

2010 - 2011

## ANNUAL REPORT



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Division of Long-Range Countywide Planning

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## INTRODUCTION

Per Part 8 of Chapter XV – Implementation Element of the multi-jurisdictional comprehensive plan (*A Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035*), Kenosha County Planning and Development Department, Division of Long-Range Countywide Planning, has prepared this draft annual report on plan implementation for review by local governments and County officials. This draft annual report includes a list of map amendments made to the plan during the year; major changes to County or local ordinances made to implement the plan (such as the adoption of new zoning districts); a list of new or updated plans related to the multi-jurisdictional comprehensive plan (such as farmland protection or park and open space plans); a list of updated inventory information available from the County or Southeastern Wisconsin Regional Planning Commission (SEWRPC); proposed plan text amendments; and other information identified by local or County officials.

The following is an inventory of work products and other activities related to the *multi-jurisdictional comprehensive plan* conducted by Kenosha County Department of Planning & Development, Division of Long-Range Countywide Planning during the period of May 21, 2010 – May 21, 2011.

### Use of the Plan to Guide County Activities

The multi-jurisdictional comprehensive plan (*A Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035*) served as a guide in the creation and implementation of several County activities. Below is a summary of select key programs implemented from the multi-jurisdictional comprehensive plan.

#### Farmland Protection Plan

Per program recommendations in Chapter VIII – Agricultural, Natural, and Cultural Resources Element, Kenosha County staff is working to update the Kenosha County farmland preservation plan<sup>1</sup> (FPP). The new FPP will draw on the existing plan and the *multi-Jurisdictional comprehensive plan*.

The current plan was adopted in 1981. Governor Doyle and the Department of Agriculture, Trade and Consumer Protection (DATCP) adopted revisions, known as the “Working Lands Initiative”, to Chapter 91 in Assembly Bill 75 which was signed into law as 2009 Wisconsin Act 28 in June 2009. The new law offers new tax incentives and program options to preserve farmland and protect the environment by expanding and modernizing the state’s existing farmland preservation program and creating new tools to assist in local program implementation. More specifically the Working Lands Initiative will:

- Pursuant to Section 91.10 and 91.14, Wis. Stats., require Kenosha County to update and adopt its farmland preservation plan in accordance with Chapter 91.01(17), Wisconsin State Statutes, by December 31, 2011, to enable farmers to continue to be eligible for the state tax farmland preservation tax credit.

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<sup>1</sup> SEWRPC Community Assistance Planning Report No. 45, *A Farmland Preservation Plan for Kenosha County Wisconsin*, June 1981.

- The Wisconsin Farmland Preservation Act calls for continuous review and evaluation of changing needs and conditions and requires Kenosha County to update and certify the county farmland preservation plan every 10 years.
- Enable farmers to form agricultural enterprise areas and enter into farmland preservation agreements with DATCP.
- Require Kenosha County to monitor each farm for which an owner claims farmland preservation tax credits for compliance with state land and water conservation standards.
- Provide State funding to local governments or non-profit conservation organization, for the purchase of permanent agricultural conservation easements from willing landowners.

The Farmland Preservation Plan will be prepared under the guidance of the Farmland Preservation Advisory Committee and the Kenosha County Land & Water Conservation Committee. The Kenosha County Farmland Preservation Plan Up-date shall satisfy the requirements of Section 91.01(1) and (2) Wisconsin State Statutes, which specifies the content to be included in the plan and the plan's consistency with the *multi-jurisdictional comprehensive plan*. DATCP is responsible for certifying the Kenosha County Farmland Preservation Plan.

### **Park and Open Space Plan**

Per program recommendations in Chapter VIII – Agricultural, Natural, and Cultural Resources Element, Kenosha County staff and SEWRPC are working to update the Kenosha County park and open space plan (POSP) <sup>2</sup>. The new POSP will draw on the existing plan and the multi-jurisdictional comprehensive plan.

The current plan was adopted in 1988. In 2009, the County requested assistance from SEWRPC to prepare a new update of the plan, extending the planning horizon to 2035. Working within the framework of the multi-jurisdictional comprehensive plan, the new parks and open space plan will be based on updated information related to: land use; population levels and distribution; anticipated growth and development; natural resources; and park and open space acquisition and development activities. Updating the plan will also maintain the County's eligibility for Federal and State aid to support the acquisition and development of park and open space sites and facilities.

The plan will include information about Kenosha County pertinent to park and open space planning, such as:

- Existing resident population, land use patterns, and natural resource base
- Existing park sites and facilities and open space lands
- Park and open space preservation, acquisition, and development objectives and principles
- Analysis of park and open space needs
- Park and open space recommendations

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<sup>2</sup> SEWRPC Community Assistance Planning Report Number 131, *A Park and Open Space Plan for Kenosha County*, November 1987, and amended October 1999.

- Actions required to carry out these recommendations

The new parks and open space plan will be prepared under the guidance of the Kenosha County Public Works/Facilities Committee. The timeline for the POSP estimates that the final plan will be presented to the Public Works/Facilities Committee and the County Board for approval Spring of 2012.

### **Comprehensive Bicycle Plan for Kenosha County**

Per program recommendations in Chapter XI – Transportation Element, Kenosha County staff had applied for and had been awarded funding under the State Transportation Enhancement/Bicycle and Pedestrian Facilities Program to prepare a comprehensive bicycle plan for Kenosha County. The proposed multi-jurisdictional planning document (*A Comprehensive Bicycle Plan for Kenosha County: 2025*) will act as the guide for implementing projects over the next 15 years to improve bicycling conditions in Kenosha County by developing a safe, accessible bicycle network throughout the County, while also creating links to existing and planned bicycle facilities in adjacent counties in Wisconsin and Illinois. This plan will prioritize and detail education, encouragement, enforcement, evaluation, and engineering projects to increase bicycling as a viable alternative mode of transportation within Kenosha County and the region. Work on this plan shall begin Fall of 2011.

