


Kenosha



County

BOARD OF SUPERVISORS

RESOLUTION NO. _____

Subject: <u>Comprehensive Plan Amendment</u> , Planning, Development & Extension Education Committee, 19600 – 75 th Street, Suite 185-3, Bristol, WI 53104 (Sponsor), requests approval of Draft Annual Report, “A Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035, 2019 Annual Report”			
Original <input type="checkbox"/>	Corrected <input type="checkbox"/>	2nd Correction <input type="checkbox"/>	Resubmitted <input type="checkbox"/>
Date Submitted: March 17, 2020		Date Resubmitted:	
Submitted By: Planning, Development & Extension Education Committee			
Fiscal Note Attached <input type="checkbox"/>		Legal Note Attached <input type="checkbox"/>	
Prepared By: Andy M. Buehler, Director Division of Planning and Development		Signature: 	

WHEREAS, in compliance with Wisconsin’s comprehensive planning law set forth in Section 66.1001 of the Wisconsin Statutes, Kenosha County adopted a Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035 on April 20, 2010; and,

WHEREAS, the City of Kenosha, Villages of Bristol, Genoa City, Paddock Lake, Pleasant Prairie, Salem Lakes, Somers, Twin Lakes and Towns of Brighton, Paris, Randall, Somers and Wheatland also adopted said comprehensive plan; and,

WHEREAS, the Planning, Development & Extension Education Committee, 19600 – 75th Street, Suite 185-3, Bristol, WI 53104 (Sponsor), requests approval of Draft Annual Report, “A Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035, 2019 Annual Report” and,

WHEREAS, the Department of Planning and Development has published said request in accordance to State Statutes; and

WHEREAS, the Kenosha County Multi-Jurisdictional Comprehensive Plan Advisory Committee held a meeting on February 18, 2020, and recommended approval of the request; and,

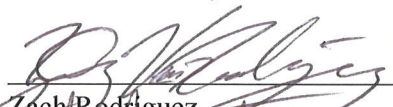
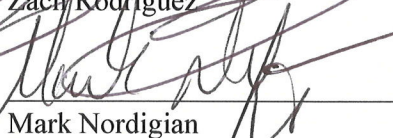
WHEREAS, the Kenosha County Planning, Development & Extension Education Committee held a public hearing on the request on March 11, 2020, and recommended approval of the request.

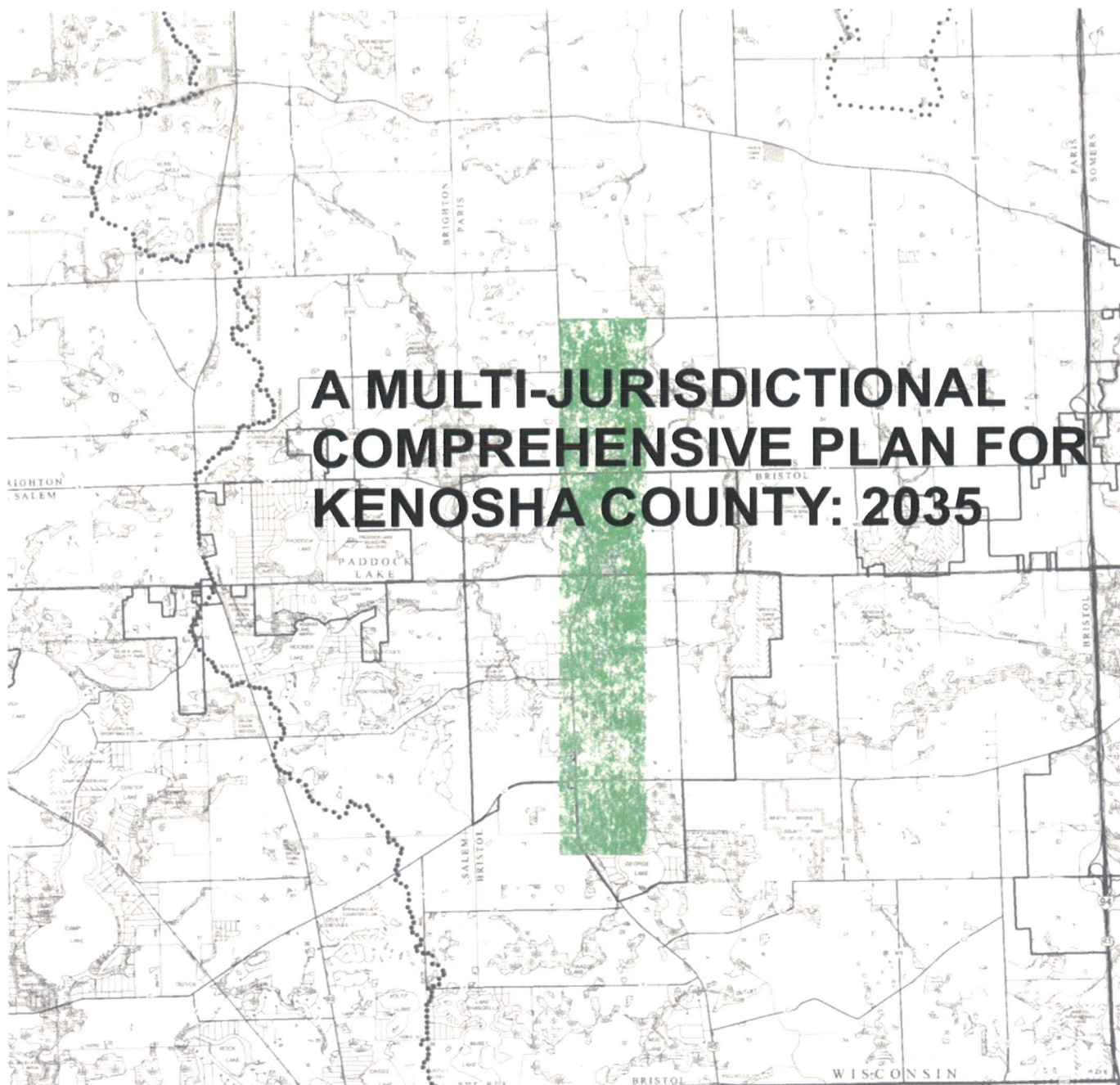
NOW, THEREFORE, BE IT RESOLVED that pursuant to Sections 59.69 and 66.1001(4) of Wisconsin Statutes, the Kenosha County Board of Supervisors hereby approve/accept the Draft Annual Report, “A Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035, 2019 Annual Report”.

