

**KENOSHA COUNTY BOARD OF SUPERVISORS  
COUNTY BOARD CHAMBERS  
COUNTY ADMINISTRATION BUILDING  
July 5, 2022**

The **Regular County Board Meeting** was called to order by Chairman Nudo at 7:30 p.m., in the County Board Chambers located in the Administration Building.

Roll Call was taken.

Present: Supervisors Bashaw, Belsky, Decker, Gaschke, Geertsen, Gentz, Grady, Karow, Kubicki, Nedweski, Nordigian, Nudo, Poole, Rodriguez, Rose, Stock, Stocker, Thomas, Wamboldt, and Yugas

Excused: Franco, O'Day                      Late: Berg

Present: 20      Excused: 3

**Citizen Comments**

Katie Verzal (19515 107<sup>th</sup> Street, Bristol) spoke to address their concerns with comments made at the previous County Board meeting, including comments regarding the Republican Party of Kenosha County and campaign contributions made to local candidates. Donald Biehn (9043 136<sup>th</sup> Avenue, Kenosha) stated their concerns with the County Board Supervisors and the previous County Board Meeting.

The following citizens spoke against Policy Resolution 1 - A Resolution To Amend The 2011 Resolution 63: Howard Moon (7817 7<sup>th</sup> Avenue, Kenosha), James Simmons (1460 67<sup>th</sup> Street, Kenosha), Richard Christiansen (3406 23<sup>rd</sup> Avenue, Kenosha), George Clark (7200 1<sup>st</sup> Avenue, Kenosha), Isaac Wallner (716 Sheridan Road, Kenosha), Carol Mcentegart (6675 235<sup>th</sup> Avenue, Paddock Lake), and Gay Baldwin (1969 East Shore Drive, Twin Lakes). Veronica King (5518 34<sup>th</sup> Avenue, Kenosha) also spoke against Policy Resolution 1 and asked the Board to focus on better accessibility for citizens with disabilities on County property.

The following citizens spoke in favor of Policy Resolution 1: Matthew Schuetzner (3637 121<sup>st</sup> Place, Pleasant Prairie), Julie Bennett (6313 244<sup>th</sup> Avenue, Salem), Jeff Flaningam (11502 7<sup>th</sup> Street, Sturtevant), and Pamela Mundling (7327 11<sup>th</sup> Avenue, Kenosha).

Michael Thompson (201 68<sup>th</sup> Place, Kenosha), and Lydia Spottswood (6903 2<sup>nd</sup> Avenue, Kenosha) spoke against Policy Resolution 2 – A Resolution To Repeal 1996 Policy Resolution 12 And Adopt A Policy Regarding Kenosha County Department And Division Heads.

Dr. James Shapiro (7221 3<sup>rd</sup> Avenue, Kenosha) and Derrell Greene (6730 111<sup>th</sup> Avenue, Kenosha) spoke against Policy Resolution 1 and Policy Resolution 2.

Karen Kempinen (2223 23<sup>rd</sup> Avenue, Kenosha) spoke against Resolution 10 – A Resolution Declaring Kenosha County A Second Amendment Sanctuary County.

The following citizens spoke against Policy Resolution 1 and Resolution 10: Gayle Clark-Taylor (7624 18<sup>th</sup> Avenue, Kenosha), George Arf (7801 88<sup>th</sup> Avenue, Pleasant Prairie), and Jodi Meuroff (7220 1<sup>st</sup> Avenue, Kenosha).

William Wilks (9821 29<sup>th</sup> Avenue, Pleasant Prairie) spoke in favor of Policy Resolution 1, and Resolution 10.

Lori Hawkins (18513 102<sup>nd</sup> Street, Bristol) and Heidi Helgeson (6507 43<sup>rd</sup> Avenue, Kenosha) spoke against Policy Resolution 1, Policy Resolution 2, and Policy Resolution 3 – A Resolution Prohibiting The Acceptance Of Grants Or Donations From Non-Governmental Entities For Purposes Of Funding The Administration Of Elections.

Mary Magdalen Moser (2106 73<sup>rd</sup> Street, Kenosha) spoke in favor of Policy Resolution 1, Policy Resolution 2, and Policy Resolution 3.