Kenosha County has already created a steering committee, County Executive Jim Kreuser's Blue Ribbon Committee on Bicycle Planning and Development, consisting of representatives from the County's local municipalities, the Southeastern Wisconsin Regional Planning Commission, Kenosha County staff, and selected stakeholders from Kenosha County with an interest in the planning and development of Kenosha County's bicycle routes. In July of 2010, the committee completed work with the Bicycle Federation of Wisconsin to form a shared vision for bicycling and to prioritize projects to improve bicycling conditions in Kenosha County. The committee arrived at the following vision statement:

*In the future, bicycling in Kenosha County will be an accessible, safe, healthy, practical and viable form of transportation and recreation. The bicycle network will provide convenient connections between communities, places of employment, parks, schools, recreation areas, retail establishments and other popular destinations.*

In addition, the committee identified specific projects to be pursued by Kenosha County as high priorities, with the top priority being the preparation of a comprehensive countywide bicycle plan. Going forward, the committee will act to oversee the development of this comprehensive bicycle plan.

### **LAND USE PLAN MAP AMENDMENTS: 2010 – 2011**

The following is a list of land use plan map amendments that have been made to the multi-jurisdictional comprehensive plan during the period of May 21, 2010 – May 21, 2011.

*Δ Notes that an amendment to the Adopted Land Use Plan Map for Kenosha County: 2035 (Map 65) was required. Comparisons of plan categories between the local plan maps and the County map are shown in Appendix S of the multi-jurisdictional comprehensive plan.*

## City of Kenosha

### Ordinance No. 55-10 Δ

An ordinance amending the comprehensive plan for the City of Kenosha to eliminate a future street, portion of 21<sup>st</sup> Street between 26<sup>th</sup> and 27<sup>th</sup> Avenues. Adopted by the City of Kenosha on August 16, 2010.

### Ordinance No. 5-11 Δ

An ordinance amending the comprehensive plan for the City of Kenosha to change the land use category of Governmental, Institutional, and Office to Commercial on Tax Parcels 03-122-03-150-001, 03-122-03-151-003, and 03-122-03-151-008. Adopted by the City of Kenosha on January 19, 2011.

### Ordinance No. 13-11 Δ

An ordinance amending the comprehensive plan for the City of Kenosha to change the land use category of Medium-High Density Residential to Commercial on Tax Parcels 11-223-30-357-011. Adopted by the City of Kenosha on March 7, 2011.

## Village of Bristol

### Ordinance No. 16-1-1 Δ

An ordinance amending the Kenosha County Multi-Jurisdictional Comprehensive Plan for the Village of Bristol to change the land use category of R-1 Countryside Single-Family Residential District and the RC Rural Cluster Development Overlay Land Use District to be A-3 Agricultural-Related Manufacturing, Warehousing, and Marketing District on Tax Parcel 37-4-121-062-0300. Adopted by the Village of Bristol on August 23, 2010.

### Ordinance No. 16-1-2 Δ

An ordinance amending the Kenosha County Multi-Jurisdictional Comprehensive Plan for the Village of Bristol to make the following changes in land use category:

- PR-I Land Use District to VHB Land Use District classification on Tax Parcel 37-4-121-083-0308
- PR-I Land Use District to VHB Land Use District on Tax Parcel 37-4-121-083-0770
- PK-I Land Use District to VHB Land Use District on Tax Parcel 37-4-121-083-0768
- PR-I Land Use District to VHB Land Use District on Tax Parcel 37-4-121-083-0766
- R-4 Land Use District to I-1 Land Use District on Tax Parcel 37-4-121-083-0244
- I-1 Land Use District to M-2 Land Use District on Tax Parcel 37-4-121-083-0331
- M- I/B-3/PR-1 Land Use District to I-1/PR-1 Land Use District on Tax Parcel 37-4- 121-083-0302
- R-3/R-4/I-1/PR-1 Land Use District to R-3 Land Use District on Tax Parcel 37-4-121-174-0100
- I-1/PR-3 Land Use District to R-3 Land Use District on Tax Parcel 37-4-121-171-0425
- PR-1/I-1 Land Use District to R-3 Land Use District on Tax Parcel 37-4-121-171-0200
- PR-1/I-1/R-8 Land Use District to R-3 Land Use District on Tax Parcel 37-4-121-171-0300

- R-8/R-4/I-1/BP Land Use District to R-3 Land Use District on Tax Parcel 37-4-121-173-0410
- BP/PR-1 Land Use District to BP Land Use District on Tax Parcel 37-4-121-178-0320
- A-1 Land Use District to A-2 Land Use District on Tax Parcel 37-4-121-294-0200
- A-1 Land Use District to A-2 Land Use District on Tax Parcel 37-4-121-293-0400
- R-2 Land Use District to R-2/VHB Land Use District on Tax Parcel 37-4-121-283-0310
- R-2 Land Use District to R-2/VHB Land Use District on Tax Parcel 37-4-121-283-0305
- R-2 Land Use District to R-2/VHB Land Use District on Tax Parcel 37-4-121-283-0300
- R-2 Land Use District to R-2/PO Land Use District on Tax Parcel 37-4-121-231-0100
- R-2 Land Use District to R-2/PO Land Use District on Tax Parcel 37-4-121-133-0326
- R-2 Land Use District to R-2/PO Land Use District on Tax Parcel 37-4-121-133-0320
- R-2 Land Use District to R-2/PO Land Use District on Tax Parcel 37-4-121-133-0322

The above land use plan amendments were adopted by the Village of Bristol on January 25, 2011.