NOW, THEREFORE, BE IT FURTHER RESOLVED that the Kenosha County Board of Supervisors enact an ordinance adopting the comprehensive plan change.

Approved by:

PLANNING, DEVELOPMENT
& EXTENSION EDUCATION
COMMITTEE

	<u>Aye</u>	<u>No</u>	<u>Abstain</u>	<u>Excused</u>
_____ Erin Decker, Chair	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
_____ John Poole, Vice Chair	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
_____ Michael Skalitzky	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
 _____ Zach Rodriguez	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
 _____ Mark Nordin	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>



2019

ANNUAL REPORT



PREPARED BY:

Ben Fiebelkorn, Senior Land Use Planner

Kenosha County Department of
Planning & Development

<p>Kenosha County Officials</p> <p>County Executive</p> <p>Jim Kreuser</p> <p>County Board of Supervisors</p> <p>Daniel C. Esposito – Chairman John J. O' Day – Vice Chairman William Grady Terry Rose Jeffrey Gentz Laura Belsky David Celebre Edward Kubicki Daniel Gaschke Zach Rodriguez John J. O'day Andy Berg Ronald J. Frederick Gabe Nudo John Franco Boyd Frederick Amy Maurer Jeff Wambolt Monica Yuhas Michael J. Skalitzy John Poole Mark Nordigan Erin Decker Dennis Elverman</p>	<p>Multi-Jurisdictional Comprehensive Planning Advisory Committee</p> <p>Voting Members</p> <p>Erin Decker.....Planning, Development & Extension Education Committee Chairperson</p> <p>John Holloway..... Town of Paris Vice-Chairperson</p> <p>Jeff Labahn..... City of Kenosha Mike Farrell.....Village of Bristol Jean Werbie-Harris..... Village of Pleasant Prairie Dennis Faber..... Village of Salem Lakes George Stoner.....Village of Somers Sue Crane..... Town of Brighton Mark Molinaro.....Town of Somers William Glembocki..... Town of Wheatland</p> <p>Non-Voting Members</p> <p>Heather Wessling-Grosz... Kenosha Area Business Alliance (KABA) Nelson Ogbuagu.....Kenosha Area Transit Mark Edquist.....Farming Community Representative Pat Finnemore.....Kenosha Unified School District Colleen Fisch..... Kenosha-Racine Land Trust Tim Popanda.....Village of Paddock Lake Sandie Hansen..... Citizen Representative Robert Stoll.....Town of Randall John Gendron.....Westosha Central High School District Lena Schlater..... Realty Industry Representative Clement Abongwa..... Kenosha County Department of Public Works Nancy Washburn..... Building Industry Representative Lon Wienke..... Village of Twin Lakes</p> <p>Alternate Advisory Committee Voting Members: Rich Schroeder, City of Kenosha; Randy Kerkman, Village of Bristol; Peggy Herrick, Village of Pleasant Prairie; Brad Zautcke, Village of Salem Lakes; Jason Peters, Village of Somers; Dave Devito, Town of Brighton; Ron Buttke, Town of Paris; Jason Peters, Town of Somers; Sheila Siegler, Town of Wheatland.</p>
<p>Planning, Development & Extension Education Committee Members</p> <p>Erin Decker - Chairperson Michael J. Skalitzy - Vice-Chairperson Mark Nordigan Zach Rodriguez John Poole</p>	<p>Staff Support</p> <p>Kenosha County</p> <p>Andy Buehler..... Director, Division of Planning Operations Ben Fiebelkorn..... Senior Land Use Planner Mark Jenks..... County Conservationist</p>

