

2015

ANNUAL REPORT



PREPARED BY:

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Kenosha County Department of  
Planning & Development

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## INTRODUCTION

Per Part 8 of Chapter XV – Implementation Element of the multi-jurisdictional comprehensive plan (*A Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035*), the Kenosha County Planning and Development Department has prepared this draft annual report on plan implementation for review by local governments and County officials. This draft annual report includes a list of map amendments made to the plan during the year; major changes to County or local ordinances made to implement the plan (such as the adoption of new zoning districts); a list of new or updated plans related to the multi-jurisdictional comprehensive plan (such as farmland protection or park and open space plans); a list of updated inventory information available from the County or Southeastern Wisconsin Regional Planning Commission (SEWRPC); proposed plan text amendments; and other information identified by local or County officials.

The following is an inventory of work products and other activities related to the *multi-jurisdictional comprehensive plan* conducted by Kenosha County Department of Planning & Development during the period of January 1, 2015 – December 31, 2015.

### Use of the Plan to Guide County Activities

The multi-jurisdictional comprehensive plan (*A Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035*) served as a guide in the creation and implementation of several County activities. Below is a summary of select key programs implemented from the multi-jurisdictional comprehensive plan.

#### Creation of a New Political Subdivision – Village of Somers

The Village of Somers was created on April 24, 2015. At a joint public hearing on October 20, 2015 the Somers Village Board of Trustees and the Somers Town Board approved an inter-governmental agreement between the Village of Somers and the Town of Somers was approved and went into effect January 1, 2016. As a result, all lands within the Town of Somers with the exception of those lands within the “B” Area pursuant to the 2005 *Kenosha-Somers Cooperative Plan* were annexed into the Village of Somers.

With assistance from SEWRPC, the Town of Somers participated along with other area communities to help develop Kenosha County’s Multi- Jurisdictional Comprehensive Plan in 2010, which it has been fully implementing and complying with since that time.

The comprehensive plan’s land use element is comprised of detailed neighborhood plans to guide development at a neighborhood level to the year 2035. Completed and approved neighborhood plans within the proposed village include the following:

- Country Club; 2008
- Fairfield; 2008
- Hawthorne; 2008
- Northwest; 2008
- Parkside; 2008
- Somers Center East; 2008
- Somers Center West; 2008
- Somers West; 2008
- South Central; 2008
- Southeast; 2008

- Parkside North; 2008
- Pike Creek; 2008
- Pike River West; 2008
- Lakeshore; 2010
- Parkside East; 1993

Plans for the Lakeshore and Parkside East neighborhoods were developed at different times and under separate processes than the plans for the other neighborhoods. No plans were developed for the northwestern part of Somers because this area is anticipated to remain rural through 2035, and no plans were developed for the town islands and peninsulas that are known as the B Area which will ultimately transfer to the City of Kenosha pursuant to the 2005 *Kenosha-Somers Cooperative Boundary Plan*.

Upon incorporation the Village of Somers adopted the Town's comprehensive plan as their own.

### **Adoption of the I-94 Corridor Plan in the Town of Paris**

On November 24, 2015 the Paris Town Board adopted the I-94 Corridor Neighborhood Plan. This plan was a result of development pressure and the Town's recognition that thoughtful planning for the I-94 Corridor is essential for many reasons including, but not limited to:

- Establishing a boundary to the I-94 Corridor and development thereof;
- Ensuring the future uses within the corridor are both appropriate adjacent to a major interstate freeway and the rural land to the west;
- Establishing design standards to ensure high quality development in order to maximize visual character and property values;
- Protecting agricultural uses and the rural character of the Town of Paris; and
- Creating additional and alternative tax base and revenue for the Town of Paris once the Pheasant Run Landfill ceases operation.

The I-94 Corridor Neighborhood Plan will be a recognized component of the Multi-Jurisdictional Comprehensive Plan for Kenosha County: 2035. The adoption of this plan also included a significant amendment to the Adopted Land Use Plan Map for Kenosha County: 2035 (Map 65) that was adopted by the Kenosha County board with a unanimous vote on January 19, 2016.

### **Creation of Funding Mechanism to Acquire at Risk Floodplain Properties**

Beginning with the 2016 fiscal year the Kenosha County Board resolved to allow the Division of Planning & Development to use specific funds from within the Division budget to cover the cost of acquisition and incidental related expenditures of properties that are located within the 100-year recurrence interval floodplain. This resolution will enable the Division of Planning & Development to purchase floodplain residences and vacant floodplain parcels from willing sellers, real estate agents and auction/sheriff sales as they become available.

## **LAND USE PLAN MAP AMENDMENTS: 2015**

The following is a list of land use plan map amendments that have been made to the multi-jurisdictional comprehensive plan during the period of January 1, 2015 – December 31, 2015.

*Δ Notes that an amendment to the Adopted Land Use Plan Map for Kenosha County: 2035 (Map 65) was required. Comparisons of plan categories between the local plan maps and the County map are shown in Appendix S of the multi-jurisdictional comprehensive plan.*

## **City of Kenosha**

### Ordinance No. 5-15

An ordinance amending Section 18 of the Zoning Ordinance for the City of Kenosha pertaining to “A Comprehensive Plan for the City of Kenosha: 2035”. This amendment makes changes to the adopted Bicycle and Pedestrian Facilities Plan. Adopted by the City of Kenosha on February 20, 2015.

### Ordinance No. 8-15 Δ

An ordinance amending Section 18 of the City of Kenosha Zoning Ordinance which amends the 2035 Land Use Plan for the City of Kenosha (Map 9-6). The Amendment changes the land use designation from "Industrial" to "Transportation, Communications & Utilities" for tax parcel numbers 45-4-221-252-0113 & 45-4-221-252-0300. Adopted by the City of Kenosha on March 20, 2015.