## **Village of Pleasant Prairie**

### Ordinance No. 10-36 Δ

An ordinance amending the Village of Pleasant Prairie 2035 comprehensive plan to change the category of Low-Medium Density Residential to Community Park within Park, Recreational and Open Space lands on a portion of Tax Parcel 92-4-122-151-0020, a portion of Tax Parcel 92-4-122-154-0060, and a portion of Tax Parcel 92-4-122-154-0070. Adopted by the Village of Pleasant Prairie on June 21, 2010.

### Ordinance No. 10-43

An ordinance amending the Village of Pleasant Prairie 2035 comprehensive plan to correctly identify the field delineated wetlands on Tax Parcel 93-4-123-203-0185. Adopted by the Village of Pleasant Prairie on August 16, 2010.

### Ordinance No. 10-45

An ordinance amending the Village of Pleasant Prairie 2035 comprehensive plan to remove the wetland land use category on Tax Parcel 92-4-122-264-0067. Adopted by the Village of Pleasant Prairie on August 16, 2010.

### Ordinance No. 10-49 Δ

An ordinance amending the Village of Pleasant Prairie 2035 comprehensive plan to change the category of Park, Recreational and Other Open Space to Low-Density Residential on Tax Parcels 92-4-122-242-0035, 92-4-122-242-0036, 92-4-122-242-0039, 92-4-122-242-0048, 92-4-122-242-0057, 92-4-122-243-0075, 92-4-122-243-0080, 92-4-122-243-0085, 92-4-122-243-0090, 92-4-122-243-0095, 92-4-122-243-0107, 92-4-122-243-0109, 92-4-122-243-0110, 92-4-122-243-0112, 92-4-122-243-0113, 92-4-122-243-0115, and 92-4-122-243-0140; and the removal of Wetland land use category on Tax Parcel 92-4-122-243-0125. Adopted by the Village of Pleasant Prairie on September 20, 2010.

Ordinance No. 10-56 Δ

An ordinance amending the Village of Pleasant Prairie 2035 comprehensive plan to change the category of Limited Industrial Land Use to Other Transportation, Communications and Utilities Land Use category in the area of the existing ATC Transmission easement on Tax Parcel 91-4-121-252-0203. Adopted by the Village of Pleasant Prairie on October 18, 2010.

Ordinance No. 10-59 Δ

An ordinance amending the Village of Pleasant Prairie 2035 comprehensive plan to change the Wetland Land Use category on Tax Parcel 91-4-121-252-0202. Adopted by the Village of Pleasant Prairie on October 18, 2010.

Ordinance No. 11-08 Δ

An ordinance amending the Village of Pleasant Prairie 2035 comprehensive plan to change the Upper-Medium Residential Land Use category to Agricultural Land Use on Tax Parcel 92-4-122-141-0061. Adopted by the Village of Pleasant Prairie on April 18, 2011.

Ordinance No. 11-09 Δ

An ordinance amending the Village of Pleasant Prairie 2035 comprehensive plan to change the Lower-Medium Residential Land Use category with an Urban Reserve designation to the Agricultural Land Use on Tax Parcel 92-4-122-251-0151. The Isolated Natural Resource Area and Wetland Land Use categories remain unchanged. Adopted by the Village of Pleasant Prairie on April 18, 2011.

