



## COUNTY BOARD OF SUPERVISORS

### NOTICE OF MEETING

NOTE: UNDER THE KENOSHA COUNTY BOARD OF RULES OF PROCEDURE ANY REPORT, RESOLUTION, ORDINANCE OR MOTION APPEARING ON THIS AGENDA MAY BE AMENDED, WITHDRAWN, REMOVED FROM THE TABLE, RECONSIDERED OR RESCINDED IN WHOLE OR IN PART AT THIS OR AT FUTURE MEETINGS. NOTICE OF SUCH MOTIONS TO RECONSIDER OR RESCIND AT FUTURE MEETINGS SHALL BE GIVEN IN ACCORDANCE WITH SEC. 210(2) OF THE COUNTY BOARD RULES. FURTHERMORE, ANY MATTER DEEMED BY A MAJORITY OF THE BOARD TO BE GERMANE TO AN AGENDA ITEM MAY BE REFERRED TO THE PROPER COMMITTEE. ANY ITEM SCHEDULED FOR THE FIRST OF TWO READINGS IS SUBJECT TO A MOTION TO SUSPEND THE RULES IN ORDER TO PROCEED DIRECTLY TO DEBATE AND VOTE. ANY PERSON WHO DESIRES THE PRIVILEGE OF THE FLOOR PRIOR TO AN AGENDA ITEM BEING DISCUSSED SHOULD REQUEST A COUNTY BOARD SUPERVISOR TO CALL SUCH REQUEST TO THE ATTENTION OF THE BOARD CHAIRMAN.

**NOTICE IS HEREBY GIVEN** the **Regular County Board Meeting** of the Kenosha County Board of Supervisors will be held on **Tuesday, the 3rd day of December, 2019 at 7:30 P.M., in the County Board Room** located in the Administration Building. The following will be the agenda for said meeting:

- A. Call To Order By Chairman Esposito
- B. Pledge Of Allegiance
- C. Roll Call Of Supervisors
- D. Citizen Comments
- E. Announcements Of The Chairman
- F. Supervisor Reports
- G. COUNTY EXECUTIVE APPOINTMENTS

22. Jennifer Freiheit To Serve As The Director Of The Kenosha County Division Of Health

Documents:

[FREIHEIT - DIV OF HEALTH 2019.PDF](#)

#### H. NEW BUSINESS

Resolution - One Reading

51. From The Finance & Administration Committee A Resolution Regarding Transfer Of Tax Deed Land To City Of Kenosha And Approval Of Agreements With The City Of Kenosha And BEAR Development, LLC

#### I. CLAIMS

13. Roger Johnson - Reimbursement Of Legal Fees

Documents:

[GL-27-19 ROGER JOHNSON.PDF](#)

14. WE Energies - Equipment Damage

Documents:

[GL-28-19 WE ENERGIES.PDF](#)

J. Approval Of The November 19, 2019 County Board Meeting Minutes By Supervisor Kubicki

K. Adjourn



# COUNTY OF KENOSHA

## OFFICE OF THE COUNTY EXECUTIVE

Jim Kreuser, County Executive

1010 – 56<sup>th</sup> Street, Third Floor

Kenosha, Wisconsin 53140

(262) 653-2600

Fax: (262) 653-2817

### APPOINTMENT 2019/20-22

#### RE: DIRECTOR OF THE DIVISION OF HEALTH

TO THE HONORABLE KENOSHA COUNTY BOARD OF SUPERVISORS:

Placing special trust in her judgment and based upon her qualifications, I hereby submit to the Honorable Kenosha County Board of Supervisors for its review and approval the name of

Jennifer M. Freiheit  
1828 E. Rusk Avenue  
Milwaukee, Wisconsin 53207

to serve as the Director of the Kenosha County Division of Health.

Ms. Freiheit possesses a strong background in the field of Health and has previously held the positions of Chief Deputy Commissioner/Health Operations Administrator for the City of Milwaukee Health Department; Owner of Bay View Advanced Management; Adjunct Assistant Professor at the Medical College of Wisconsin and Adjunct Instructor at the University of Illinois at Chicago, School of Public Health.