### Ordinance No. 11-15 Δ

An ordinance amending Section 18 of the City of Kenosha Zoning Ordinance which amends the 2035 Land Use Plan for the City of Kenosha. The purpose of the Amendment is to adopt an amendment to the Bristol Neighborhood Plan dated February 11, 2015. Adopted by the City of Kenosha on April 10, 2015.

### Ordinance No. 20-15

An ordinance amending Section 18 of the City of Kenosha Zoning Ordinance which amends the 2035 Land Use Plan for the City of Kenosha (Map 9-6). This Amendment changes the land use designation for certain parcels in the Strawberry Creek Subdivision area related to a FEMA Letter of Map Revision. Adopted by the City of Kenosha on July 24, 2015.

### Ordinance No. 34-15 Δ

An ordinance amending Section 18 of the City of Kenosha Zoning Ordinance which amends the 2035 Land Use Plan for the City of Kenosha (Map 9-6). The Amendment changes the land use designation from "Government and Institutional" to "Industrial" for tax parcel number 05-123-06-209-012. Adopted by the City of Kenosha on October 23, 2015.

### Ordinance No. 48-15 Δ

An ordinance amending Section 18 of the City of Kenosha Zoning Ordinance which amends the 2035 Land Use Plan for the City of Kenosha (Map 9-6). The Amendment changes the land use designation from "Industrial" to "Commercial" for tax parcel number 11-223-30-205-012. Adopted by the City of Kenosha on December 18, 2015.



Ordinance No. 50-15 Δ

An ordinance amending Section 18 of the City of Kenosha Zoning Ordinance which amends the 2035 Land Use Plan for the City of Kenosha (Map 9-6). The Amendment changes the land use designation from "Industrial" to "Government and Institutional" for tax parcel number 08-222-26-476-006. Adopted by the City of Kenosha on December 11, 2015.

**Village of Bristol**

Ordinance No. 2015-1 Δ

An ordinance amending the comprehensive plan for the Village of Bristol from HC to R-2 on tax parcel number 37-4-121-323-0405 in the Village of Bristol. Adopted by the Village of Bristol on August 10, 2015.

**Village of Pleasant Prairie**

Ordinance No. 15-03

An ordinance to amend the Village of Pleasant Prairie 2035 Comprehensive Land Use Plan to correctly identify the field delineated wetlands within the Field Verified Wetland land use designation on the vacant property generally located on 3<sup>rd</sup> Avenue at the 11300 block, known as Lot 20 of Block 16 in Carol Beach Estates Subdivision Unit #2 and further identified as Tax Parcel Number 93-4-123-304-0085; and to update Appendix 10-3 of the Village of Pleasant Prairie Wisconsin, 2035 Comprehensive Plan to include said amendment. Prior to the Village Board's consideration, the Plan Commission held a public hearing and adopted Plan Commission Resolution #15-02 in support of the amendment. Adopted by the Village of Pleasant Prairie on February 2, 2015.

Ordinance No. 15-05

An ordinance to amend the 2035 Land Use Plan to correctly identify the field delineated wetlands within the Field Verified Wetland land use designation on the vacant property located at the northwest corner of Lakeshore Drive and 102<sup>nd</sup> Street known as Lot 15 of Block 35 in Carol Beach Estates Subdivision Unit #4 and further identified as Tax Parcel Number 93-4-123-203-0305; and to update Appendix 10-3 of the Village of Pleasant Prairie Wisconsin, 2035 Comprehensive Plan to include said amendment. Prior to the Village Board's consideration, the Plan Commission held a public hearing and adopted Plan Commission Resolution #15-03 in support of this amendment. Adopted by the Village of Pleasant Prairie on February 2, 2015.

Ordinance No. 15-07

An ordinance to amend Figure 8.3 on page 95 of the Village of Pleasant Prairie Park and Open Space Plan: 2013-2018, a component of the Village of Pleasant Prairie Wisconsin 2035 Comprehensive Plan. Prior to the Village Board's consideration, the Plan Commission held a public hearing and adopted the Plan Commission Resolution #15-04 in support of the amendment. Adopted by the Village of Pleasant Prairie on February 2, 2015.

Ordinance No. 15-12

An ordinance to amend the Village 2035 Land Use Plan Map 9.9 to remove the Urban Reserve land use designation from the property identified as Tax Parcel Number 91-4-122-081-0010 to ensure that both

the Zoning Map and the Comprehensive Land Use Plan are consistent; and to update Appendix 10-3 of the Village of Pleasant Prairie Wisconsin, 2035 Comprehensive Plan to include said amendment. Prior to Village Board consideration, the Plan Commission held a public hearing and adopted Plan Commission Resolution #15-06 in support of the amendment. Adopted by the Village of Pleasant Prairie on April 6, 2015.

Ordinance No. 15-30

An ordinance to amend the Village 2035 Land Use Plan Map 9.9 to remove the Urban Reserve land use designation from the property identified as Tax Parcel Number 91-4-122-054-0270 to ensure that both the Zoning Map and the Comprehensive Land Use Plan are consistent; and to update Appendix 10-3 of the Village Pleasant Prairie Wisconsin, 2035 Comprehensive Plan to include said amendment. Prior to the Village Board's consideration, the Plan Commission held a public hearing and adopted Plan Commission Resolution #15-14 in support of the amendment. Adopted by the Village of Pleasant Prairie on August 3, 2015.

Ordinance No. 15-31

An ordinance to amend the Whittier Creek Neighborhood Plan 32 of Appendix 9-3. Prior to the Village Board's consideration, the Plan Commission held a public hearing and adopted Plan Commission Resolution #15-15 in support of the amendment. Adopted by the Village of Pleasant Prairie on August 17, 2015.

