the former Town of Pleasant Prairie.

Source: U.S. Bureau of the Census and SEWRPC

Table 2.2
SEWRPC Population Projections for Kenosha County: 2010-2050

Year	High Projection			Intermediate Projection			Low Projection		
	Population	Change from Preceding Year		Population	Change from Preceding Year		Population	Change from Preceding Year	
		Number	Percent		Number	Percent		Number	Percent
Actual Population: 2010	166,400	--	--	166,400	--	--	166,400	--	--
Projected Population									
2015	180,100	13,700	8.2	176,100	9,700	5.8	170,700	4,300	2.6
2020	192,500	12,400	6.9	186,900	10,800	6.1	175,500	4,800	2.8
2025	205,600	13,100	6.8	198,200	11,300	6.0	182,700	7,200	4.1
2030	219,100	13,500	6.6	209,500	11,300	5.7	189,800	7,100	3.9
2035	232,500	13,400	6.1	220,300	10,800	5.2	197,200	7,400	3.9
2040	244,700	12,200	5.2	230,600	10,300	4.7	204,100	6,900	3.5
2045	255,900	11,200	4.6	240,700	10,100	4.4	210,900	6,800	3.3
2050	267,400	11,500	4.5	251,100	10,400	4.3	216,000	5,100	2.4
Change: 2010-2050	--	101,000	60.7	--	84,700	50.9	--	49,600	29.8

Note: The Regional Planning Commission projected a range of population levels: low, intermediate, and high. The intermediate projection is considered to be the most likely to be achieved; it was used as the basis for the preparation of the VISION 2050 Regional Land Use and Transportation Plan. The high and low projections are intended to provide an indication of population levels that could be achieved under significantly higher and lower, but nevertheless plausible, growth scenarios.

Source: U.S. Bureau of the Census and SEWRPC

Table 2.3
Households in Kenosha County by Civil Division: 1980-2020

	Census					Change: 1980-2000		Change: 2000-2010		Change: 2010-2020	
	1980	1990	2000	2010	2020	Number	Percent	Number	Percent	Number	Percent
Towns											
Brighton	359	423	504	544	579	145	40.4	40	7.9	35	6.4
Bristol ^a	1,189	1,394	1,715	958	--	526	44.2	--	--	--	--
Paris	467	492	535	570	542	68	14.6	35	6.5	-28	-4.9
Randall	700	815	1,031	1,163	1,242	331	47.3	132	12.8	79	6.8
Salem ^b	2,148	2,629	3,529	4,486	--	1,381	64.3	957	27.1	--	--
Somers ^c	2,741	3,023	3,399	3,667	434	658	24.0	268	7.9	--	--
Wheatland	940	1,112	1,209	1,300	1,342	269	28.6	91	7.5	42	3.2
City											
Kenosha	27,964	29,919	34,411	37,376	39,282	6,447	23.1	2,965	8.6	1,906	5.1
Villages											
Bristol ^a	0	0	0	934	2,057	--	--	177	10.3	165	8.7
Genoa City ^d	0	0	0	2	1	--	--	2	--	-1	-50.0
Paddock Lake	718	890	1,056	1,125	1,159	338	47.1	69	6.5	34	3.0
Pleasant Prairie ^e	4,041	4,207	5,819	7,272	8,509	1,778	44.0	1,453	25.0	1,237	17.0
Silver Lake ^b	569	663	876	908	--	307	54.0	32	3.7	--	--
Salem Lakes ^b	--	--	--	--	5,648	--	--	--	--	254	4.7
Somers	--	--	--	--	3,492	--	--	--	--	259	7.1
Twin Lakes	1,228	1,462	1,973	2,345	2,555	745	60.7	372	18.9	210	9.0
Kenosha County	43,064	47,029	56,057	62,650	66,842	12,993	30.2	6,593	11.8	4,192	6.7
Region	627,955	676,107	749,039	800,087	839,211	121,084	19.3	51,048	6.8	39,124	4.9
Wisconsin	1,652,261	1,822,118	2,084,544	2,279,768	2,428,361	432,283	40.4	195,224	9.4	148,593	6.5

^a A portion of the Town of Bristol was incorporated as the Village of Bristol in 2009; the remainder of the Town combined with the Village after the 2010 census. Household changes from 2000 to 2010 and 2010 to 2020 are based on the combined Town and Village households in 2010.

^b In February 2017, the Village of Salem Lakes was created from the merger of Village of Silver Lake and the Town of Salem. The change in households from 2010 to 2020 compares the combined 2010 households of the Village of Silver Lakes and the Town of Salem to the 2020 household level of the Village of Salem Lakes.

^c In 2015, a portion of the Town of Somers was incorporated as the Village of Somers. Household change from 2010 to 2020 is based on the Town households in 2010 and the combined Village and Town households in 2020.

^d Kenosha County portion only.

^e The Village of Pleasant Prairie was incorporated in 1989; household figures for 1980 represent the former Town of Pleasant Prairie.