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INTRODUCTION

Per Part 8 of Chapter XV – Implementation Element of the multi-jurisdictional comprehensive plan (*A Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035*), the Kenosha County Planning and Development Department has prepared this draft annual report on plan implementation for review by local governments and County officials. This draft annual report includes a list of map amendments made to the plan during the year; major changes to County or local ordinances made to implement the plan (such as the adoption of new zoning districts); a list of new or updated plans related to the multi-jurisdictional comprehensive plan (such as farmland protection or park and open space plans); a list of updated inventory information available from the County or Southeastern Wisconsin Regional Planning Commission (SEWRPC); proposed plan text amendments; and other information identified by local or County officials.

The following is an inventory of work products and other activities related to the *multi-jurisdictional comprehensive plan* conducted by Kenosha County Department of Planning & Development during the period of January 1, 2019 – December 31, 2019.

Use of the Plan to Guide County Activities

The multi-jurisdictional comprehensive plan (*A Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035*) served as a guide in the creation and implementation of several County activities. Below is a summary of select key programs implemented from the multi-jurisdictional comprehensive plan.

None.

LAND USE PLAN MAP AMENDMENTS: 2019

The following is a list of land use plan map amendments that have been made to the multi-jurisdictional comprehensive plan during the period of January 1, 2019 – December 31, 2019.

△ Notes that an amendment to the Adopted Land Use Plan Map for Kenosha County: 2035 (Map 65) was required. Comparisons of plan categories between the local plan maps and the County map are shown in Appendix S of the multi-jurisdictional comprehensive plan.

City of Kenosha

Ordinance No. 13-19 △

An ordinance amending the comprehensive plan for the City of Kenosha. The Amendment changes the land use designation from “Government and Institutional” to “Medium Density Residential” on tax key parcel number 08-222-26-426-030 in the City of Kenosha. Adopted by the City of Kenosha on March 8, 2019.

Ordinance No. 16-19 △

An ordinance amending the comprehensive plan for the City of Kenosha. The Amendment changes the land use designation from "Industrial" to "Commercial" on tax key parcel number 07-222-19-301-035 in the City of Kenosha. Adopted by the City of Kenosha on March 22, 2019.

Ordinance No. 32-19

An ordinance amending the comprehensive plan for the City of Kenosha. The Amendment removes property from the 100-year floodplain on tax key parcel numbers 03-122-04-426-021, 03-122-04-426-033, 03-122-04-126-032, 03-122-04-126-035 & 03-122-04-126-041 in the City of Kenosha. Adopted by the City of Kenosha on June 7, 2019.

Ordinance No. 37-19 Δ

An ordinance amending the comprehensive plan for the City of Kenosha. The Amendment changes the land use designation from "Government and Institutional" to "High Density Residential" on tax key parcel numbers 11-223-30-128-004 & 11-223-30-128-003 in the City of Kenosha. Adopted by the City of Kenosha on June 21, 2019.

Ordinance No. 39-19 Δ

An ordinance amending the comprehensive plan for the City of Kenosha. The Amendment changes the land use designation from "Industrial" to "Commercial" on tax key parcel number 07-222-13-402-015 in the City of Kenosha. Adopted by the City of Kenosha on July 8, 2019.

Ordinance No. 54-19 Δ

An ordinance amending the comprehensive plan for the City of Kenosha. The Amendment changes the land use designation from "Medium Density Residential" to "High Density Residential" on tax key parcel numbers 08-222-35-280-040, 08-222-35-280-041 & 08-222-35-280-044 in the City of Kenosha. Adopted by the City of Kenosha on September 20, 2019.

Ordinance No. 58-19 Δ

An ordinance amending the comprehensive plan for the City of Kenosha. The Amendment changes the land use designation from "High Density Residential" to "Commercial" on tax key parcel numbers 08-222-34-452-031 in the City of Kenosha. Adopted by the City of Kenosha on October 11, 2019.

Ordinance No. 60-19 Δ

An ordinance amending the comprehensive plan for the City of Kenosha. The Amendment changes the land use designation from "Commercial" to "Medium-High Density Residential" on tax key parcel number 11-223-30-483-013 in the City of Kenosha. Adopted by the City of Kenosha on October 11, 2019.