Ordinance No. 15-36

An ordinance to amend the Village 2035 Land Use Plan Map 9.9 to correct and change the Park, Recreation, and Other Open Space Lands and the 100-year floodplain land use designations to the Limited industrial land use designation on the property related to a floodplain boundary adjustment. The purpose of the floodplain adjustment is to remove 2,226 cubic yards from the 100-year floodplain along the northwest corner of the retention facility and to creation 3,795 cubic yards of floodplain storage in the southern portion of the retention facility to compensate for the 100-floodplain being filled for the purpose of constructing a conference center on the property at 12575 Uline Drive (known as CSM 2679 and future identified as Tax Parcel Number 91-4-121-252-0203); and to update Appendix 10-3 of the Village of Pleasant Prairie Wisconsin, 2035 Comprehensive Plan to reflect the above noted changes to the 2035 Land Use Plan Map 9.9. Prior to the Village Board's consideration, the Plan Commission held a public hearing and adopted Plan Commission Resolution #15-17 in support of the amendment. This amendment has not become effective to date since final FEMA approval has not been obtained. This final approval will occur in spring 2016. Adopted by the Village of Pleasant Prairie on October 5, 2015.

Ordinance No. 15-37

An ordinance to amend the Village 2035 Land Use Plan Map 9.9 to add the Urban Reserve land use designation on the following four properties located at: 11618 Sheridan Road (93-4-123-311-0230), 11624 Sheridan Road (93-4-123-311-0240); 11638 Sheridan Road (Tax Parcel Number 93-4-123-311-0256) and 11740 Sheridan Road (part of Tax Parcel Number 93-4-123-312-0266); and to update Appendix 10-3 of the Village of Pleasant Prairie Wisconsin, 2035 Comprehensive Plan to include said amendment. Prior to the Village Board's consideration, the Plan Commission held a public hearing and adopted Plan Commission Resolution #15-18 in support of the amendment. Adopted by the Village



of Pleasant Prairie on October 5, 2015.

Ordinance No. 15-46

An ordinance to amend the Pleasant Farm Neighborhood Plan (Neighborhood Plan 17 of Appendix 9-3 of the Comprehensive Plan); to amend the 2035 Land Use Plan Map 9.9 to change the Low-Medium Density Residential land use designation and a portion of the Park, Recreation and other Open Space Lands (that are not wetland or 100 year floodplain ) into the Governmental and Institutional Lands land use designation; to amend the urban reserve designation to correspond with the Governmental and Institutional land s land sue designation; and to correct the map to reflect the field delineation wetlands form Interpolated Wetlands to Field Verified Wetlands land use designation for the future Bethany Campus development located at 11019 Wilmot Road (Tax Parcel Number 92-4-122-181-0400); and to update Appendix 10-3 of the Village of Pleasant Prairie Wisconsin, 2035 Comprehensive Plan to include said amendment to the land sue map. Prior to the Village Board's consideration, the Plan Commission held a public hearing and adopted Plan Commission Resolution #15-19 in support of the amendment. Adopted by the Village of Pleasant Prairie on December 14, 2015.

**Village of Paddock Lake**

None.

**Village of Somers**

Ordinance No. (No Ord. No. Provided) Δ

An ordinance to amend the land use plan map for the Village of Somers (Map 80) as adopted in the Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035 to change the land use category from Business/Industrial Park to Commercial on tax parcel 82-4-222-224-0401 in the Village of Somers. Adopted by the Village of Somers Village Board on October 21, 2015. (Godlewski)

Ordinance No. (No Ord. No. Provided) Δ

An ordinance to amend the land use plan map for the Village of Somers (Map 80) as adopted in the Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035 to change the land use category from Commercial to High-Density Residential on tax parcel 82-4-222-271-0303 in the Village of Somers. Adopted by the Village of Somers Village Board on October 21, 2015. (SMMFLP LP)

**Town of Salem**

Ordinance No. 2015-38 Δ

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Office/Professional Services, PEC and Surface Water to Commercial and Surface Water on tax parcel 65-4-120-091-0242 in the Town of Salem. Adopted by Kenosha County on February 18, 2015. (Filiatreault)

Ordinance No. 2015-39 Δ

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from High-Density Residential to Business/Industrial Park on part of tax parcel 66-4-120-274-0122 in the Town of Salem. Adopted by

Kenosha County on March 22, 2015. (Attic Self Storage LM Inc.)

## **Town of Wheatland**

### Ordinance No. 2015-5 Δ

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Suburban-Density Residential, PEC and Non-Farmed Wetlands to General Agricultural & open Land, PEC and Non-Farmed Wetlands on tax parcel 95-4-219-274-0201 in the Town of Wheatland. Adopted by Kenosha County on June 18, 2015.

### Ordinance No. 2015-29 Δ

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Suburban-Density Residential to Governmental and Institutional on part of tax parcel 95-4-219-323-0401 in the Town of Wheatland. Adopted by Kenosha County on January 8, 2015.

### Ordinance No. 2015-31 Δ

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Suburban-Density Residential to Governmental and Institutional on tax parcel 95-4-219-323-0210 in the Town of Wheatland. Adopted by Kenosha County on January 8, 2015.

## **Kenosha County**

### Ordinance No. 2015-41 Δ

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Farmland Preservation and PEC to General Agricultural & Open Land and PEC on tax parcels 30-4-220-293-050 & 30-4-220-322-0100 in the Town of Brighton. Adopted by Kenosha County on March 22, 2015.

### Ordinance No. 2015-1 Δ

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Agricultural and Rural-Density Residential to Suburban-Density Residential on tax parcel 60-4-119-152-0400 in the Town of Randall. Adopted by Kenosha County on May 21, 2015.

### Ordinance No. 2015-12 Δ

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Farmland Protection to Farmland Protection and General Agricultural & open Land on tax parcel 80-4-222-044-0200 in the Town of Somers. Adopted by Kenosha County on August 20, 2015.