## **Kenosha County**

Ordinance No. 4 (04-19-2010) Δ

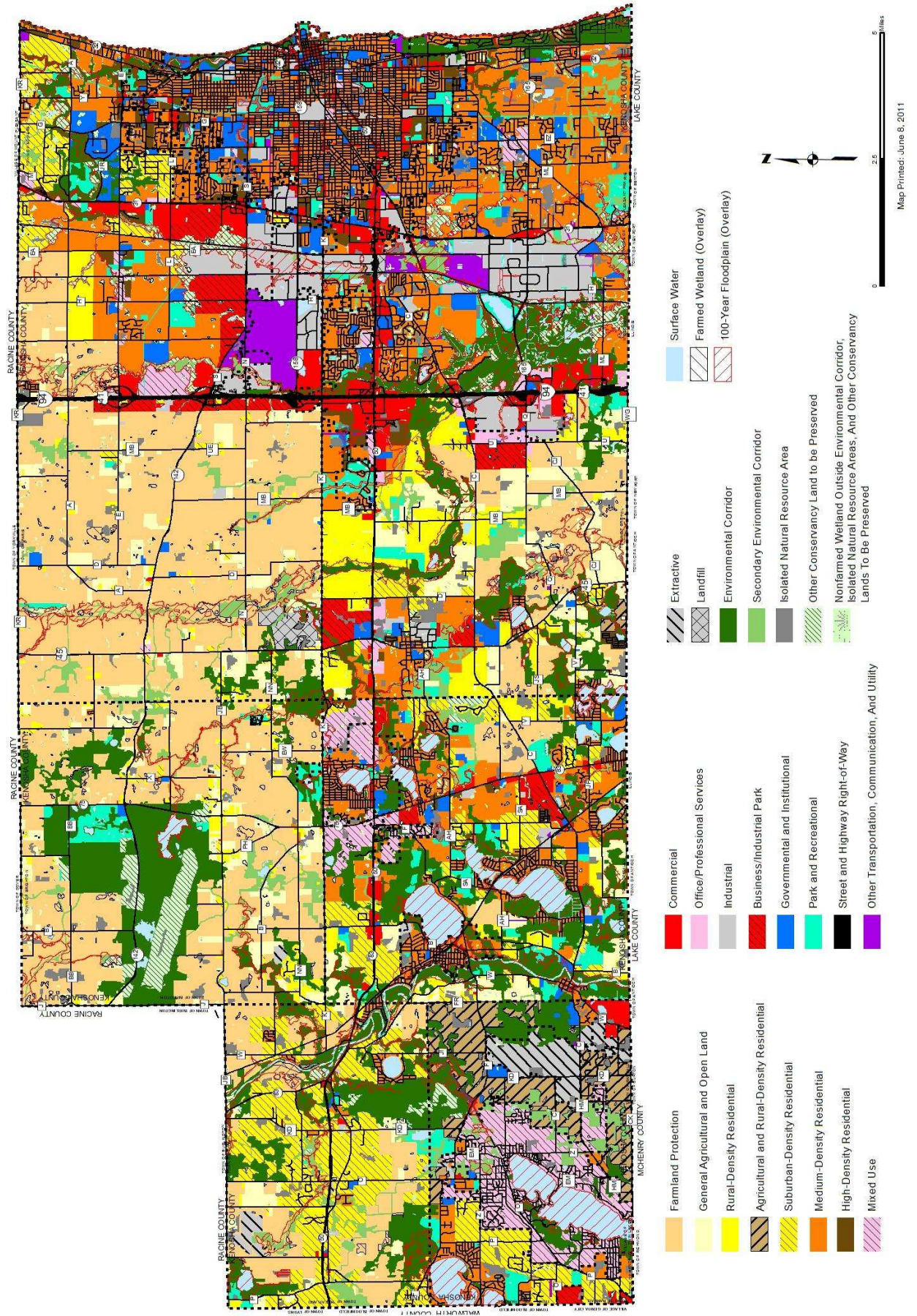
An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035) to change the land use category from Farmland Protection to Suburban Density Residential on a portion of Tax Parcel 45-4-221-254-0201 in the Town of Paris. Adopted by Kenosha County: April 19, 2010.

Ordinance No. 23 (05-17-2011) Δ

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035) to change the land use category from Mixed Use to Governmental and Institutional on Tax Parcel 80-4-222-161-0104 in the Town of Somers. Adopted by Kenosha County: May 17, 2011.

# MAP 65

## ADOPTED LAND USE PLAN MAP FOR KENOSHA COUNTY: 2035 (As Of May 21, 2011)



## RECOMMENDED PROGRAMS & PRIORITIES

Part 7 of Chapter XV – Implementation Element, included a compilation of programs from each of the plan elements to implement the recommendations set forth in the plan. These programs were to be considered as having the highest priority in implementing the plan and were not listed in priority order.

The following are those recommended high-priority programs as included in the Implementation Element and how they have been addressed by Kenosha County staff during the period of May 21, 2010 – May 21, 2011. The recommended programs have been categorized as completed, continuous, in-progress, not addressed, or discontinued (see table below).

<b>Completed ✓</b>	<b>Continuous ∞</b>	<b>In-Progress ~</b>	<b>Not Addressed ≠</b>	<b>Discontinued Ø</b>
Programs that have been addressed and completed	Programs that are on-going throughout the plan year 2035	Programs that have been addressed but are not yet complete	Programs that have not yet been addressed	Programs that have been discontinued

Note: The following information on recommended programs is up to date and accurate to the best of County staff's knowledge at the time of publication.

### Agricultural, Natural, & Cultural Resources Element (Chapter VIII)

- **∞Program:** Continue to support the Kenosha County Planning and Development Department in its efforts to protect land and water resources, including farmland, and to implement recommendations set forth in the County Land and Water Resource Management Plan.
- **≠Program:** Study the concept of a transfer of development rights (TDR) program and/or a purchase of development rights (PDR) program for local and county government use that focuses on the protection of agricultural areas.
- **~Program:** Update the Kenosha County Farmland Preservation Plan to reflect changes to the Wisconsin Farmland Preservation Program approved by the State Legislature in response to the Working Lands Initiative report. Encourage local governments to participate in developing and implementing the updated County Farmland Preservation Plan.
- **~Program:** Designate Agricultural Enterprise Areas (AEA) containing contiguous lands devoted primarily to agricultural use as recommended in the updated County Farmland Preservation Plan. An AEA may be part of a broader strategy to protect farmland and promote agriculture and agriculturally-related development.
- **~Program:** Encourage the implementation of the Purchase of Agricultural Conservation Easements (PACE) program, which provides State funding for the purchase of such easements from willing landowners in order to preserve agricultural capacity and conserve unique agricultural resources.
- **~Program:** Update the Kenosha County zoning ordinance to meet or exceed farmland preservation standards in accordance with Section 71.613 and Chapter 91 of the *Statutes*, in order to maintain a farmer's eligibility for State income tax credits and to implement the County Farmland Preservation Plan.