Tom Stanczak (8623 21<sup>st</sup> Avenue, Kenosha) spoke in favor of Policy Resolution 1, Policy Resolution 2, and Resolution 10.

Amanda Becker (1807 81<sup>st</sup> Street, Kenosha) spoke against Policy Resolution 1, Policy Resolution 2, Policy Resolution 3, and Resolution 10.

Supervisor Kubicki requested a five-minute recess to allow for bathroom breaks. Chairman Nudo called the meeting back to order after the five-minute recess.

### **Announcements Of The Chairperson**

No announcements.

### **Supervisor Reports**

Supervisor Grady

Per a citizen's request, Supervisor Grady suggested to the Chairman that the rules and regulations of Citizens Comments are posted in advance for public notice; Chairman Nudo noted that they are working on this for future meetings.

Supervisor Rose

Asked the Chairman to provide the excuses given by the excused Supervisors. The Chairman stated that they were unaware of the excuses but noted that Supervisor Berg notified the chair that he could not be at the meeting he had to attend something else.

Supervisor Nordigian

Announced that since May, there have been three improvements from the Public Works staff and Public Works & Facilities committee. Division heads no longer are required to read their reports at their committee meeting; Supervisors and Youth In Governance members are expected to have read each of the division reports prior to the committee meeting. Then, division heads can provide any updates as needed and committee members can ask their questions. The first two meetings with this new procedure have gone very smoothly and quickly – everyone likes this new process as it is more efficient. Division heads will be sending reports using a standard format. Both the staff and the committee worked together to select a standard format. Although the prior format was not poor, the new standard format is more complete and easier to read. The upcoming 2023 budget will show that the golf division has improvements they are looking to make. The golf division would like to operate like Brookside's budgeting process; they borrow the money and then pay it back, rather than the County paying. The golf division has stated that they believe this new process would be beneficial for all; residents would not have to pay back money that the golf division would borrow for their improvements. The facilities department previously planned for the Kenosha County Administration and Molinaro Building's security improvements to be done in August and it has now been pushed back to September – it is unsure as to why at this time. Supervisor Nordigian plans to obtain more information on this. The lights and landscaping project in the Civic Center parking lot is now complete; fencing, signage, and fence lists need to be completed. The Kemper Center infiltration repairs along with the restoration and replacement of the west side windows will still finish at the 2022 budget amount of \$277,000. This needs to be taken care of due to the opportunity of the potential \$400,000 private investment for the fourth-floor museum coming from the Kemper Alumni Association. The executive is evaluating and looking at the future lease of the Kemper Center; when this is handled, it can start to be addressed with private funds. Phase two design engineering specification process of the HVAC replacement at the Kenosha County Detention Center is complete. Bids were received on June 16 with the low bid within the project budget; the bids are being vetted. Bids for the Kenosha County Detention Center lobby security enhancement came in over budget for the preliminary design in January. The second design was developed on May 11 and those bids also came in over budget – they are currently evaluating the project for 2023. The Kenosha County Center renovation project design engineering specs are in development and are currently in the process to target