### Ordinance No. 2015-17 Δ

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive

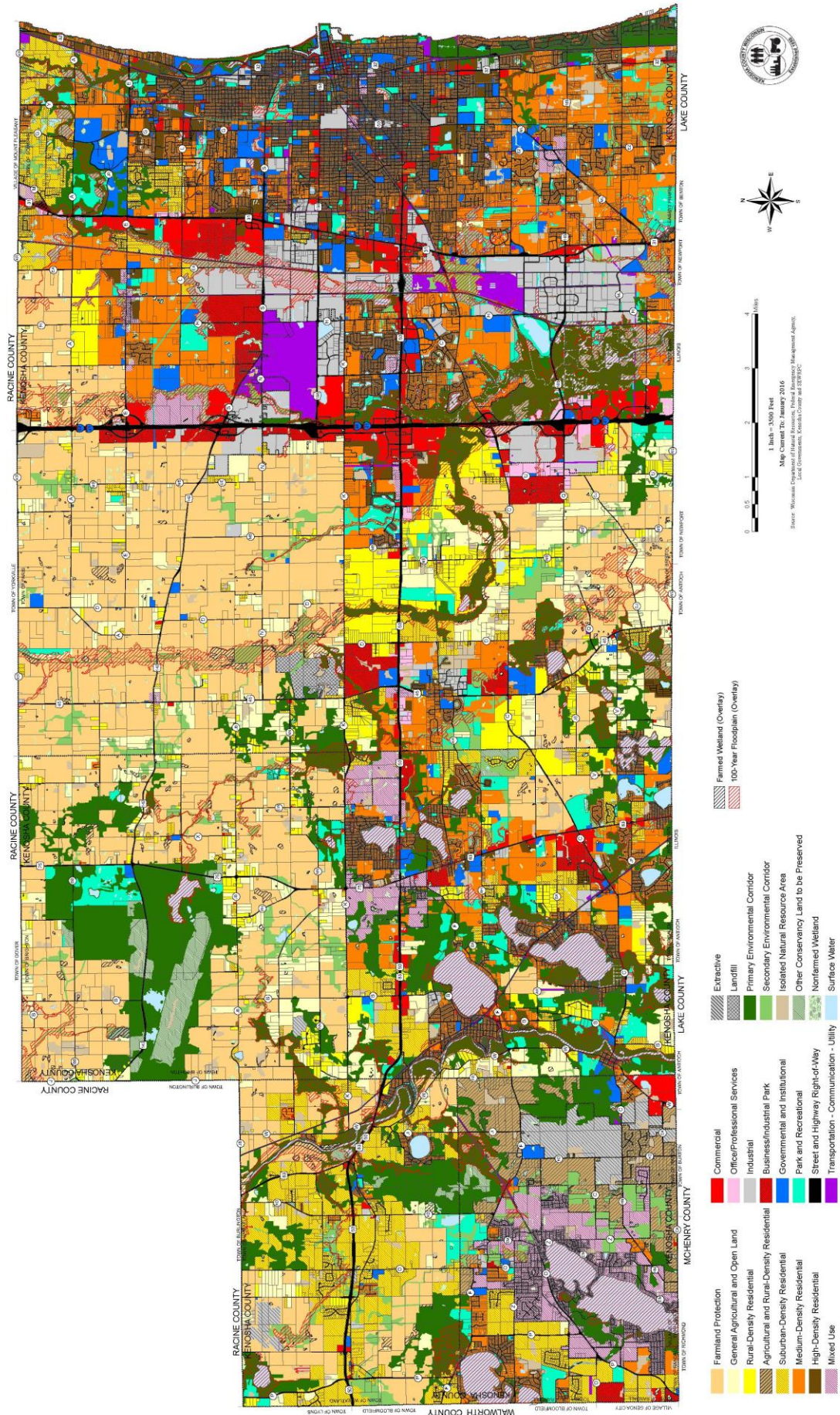
Plan for Kenosha County 2035) to change the land use category from Farmland Protection to Farmland Protection and Suburban-Density Residential on tax parcel 45-4-221-122-0300 in the Town of Paris. Adopted by the Village of Somers on September 21, 2015.

Ordinance No. 2015-15 Δ

An ordinance to amend the multi-jurisdictional comprehensive plan (A Multi-Jurisdictional Comprehensive Plan for Kenosha County 2035) to change the land use category from Agricultural and Rural-Density Residential & Surface Water to Agricultural and Rural-Density Residential, Commercial, Suburban-Density Residential & Surface Water on tax parcel 60-4-119-334-0601 in the Town of Randall. Adopted by Kenosha County on September 21, 2015.



## MAP 65



## RECOMMENDED PROGRAMS & PRIORITIES

Part 7 of Chapter XV – Implementation Element, included a compilation of programs from each of the plan elements to implement the recommendations set forth in the plan. These programs were to be considered as having the highest priority in implementing the plan and were not listed in priority order.

The following are those recommended high-priority programs as included in the Implementation Element and how they have been addressed by Kenosha County staff during the period of May 21, 2012 – May 21, 2013. The recommended programs have been categorized as completed, continuous, in-progress, not addressed, or discontinued (see table below).

Completed ✓	Continuous ∞	In-Progress ~	Not Addressed ≠	Discontinued Ø
Programs that have been addressed and completed	Programs that are on-going throughout the plan year 2035	Programs that have been addressed but are not yet complete	Programs that have not yet been addressed	Programs that have been discontinued

Note: The following information on recommended programs is up to date and accurate to the best of County staff's knowledge at the time of publication.