- **∞Program:** Continue to encourage intergovernmental cooperation to protect farmland, including the use of boundary agreements.
- **~Program:** Work with KABA (Kenosha Area Business Alliance) to develop programs to promote an agricultural economic cluster of farming operations and appropriate agri-businesses on lands designated for agricultural use on the County Land Use Plan Map (Map 65 in Chapter IX).
- **∞Program:** Continue to protect lowland portions of environmental corridors and other lowland areas, including wetlands, through enforcement of C-1 district regulations set forth in the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance.
- **∞Program:** Continue to protect upland portions of environmental corridors and other upland areas through enforcement of C-2 district regulations set forth in the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance.
- **∞Program:** Continue to work with the Kenosha/Racine Land Trust and other NCOs to protect primary environmental corridors, natural areas, and critical species habitat sites through fee simple acquisitions and conservation easements.
- **∞Program:** Work to protect environmental corridors and natural areas through County and local plat review processes.
- **≠Program:** Consider amending the Rural Cluster Overlay District in the County zoning ordinance to require stewardship plans for the management of common open space in conservation subdivisions.
- **∞Program:** Support and, where applicable, implement sanitary sewer and stormwater management standards recommended in the regional water quality management plan update and subsequent amendments.
- **~Program:** Incorporate the updated floodplain mapping from the Kenosha County floodplain map modernization project into the County zoning maps following approval of the maps by the DNR and FEMA.
- **∞Program:** Continue to administer and enforce floodplain and shoreland regulations included in the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance.
- **∞Program:** Continue to implement County ordinance requirements related to land suitability to avoid inappropriate development on severe structural or severe wet soils.
- **∞Program:** Maintain, update, and implement recommendations set forth in the Kenosha County Hazard Mitigation
- **∞Program:** Plan as funding becomes available, including acquisition of properties in the floodplain without “buildable” areas.
- **≠Program:** Consider amending the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance to address Lake Michigan bluff erosion more comprehensively, and develop bluff setback requirements for new development and redevelopment projects, with assistance from the Wisconsin Coastal Management Program and Wisconsin Sea Grant.
- **∞Program:** Continue to cooperate with Waste Management/Pheasant Run Landfill to conduct the countywide hazardous household waste collection program, and incorporate other recycling efforts and awareness into the program.
- **∞Program:** Continue to provide education and assistance to citizens on potential environmental problems that may impact human health, including home health hazards such as mold, lead, and asbestos; indoor and outdoor air quality; solid and hazardous waste; and pest control.
- **≠Program:** Work with local governments and aggregate producers to identify suitable areas with

commercially viable sources of sand and gravel. Ideally, suitable areas should be located in sparsely populated areas and not have significant surface natural resources. Exceptions may be considered for innovative mining methods that have minimal impacts on surrounding residents and land uses.

- **~Program:** Update the County park and open space plan, including updates from the regional natural areas and critical species habitat plan, to maintain eligibility for DNR Stewardship funding.
- **∞Program:** Continue the development, enhancement, and management of recreational trail facilities to ensure connectivity of such facilities in Kenosha County including potential water trails, as illustrated in Map 61 and potential area-wide recreational bicycle trails, as illustrated in Map 63.
- **∞Program:** Preserve and maintain structures with significant historical value owned by the County.
- **∞Program:** Preserve and maintain sites owned by the County that have significant archaeological value.

## Land Use Element (Chapter IX)

- **∞Program:** Kenosha County will continue to work with Towns to develop land use plans and plan amendments for inclusion in the multi-jurisdictional plan that can be implemented through County land use-related ordinances, and identify and adopt needed amendments to such ordinances.
- **∞Program:** Kenosha County will continue to administer and enforce the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance in unincorporated areas in accordance with State and Federal requirements and the land use plan map (Map 65).
- **≠Program:** Communities may establish urban and rural design guidelines as a Town ordinance for which compliance may be mandatory (regulatory approach by converting guidelines into ordinance regulations) or voluntary (nonregulatory approach by encouraging developers to follow a design manual). As an integral part of this comprehensive plan and in unincorporated Towns, Towns may establish Town-specific urban and rural design guidelines for residential, commercial, industrial, office, business park, village/town center, recreational, and institutional development, provided said design guidelines are first approved by Kenosha County before a design guideline ordinance is enacted by a Town.
- **∞Program:** Encourage a full range of housing structure types and sizes, including single-family, two-family, and multi-family dwelling units, in sanitary sewer service areas to provide affordable housing options for households of all income levels, ages, and special needs projected for Kenosha County in 2035.
- **∞Program:** Encourage the development of nursing homes, community-based residential facilities, and other types of assisted living facilities for the elderly and persons with disabilities in appropriate locations.
- **≠Program:** The County and affected local governments should cooperatively identify study areas for integrated land use and transportation plans around IH 94 interchanges and prepare plans for these areas to refine the land use development pattern set forth on Map 65.
- **≠Program:** Local governments will consider developing neighborhood plans that include a planned street network plan to provide proper guidance to developers for connectivity of collector and land access streets between subdivisions.
- **∞Program:** Encourage and support businesses and agribusiness that use “green” development techniques and focus on renewable, alternative, or sustainable energy resources.

- **~Program:** Kenosha County will work with towns to update County shoreland zoning regulations to comply with pending updates to Chapter NR 115 of the *Wisconsin Administrative Code*.
- **∞Program:** Kenosha County and SEWRPC will continue to provide all inventory and additional planning maps produced for the multi-jurisdictional comprehensive planning process to local governments, on request, to facilitate joint land use planning.