for the end of August for bid-level documents with a total budget of 1.9 million. They have committed \$75,676 dollars to date and the design phase should be completed by July 23. The division of highways reported that the County EZ and Russell Road roundabout project was an intergovernmental agreement with Lake County that was unanimously approved by the committee. The County K project is making significant progress despite weather challenges. Traffic on State Highway 158 has improved although there are still occasional delays and the project remains on schedule for the end of October. The water main project for the Highway County Y and County A roundabout in the Village of Somers is now complete: WE Energies utility relocation is currently in progress; they will necessitate the intersection closer for two to four weeks – it has already been closed. All utility work is scheduled to be completed by year-end and preparation for the roundabout construction is to begin in Spring 2023. The County Highway WG bridge in the Village of Bristol is complete – WG is now open. All utility relocations are complete for the County U and County Q intersection improvements in the Village of Bristol. Construction activities for the signalized intersection have started – it is expected to be complete by Summer 2022 despite delays. The intersection for Highway C and County Highway U improvements are complete; utility coordination is ongoing and is scheduled to be completed in 2022 due to delays. The County Highway JB bridge deck replacement in the Town of Wheatland is complete - County Highway JB is now open. There will be a public meeting at the Kenosha County Center on Friday, July 8 from 4 p.m. to 6 p.m. for the County Highway MB bridge replacement in the Town of Paris; construction is set to start on July 18 and should be completed in September. (The Foxconn-related Department of Transportation projects) the State Highway 50 reconstruction project from 118<sup>th</sup> Avenue to 43<sup>rd</sup> Avenue (over the bridge over 76<sup>th</sup> Avenue) is almost completed with the major reconstruction activities and will continue at the intersection of Highway 31 and Highway 50. Much of this construction is still targeted to be completed by year-end. For the Highway 50 reconstruction from Highway O to State Highway 12, the lower level of travel lanes and the median crossings are complete; the ditching and shoulder grading are ongoing in preparation to start paving the upper surface by month-end – should be complete by late Fall 2022. For the State Highway 142 resurfacing project, I-94 to County Highway J, phase one is complete and traffic is open between Highway 45 and I-94; phase two has commenced so Highway 142 is now closed between County Highway J and State Highway 45 – this should be complete by September 2022. The intersection of State Highway 50 and State Highway 83 in the Village of Paddock Lake is closed; the State did not contact the County until just prior to shutting it down as it is a private redevelopment to accommodate the new development of a Kwik Trip and a Culver's there – the construction is needed to support the new businesses. The heat pump replacement of the Kenosha County Administration Building is in phase four. For Southport, there was a low bid of \$497,000 which brings the project within budget; the tentative construction start date is September 5. The Molinaro fire system device replacement had a budget of \$80,000 and the estimate is \$72,200. A pre-construction meeting was held on June 15 and the Kenosha Fire Department reviewed the plant submittals and is projected to be complete on July 1; the project is projected to remain within budget and the targeted start date is July 18. Golf operations are very busy when the weather permits it; the total rounds are down by six or seven thousand but those were drier years – they have had good early rounds. Golf needs more staff. The junior golf clinics were held, and everything went very well. There are some upcoming events such as the Brighton Dale Links second annual Brew Fest on July 16 and the Kenosha County Open at Brighton Dale Links, Spring Valley, and Bristol Oaks from July 22 through July 24. Golf wants to do a nine-hole irrigation replacement on the Red Pines, a replacement of the maintenance building at Petrifying Springs Park, and a replacement of the driving range and putting greens at Brighton Dale – this could attract NCAA tournaments. The Parks Division met at the Pringle Nature Center in June. WE Energies relocated the Kemper Center primary electric line along the Center's shoreline on June 13 since the original line was exposed due to continued erosion along the shoreline. The Petrifying Springs Playground #4 brush and tree removal is scheduled to be done by Fall 2022; the cost was originally projected to be \$300,000 and is currently at \$281,960. AmeriCorps finished at the Pringle Nature Center on June 3; they aided the construction of the playground and the clearing of brush and invasive species for a new trail. Boy Scouts of America, Eagle Scouts, plan to complete a final nature playground. The Pringle Nature Center Preserve requested a handicap-accessible trail; they are going to begin exploring the financing to start planning for that project and obtaining the financing on their own. Seasonal recruitment has been tough and they are still searching. The Summer Youth Employment Program will return this season and will aid projects at Petrifying Springs Park, the Kemper Center, Fox River, Silver Lake Parks and Bristol Woods. This program is a partnership with Kenosha County and the community impact program to offer summer jobs

to at-risk youth within the County and will run from June 27 to August 18. In 2021-2022, the Pringle Nature Center had 1,178 visitors, 2,738 program event rental participants, and a total of 3,916 visitors. There were 136 volunteers and 2,870 volunteer hours completed. Ray Arbet, Director of Public Works, retired on Friday, July 1.

**At this time, Supervisor Berg arrived at 9:50 p.m.**

Supervisor Grady

Asked Supervisor Nordigian about the 60<sup>th</sup> Street closures. Supervisor Nordigian confirmed that 60<sup>th</sup> Street is currently closed due to construction. They are expecting to re-open in October. Road closures are needed due to the signaling of the railroad tracks.