### Agricultural, Natural, & Cultural Resources Element (Chapter VIII)

- **∞Program:** Continue to support the Kenosha County Planning and Development Department in its efforts to protect land and water resources, including farmland, and to implement recommendations set forth in the County Land and Water Resource Management Plan.
- **≠Program:** Study the concept of a transfer of development rights (TDR) program and/or a purchase of development rights (PDR) program for local and county government use that focuses on the protection of agricultural areas.
- **✓Program:** Update the *Kenosha County Farmland Preservation Plan* to reflect changes to the Wisconsin Farmland Preservation Program approved by the State Legislature in response to the Working Lands Initiative report. Encourage local governments to participate in developing and implementing the updated County Farmland Preservation Plan.
- **✓Program:** Designate Agricultural Enterprise Areas (AEA) containing contiguous lands devoted primarily to agricultural use as recommended in the updated County Farmland Preservation Plan. An AEA may be part of a broader strategy to protect farmland and promote agriculture and agriculturally-related development.
- **ØProgram:** Encourage the implementation of the Purchase of Agricultural Conservation Easements (PACE) program, which provides State funding for the purchase of such easements from willing landowners in order to preserve agricultural capacity and conserve unique agricultural resources.
- **ØProgram:** Update the Kenosha County zoning ordinance to meet or exceed farmland preservation standards in accordance with Section 71.613 and Chapter 91 of the *Statutes*, in order to maintain a



farmer's eligibility for State income tax credits and to implement the County Farmland Preservation Plan.

- **∞Program:** Continue to encourage intergovernmental cooperation to protect farmland, including the use of boundary agreements.
- **ØProgram:** Work with KABA (Kenosha Area Business Alliance) to develop programs to promote an agricultural economic cluster of farming operations and appropriate agri-businesses on lands designated for agricultural use on the County Land Use Plan Map (Map 65 in Chapter IX).
- **∞Program:** Continue to protect lowland portions of environmental corridors and other lowland areas, including wetlands, through enforcement of C-1 district regulations set forth in the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance.
- **∞Program:** Continue to protect upland portions of environmental corridors and other upland areas through enforcement of C-2 district regulations set forth in the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance.
- **∞Program:** Continue to work with the Kenosha/Racine Land Trust and other NCOs to protect primary environmental corridors, natural areas, and critical species habitat sites through fee simple acquisitions and conservation easements.
- **∞Program:** Work to protect environmental corridors and natural areas through County and local plat review processes.
- **≠Program:** Consider amending the Rural Cluster Overlay District in the County zoning ordinance to require stewardship plans for the management of common open space in conservation subdivisions.
- **∞Program:** Support and, where applicable, implement sanitary sewer and stormwater management standards recommended in the regional water quality management plan update and subsequent amendments.
- **∞Program:** Incorporate the updated floodplain mapping from the Kenosha County floodplain map modernization project into the County zoning maps following approval of the maps by the DNR and FEMA.
- **∞Program:** Continue to administer and enforce floodplain and shoreland regulations included in the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance.
- **∞Program:** Continue to implement County ordinance requirements related to land suitability to avoid inappropriate development on severe structural or severe wet soils.
- **∞Program:** Maintain, update, and implement recommendations set forth in the Kenosha County Hazard Mitigation.
- **∞Program:** Plan as funding becomes available, including acquisition of properties in the floodplain without "buildable" areas.
- **≠Program:** Consider amending the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance to address Lake Michigan bluff erosion more comprehensively, and develop bluff setback requirements for new development and redevelopment projects, with assistance from the Wisconsin Coastal Management Program and Wisconsin Sea Grant.
- **∞Program:** Continue to cooperate with Waste Management/Pheasant Run Landfill to conduct the countywide hazardous household waste collection program, and incorporate other recycling efforts and awareness into the program.
- **∞Program:** Continue to provide education and assistance to citizens on potential environmental problems that may impact human health, including home health hazards such as mold, lead, and asbestos; indoor and outdoor air quality; solid and hazardous waste; and pest control.



- **≠Program:** Work with local governments and aggregate producers to identify suitable areas with commercially viable sources of sand and gravel. Ideally, suitable areas should be located in sparsely populated areas and not have significant surface natural resources. Exceptions may be considered for innovative mining methods that have minimal impacts on surrounding residents and land uses.
- **✓Program:** Update the County park and open space plan, including updates from the regional natural areas and critical species habitat plan, to maintain eligibility for DNR Stewardship funding.
- **∞Program:** Continue the development, enhancement, and management of recreational trail facilities to ensure connectivity of such facilities in Kenosha County including potential water trails, as illustrated in Map 61 and potential area-wide recreational bicycle trails, as illustrated in Map 63.
- **∞Program:** Preserve and maintain structures with significant historical value owned by the County.
- **∞Program:** Preserve and maintain sites owned by the County that have significant archaeological value.

## Land Use Element (Chapter IX)

- **∞Program:** Kenosha County will continue to work with Towns to develop land use plans and plan amendments for inclusion in the multi-jurisdictional plan that can be implemented through County land use-related ordinances, and identify and adopt needed amendments to such ordinances.
- **∞Program:** Kenosha County will continue to administer and enforce the Kenosha County General Zoning and Shoreland/Floodplain Zoning Ordinance in unincorporated areas in accordance with State and Federal requirements and the land use plan map (Map 65).
- **≠Program:** Communities may establish urban and rural design guidelines as a Town ordinance for which compliance may be mandatory (regulatory approach by converting guidelines into ordinance regulations) or voluntary (nonregulatory approach by encouraging developers to follow a design manual). As an integral part of this comprehensive plan and in unincorporated Towns, Towns may establish Town-specific urban and rural design guidelines for residential, commercial, industrial, office, business park, village/town center, recreational, and institutional development, provided said design guidelines are first approved by Kenosha County before a design guideline ordinance is enacted by a Town.
- **∞Program:** Encourage a full range of housing structure types and sizes, including single-family, two-family, and multi-family dwelling units, in sanitary sewer service areas to provide affordable housing options for households of all income levels, ages, and special needs projected for Kenosha County in 2035.
- **∞Program:** Encourage the development of nursing homes, community-based residential facilities, and other types of assisted living facilities for the elderly and persons with disabilities in appropriate locations.
- **~Program:** The County and affected local governments should cooperatively identify study areas for integrated land use and transportation plans around IH 94 interchanges and prepare plans for these areas to refine the land use development pattern set forth on Map 65.
- **~Program:** Local governments will consider developing neighborhood plans that include a planned street network plan to provide proper guidance to developers for connectivity of collector and land access streets between subdivisions.
- **∞Program:** Encourage and support businesses and agribusiness that use “green” development

techniques and focus on renewable, alternative, or sustainable energy resources.