## Housing Element (Chapter X)

- **≠Program:** Kenosha County should study the feasibility of creating a countywide housing trust fund to provide a dedicated source of revenue to support the development and preservation of affordable housing.
- **≠Program:** Identify programs and potential funding sources for new programs to assist homeowners in creating more energy-efficient homes and in making needed repairs, including improvements to meet State and Federal lead-safe standards.
- **∞Program:** Continue cooperative efforts between the Kenosha County Health Department and local governments to enforce State public health Statutes, and County and local ordinances concerning dilapidated, unsafe, or unsanitary housing that pose a human health hazard.
- **∞Program:** Support and consider expanding the Kenosha County Housing Authority programs, including the Housing Rehabilitation Loan Program, the Homestead Opportunity Loan Program, and the Fox River Flood Mitigation Program.
- **≠Program:** Encourage local and County governments to incorporate Universal Design requirements into local zoning ordinances and building codes.
- **∞Program:** Continue to support and expand Kenosha County Division of Aging<sup>3</sup> services and programs, which provide support services and information to elderly and physically disabled residents, and to their families.
- **∞Program:** Continue to support nonprofit agencies and Kenosha County's Division of Aging Services "stay-at-home" services to assist elderly and disabled residents living in traditional homes. Aside from personal and home healthcare, services include adult day care, home modification, housekeeping, meal delivery, lawn care, and snow removal.

## Transportation Element (Chapter XI)

- **≠Program:** Kenosha County, in cooperation with local governments, SEWRPC, and State agencies, should prepare a Countywide transit plan, which would analyze and recommend fully coordinated transit improvements and connections within the County and equitable funding for transit services, in lieu of or as an interim measure until a permanent RTA is formed that would provide regional funding and management of transit services.
- **≠Program:** Prepare and implement City, Village, and Town neighborhood plans, small area plans,

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<sup>3</sup> The Kenosha County Division of Aging Services, through the Aging and Disability Resource Center, provides information, programs, and services pertaining to transportation, healthcare services, elderly housing, meal programs, benefit services, financial assistance, recreation and education programs, and other services for the elderly and disabled.

and bicycle and pedestrian plans to provide a coordinated system of bicycle and pedestrian trails, collector streets, and local land access streets.

- **≠Program:** Review the recommended transit service improvements set forth in the forthcoming Kenosha Area Transit System Development Plan 2009-2013 and subsequent updates and implement desired recommendations.
- **∞Program:** Continue operation of transportation services for persons with disabilities and elderly residents through operation of the Care-A-Van, Volunteer Escort, Discovery Bus, and similar programs through the comprehensive plan design year 2035.
- **~Program:** Develop and implement a detailed bike and pedestrian trail plan for Kenosha County under the guidance of an advisory committee to be formed by Kenosha County. The plan should determine specific locations for bike and pedestrian trails and identify potential links to existing trails in Kenosha County, trails in adjacent counties, and a potential east-west trail in the County.
- **≠Program:** Consider including facilities for walking and bicycling during the review and approval of all development projects, including street and highway improvements, to provide an alternative to motor vehicle travel and to promote a healthy lifestyle.
- **∞Program:** Continue working with SEWRPC and WisDOT to continue regional planning efforts and to develop methods to promote interconnection between all transportation modes and systems available within the County and the Region.
- **≠Program:** Work with SEWRPC, WisDOT, and local governments to comprehensively review and update the Kenosha County jurisdictional highway system plan and to implement its recommendations.
- **≠Program:** Consider preparing and adopting a highway access management ordinance to regulate access to County highways, and coordinate with local governments to develop consistency between County highway access management regulations and local access management/driveway ordinances.
- **∞Program:** Encourage the use of the design concept called “Complete Streets.”<sup>4</sup>
- **∞Program:** Continue to maintain existing County and local streets and highways, including resurfacing, reconstruction, and patching; snow clearing; sign maintenance; and mowing, trash removal, and tree trimming within highway rights-of-way.

## Utilities and Community Facilities Element (Chapter XII)

- **∞Program:** Continue the cooperative process among DNR, SEWRPC, and County and local governments for coordinated planning of land use, sewage treatment and disposal, stormwater management, and water supply facilities and services.
- **≠Program:** Continue to develop stormwater management plans and ordinances and joint agreements to provide centralized and/or shared stormwater management facilities, if cost savings and/or service level improvements would result.
- **∞Program:** Continue to implement recommendations from the Kenosha County Hazard Mitigation Plan to help protect County residents from natural and environmental hazards.
- **≠Program:** Consider the potential establishment of a County manure storage ordinance and a

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<sup>4</sup> “Complete Streets” are designed and operated to enable safe access for all users, including pedestrians, bicyclists, motorists, and transit riders of all ages and abilities. See [www.completestreets.org](http://www.completestreets.org) for more information.

livestock siting ordinance, as authorized under Sections 92.15 and 92.16, respectively, of the *Wisconsin Statutes*.