Supervisor Rodriguez

Visited the Brookside Care Center with Chairman Nudo to visit the Honorable Judge Schroeder; he was in an accident but is doing incredibly well and looking forward to serving again after his recovery. The Judiciary and Law Enforcement Committee will meet at the Kenosha County Detention Center at 6 p.m. on July 6. Supervisors may attend the Jail tours; e-mail Capt. Staples to be added to the list.

Supervisor Karow

Announced that the Planning, Development & Extension Education Committee has two appointments on the County Board agenda. The Youth In Governance bus tour was held on June 29 and was well attended; Supervisors Karow and Stock were present with Supervisor Nedweski joining at the Kenosha County Center. Erica Ness, Positive Youth Development Educator, prepared an agenda for the tour and served as a great tour guide. The tour worked through many of the County facilities, starting at the Kenosha County Center, then to the Human Services Building, and then to the Kenosha County Administration Building, Kenosha County Courthouse, and Public Safety Building. There was a mental health first aid class held on June 21. There are some discussions about additional classes being held in the future.

**COUNTY EXECUTIVE APPOINTMENTS**

**6. Tim Stocker To Serve On The Library System Board**

Referred to Finance/Administration Committee.

**7. Sgt. Christopher Hannah To Serve On The Kenosha County Local Emergency Planning Committee**

Referred to Judiciary and Law Enforcement Committee.

**8. Sgt. Christopher Hannah To Serve As Director Of Emergency Management**

Referred to Judiciary and Law Enforcement Committee.

**OLD BUSINESS**

**Policy Resolution - Second Reading, Two Required**

**1. From Supervisor Decker And The Public Works & Facilities And Judiciary And Law Enforcement Committees - A Resolution To Amend The 2011 Resolution 63.**

It was moved by Supervisor Rodriguez, seconded by Supervisor Nordigian to adopt Policy Resolution 1.

It was then moved by Supervisor Gaschke, seconded by Supervisor Berg to amend Policy Resolution 1 by adding "Human Services Building," after "...excluding the Kenosha County" and before "courthouse", in the ninth paragraph on page two.

On roll call vote, motion failed (8-13).

AYE: Supervisors Grady, Rose, Gentz, Belsky, Kubicki, Gaschke, Berg, and Yuhas,

NAY: Supervisors Thomas, Rodriguez, Stock, Nudo, Stocker, Geertsen, Nedweski, Wamboldt, Bashaw, Poole, Nordigian, Decker, and Karow.

It was then moved by Supervisor Gentz to place this item as a county-wide referendum on the ballot for the General Election. It was then advised by Corporation Counsel and the Chairman that making a motion to create a county-wide referendum would not be allowed. Rather, it would be more appropriate to create a new Resolution to add county-wide referendum items. The motion was dropped.

It was then moved by Supervisor Yuhas, seconded by Supervisor Gaschke to amend Policy Resolution 1 to add the following language to be inserted prior to the final BE IT FURTHER RESOLVED: "**BE IT FURTHER RESOLVED**, that all Kenosha County employees who choose to exercise the right to conceal and carry in county buildings or on county property shall keep their firearm on their person at all times. Firearms cannot be kept in a desk drawer, purse, or briefcase."

Supervisor Rose requested the opinion of Corporation Counsel on if the motion is legal by the State of Wisconsin concealed carry laws.

It was then moved by Supervisor Rose, seconded by Supervisor Gentz to table Policy Resolution 1 to the next County Board meeting. Supervisor Rose stated that tabling the item would be most appropriate to allow Corporation Counsel to have proper time to advise if the motion to amend Policy Resolution 1 was acceptable.

On roll call vote, motion failed (7-14)

AYE: Supervisors Rose, Gentz, Kubicki, Gaschke, Berg, Wamboldt and Yuhas.

NAY: Supervisors Grady, Belsky, Thomas, Rodriguez, Stock, Nudo, Stocker, Geertsen, Nedweski, Bashaw, Poole, Nordigian, Decker, and Karow.

Corporation Counsel stated that they did not find anything that would prevent the amendment proposed by Supervisor Yuhas.