Ms. Freiheit will be filling the position vacated by Cynthia Johnson who retired in August 2019. Her appointment as the Director of the Division of Health will become effective upon confirmation by the Kenosha County Board of Supervisors.

Ms. Freiheit has been employed by Kenosha County since December 2, 2019, and is currently earning \$110,000 annually.

Respectfully submitted this 27<sup>th</sup> day of November, 2019.

Jim Kreuser,  
Kenosha County Executive

1828 E. Rusk Avenue  
Milwaukee, WI 53207

414.758.6478 cell  
jenfreiheit@gmail.com

## Jennifer Freiheit, PhD, MCHES

### EDUCATION

PhD, **Urban Education Doctoral Program** 9/09 – 12/17  
Department: **Administrative Leadership**  
Specialization: **Adult, Continuing, & Higher Education Leadership**  
Minor: **Public Health**  
University of Wisconsin-Milwaukee – Milwaukee, WI  
Dissertation: *Understanding Public Health Professional Socialization and Professional Identity Formation Experiences*

MA, **Wellness Management & Gerontology** 8/00 – 7/02  
Minor: **Business Administration**  
Ball State University – Muncie, IN

BS, **Health Education**, Cum Laude Honors 8/97 – 5/00  
Minors: **Anthropology, Political Science**  
Illinois State University – Normal, IL

### PROFESSIONAL EXPERIENCE

#### *Public Health Leadership*

**City of Milwaukee Health Department**, Chief Deputy Commissioner 5/19 – 8/19  
Health Operations Administrator 10/18 – 5/19

- Oversee the operations of 260+ employees, and a \$12.1 million-dollar budget, across 15+ divisions and programs including Clinical Services, Environmental Health, Community Health, Policy, Human Resources, and Business Operations
- Directly managed 7-14 Division Directors and Program Managers
- Facilitated agency-wide reorganization including brand (logo, mission, vision, strategic plan) redesign
- Implemented security and safety features across 4 locations
- Decreased maintenance costs by realigning program with another department
- Organized preparedness efforts for the 2020 Democratic National Convention (DNC)
- Aided in the development of a Board of Health
- Guided 2020 departmental budget with 40% grants and 60% tax levy toward decreased fiscal goals

#### *Independent Consulting*

**Bay View Advanced Management, LLC**, Owner 8/08 – Present

- Develop online workforce assessments and subsequent workforce development plans
- Develop and implement education and training plans for staff and leaders
- Facilitate focus groups in community health topics concern for Community Health Assessments (CHA) and strategic planning efforts
- Write city-wide and department-specific operational emergency response plans, Incident Command structures, Community Health Improvement Plans (CHIP), and Strategic Three-Year Plans

- Lead accreditation efforts including regional Project Public Health Ready (PPHR) and various objectives for continuous quality improvement for the Public Health Accreditation Board (PHAB)
- Conduct exercises compliant with Homeland Security Exercise and Evaluation Program (HSEEP)
- Develop and train on media communication toolkits

#### *Academic*

##### **Adjunct Assistant Professor, Medical College of Wisconsin**

*9/18 – Present*

Community Health Division of the Institute for Health & Equity

- Course Director of a new *Leadership for the Public's Health* course for Masters of Public Health (MPH)
- Taught Course 18209: *Community Health Assessment and Improvement* during Fall 2019 semester

##### **Adjunct Instructor, University of Illinois at Chicago, School of Public Health**

*10/18 – Present*

- Taught online and face to face courses: Community Health 2: Evidence-Informed Community Health Interventions; Public Health Systems, Policy, and Management

#### *Organizational Leadership*

##### **Regional Program Coordinator**

*10/03 – 6/11*

Milwaukee/Waukesha County Consortium for Emergency Public Health Preparedness

Milwaukee and Waukesha Counties, WI

- Led Centers for Disease Control and Prevention (CDC) and Wisconsin Division of Public Health (DPH) annual grant objectives for 400+ staff in 14 local public health agencies within two counties
- Formed strategic alliances with external partners including federal, state, local, corporate, academic, and not-for-profit partners to develop integrated training and communication plans
- Identified resources and facilitated trainings (using various technologies and learned education techniques), volunteer/expert recruitment, contract work, and facilitate workforce development to support consortium-member growth
- Facilitated numerous integrated and cross-functional subgroup and subcommittee efforts in a collaborative environment to achieve overall mission and goals and grant objectives including a 14 member Board of Directors