Source: U.S. Bureau of the Census and SEWRPC

Table 2.4
SEWRPC Household Projections for Kenosha County: 2010-2050

Year	High Projection			Intermediate Projection			Low Projection		
	Households	Change from Preceding Year		Households	Change from Preceding Year		Households	Change from Preceding Year	
		Number	Percent		Number	Percent		Number	Percent
Actual Households									
2010	62,600	--	--	62,600	--	--	62,600	--	--
Projected Households									
2015	68,400	5,800	9.3	66,900	4,300	6.9	64,800	2,200	3.5
2020	73,700	5,300	7.7	71,600	4,700	7.0	67,200	2,400	3.7
2025	79,300	5,600	7.6	76,600	5,000	7.0	70,500	3,300	4.9
2030	85,200	5,900	7.4	81,600	5,000	6.5	73,800	3,300	4.7
2035	91,100	5,900	6.9	86,400	4,800	5.9	77,200	3,400	4.6
2040	96,600	5,500	6.0	91,100	4,700	5.4	80,500	3,300	4.3
2045	101,800	5,200	5.4	95,900	4,800	5.3	83,800	3,300	4.1
2050	107,200	5,400	5.3	100,900	5,000	5.2	86,600	2,800	3.3
Change									
2010-2050	--	44,600	71.2	--	38,300	61.2	--	24,000	38.3

Note: The Regional Planning Commission projected a range of households' levels: low, intermediate, and high. The intermediate projection is considered to be the most likely to be achieved; it was used as the basis for the preparation of the VISION 2050 Regional Land Use and Transportation Plan. The high and low projections are intended to provide an indication of households' levels that could be achieved under significantly higher and lower, but nevertheless plausible, growth scenarios.

Source: U.S. Bureau of the Census and SEWRPC

Table 2.5
Number of Jobs in Kenosha County, the Region, and Wisconsin: 1980-2020

Geographic Area	1980	1990	2000	2010	2020
Kenosha County	54,000	51,000	67,900	74,900	84,600
Region	945,900	1,054,000	1,209,800	1,176,600	1,227,900
Wisconsin	2,423,800	2,789,200	3,385,800	3,422,300	3,517,700

Geographic Area	Change: 1980-1990		Change: 1990-2000		Change: 2000-2010		Change: 2010-2020	
	Number	Percent	Number	Percent	Number	Percent	Number	Percent
Kenosha County	-3,000	-5.6	16,900	33.1	2,000	2.9	14,700	21.0
Region	108,100	11.4	155,800	14.8	-19,900	-1.6	38,000	3.2
Wisconsin	365,400	15.1	596,600	21.4	23,900	0.7	108,000	3.2

Source: U.S. Bureau of Economic Analysis and SEWRPC

Table 2.6
SEWRPC Employment Projections for Kenosha County: 2010-2050

Year	High Projection			Intermediate Projection			Low Projection		
	Jobs	Change from Preceding Year		Jobs	Change from Preceding Year		Jobs	Change from Preceding Year	
		Number	Percent		Number	Percent		Number	Percent
Actual Employment									
2010	74,900	--	--	74,900	--	--	74,900	--	--
Projected Employment									
2015	79,600	4,700	6.3	78,400	3,500	4.7	76,900	2,000	2.7
2020	84,400	4,800	6.0	81,900	3,500	4.5	78,800	1,900	2.5
2025	89,100	4,700	5.6	85,300	3,400	4.2	80,800	2,000	2.5
2030	93,900	4,800	5.4	88,800	3,500	4.1	82,800	2,000	2.5
2035	98,600	4,700	5.0	92,300	3,500	3.9	84,700	1,900	2.3
2040	103,300	4,700	4.8	95,800	3,500	3.8	86,700	2,000	2.4
2045	108,100	4,800	4.6	99,200	3,400	3.5	88,600	1,900	2.2
2050	112,800	4,700	4.3	102,700	3,500	3.5	90,600	2,000	2.3
Change									
2010-2050	--	37,900	50.6	--	27,800	37.1	--	15,700	21.0

Note: The Regional Planning Commission projected a range of employment levels: low, intermediate, and high. The intermediate projection is considered to be the most likely to be achieved; it was used as the basis for the preparation of the VISION 2050 Regional Land Use and Transportation Plan. The high and low projections are intended to provide an indication of employment levels that could be achieved under significantly higher and lower, but nevertheless plausible, growth scenarios.

Source: U.S. Bureau of the Economic Analysis and SEWRPC

Table 2.7
Kenosha County Community-Level Household, Population, and Employment Projections: 2050

Local Government	Households		Population		Employment	
	2020	2050	2020	2050	2010	2050
Towns						
Brighton	579	615	1,422	1,545	353	360
Paris	542	594	1,397	1,450	974	1,025
Randall	1,243	1,623	3,290	4,101	575	765
Wheatland	1,342	1,554	3,391	3,796	754	850
City						
Kenosha ^a	39,716	46,632	100,978	116,178	45,605	55,960
Villages						
Bristol	2,057	4,852	5,192	11,919	2,418	3,360
Paddock Lake	1,159	2,171	2,919	5,482	1,009	1,240
Pleasant Prairie	8,509	15,491	21,250	38,831	13,470	24,829
Salem Lakes	5,648	8,330	14,601	20,927	3,248	7,800
Somers	3,492	12,286	8,402	30,451	5,050	7,799
Twin Lakes	2,555	4,266	6,309	10,252	1,447	1,804
Kenosha County	66,842	98,414	169,151	244,932	74,903	105,792

Note: Household, population, and employment projections and existing (2010) employment are based on the current (2020) quarter section approximation of civil divisions.

^a Includes the remaining Town of Somers.

Source: SEWRPC