- **~Program:** Kenosha County will work with towns to update County shoreland zoning regulations to comply with pending updates to Chapter NR 115 of the *Wisconsin Administrative Code*.
- **∞Program:** Kenosha County and SEWRPC will continue to provide all inventory and additional planning maps produced for the multi-jurisdictional comprehensive planning process to local governments, on request, to facilitate joint land use planning.

## Housing Element (Chapter X)

- **≠Program:** Kenosha County should study the feasibility of creating a countywide housing trust fund to provide a dedicated source of revenue to support the development and preservation of affordable housing.
- **~Program:** Identify programs and potential funding sources for new programs to assist homeowners in creating more energy-efficient homes and in making needed repairs, including improvements to meet State and Federal lead-safe standards.
- **∞Program:** Continue cooperative efforts between the Kenosha County Health Department and local governments to enforce State public health Statutes, and County and local ordinances concerning dilapidated, unsafe, or unsanitary housing that pose a human health hazard.
- **∞Program:** Support and consider expanding the Kenosha County Housing Authority programs, including the Housing Rehabilitation Loan Program, the Homestead Opportunity Loan Program, and the Fox River Flood Mitigation Program.
- **≠Program:** Encourage local and county governments to incorporate Universal Design requirements into local zoning ordinances and building codes.
- **∞Program:** Continue to support and expand Kenosha County Division of Aging<sup>1</sup> services and programs, which provide support services and information to elderly and physically disabled residents, and to their families.
- **∞Program:** Continue to support nonprofit agencies and Kenosha County's Division of Aging Services "stay-at-home" services to assist elderly and disabled residents living in traditional homes. Aside from personal and home healthcare, services include adult day care, home modification, housekeeping, meal delivery, lawn care, and snow removal.

## Transportation Element (Chapter XI)

- **≠Program:** Kenosha County, in cooperation with local governments, SEWRPC, and State agencies, should prepare a Countywide transit plan, which would analyze and recommend fully coordinated transit improvements and connections within the County and equitable funding for transit services, in lieu of or as an interim measure until a permanent RTA is formed that would provide regional funding and management of transit services.

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<sup>1</sup> The Kenosha County Division of Aging Services, through the Aging and Disability Resource Center, provides information, programs, and services pertaining to transportation, healthcare services, elderly housing, meal programs, benefit services, financial assistance, recreation and education programs, and other services for the elderly and disabled.

- **✓Program:** Prepare and implement City, Village, and Town neighborhood plans, small area plans, and bicycle and pedestrian plans to provide a coordinated system of bicycle and pedestrian trails, collector streets, and local land access streets.
- **≠Program:** Review the recommended transit service improvements set forth in the forthcoming Kenosha Area Transit System Development Plan 2009-2013 and subsequent updates and implement desired recommendations.
- **∞Program:** Continue operation of transportation services for persons with disabilities and elderly residents through operation of the Care-A-Van, Volunteer Escort, Discovery Bus, and similar programs through the comprehensive plan design year 2035.
- **✓Program:** Develop and implement a detailed bike and pedestrian trail plan for Kenosha County under the guidance of an advisory committee to be formed by Kenosha County. The plan should determine specific locations for bike and pedestrian trails and identify potential links to existing trails in Kenosha County, trails in adjacent counties, and a potential east-west trail in the County.
- **~Program:** Consider including facilities for walking and bicycling during the review and approval of all development projects, including street and highway improvements, to provide an alternative to motor vehicle travel and to promote a healthy lifestyle.
- **∞Program:** Continue working with SEWRPC and WisDOT to continue regional planning efforts and to develop methods to promote interconnection between all transportation modes and systems available within the County and the Region.
- **~Program:** Work with SEWRPC, WisDOT, and local governments to comprehensively review and update the Kenosha County jurisdictional highway system plan and to implement its recommendations.
- **≠Program:** Consider preparing and adopting a highway access management ordinance to regulate access to County highways, and coordinate with local governments to develop consistency between County highway access management regulations and local access management/driveway ordinances.
- **ØProgram:** Encourage the use of the design concept called “Complete Streets.”<sup>2</sup>
- **∞Program:** Continue to maintain existing County and local streets and highways, including resurfacing, reconstruction, and patching; snow clearing; sign maintenance; and mowing, trash removal, and tree trimming within highway rights-of-way.

## Utilities and Community Facilities Element (Chapter XII)

- **∞Program:** Continue the cooperative process among DNR, SEWRPC, and County and local governments for coordinated planning of land use, sewage treatment and disposal, stormwater management, and water supply facilities and services.
- **∞Program:** Continue to develop stormwater management plans and ordinances and joint agreements to provide centralized and/or shared stormwater management facilities, if cost savings and/or service level improvements would result.
- **∞Program:** Continue to implement recommendations from the Kenosha County Hazard Mitigation Plan to help protect County residents from natural and environmental hazards.

<sup>2</sup> “Complete Streets” are designed and operated to enable safe access for all users, including pedestrians, bicyclists, motorists, and transit riders of all ages and abilities. See [www.completestreets.org](http://www.completestreets.org) for more information.