##### **Education and Training Coordinator, Public Health Preparedness**

*12/02 – 10/03*

Wisconsin Department of Health and Family Service, Division of Public Health, Chronic Disease Section  
Madison, WI

- Designed course content, developed videos, marketed, and coordinated evaluations for a 10 module public health infrastructure online course including topics of Media Communication and Isolation and Quarantine known as the Public Health Emergency Training (PHET)
- Educated local public health agency staff on statewide public health emergency and disaster education and strategic planning

#### **LEADERSHIP INSTITUTES**

##### **Future Milwaukee** sponsored by Marquette University

*2006 – 2007*

Milwaukee's oldest and most active community leadership development program

##### **Mid-America Regional Public Health Leadership Institute**

*2004 – 2005*

Fellowship Program Graduate

##### **Illinois Advanced Executive Public Health Leadership Institute**

*2004 – 2005*

Fellowship Program Graduate, University of Illinois at Chicago, School of Public Health

## PUBLICATIONS

Harrison, K. L., Errett, N. A., Rutkow, L., Thompson, C. B., Anderson, M. K., Ferrell, J. L., Freiheit, J. M., Hudson, R., Koch, M. M., McKee, M., Mejia-Echeverry, A., Spitzer, J. B., Storey, D., & Barnett, D. J. (2014). An intervention for enhancing public health crisis response willingness among local health department workers: A qualitative programmatic analysis. *American Journal of Disaster Medicine*, 9(2), 87-96. doi: <http://dx.doi.org/10.5055/ajdm.2014.0145> retrieved from <http://www.wmpllc.org/ojs-2.4.2/index.php/ajdm/article/view/91>

Barnett, D. J., Thompson, C. B., Semon, N. L., Errett, N. A., Harrison, K. L., Anderson, M. K., Ferrell, J. L., Freiheit, J. M., Hudson, R., McKee, M., Mejia-Echeverry, A., Spitzer, J., Balicer, R. D., Links, J. M., & Storey, J. D. (2014). EPPM and willingness to respond: The role of risk and efficacy communication in strengthening public health emergency response systems. *Health Communication*, 29(6). doi: 10.1080/10410236.2013.785474 retrieved from <http://www.tandfonline.com/doi/abs/10.1080/10410236.2013.785474#.Ui886tLkvEO>

Barnett, D. J., Thompson, C. B., Errett, N. A., Semon, N. L., Anderson, M. K., Ferrell, J. L., Freiheit, J. M., Hudson, R., Koch, M. M., McKee, M., Mejia-Echeverry, A., Spitzer, J., Balicer, R. D., & Links, J. M. (2012). Determinants of emergency response willingness in the local public health workforce by jurisdictional and scenario patterns: A cross-sectional survey. *BMC Public Health*, 12(164). doi: 10.1186/1471-2458-12-164 retrieved from <http://www.biomedcentral.com/1471-2458/12/164>

## CONFERENCE PROCEEDINGS AND REPORTS

Murphy, D. D., & Freiheit, J. M. (2013, January). The development and validation of the mentoring expectations congruency scale (MECS). In *Academy of Management Proceedings* (Vol. 2013, No. 1, p. 14555). Academy of Management.

Freiheit, J. M. (2012). *Assessment of a Milwaukee Health Department leadership program: Emotional Intelligence training, 360° assessments, and professional coaching*. Non-Proprietary Technical Research Report submitted to the City of Milwaukee Health Department.