It was then moved by Supervisor Rose, seconded by Supervisor Decker to Call the Question. On roll call vote (2/3 required), motion failed (13-8).

AYE: Supervisors Rose, Thomas, Kubicki, Rodriguez, Stock, Nudo, Stocker, Geertsen, Nedweski, Bashaw, Poole, Nordigian and Decker.

NAY: Supervisors Grady, Gentz, Belsky, Gaschke, Berg, Wamboldt, Yuhas, and Karow.

On roll call vote, motion passes (11-10) to amend Policy Resolution 1 to add the additional language proposed by Supervisor Yuhas.

AYE: Supervisors Grady, Gentz, Belsky, Thomas, Gaschke, Berg, Nedweski, Wamboldt, Yuhas, Nordigian and Karow.

NAY: Supervisors Rose, Kubicki, Rodriguez, Stock, Nudo, Stocker, Geertsen, Bashaw, Poole and Decker.

It was then moved by Supervisor Decker, seconded by Supervisor Rodriguez to Call the Question. On roll call vote (2/3 required), motion passes (17-4).

AYE: Supervisors Grady, Rose, Belsky, Thomas, Kubicki, Rodriguez, Stock, Nudo, Stocker, Geertsen, Nedweski, Wamboldt, Bashaw, Poole, Nordigian, Decker and Karow.

NAY: Supervisors Gentz, Gaschke, Berg, and Yuhas.

Immediately following, the vote was initiated for the original motion by Supervisor Rodriguez, seconded by Supervisor Nordigian to adopt Policy Resolution 1, as amended. On roll call vote, motion passes (14-7).

AYE: Supervisors Grady, Thomas, Rodriguez, Stock, Nudo, Stocker, Geertsen, Nedweski, Wamboldt, Bashaw, Poole, Nordigian, Decker and Karow.

NAY: Supervisors Rose, Gentz, Belsky, Kubicki, Gaschke, Berg, and Yuhas.

## **NEW BUSINESS**

### **Policy Resolution - First Reading, Two Required**

**2. From Supervisors Decker And Rose And The Finance/Administration Committee – A Resolution To Repeal 1996 Policy Resolution 12 And Adopt A Policy Regarding Kenosha County Department And Division Heads**

**3. From Supervisor Thomas And The Finance/Administration Committee – A Resolution Prohibiting The Acceptance Of Grants Or Donations From Non-Governmental Entities For Purposes Of Funding The Administration Of Elections**

### **Resolution - One Reading**

**7. From The Human Services Committee - A Resolution Approving The Appointment Of Chairman Gabe Nudo To Serve On The Brookside Board Of Trustees**

It was moved by Supervisor Nedweski, seconded by Supervisor Rose to adopt Resolution 7.

After some discussion, it was moved by Supervisor Bashaw, seconded by Supervisor Nordigian to Call the Question. On roll call vote (2/3 required), motion passes (19-2).

AYE: Supervisors Grady, Rose, Belsky, Thomas, Kubicki, Gaschke, Rodriguez, Stock, Nudo, Stocker, Geertsen, Nedweski, Wamboldt, Yuhas, Bashaw, Poole, Nordigian, Decker and Karow.

NAY: Supervisors Gentz and Berg

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Immediately following, the vote was initiated for the original motion by Supervisor Nedweski, seconded by Supervisor Rose to adopt Resolution 7. On roll call vote, motion passes (18-3).

AYE: Supervisors Grady, Rose, Belsky, Thomas, Kubicki, Rodriguez, Stock, Nudo, Stocker, Geertsen, Nedweski, Wamboldt, Yuhas, Bashaw, Poole, Nordigian, Decker and Karow.

NAY: Supervisors Gentz, Gaschke, and Berg.

**8. From The Planning Development & Extension Education Committee - A Resolution Request To Approve The Appointment Of Christopher Brown To The Kenosha County Zoning Board Of Adjustments**

It was moved by Supervisor Karow, seconded by Supervisor Gaschke to adopt Resolution 8. On voice vote, motion carried.