- **✗Program:** Consider the potential establishment of a County manure storage ordinance and a livestock siting ordinance, as authorized under Sections 92.15 and 92.16, respectively, of the *Wisconsin Statutes*.
- **✗Program:** Study the feasibility of providing permanent household hazardous waste drop-off sites in the County.
- **✓Program:** Work with pharmacies, medical centers, health care providers, hospice providers, and veterinarians in Kenosha County to develop a pharmaceutical collection program.
- **∞Program:** Continue local solid waste collection and disposal services and local recycling programs.
- **∞Program:** County and local governments should continue to work with State officials and agencies, private industry, and WE Energies to support projects that improve air quality.
- **∞Program:** Continue to provide public health, health care, and transportation programs and services offered by Kenosha County government departments and agencies, including the Aging and Disability Resource Center, Health Department, Children and Family Services, and the Veterans Service. The programs and services provided by Kenosha County agencies and departments should be assessed during the annual comprehensive plan review process.
- **∞Program:** Periodically assess local fire, police, and EMS services to determine if additional personnel, facilities, and equipment are needed to maintain an acceptable level of service.
- **∞Program:** Continue to provide dispatch services through the integrated County emergency call dispatch center, which is operated by the Kenosha City/County Joint Services-Communications Center and through local dispatch services.
- **∞Program:** Continue to prepare or initiate a Capital Improvements Program (CIP) in the County and in each local government to help identify major public projects, including land acquisition, equipment acquisition, transportation facility development and maintenance (including roadways and transit), building maintenance and development, and park projects; and funding sources to implement desired projects.
- **∞Program:** Cities, villages, and towns will initiate contacts with surrounding communities and the County prior to constructing new facilities or establishing or expanding community services to determine if there are opportunities for joint facilities and services.
- **∞Program:** Kenosha County will initiate contacts with local governments prior to constructing new facilities or establishing or expanding community services to determine if there are opportunities for joint facilities and services.

## **Economic Development Element (Chapter XIII)**

- **∞Program:** Continue administration of the Kenosha County Revolving Loan Fund (RLF) to create employment opportunities, encourage private investment, and provide a means to finance new and expanding businesses, including small businesses, in the County.
- **∞Program:** Support the continued use of Community Development Block Grant – Economic Development (CDBG –ED) funds. The funds can be used for loans to businesses wishing to expand in Wisconsin or relocate to Wisconsin. The County is able to retain the funds to capitalize the Kenosha County RLF once they are repaid by the businesses.
- **∞Program:** Continue to support UW Extension’s efforts to market and link Kenosha County agricultural products, including organic products, to restaurants and stores in Kenosha County and

surrounding areas.

- **∞Program:** Continue to support KABA in its efforts to develop and distribute educational materials regarding various funding and incentive opportunities available for businesses located in Kenosha County or wishing to relocate to the County, including Wisconsin Department of Commerce, WHEDA, and Federal financing programs inventoried in Part 2 of Chapter XIII and Appendix U.
- **∞Program:** Encourage and assist KABA to continue involvement and partnership with educational and training programs such as Gateway Technical College Associate's Degree in Management.
- **∞Program:** Encourage and assist KABA's Education Foundation in its efforts to develop education initiatives with local schools to improve the quality of education and increase the number of County residents completing post-high school education.
- **≠Program:** Establish an outreach program to potential employees, including high school students, college students, and their parents to match desired skills.
- **~Program:** Identify sustainable lands to be retained in long-term agricultural use in consultation with Kenosha County and local governments.
- **✓Program:** Develop telecommunications and technology strategies for the County to ensure access to wireless voice and data communications networks for County businesses and residents, including residents who telecommute or operate a home-based business.
- **∞Program:** Support local governments, KABA and the Milwaukee 7 in promoting Kenosha County to businesses considering expanding or relocating to Kenosha County from outside the Southeastern Wisconsin Region.
- **≠Program:** Develop an incentive program to attract businesses that utilize sustainable and environmentally-friendly economic development concepts such as the use of renewable energy sources; building and landscape designs that reduce the use of toxic chemicals, reduce the use of impervious building materials, and utilize other "green" development measures; and provide jobs that pay wages sufficient to meet the cost of living in Kenosha County.

## Intergovernmental Cooperation Element (Chapter XIV)

- **∞Program:** Provide an arrangement for continuing dialog about land use planning and regulation issues and boundary issues among local governments, and between local governments and Kenosha County. The MJAC and Kenosha County Council of Governments are existing multi-jurisdictional groups that may provide the organizational setting for such discussions.
- **∞Program:** If requested by local governments, Kenosha County will provide technical assistance and data to assist in the development of boundary agreements, subject to staff availability.
- **≠Program:** Consider the preparation of a multi-jurisdictional stormwater management plan, including counties and local governments adjacent to Kenosha County within the same watershed.
- **∞Program:** Continue working with SEWRPC to prepare new and updated elements of the regional plan, such as the regional transportation, water quality, water supply, natural areas, and telecommunications plans and the County jurisdictional highway system plan.
- **∞Program:** Continue to involve local governments when County land use-related plans or ordinances or plans for developing or delivering County facilities or services are prepared or comprehensively updated.
- **∞Program:** Work with school districts and/or adjacent communities in the district, on request, to assess

the impact of proposed new subdivisions on district facilities. Consider inviting school district officials to County and local meetings when new development projects will be discussed, and provide copies of meeting agendas to enhance communications.

## **Zoning Ordinances**

### **Consistency Between the Multi-Jurisdictional Comprehensive Plan and County Ordinances**

Section 66.1001 (3) of the Statutes requires that the following ordinances be consistent with a unit of Government's comprehensive plan by January 1, 2010:

- Official mapping established or amended under Section 62.23 (6) of the Statutes.
- County or local subdivision regulations under Section 236.45 or 236.46 of the Statutes.
- County zoning ordinances enacted or amended under Section 59.69 of the Statutes.
- City or village zoning ordinances enacted or amended under Section 62.23 (7) of the Statutes.
- Town zoning ordinances enacted or amended under Section 60.61 or 60.62 of the Statutes.
- Zoning of shorelands or wetlands in shorelands under Section 59.692 (for counties), 61.351 (for villages), or 62.231 (for cities) of the Statutes.