## ACADEMIC CONFERENCE PRESENTATIONS

Murphy, D. D., & Freiheit, J. M. (August 2013). The Development and Validation of the Mentoring Expectations Congruency Scale (MECS). Academy of Management Conference, Orlando, Florida. *(refereed)* **The Arnon Reichers Best Student Paper Award Finalist**

Freiheit, J. M. (November 2012). Baptism by fire: A qualitative study on public health employee orientation experiences. American Association for Adult and Continuing Education Conference, Las Vegas, Nevada. *(refereed)*

## PROFESSIONAL PRESENTATIONS (abbreviated list)

**Are You Doing Enough to Support and Socialize Your New Public Health Employees? Research Based Action Steps You Can Put Into Practice Today** 7/18

**National Association of City and County Health Officials (NACCHO) Annual Conference**

New Orleans, LA

<b>Methods for Regional Collaboration: NPHPSP, MAPP, Operational Definition and PPHR American Public Health Association (APHA) Annual Meeting</b> San Diego, CA	<i>10/08</i>
<b>Strategies for Innovative Training Methods</b> <b>National Association of City and County Health Officials (NACCHO) Annual Conference</b> Washington DC & Atlanta, GA	<i>2/07 &amp; 2/08</i>
<b>Pandemic Preparedness Symposium for Business by the Wisconsin Council of Safety</b> Oconomowoc, WI Keynote address to region-wide business and community partners emphasizing the need to communicate with local public health, providing a framework for a communications strategy, and helping identify planning partners while educating about pandemic influenza	<i>10/06</i>
<b>Southeastern Wisconsin Pandemic Influenza Preparedness Community Partner Forum sponsored by Medical College of Wisconsin</b> Milwaukee, WI Coordinated and moderated day-long forum on pandemic influenza preparedness	<i>8/06</i>

#### **WORKGROUP, COMMITTEE, & SERVICE ACTIVITIES**

<b>Core Competencies for Public Health Professionals Workgroup</b> (Council on Linkages) Public Health Foundation	<i>5/17 on</i>
<b>National Association of County and City Health Officials (NACCHO)</b> Project Public Health Ready (PPHR) Regional Model Workgroup	<i>2016 – 2017</i>
<b>Wisconsin Public Health Association (WPHA), Member</b>	<i>2014 on</i>
<b>Webinar Panelist</b> , Commission for Workforce & Professional Development (CWPD) Best Practices in Onboarding, Theoretical Basis for Onboarding	<i>8/13</i>
<b>American Association for Adult &amp; Continuing Education (AAACE)</b> Member of Commission for Workforce and Professional Development (CWPD) Committee	<i>2012 – 2014</i>
<b>Volunteer Peer-Reviewer</b> , Commission for Workforce and Professional Development (CWPD) proposals for American Association for Adult & Continuing Education (AAACE) November 2012 conference	<i>6/12</i>
<b>National Public Health Preparedness &amp; Response Core Competency Model</b> , Planning and Improvement Workgroup, Atlanta, GA (ASPPH)	<i>2010 – 2012</i>
<b>National Association of County and City Health Officials (NACCHO)</b> Preparedness Committee	<i>2009 – 2011</i>
<b>State of Wisconsin Public Health Preparedness Advisory Committee</b>	<i>2007 – 2010</i>

#### **AWARDS & CERTIFICATIONS**

James C. Fisher Adult Education Fund, UWM School of Education (SOE)	<i>9/17-12/17</i>
Kuehneisen and Eiserlo Scholarship, UWM School of Education (SOE)	<i>9/13 – 05/14</i>
Master Certified Health Education Specialist (MCHES)	<i>3/11 – Present</i>
Community Health Education Memorial Scholarship, WALHDAB	<i>8/11 – 5/13</i>
Russell D. Robinson Adult Education Fellowship, UWM SOE	<i>9/09 &amp; 8/11</i>
Certified Health Education Specialist (CHES)	<i>5/01 – Present</i>
Certified Health Education Specialist (CHES) Award, ISU	<i>4/00</i>
Outstanding Achievement in Leadership and Scholarship Award, ISU	<i>4/98 – 4/00</i>

GL-27-19



# COUNTY OF KENOSHA

COUNTY CLERK

Mary T. Kubicki

1010 - 56th Street  
Kenosha WI 53140  
(262) 653-2552  
Fax: (262) 653-2564

NOV 15 2019

## CLAIM AGAINST KENOSHA COUNTY

FULL NAME

Roger Johnson

DATE

11/6/19

ADDRESS

P.O. Box 191

Silver Lake WI 53170

TELEPHONE NUMBER: Home:

262-515-5597

Work:

DATE & TIME OF ACCIDENT OR LOSS

LOCATION OF ACCIDENT

DESCRIPTION OF ACCIDENT OR LOSS

Would like to <sup>be reimbursed</sup> retain my legal fees for get my Daughter Death Certificate changed from complication due to Drug overdose to Septic Shock due to Colon Perforation due to Vascular Ischemia.