Village of Bristol

Ordinance No. 2019-1 Δ

An ordinance amending the comprehensive plan for the Village of Bristol. The Amendment changes the land use designation from "Commercial" and "Isolated Natural Resources Area" to "Commercial", "Rural-Density Residential" and "Isolated Natural Resources Area" on tax key parcel number 37-4-121-313-0402 in the Village of Bristol. Adopted by the Village of Bristol on January 14, 2019.

Ordinance No. 2019-2 Δ

An ordinance amending the comprehensive plan for the Village of Bristol. The Amendment changes the land use designation from "Office/Professional Services" to "Business/Industrial Park" on tax key parcel numbers 37-4-121-242-0201 & 37-4-121-242-0301 in the Village of Bristol. Adopted by the Village of Bristol on January 14, 2019.

Village of Pleasant Prairie

Ordinance No. 19-02 Δ

An ordinance to amend the Village 2035 Land Use Plan Map 9.9 on the properties general located between 116th and 128th Streets east of Sheridan Road, located in U.S. Public Land Survey Section 31, Township 1 North, Range 23 East and further identified as Tax Parcel Numbers 93-4-123-311-0070; 93-4-123-311-0201; 93-4-123-311-0204; 93-4-123-314-0410; 93-4-123-314-0104 thru 93-4-123-314-0150; 93-4-123-314-0174 thru 93-4-123-314-0220; 93-4-123-314-0242 thru 93-4-123-314-0286; and 93-4-123-314-0312 thru 93-4-123-314-0330:

1. To amend the Village 2035 Land Use Plan Map 9.9 to change the Low-Medium Density Residential, Commercial and Mixed Use Lands (CT) with an Urban Reserve Area land use designations to the Park, Recreational and Other Open Space lands on the properties. The Isolated Natural Resource Area and the wetland land use designations on the properties will remain unchanged.
2. To update Appendix 10-3 of the Village of Pleasant Prairie Wisconsin, 2035 Comprehensive Plan to reflect the above noted changes to the 2035 Land use Plan Map 9.9.

Adopted by the Village of Pleasant Prairie on February 4, 2019.

Ordinance No. 19-13 Δ

An ordinance to amend the Village 2035 Land Use Plan Map 9.9 to change Lots 1 and 3 of CSM 2893 generally located east of 9201 Wilmot Road and further identified as a part of Tax Parcel Number 91-4-122-084-0104:

1. The field delineated wetlands as shown and legally described on Lots 1 and 3 of CSM 2893 are hereby placed within the Park, Recreational and Other Open Space lands with a field verified wetland land use designation on the Village 2035 Land Use Plan Map 9.9.
2. Appendix 10-3 of the Village of Pleasant Prairie Wisconsin, 2035 Comprehensive Plan is being amended and updated to reflect the above noted changes to the 2035 Land Use Plan Map 9.9.

Adopted by the Village of Pleasant Prairie on June 17, 2019.

Ordinance No. 19-17 Δ

An ordinance to amend the 2035 Land Use Plan Map 9.9 to show the wetlands located on the vacant property located on the vacant property identified as Tax parcel Number 91-4-122-072-0108, as shown and legally described on Exhibit 1, within the Park, Recreational and Other Open Space lands

with a field verified wetland land use designation and the remainder of the land to remain within the Commercial land use designation with the Freeway Oriented Service center designation being removed.

To update Appendix 10-3 of the Village of Pleasant Prairie Wisconsin, 2035 Comprehensive Plan to reflect the above noted changes to the 2035 Land Use Plan Map 9.9.

Adopted by the Village of Pleasant Prairie on July 1, 2019.

Ordinance No. 19-30

An ordinance to amend the 2035 Land Use Plan Map 9.9 to correct the 10-year floodplain land use designations pursuant to the FEMA approved floodplain boundary adjustment (Letter of Map Revision (LOMR) Case No. 18-05-1772P as effective August 9, 2019) associated with the recently completed Uline headquarters office building (H2) located at 12100 Uline Place as shown on Exhibits 1 and 2; and

To update Appendix 10-3 of the Village of Pleasant Prairie Wisconsin, 2035 Comprehensive Plan to reflect the above noted changes to the 2035 Land Use Plan Map 9.9.

Adopted by the Village of Pleasant Prairie on September 16, 2019.

Village of Paddock Lake

None.

Village of Salem Lakes

None.

Village of Somers

Ordinance No. ? Δ

An ordinance to amend the land use plan map for the Village of Somers (Map 80) as adopted in the Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035 to change the land use category from "Commercial", and "Primary Environmental Corridor" to "High-Density Residential", "Commercial" and "Primary Environmental Corridor" on tax parcel 82-4-222-104-0342, 82-4-222-104-0330 & 82-4-222-104-0201 in the Village of Somers. Adopted by the Village of Somers on April 23, 2019.