- **≠Program:** Study the feasibility of providing permanent household hazardous waste drop-off sites in the County.
- **✓Program:** Work with pharmacies, medical centers, health care providers, hospice providers, and veterinarians in Kenosha County to develop a pharmaceutical collection program.
- **∞Program:** Continue local solid waste collection and disposal services and local recycling programs.
- **∞Program:** County and local governments should continue to work with State officials and agencies, private industry, and WE Energies to support projects that improve air quality.
- **∞Program:** Continue to provide public health, health care, and transportation programs and services offered by Kenosha County government departments and agencies, including the Aging and Disability Resource Center, Health Department, Children and Family Services, and the Veterans Service. The programs and services provided by Kenosha County agencies and departments should be assessed during the annual comprehensive plan review process.
- **∞Program:** Periodically assess local fire, police, and EMS services to determine if additional personnel, facilities, and equipment are needed to maintain an acceptable level of service.
- **∞Program:** Continue to provide dispatch services through the integrated County emergency call dispatch center, which is operated by the Kenosha City/County Joint Services-Communications Center and through local dispatch services.
- **∞Program:** Continue to prepare or initiate a Capital Improvements Program (CIP) in the County and in each local government to help identify major public projects, including land acquisition, equipment acquisition, transportation facility development and maintenance (including roadways and transit), building maintenance and development, and park projects; and funding sources to implement desired projects.
- **≠Program:** Cities, villages, and towns will initiate contacts with surrounding communities and the County prior to constructing new facilities or establishing or expanding community services to determine if there are opportunities for joint facilities and services.
- **≠Program:** Kenosha County will initiate contacts with local governments prior to constructing new facilities or establishing or expanding community services to determine if there are opportunities for joint facilities and services.

## **Economic Development Element (Chapter XIII)**

- **∞Program:** Continue administration of the Kenosha County Revolving Loan Fund (RLF) to create employment opportunities, encourage private investment, and provide a means to finance new and expanding businesses, including small businesses, in the County.
- **∞Program:** Support the continued use of Community Development Block Grant – Economic Development (CDBG –ED) funds. The funds can be used for loans to businesses wishing to expand in Wisconsin or relocate to Wisconsin. The County is able to retain the funds to capitalize the Kenosha County RLF once they are repaid by the businesses.
- **≠Program:** Develop a method to market and link Kenosha County agricultural products, including organic products, to restaurants and stores in Kenosha County and surrounding areas.
- **∞Program:** Continue to support KABA in its efforts to develop and distribute educational materials

regarding various funding and incentive opportunities available for businesses located in Kenosha County or wishing to relocate to the County, including Wisconsin Department of Commerce, WHEDA, and Federal financing programs inventoried in Part 2 of Chapter XIII and Appendix U.

- **∞Program:** Encourage and assist KABA to continue involvement and partnership with educational and training programs such as Gateway Technical College Associate's Degree in Management.
- **∞Program:** Encourage and assist KABA's Education Foundation in its efforts to develop education initiatives with local schools to improve the quality of education and increase the number of County residents completing post-high school education.
- **≠Program:** Establish an outreach program to potential employees, including high school students, college students, and their parents to match desired skills.
- **~Program:** Identify sustainable lands to be retained in long-term agricultural use in consultation with Kenosha County and local governments.
- **≠Program:** Develop telecommunications and technology strategies for the County to ensure access to wireless voice and data communications networks for County businesses and residents, including residents who telecommute or operate a home-based business.
- **∞Program:** Support KABA and the Milwaukee 7 in promoting Kenosha County to businesses considering expanding or relocating to Kenosha County from outside the Southeastern Wisconsin Region.
- **≠Program:** Develop an incentive program to attract businesses that utilize sustainable and environmentally-friendly economic development concepts such as the use of renewable energy sources; building and landscape designs that reduce the use of toxic chemicals, reduce the use of impervious building materials, and utilize other "green" development measures; and provide jobs that pay wages sufficient to meet the cost of living in Kenosha County.

## Intergovernmental Cooperation Element (Chapter XIV)

- **≠Program:** Provide an arrangement for continuing dialog about land use planning and regulation issues and boundary issues among local governments, and between local governments and Kenosha County. The MJAC and Kenosha County Council of Governments are existing multi-jurisdictional groups that may provide the organizational setting for such discussions.
- **∞Program:** If requested by local governments, Kenosha County will provide technical assistance and data to assist in the development of boundary agreements, subject to staff availability.
- **≠Program:** Consider the preparation of a multi-jurisdictional stormwater management plan, including counties and local governments adjacent to Kenosha County within the same watershed.
- **∞Program:** Continue working with SEWRPC to prepare new and updated elements of the regional plan, such as the regional transportation, water quality, water supply, natural areas, and telecommunications plans and the County jurisdictional highway system plan.
- **∞Program:** Continue to involve local governments when County land use-related plans or ordinances or plans for developing or delivering County facilities or services are prepared or comprehensively updated.

- **∞Program:** Work with school districts and/or adjacent communities in the district, on request, to assess the impact of proposed new subdivisions on district facilities. Consider inviting school district officials to County and local meetings when new development projects will be discussed, and provide copies of meeting agendas to enhance communications.

## Zoning Ordinances

### Consistency Between the Multi-Jurisdictional Comprehensive Plan and County Ordinances

Section 66.1001 (3) of the Statutes requires that the following ordinances be consistent with a unit of Government's comprehensive plan by January 1, 2010:

- Official mapping established or amended under Section 62.23 (6) of the Statutes.
- County or local subdivision regulations under Section 236.45 or 236.46 of the Statutes.
- County zoning ordinances enacted or amended under Section 59.69 of the Statutes.
- City or village zoning ordinances enacted or amended under Section 62.23 (7) of the Statutes.
- Town zoning ordinances enacted or amended under Section 60.61 or 60.62 of the Statutes.
- Zoning of shorelands or wetlands in shorelands under Section 59.692 (for counties), 61.351 (for villages), or 62.231 (for cities) of the Statutes.