Lawyer so far, 2625.00

Dr. Jeffery Jentzen Reading medical Reports \$4,000.00  
which my Lawyer has his bill.

WITNESS: Name

Address

Phone

AMOUNT OF CLAIM (damages)

\$6,625.00

CLAIMANT'S SIGNATURE

*Roger Johnson*

Please attach receipts, estimates, and/or other supporting data to this form.

RETURN THIS FORM TO: KENOSHA COUNTY CLERK  
1010 - 56<sup>TH</sup> STREET  
KENOSHA WI 53140



1013

✓ Track Your Expenses...

- ☐ Auto/Travel ☐ Education ☐ Medical/Dental  
☐ Business ☐ Entertainment ☐ Savings  
☐ Charities ☐ Food ☐ Taxes  
☐ Clothing ☐ Home ☐ Utilities  
☐ Dependent Care ☐ Insurance ☐ Other

Frederick Zievers, LLC  
of two thousand Six Hundred Twenty Nine dollars

MAY 17 2019

BAL FOR'D	
ITEM AMOUNT	2,625.00
BALANCE	100
DEPOSIT	
FOR'D	

Duplicate is produced using soy-based materials.  
Images may appear light.

☐ TAX DEDUCTIBLE ITEM

Memo

For enhanced security your account number will not be printed on this copy

NOT NEGOTIABLE

GL-28-19



**We Energies**

Claims - A145

P.O. Box 1132

Milwaukee, WI 53201-1132

Phone 800-555-3303 x3437

Fax 262-523-7889

Email [damagedclaims@wecenergygroup.com](mailto:damagedclaims@wecenergygroup.com)



**NOTICE OF CLAIM FOR DAMAGES**

**TO: Kenosha County  
Attn: County Clerk  
19600 75<sup>th</sup> Street  
Bristol, WI 53104**

**PLEASE TAKE NOTICE**, that pursuant to Sec. 893.80, Wis. Stats, We Energies, 231 W. Michigan St., Milwaukee, Wisconsin by Bonnie Wesley, Claims Analyst, hereby gives notice that on or about September 26, 2019, the claimant suffered damage and associated loss of gas main in the area of 4701 7<sup>th</sup> Street in the Village of Somers, Wisconsin.

**PLEASE TAKE FURTHER NOTICE** that at the aforementioned time and place, the claimant sustained damage to underground gas service.

**PLEASE TAKE FURTHER NOTICE**, that all times material Kenosha County through its officials, employees, agents or representatives, including but not limited to Kenosha County, struck and damaged gas service while excavating.

**PLEASE TAKE FURTHER NOTICE** that the damages suffered by We Energies were directly and proximately caused by the actions of Kenosha County Highway Department in that its employee, Wayne Ball, in the normal course of employment, struck gas service during excavating activity.

**Kenosha County**



**We Energies**

Claims - A145  
P.O. Box 1132  
Milwaukee, WI 53201-1132  
Phone 800-558-3303 x3437  
Fax 262-523-7889  
Email [damageclaims@wecenergygroup.com](mailto:damageclaims@wecenergygroup.com)



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**PLEASE TAKE FURTHER NOTICE**, that by reason of the aforesaid negligence and carelessness of Kenosha County, We Energies sustained damages for which it makes claim upon Kenosha County in the sum of \$620.66 and such other relief as provided by law.

**PLEASE TAKE FURTHER NOTICE**, that Bonnie Wesley is the representative of the claimant in this matter, and any request for further information should be addressed to said individual at PO Box 1132, Milwaukee, Wisconsin, 53201-1132.

Dated at Milwaukee, Wisconsin, 19th day of November, 2019.

WE ENERGIES

By Bonnie Wesley  
Bonnie Wesley, Claims Analyst

P.O. ADDRESS:  
We Energies  
Claims, Room A145  
PO Box 1132  
Milwaukee WI 53201-1132  
Telephone: 414-221-2498

Claim Number CL-201995812