Ordinance No. ? Δ

An ordinance to amend the land use plan map for the Village of Somers (Map 80) as adopted in the Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035 to change the land use category from "Medium-Density Residential", "High-Density Residential" and "Primary Environmental Corridor" to "High-Density Residential" and "Primary Environmental Corridor" on tax parcel 83-4-223-192-0580 & 83-4-223-192-0590 in the Village of Somers. Adopted by the Village of Somers on November 26, 2019.

Town of Wheatland

None.

Kenosha County

Ordinance No. 2019-18 Δ

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Farmland Protection, Rural-Density Residential, Secondary Environmental Corridor and Non-Farmed Wetland to Farmland Protection, Rural-Density Residential, Suburban-Density Residential, Secondary Environmental Corridor and Non-Farmed Wetland on tax parcel 45-4-221-111-0107 & 45-4-221-111-0102 in the Town of Paris. Adopted by Kenosha County on February 20, 2019.

Ordinance No. 2019-21 Δ

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Farmland Protection & SEC to Suburban-Density Residential, Farmland Protection & SEC on tax parcel 45-4-221-352-0303 in the Town of Paris. Adopted by Kenosha County on February 20, 2019.

Ordinance No. 2019-23 Δ

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from General Agricultural & Open Land to General Agricultural & Open Land and Rural-Density Residential on tax parcel 30-4-220-294-0400 in the Town of Brighton. Adopted by Kenosha County on February 20, 2019.

Ordinance No. 2019-9 Δ

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Farmland Protection and SEC to Farmland Protection, SEC and Rural-Density Residential on tax parcel 30-4-220-252-0300 in the Town of Wheatland. Adopted by Kenosha County on October 16, 2019.

Ordinance No. 2019-4 Δ

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Farmland Protection and SEC to Farmland Protection, SEC and Rural-Density Residential on tax parcel 45-4-221-333-0400 in the Town of Paris. Adopted by Kenosha County on August 21, 2019.

Ordinance No. 2019-29 Δ

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Farmland Protection and Isolated Natural Resource Area to Rural-Density Residential, General Agricultural & Open Land and Isolated Natural Resource Area on tax parcel 45-4-221-061-0150 in the Town of Paris. Adopted by Kenosha County on April 17, 2019.

Ordinance No. 2019-31 Δ

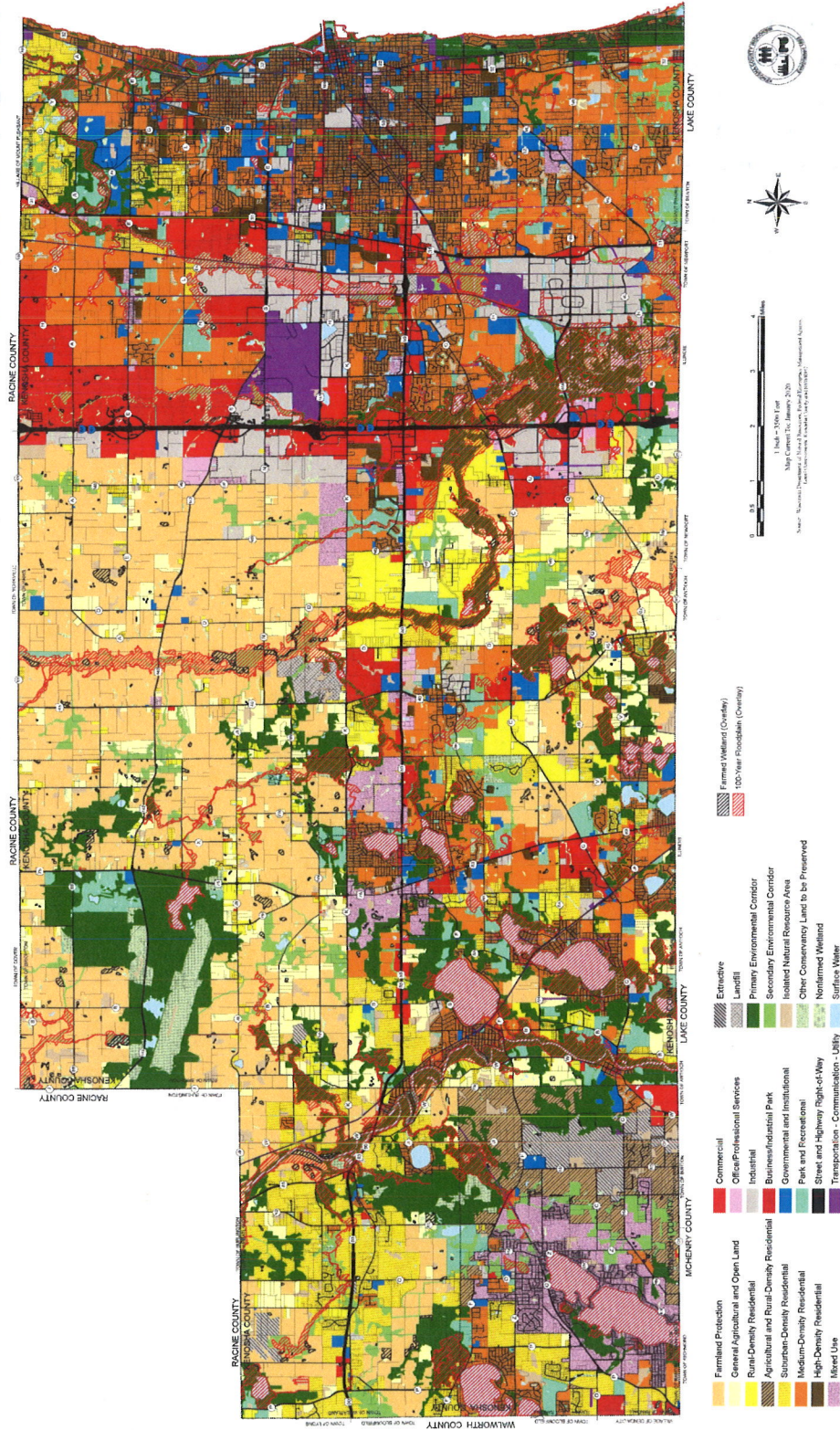
An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Farmland Protection to General Agricultural & Open Land and Suburban-Density Residential on tax parcel 45-4-221-333-0201 in the