At the time of this annual report, Kenosha County's ordinances mentioned above are consistent with the multi-jurisdictional comprehensive plan. Consideration will also be given to the following potential changes to the County zoning ordinance, which have been identified in Town land use and comprehensive plans:

- **≠Program:** The addition of "open space" suburban cluster subdivision options in the R-2 and R-3 Districts to foster and accommodate "open space" suburban cluster subdivisions served by public sanitary sewer service and which would be located within approved sanitary sewer service areas.
- **≠Program:** Site plan review for uses proposed in residential zoning districts.
- **~Program:** The addition of landscaping standards and bufferyard requirements.
- **~Program:** A review and possible update of sign regulations.
- **~Program:** A review and possible update of parking regulations.

## UPDATED INVENTORY DATA

As the multi-jurisdictional comprehensive plan has been in effect for one year, there have been no major inventory data updates between May 21, 2010 and May 21, 2011 to include for this annual report.

## PROPOSED PLAN TEXT AMENDMENTS

The following are proposed Kenosha County sponsored text amendments to be made to the Kenosha County multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035) as part of this annual report process:

## **Add to Part 2 of Chapter XV – Implementation Element:**

### ***Exceptions for Amendments to the Multi-Jurisdictional Comprehensive Plan***

*The following actions are not considered amendments to the multi-jurisdictional plan, and will not require review and approval by the Planning, Development & Extension Education Committee and County Board.*

- *Minor lot line adjustments between two different, but adjacent, land use districts or categories that do not create substandard or nonconforming lots will not require an amendment to the multi-jurisdictional comprehensive plan.*
- *Wetland/surface water delineations resulting in a change in boundaries will not require an amendment to the multi-jurisdictional comprehensive plan. Areas determined to no longer be wetland/surface water will acquire the land use category of those adjacent lands of that same parcel.*
- *Primary Environmental Corridors, Secondary Environmental Corridors, and Isolated Natural Resource Area delineations resulting in a change in boundaries will not require an amendment to the multi-jurisdictional comprehensive plan. Areas determined to no longer be Primary Environmental Corridors, Secondary Environmental Corridors, or Isolated Natural Resource Area will acquire the land use category of those adjacent lands of that same parcel.*
- *The addition and/or subtraction of street and highway right-of-way will not require an amendment to the multi-jurisdictional comprehensive plan. Areas of subtracted street and highway right-of-way will acquire the land use category of those adjacent lands of that same parcel.*

## **Add Appendix X:**

The addition of Appendix X – Multi-Jurisdictional Comprehensive Plan Amendments (see attached), which will be updated annually as part of the annual report process to include all approved land use plan map and text amendments to the multi-jurisdictional comprehensive plan as included in the annual report.

## **SUMMARY**

In the first year of implementation, Kenosha County staff has begun work on some significant programs as recommended the multi-jurisdictional comprehensive plan. These programs include the updating of Kenosha County's farmland protection plan and park and open space plan. Staff has also, as recommended in the plan, successfully applied for funding to prepare a comprehensive bicycle plan. Work on this plan should begin in Fall of 2011 and be completed under the guidance of County Executive Jim Kreuser's Blue Ribbon Committee on Bicycle Planning and Development.

Between May 21, 2010 and May 21, 2011 the adopted land use plan map for Kenosha County had 34 amendments. This included three amendments within the City of Kenosha, 23 amendments within the Village of Bristol, eight amendments within the Village of Pleasant Prairie, and two amendments within the unincorporated areas of Kenosha County (Towns of Paris and Somers). In addition, there are five Kenosha County sponsored map amendments being made as part of this annual report.

## Summary of Recommended Programs and Priorities

Below is a summary of completed, continuous, in-progress, not addressed, and discontinued programs related to the *Kenosha County multi-jurisdictional comprehensive plan* conducted by Kenosha County staff during the period of May 21, 2010 – May 21, 2011.

	Completed ✓	Continuous ∞	In-Progress ~	Not Addressed ≠	Discontinued Ø
<b>Agricultural, Natural, &amp; Cultural Resources Element (27)</b>	0 (0.0%)	16 (59.3%)	7 (25.9%)	4 (14.8%)	0 (0.0%)
<b>Land Use Element (10)</b>	0 (0.0%)	6 (60.0%)	1 (10.0%)	3 (30.0%)	0 (0.0%)
<b>Housing Element (7)</b>	0 (0.0%)	4 (57.1%)	0 (0.0%)	3 (42.9%)	0 (0.0%)
<b>Transportation Element (11)</b>	0 (0.0%)	4 (36.4%)	1 (0.9%)	6 (54.5%)	0 (0.0%)
<b>Utilities and Community Facilities Element (14)</b>	1 (7.1%)	8 (57.1%)	0 (0.0%)	5 (35.7%)	0 (0.0%)
<b>Economic Development Element (11)</b>	0 (0.0%)	6 (54.5%)	1 (9.1%)	4 (36.4%)	0 (0.0%)
<b>Intergovernmental Cooperation Element (6)</b>	0 (0.0%)	4 (66.7%)	0 (0.0%)	2 (33.3%)	0 (0.0%)
<b>Zoning Changes (5)</b>	0 (0.0%)	0 (0.0%)	3 (60.0%)	2 (40.0%)	0 (0%)
<b>TOTAL: (91)</b>	<b>1 (1.1%)</b>	<b>48 (52.7%)</b>	<b>13 (14.3%)</b>	<b>27 (29.7%)</b>	<b>0 (0.0%)</b>

All other programs recommended in the multi-jurisdictional comprehensive plan that are not included in this annual report are considered on-going programs that should continue to be carried out throughout the life of the plan.

## Summary of Updated Inventory Data

As the multi-jurisdictional comprehensive plan has been in effect for one year, there have been no major inventory data updates between May 21, 2010 and May 21, 2011 to include for this annual report.