**9. From The Planning Development & Extension Education Committee - A Resolution Request To Approve The Appointment Of Robert Stoll To The Kenosha County Zoning Board Of Adjustments**

It was moved by Supervisor Karow, seconded by Supervisor Bashaw to adopt Resolution 9. On voice vote, motion carried.

**10. From Supervisors Decker And Poole And The Legislative Committee - A Resolution Declaring Kenosha County A Second Amendment Sanctuary County**

It was moved by Supervisor Thomas, seconded by Supervisor Poole to adopt Resolution 10.

It was then moved by Supervisor Rodriguez, seconded by Supervisor Stock to Call the Question. On roll call vote (2/3 required), motion fails (13-8).

AYE: Supervisors Grady, Thomas, Rodriguez, Stock, Nudo, Stocker, Geertsen, Nedweski, Bashaw, Poole, Nordigian, Decker and Karow.

NAY: Supervisors Rose, Gentz, Belsky, Kubicki, Gaschke, Berg, Wamboldt and Yuhas.

After some discussion, the vote was initiated for the original motion by Supervisor Thomas, seconded by Supervisor Poole to adopt Resolution 10. On roll call vote, the motion passes (15-6).

AYE: Supervisors Grady, Thomas, Rodriguez, Stock, Nudo, Stocker, Geertsen, Nedweski, Wamboldt, Yuhas, Bashaw, Poole, Nordigian, Decker and Karow.

NAY: Supervisors Rose, Gentz, Belsky, Kubicki, Gaschke, and Berg.

**COMMUNICATIONS**

**10. Communication From Public Works/Facilities - A Resolution For A Lease Agreement Between Kenosha County And Square Deal Trees, LLC For A Sale Of Christmas Trees On A Vacant Lot Owned By Kenosha County**

Chairman Nudo referred Communication #10 to the Public Works & Facilities and Finance/Administration Committees.

**11. Communications From Andy M. Buehler Regarding Future Items Scheduled Before The Planning, Development & Extension Education Committee**

Chairman Nudo received and filed Communication #11

**12. Communication From The Finance & Administration Committee - A Resolution Authorizing And Providing For The Issuance Of Not To Exceed \$14,645,000 General Obligation Promissory Notes; Providing For The Notification And Sale Of Said Notes; And Other Related Details**

Chairman Nudo referred Communication #12 to the Finance/Administration Committee.

**13. Communication From The Finance & Administration Committee - A Resolution Authorizing And Providing For The Issuance Of Not To Exceed \$6,490,000 General Obligation Highway Improvement Bonds; Providing For The Notification And Sale Of Said Bonds, And Other Related Detail**

Chairman Nudo referred Communication #13 to the Finance/Administration Committee.

**14. Communication From The Finance & Administration Committee - Advisory Levy Resolution**

Chairman Nudo referred Communication #14 to the Finance/Administration Committee.

**15. Communication From Cpt. Horace Staples, Detentions Commander - A Resolution For NaphCare Inc., Second Amendment Health Service Agreement**

Chairman Nudo referred Communication #15 to the Judiciary & Law Enforcement and Finance/Administration Committees.

**16. Communication From Lt. Steve Beranis, Bomb Squad Commander - A Request For A Budget Modification For Homeland Security ALERT Bomb & Communications Grant**

Chairman Nudo referred Communication #16 to the Judiciary & Law Enforcement and Finance/Administration Committees.

**CLAIMS**

**5. Kenneth Galton - Vehicle Damage**

**6. Justin Blake - Personal Injury**

**7. Joseph McBee - Vehicle Damage**

Chairman Nudo referred Claim 5, Claim 6, and Claim 7 to Corporation Counsel.

**Approval Of The June 7, 2022, And June 21, 2022, Minutes By Supervisor Belsky**

It was moved by Supervisor Belsky, seconded by Supervisor Rodriguez to approve the minutes from the meetings held on June 7, 2022, and June 21, 2022. On voice vote, motion carried.

**Adjourn**

It was moved by Supervisor Berg, seconded by Supervisor Rodriguez to adjourn at 11:47 p.m. On a voice vote, motion carried.

Prepared by: Alyssa Padjen, Chief Deputy County Clerk  
Submitted by: Regi Waligora, County Clerk