Town of Paris. Adopted by Kenosha County on April 17, 2019.

Ordinance No. 2019-29 Δ

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Farmland Protection and SEC to Farmland Protection, Rural-Density Residential and SEC on tax parcel 30-4-220-231-0100 in the Town of Brighton. Adopted by Kenosha County on March 26, 2019.

MAP 65
ADOPTED LAND USE PLAN MAP FOR KENOSHA COUNTY: 2035



RECOMMENDED PROGRAMS & PRIORITIES

Part 7 of Chapter XV – Implementation Element, included a compilation of programs from each of the plan elements to implement the recommendations set forth in the plan. These programs were to be considered as having the highest priority in implementing the plan and were not listed in priority order.

The following are those recommended high-priority programs as included in the Implementation Element and how they have been addressed by Kenosha County staff during the period of January 1, 2019 – December 31, 2019. The recommended programs have been categorized as completed, continuous, in-progress, not addressed, or discontinued (see table below).

Completed ✓	Continuous ∞	In-Progress ~	Not Addressed ≠	Discontinued Ø
Programs that have been addressed and completed	Programs that are on-going throughout the plan year 2035	Programs that have been addressed but are not yet complete	Programs that have not yet been addressed	Programs that have been discontinued

Note: The following information on recommended programs is up to date and accurate to the best of County staff's knowledge at the time of publication.

Agricultural, Natural, & Cultural Resources Element (Chapter VIII)

- **∞Program:** Continue to support the Kenosha County Planning and Development Department in its efforts to protect land and water resources, including farmland, and to implement recommendations set forth in the County Land and Water Resource Management Plan.
- **≠Program:** Study the concept of a transfer of development rights (TDR) program and/or a purchase of development rights (PDR) program for local and county government use that focuses on the protection of agricultural areas.
- **✓Program:** Update the *Kenosha County Farmland Preservation Plan* to reflect changes to the Wisconsin Farmland Preservation Program approved by the State Legislature in response to the Working Lands Initiative report. Encourage local governments to participate in developing and implementing the updated County Farmland Preservation Plan. (plan not implemented)
- **≠Program:** Designate Agricultural Enterprise Areas (AEA) containing contiguous lands devoted primarily to agricultural use as recommended in the updated County Farmland Preservation Plan. An AEA may be part of a broader strategy to protect farmland and promote agriculture and agriculturally-related development.
- **ØProgram:** Encourage the implementation of the Purchase of Agricultural Conservation Easements (PACE) program, which provides State funding for the purchase of such easements from willing landowners in order to preserve agricultural capacity and conserve unique agricultural resources.
- **ØProgram:** Update the Kenosha County zoning ordinance to meet or exceed farmland preservation standards in accordance with Section 71.613 and Chapter 91 of the *Statutes*, in order to maintain a

farmer's eligibility for State income tax credits and to implement the County Farmland Preservation Plan.