At the time of this annual report, Kenosha County's ordinances mentioned above are consistent with the multi-jurisdictional comprehensive plan. Consideration will also be given to the following potential changes to the County zoning ordinance, which have been identified in Town land use and comprehensive plans:

- **≠Program:** The addition of "open space" suburban cluster subdivision options in the R-2 and R-3 Districts to foster and accommodate "open space" suburban cluster subdivisions served by public sanitary sewer service and which would be located within approved sanitary sewer service areas.
- **≠Program:** Site plan review for uses proposed in residential zoning districts.
- **~Program:** The addition of landscaping standards and bufferyard requirements.
- **ØProgram:** Amend the Farmland Preservation Zoning Ordinance per s. 91.34, Wis. Stats., by December 31, 2015 to be consistent with the revised FPP.



## UPDATED INVENTORY DATA

Kenosha County Planning & Development staff applied for the National Flood Insurance Program's (NFIP) Community Rating System (CRS) program. CRS is a voluntary incentive program that recognizes and encourages community floodplain management activities that exceed the minimum NFIP requirements. As a result, flood insurance premium rates are discounted to reflect the reduced flood risk resulting from the community actions meeting the three goals of the CRS:

1. Reduce flood damage to insurable property;
2. Strengthen and support the insurance aspects of the NFIP, and
3. Encourage a comprehensive approach to floodplain management

On May 1, 2013 Kenosha County was recognized as a Class 5 CRS participating community, resulting in a 25% flood insurance premium rate discount. Cycle verifications for Class 1–5 communities are performed on a three-year cycle. During the verification visit, the ISO/CRS Specialist verifies that the CRS credited activities continue to be implemented and supporting documentation. In June 2015 Kenosha County Planning & Development staff prepared and submitted recertification documentation. In order to preserve our Class 5 status Kenosha County will continue to maintain its creditable activities:

1. Public Information
2. Mapping and Regulations
3. Flood Damage Reduction
4. Flood Preparedness.

Kenosha County has air photos going back as far as 1937 and has regularly produced air photos every five years since 1970. Beginning in 2005 air photo resolution was improved to a 3-inch resolution. In 2010 Kenosha County added Light Detection and Ranging (LIDAR) to their suite of data. Four-sided oblique aerial photography at a 3-inch resolution was also added in 2015.

## PROPOSED PLAN TEXT AMENDMENTS

None.

## SUMMARY

In the fifth year of implementation, Kenosha County staff has continued to work on some significant programs as recommended by the multi-jurisdictional comprehensive plan. These programs include work on a comprehensive bicycle plan for Kenosha County, updating the Kenosha County Land Division Control Ordinance and acquiring dedicated funding to acquire at-risk properties in the 100-year floodplain.

Between January 1, 2015 and December 31, 2015 the adopted land use plan map for Kenosha County had 18 amendments. This included five amendments within the City of Kenosha, one amendments within the Village of Bristol, two amendments within the Village of Somers and ten amendments within the

unincorporated areas of Kenosha County (Towns of Brighton, Paris, Salem, Randall, Somers and Wheatland).

## Summary of Recommended Programs and Priorities

Below is a summary of completed, continuous, in-progress, not addressed, and discontinued programs related to the *Kenosha County multi-jurisdictional comprehensive plan* conducted by Kenosha County staff during the period of January 1, 2015 – December 31, 2015.

	Completed ✓	Continuous ∞	In-Progress ~	Not Addressed ≠	Discontinued Ø
<b>Agricultural, Natural, &amp; Cultural Resources Element</b> (27)	3 (11.1%)	17 (63.0%)	0 (0.0%)	4 (14.8%)	3 (11.1%)
<b>Land Use Element</b> (10)	0 (0.0%)	6 (60.0%)	3 (30.0%)	1 (10.0%)	0 (0.0%)
<b>Housing Element</b> (7)	0 (0%)	4 (57.1%)	1 (14.3%)	2 (28.6%)	0 (0.0%)
<b>Transportation Element</b> (11)	2 (18.2%)	3 (27.3%)	2 (18.2%)	3 (27.3%)	1 (9.1%)
<b>Utilities and Community Facilities Element</b> (14)	1 (7.1%)	11 (78.6%)	0 (0%)	2 (14.3%)	0 (0.0%)
<b>Economic Development Element</b> (11)	1 (9.1%)	7 (63.6%)	1 (9.1%)	2 (18.2%)	0 (0.0%)
<b>Intergovernmental Cooperation Element</b> (6)	0 (0.0%)	5 (83.3%)	0 (0.0%)	1 (16.7%)	0 (0.0%)
<b>Zoning Changes</b> (4)	0 (0.0%)	0 (0.0%)	1 (25.0%)	2 (50.0%)	1 (25.0%)
<b>TOTAL: (90)</b>	<b>7 (7.7%)</b>	<b>53 (58.89%)</b>	<b>8 (8.89%)</b>	<b>17 (18.89%)</b>	<b>5 (5.56%)</b>

All other programs recommended in the multi-jurisdictional comprehensive plan that are not included in this annual report are considered on-going programs that should continue to be carried out throughout the life of the plan.

## Summary of Updated Inventory Data

Public education and code administration in special flood hazard areas continues to benefit Kenosha County property owners through reduced flood insurance premiums while preventing the construction of additional infrastructure within known the County's known floodplain areas. And the acquisition of air photography data for Kenosha County continues at regular 5-year intervals and has become more robust with the recent addition of four-sided oblique photography.