- **∞Program:** Continue to encourage intergovernmental cooperation to protect farmland, including the use of boundary agreements.
- **ØProgram:** Work with KABA (Kenosha Area Business Alliance) to develop programs to promote an agricultural economic cluster of farming operations and appropriate agri-businesses on lands designated for agricultural use on the County Land Use Plan Map (Map 65 in Chapter IX).
- **∞Program:** Continue to protect lowland portions of environmental corridors and other lowland areas, including wetlands, through enforcement of C-1 district regulations set forth in the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance.
- **∞Program:** Continue to protect upland portions of environmental corridors and other upland areas through enforcement of C-2 district regulations set forth in the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance.
- **∞Program:** Continue to work with the Seno Kenosha/Racine Land Trust and other NCOs to protect primary environmental corridors, natural areas, and critical species habitat sites through fee simple acquisitions and conservation easements.
- **∞Program:** Work to protect environmental corridors and natural areas through County and local plat review processes.
- **≠Program:** Consider amending the Rural Cluster Overlay District in the County zoning ordinance to require stewardship plans for the management of common open space in conservation subdivisions.
- **∞Program:** Support and, where applicable, implement sanitary sewer and stormwater management standards recommended in the regional water quality management plan update and subsequent amendments.
- **∞Program:** Incorporate the updated floodplain mapping from the Kenosha County floodplain map modernization project into the County zoning maps following approval of the maps by the DNR and FEMA.
- **∞Program:** Continue to administer and enforce floodplain and shoreland regulations included in the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance.
- **∞Program:** Continue to implement County ordinance requirements related to land suitability to avoid inappropriate development on severe structural or severe wet soils.
- **∞Program:** Maintain, update, and implement recommendations set forth in the Kenosha County Hazard Mitigation.
- **∞Program:** Plan as funding becomes available, including acquisition of properties in the floodplain without "buildable" areas.
- **≠Program:** Consider amending the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance to address Lake Michigan bluff erosion more comprehensively, and develop bluff setback requirements for new development and redevelopment projects, with assistance from the Wisconsin Coastal Management Program and Wisconsin Sea Grant. (Could be considered at the local zoning ordinance level for the City of Kenosha, Village of Somers and the Village of Pleasant Prairie. Not addressed at this time could pursue if need be.)
- **∞Program:** Continue to cooperate with Waste Management/Pheasant Run Landfill to conduct the countywide hazardous household waste collection program, and incorporate other recycling efforts and awareness into the program.
- **∞Program:** Continue to provide education and assistance to citizens on potential environmental

problems that may impact human health, including home health hazards such as mold, lead, and asbestos; indoor and outdoor air quality; solid and hazardous waste; and pest control.

- **≠Program:** Work with local governments and aggregate producers to identify suitable areas with commercially viable sources of sand and gravel. Ideally, suitable areas should be located in sparsely populated areas and not have significant surface natural resources. Exceptions may be considered for innovative mining methods that have minimal impacts on surrounding residents and land uses.
- **✓Program:** Update the County Park and Open Space Plan, including updates from the regional natural areas and critical species habitat plan, to maintain eligibility for DNR Stewardship funding.
- **∞Program:** Continue the development, enhancement, and management of recreational trail facilities to ensure connectivity of such facilities in Kenosha County including potential water trails, as illustrated in Map 61 and potential area-wide recreational bicycle trails, as illustrated in Map 63.
- **∞Program:** Preserve and maintain structures with significant historical value owned by the County.
- **∞Program:** Preserve and maintain sites owned by the County that have significant archaeological value.

Land Use Element (Chapter IX)

- **∞Program:** Kenosha County will continue to work with Towns to develop land use plans and plan amendments for inclusion in the multi-jurisdictional plan that can be implemented through County land use-related ordinances, and identify and adopt needed amendments to such ordinances.
- **∞Program:** Kenosha County will continue to administer and enforce the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance in unincorporated areas in accordance with State and Federal requirements and the land use plan map (Map 65).
- **✓Program:** Communities may establish urban and rural design guidelines as a Town ordinance for which compliance may be mandatory (regulatory approach by converting guidelines into ordinance regulations) or voluntary (nonregulatory approach by encouraging developers to follow a design manual). As an integral part of this comprehensive plan and in unincorporated Towns, Towns may establish Town-specific urban and rural design guidelines for residential, commercial, industrial, office, business park, village/town center, recreational, and institutional development, provided said design guidelines are first approved by Kenosha County before a design guideline ordinance is enacted by a Town.
- **∞Program:** Encourage a full range of housing structure types and sizes, including single-family, two-family, and multi-family dwelling units, in sanitary sewer service areas to provide affordable housing options for households of all income levels, ages, and special needs projected for Kenosha County in 2035.
- **∞Program:** Encourage the development of nursing homes, community-based residential facilities, and other types of assisted living facilities for the elderly and persons with disabilities in appropriate locations.
- **~Program:** The County and affected local governments should cooperatively identify study areas for integrated land use and transportation plans around IH 94 interchanges and prepare plans for these areas to refine the land use development pattern set forth on Map 65.
- **~Program:** Local governments will consider developing neighborhood plans that include a planned street network plan to provide proper guidance to developers for connectivity of collector and land

access streets between subdivisions.

- **∞Program:** Encourage and support businesses and agribusiness that use “green” development techniques and focus on renewable, alternative, or sustainable energy resources.
- **✓Program:** Kenosha County will work with towns to update County shoreland zoning regulations to comply with pending updates to Chapter NR 115 of the *Wisconsin Administrative Code*.
- **∞Program:** Kenosha County and SEWRPC will continue to provide all inventory and additional planning maps produced for the multi-jurisdictional comprehensive planning process to local governments, on request, to facilitate joint land use planning.

Housing Element (Chapter X)

- **≠Program:** Kenosha County should study the feasibility of creating a countywide housing trust fund to provide a dedicated source of revenue to support the development and preservation of affordable housing.
- **~Program:** Identify programs and potential funding sources for new programs to assist homeowners in creating more energy-efficient homes and in making needed repairs, including improvements to meet State and Federal lead-safe standards.
- **∞Program:** Continue cooperative efforts between the Kenosha County Health Department and local governments to enforce State public health Statutes, and County and local ordinances concerning dilapidated, unsafe, or unsanitary housing that pose a human health hazard.
- **∞Program:** Support and consider expanding the Kenosha County Housing Authority programs, including the Housing Rehabilitation Loan Program, the Homestead Opportunity Loan Program, and the Fox River Flood Mitigation Program.
- **≠Program:** Encourage local and county governments to incorporate Universal Design requirements into local zoning ordinances and building codes.
- **∞Program:** Continue to support and expand Kenosha County Division of Aging¹ services and programs, which provide support services and information to elderly and physically disabled residents, and to their families.
- **∞Program:** Continue to support nonprofit agencies and Kenosha County’s Division of Aging Services “stay-at-home” services to assist elderly and disabled residents living in traditional homes. Aside from personal and home healthcare, services include adult day care, home modification, housekeeping, meal delivery, lawn care, and snow removal.
- **~Program:** Identify causes and solutions for housing shortage as part of county-wide housing initiative.

Transportation Element (Chapter XI)

- **≠Program:** Kenosha County, in cooperation with local governments, SEWRPC, and State agencies,

¹ The Kenosha County Division of Aging Services, through the Aging and Disability Resource Center, provides information, programs, and services pertaining to transportation, healthcare services, elderly housing, meal programs, benefit services, financial assistance, recreation and education programs, and other services for the elderly and disabled.

should prepare a Countywide transit plan, which would analyze and recommend fully coordinated transit improvements and connections within the County and equitable funding for transit services, in lieu of or as an interim measure until a permanent RTA is formed that would provide regional funding and management of transit services.

- **✓Program:** Prepare and implement City, Village, and Town neighborhood plans, small area plans, and bicycle and pedestrian plans to provide a coordinated system of bicycle and pedestrian trails, collector streets, and local land access streets.
- **≠Program:** Review the recommended transit service improvements set forth in the forthcoming Kenosha Area Transit System Development Plan 2009-2013 and subsequent updates and implement desired recommendations.
- **∞Program:** Continue operation of transportation services for persons with disabilities and elderly residents through operation of the Care-A-Van, Volunteer Escort, Discovery Bus, and similar programs through the comprehensive plan design year 2035.
- **✓Program:** Develop and implement a detailed bike and pedestrian trail plan for Kenosha County under the guidance of an advisory committee to be formed by Kenosha County. The plan should determine specific locations for bike and pedestrian trails and identify potential links to existing trails in Kenosha County, trails in adjacent counties, and a potential east-west trail in the County.
- **~Program:** Consider including facilities for walking and bicycling during the review and approval of all development projects, including street and highway improvements, to provide an alternative to motor vehicle travel and to promote a healthy lifestyle.
- **∞Program:** Continue working with SEWRPC and WisDOT to continue regional planning efforts and to develop methods to promote interconnection between all transportation modes and systems available within the County and the Region.
- **~Program:** Work with SEWRPC, WisDOT, and local governments to comprehensively review and update the Kenosha County jurisdictional highway system plan and to implement its recommendations.
- **≠Program:** Consider preparing and adopting a highway access management ordinance to regulate access to County highways, and coordinate with local governments to develop consistency between County highway access management regulations and local access management/driveway ordinances.
- **ØProgram:** Encourage the use of the design concept called “Complete Streets.”²
- **∞Program:** Continue to maintain existing County and local streets and highways, including resurfacing, reconstruction, and patching; snow clearing; sign maintenance; and mowing, trash removal, and tree trimming within highway rights-of-way.

Utilities and Community Facilities Element (Chapter XII)

- **∞Program:** Continue the cooperative process among DNR, SEWRPC, and County and local governments for coordinated planning of land use, sewage treatment and disposal, stormwater management, and water supply facilities and services.
- **∞Program:** Continue to develop stormwater management plans and ordinances and joint agreements

² “Complete Streets” are designed and operated to enable safe access for all users, including pedestrians, bicyclists, motorists, and transit riders of all ages and abilities. See www.completestreets.org for more information.